Beaver County Comprehensive Plan:

Rebuilding Prosperity through Balanced Growth, Redevelopment, & Conservation

May 2010
RESOLUTION NO. 051310-16

A RESOLUTION OF THE BOARD OF COMMISSIONERS OF THE COUNTY OF BEAVER IN THE COMMONWEALTH OF PENNSYLVANIA, APPROVING AND ADOPTING THE BEAVER COUNTY COMPREHENSIVE PLAN, WHICH WAS PREPARED BY PASHEK ASSOCIATES IN COOPERATION WITH THE BEAVER COUNTY PLANNING COMMISSION (SEE RESOLUTION NO. 032708-16);

NOW, THEREFORE, BE IT RESOLVED by the Board of Commissioners of the County of Beaver, a fourth class county under the laws of the Commonwealth of Pennsylvania, AND IT IS HEREBY RESOLVED:

1. That, the Resolution adopting the Beaver County Comprehensive Plan, which was prepared by Pashek Associates in cooperation with the Beaver County Planning Commission (see Resolution No. 032708-16), a copy of which is attached hereto and by reference made a part hereof, is hereby approved.

2. That the Board of Commissioners, for and on behalf of the County of Beaver, is hereby authorized to execute said instant Resolution and the Chief Clerk is hereby directed to attest the due execution thereof and to affix the Seal of the County of Beaver thereto.

3. That, following proper execution, attestation and ensealing of said duplicate counterparts of said Agreement, the Chief Clerk is hereby directed to cause delivery of the same to be made as follows: The original to the Controller of the County of Beaver.
Adopted this 13th day of May, 2010.

(SEAL)

ATTEST:

Jocelyn Patton
Chief Clerk

Approved As To Legal Form:

Elaine Carter
County Solicitor's Office

BOARD OF COMMISSIONERS
COUNTY OF BEAVER

Tony Amadina, Chairman

Joe Spanik

Charles A. Camp
Acknowledgements

This Comprehensive Plan was made possible through support from the Beaver County Board of Commissioners:

Tony Amadio, Chairman
Joe Spanik
Charles A. Camp

The following Steering Committee members were appointed by the County and gave their time, energy and creativity to shape the Plan:

Rob Cyphert Office of the Beaver County Board of Commissioners
Carl DeChells Housing Authority of the County of Beaver
Diane Dornenberg Beaver County Chamber of Commerce
Wes Hill Beaver County Emergency Management Services
John Hoosey Beaver County Minority Coalition
Frank Mancini, Jr. Beaver County Planning Commission
Vicky Michaels Independence Conservancy
Suzanne Modrak Beaver County Community Development Program
Mary Jo Morandini Beaver County Transit Authority
Joe Petrella Beaver County Agricultural Land Preservation Board
Sam Prodonovich Beaver County Building & Trades Council
Laura Rubino Beaver County Corporation for Economic Development
Charlotte Somerville Beaver County Planning Commission Board of Directors
Frank Vescio Redevelopment Authority of Beaver County
Marty Warchol Beaver County Conservation District

This Comprehensive Plan was prepared by Pashek Associates in cooperation with the Beaver County Planning Commission.

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The preparation of this Plan was financed in part through a Land Use Planning and Technical Assistance Grant from the Department of Community and Economic Development, as administered by the Governor’s Center for Local Government Services, Pennsylvania Department of Community and Economic Development.

This Plan was also financed in part with funding provided through a Community Development Block Grant administered by The Beaver County Community Development Program.
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Introduction

What qualities make Beaver County a good place to live, work and invest?
What issues keep the County from realizing its full potential?
What assets give Beaver County a special edge?
How can it capitalize on its strengths and overcome its challenges?

Through careful research, analysis and vision, this Plan answers these questions and provides the County with a framework for continued progress.

Beaver County has come a long way. Like many other Counties in Southwestern Pennsylvania, it experienced serious economic decline following the collapse of the steel industry in the 1980’s. Thousands of residents lost their jobs and great swaths of land were left vacant and unproductive. However, over the last two decades, the County and its partners have worked to stimulate economic recovery and improve residents’ quality of life by redeveloping abandoned industrial properties, revitalizing communities, and reinvesting in public services and infrastructure.

Today, many challenges remain, but Beaver County is well-positioned for new growth. Even in these difficult economic times, the County can take advantage of significant strengths, such as:

- Proximity to major employment hubs in Pittsburgh and Cranberry Township;
- Rivers that provide opportunities for employment, transportation, power generation, and recreation;
- A well-developed transportation network (highways, bridges, railways & public transit);
- Proximity to Pittsburgh International Airport;
- An inventory of available and accessible development sites;
- Pedestrian-oriented downtowns;
- Affordable, well-built housing stock;
- Comparatively low property taxes; and
- Abundant farmland, unspoiled natural places, and recreational land.

This Comprehensive Plan proposes actions to build on these strengths and to overcome remaining obstacles. For the most part, this Plan takes a conservative, yet proactive approach. It promotes strategies that are consistent with the Commonwealth of Pennsylvania Keystone Principles for Growth, Investment, and Resource Conservation (“Keystone Principles”), such as “Redevelop First,” and “Restore and Enhance the Environment.” The goal is to provide the County with realistic, achievable steps that build on past successes and create new paths to prosperity.
PENNSYLVANIA’S KEYSTONE PRINCIPLES:

1. REDEVELOP FIRST. Support revitalization of Pennsylvania’s many cities and towns. Give funding preference to reuse and redevelopment of “brownfield” and previously developed sites in urban, suburban, and rural communities for economic activity that creates jobs, housing, mixed use development, and recreational assets. Conserve Pennsylvania’s exceptional heritage resources. Support rehabilitation of historic buildings and neighborhoods for compatible contemporary uses.

2. PROVIDE EFFICIENT INFRASTRUCTURE. Fix it first: Use and improve existing infrastructure. Make highway and public transportation investments that use context sensitive design to improve existing developed areas and attract residents and visitors to these places. Provide transportation choice and intermodal connections for air travel, driving, public transit, bicycling and walking. Increase rail freight. Provide public water and sewer service for dense development in designated growth areas. Use on-lot and community systems in rural areas. Require private and public expansions of service to be consistent with approved comprehensive plans and consistent implementing ordinances.

3. CONCENTRATE DEVELOPMENT. Support infill and “greenfield” development that is compact, conserves land, and is integrated with existing or planned transportation, water and sewer services, and schools. Foster creation of well-designed developments and walkable, bikeable neighborhoods that offer healthy lifestyle opportunities for Pennsylvania residents. Recognize the importance of projects that can document measurable impacts and are deemed “most ready” to move to successful completion.

4. INCREASE JOB OPPORTUNITIES. Retain and attract a diverse, educated workforce through the quality of economic opportunity and quality of life offered in Pennsylvania’s varied communities. Integrate educational and job training opportunities for workers of all ages with the workforce needs of businesses. Invest in businesses that offer good paying, high quality jobs, and that are located near existing or planned water and sewer infrastructure, housing, existing workforce, and transportation access (highway or transit).

5. FOSTER SUSTAINABLE BUSINESSES. Strengthen natural resource-based businesses that use sustainable practices in energy production and use, agriculture, forestry, fisheries, recreation and tourism. Increase our supply of renewable energy. Reduce consumption of water, energy and materials to reduce foreign energy dependence and address climate change. Lead by example: support conservation strategies, clean power and innovative industries. Construct and promote green buildings and infrastructure that use land, energy, water and materials efficiently. Support economic development that increases or replenishes knowledge-based employment, or builds on existing industry clusters.

6. RESTORE AND ENHANCE THE ENVIRONMENT. Maintain and expand our land, air and water protection and conservation programs. Conserve and restore environmentally sensitive lands and natural areas for ecological health, biodiversity and wildlife habitat. Promote development that respects and enhances the state’s natural lands and resources.

7. ENHANCE RECREATIONAL AND HERITAGE RESOURCES. Maintain and improve recreational and heritage assets and infrastructure throughout the Commonwealth, including parks and forests, greenways and trails, heritage parks, historic sites and resources, fishing and boating areas and game lands offering recreational and cultural opportunities to Pennsylvanians and visitors.

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8. **EXPAND HOUSING OPPORTUNITIES.** Support the construction and rehabilitation of housing of all types to meet the needs of people of all incomes and abilities. Support local projects that are based on a comprehensive vision or plan, have significant potential impact (e.g., increased tax base, private investment), and demonstrate local capacity, technical ability and leadership to implement the project. Coordinate the location of housing with the location of jobs, public transit, services, schools and other existing infrastructure. Foster the development of housing, home partnerships, and rental housing opportunities that are compatible with county and local plans and community character.

9. **PLAN REGIONALLY; IMPLEMENT LOCALLY.** Support multi-municipal, county and local government planning and implementation that has broad public input and support and is consistent with these principles. Provide education, training, technical assistance, and funding for such planning and for transportation, infrastructure, economic development, housing, mixed use and conservation projects that implement such plans.

10. **BE FAIR.** Support equitable sharing of the benefits and burdens of development. Provide technical and strategic support for inclusive community planning to ensure social, economic, and environmental goals are met. Ensure that in applying the principles and criteria, fair consideration is given to rural projects that may have less existing infrastructure, workforce, and jobs than urban and suburban areas, but that offer sustainable development benefits to a defined rural community.

**WHAT IS A COMPREHENSIVE PLAN?**

Section 301 of the Pennsylvania Municipalities Planning Code (MPC) requires that each County adopt a comprehensive plan with specific elements, such as plans for land use, housing, transportation, as well as plans for preservation of prime agricultural lands and historic sites. The MPC requires Counties to update their comprehensive plans every ten years (section 302). Once adopted, the Comprehensive Plan establishes a policy framework for the County and its municipalities. Municipal comprehensive plans must be “generally consistent” with the County Comprehensive Plan.

This County Comprehensive Plan:

- Provides relevant, up-to-date information on the physical, social, and economic features of the County;
- Develops a vision for growth and future land uses, including redevelopment, new development, and conservation of land and resources;
- Sets forth recommendations and strategies to achieve County goals; and
- Addresses all elements required by the Pennsylvania’s Municipalities Planning Code.

**HOW IS THE PLAN ORGANIZED?**

This Plan is organized into three sections. Section I evaluates existing conditions in the County. Section II identifies goals and formulates a vision for future land use. Section III establishes an action plan for implementation.

**SECTION I – BACKGROUND ASSESSMENT**

This section answers the question, “Where are we now?” It assesses existing conditions in the County with respect to all plan elements:

- Population and Socioeconomic Analysis
- Existing Land Use (including Agriculture)
• Economic Profile
• Housing
• Transportation
• Public Facilities and Utilities
• Community Facilities and Services
• Historic Sites and Preservation
• Environmental Features
• Parks and Recreation

The outcome of this analysis is a summary of the County’s strengths, weaknesses, opportunities and challenges. This analysis provides a basis from which a sound strategy for the future can be formulated.

SECTION II - DEVELOPING THE FUTURE VISION

This section answers the question, “Where do we want to be ten to twenty years from now?” It develops a vision and identifies goals and objectives relating to each plan element. Using these goals and objectives, the Plan creates a future land use plan. The centerpiece of this plan is the Future Land Use Map that depicts where to target development or redevelopment as well as what type and scale of development is desired. The map also identifies agricultural and conservation land to be protected. Finally, this Section develops concept plans for five (5) target economic development sites in the County.

SECTION III - THE ACTION PROGRAM

This section answers the question, “How do we get there?” The action program sets forth prioritized, achievable strategies under each goal. It identifies parties who will be responsible for implementation as well as possible sources of funding for the action. The Action Program also develops implementation plans for the five (5) target economic development sites.

This planning process is illustrated in the flow chart on the following page.
COMPREHENSIVE PLAN FLOW CHART

"Our unique approach: a strategic planning process"

I. BACKGROUND ASSESSMENT
"Where are we now?"

- Mission Statement
- Inventory of Existing Conditions
- Survey Questionnaire
- Background Data Collection & Analysis
- Key Person Interviews
- Public Input Meetings (3)
- Summary of Key Points by Strengths & Weaknesses

II. DEVELOPING THE FUTURE VISION
"Where do we want to be?"

- Vision Statement
- Goals
- Community Development Objectives
- Public Visioning Workshops (3)
- Future Land Use Map
- Future Land Use Scenario

III. THE ACTION PROGRAM
"How do we get there?"

- Implementation Strategies
- Actions
- Funding Sources
- Priorities
- Responsible Parties
- Implementation Project(s)
- Public Presentation of Draft Plan
- Meetings with Planning Commission Board/Commissioners
- ADOPTION OF COUNTY COMPREHENSIVE PLAN
WHO DEVELOPED THE PLAN?

The Comprehensive Plan is a joint effort among four main participants in the planning process:

- The **Steering Committee** consisted of 15 members appointed by the County. The members represented a wide array of organizations with relevant expertise in areas such as brownfield redevelopment, housing programs, downtown revitalization, and agricultural land preservation. The Committee met regularly to discuss issues, review documents, and provide feedback.

- **County residents** provided input throughout the planning process in a variety of ways. They participated in three rounds of public meetings and in an on-line quality of life survey. In addition, residents and interest groups with particular expertise were interviewed about particular topics. Residents’ views and opinions were used to supplement background research and to guide development of the future vision. A full summary of the public participation process is included in Section 1, the Background Assessment.

- **Pashek Associates**, the consultant hired by the County, facilitated the planning process. Using their professional expertise, planners gathered and analyzed data, solicited public input, guided the visioning process, and helped brainstorm strategies. Pulling all this information together, they assembled this Plan.

- **Beaver County Planning Commission Board and Staff**, who reviewed the plan and managed the process as the plan developed, ultimately recommending approval of the plan to the Beaver County Board of Commissioners.

WHAT IS THE PURPOSE OF THE PLAN?

This mission statement sets the tone for the planning process and establishes the foundation upon which the Plan takes shape. At the outset of the planning process, the Steering Committee discussed the purpose of plan and agreed to the following statement that would guide their decision-making.

> **The purpose of this plan is to guide future growth and economic development and to establish a coordinated strategy for meeting our residents’ economic and social needs in a way that balances new development, redevelopment of existing places and preservation of natural, cultural and historic assets in a manner that protects, preserves and enhances the quality of life for all County residents.**

In keeping with this mission, the County Comprehensive Plan establishes goals for the next ten to twenty years. It identifies the County’s priorities and supports efforts to seek funding to undertake them. The Plan will serve as a resource for the County’s 54 municipalities as they prepare land use plans, adopt or revise ordinances, and strive to provide services more efficiently.

Success of the Comprehensive Plan will depend on the County’s ability to collaborate with many partners -- government, nonprofit and private sector -- and to educate and motivate local governments to work cooperatively towards achieving regional goals and building renewed prosperity.
SECTION 1 - BACKGROUND ASSESSMENT
Purpose and Methodology

WHAT DOES THE BACKGROUND ASSESSMENT COVER?

This section of the County Comprehensive Plan provides a detailed answer to the question: “Where are we now?” To develop a sound plan for the future, the County needs to have a clear picture of existing conditions: its assets, limitations, and opportunities. For example, by knowing that it has a comparatively high median age, the County can allocate the proper resources for facilities and services to meet the needs of an elderly population. The Community Assessment is the bedrock upon which the comprehensive plan is constructed.

The Background Assessment is an inventory of existing conditions and trends in Beaver County. It analyzes ten key planning areas that are central to quality of life in the County. These “plan elements,” most of which are required by the Pennsylvania Municipalities Code (MPC), are:

- **Population and Socioeconomic Analysis**, including overall population, households, age, and race;
- **Existing Land Use**, including areas used for residential, commercial, industrial, institutional, agricultural, and recreational uses;
- **Housing**, including housing type, value, tenure, as well as public housing facilities and programs;
- **Economic Profile**, including employment, income, poverty, largest employers, and major development and redevelopment sites;
- **Transportation**, including roads, railways, airports, and public transit systems;
- **Public Facilities and Utilities**, including water supply, sewer service, electricity, natural gas, and alternative energy sources;
- **Environmental Features**, including rivers, streams, wetlands, floodplains, steep slopes, and biological diversity areas;
- **Community Facilities and Services**, including police, fire, emergency services, schools, and government structure;
- **Historic Sites and Preservation**, including historic districts, National Register sites, preservation groups, and cultural assets;
- **Parks and Recreation**, including State and County parks, State gamelands, recreational trails, and proposed greenways.

The Background Assessment concludes with a SWOT analysis, a summary of the County’s strengths, weaknesses, opportunities and threats (or challenges).

HOW WAS THE INFORMATION GATHERED?

The information was collected through careful research and an interactive public participation process. During the Background Assessment, we assembled and analyzed reports, studies, census data, and other existing information about the County. This information comes from a variety of sources including Federal, State and County government; the Southwestern Pennsylvania Commission; and nonprofit organizations with expertise in particular areas.

An integral part of the planning process involved public participation. People who live and work in the County have the best understanding of the County’s attributes and needs. To tap into that knowledge, the planning process used several of the following participation tools:
**Steering Committee**

At the outset of the planning process, the County appointed 15 representatives to the Comprehensive Plan Steering Committee. The group represented a wide range of organizations and interests in the County. The following individuals were appointed to the Committee:

- Rob Cyphert: Office of the Beaver County Board of Commissioners
- Carl DeChellis: Housing Authority of Beaver County
- Diane Dornenberg: Beaver County Chamber of Commerce
- Wes Hill: Beaver County Emergency Management Services
- John Hosey: Beaver County Minority Coalition
- Frank Mancini, Jr.: Beaver County Planning Commission
- Vicky Michaels: Independence Conservancy
- Suzanne Modrak: Beaver County Community Development Program
- Mary Jo Morandini: Beaver County Transit Authority
- Joe Petrella: Beaver County Agricultural Land Preservation Board
- Sam Prudonovich: Beaver County Building & Trades Council
- Laura Rubino: Beaver County Corporation for Economic Development
- Charlotte Somerville: Beaver County Planning Commission
- Frank Vescio: Redevelopment Authority of Beaver County
- Marty Warchol: Beaver County Conservation District

The Steering Committee met regularly throughout the planning process. Members reviewed material presented by the consultant and provided feedback and general guidance. They also helped disseminate information about meetings and other opportunities to their members and/or contacts. Minutes of Steering Committee meetings are included in Appendix 1.

**Interviews**

As part of the Background Assessment, 14 individuals were interviewed about topics in which they had specific expertise. The list of contacts was developed with input from Steering Committee and Planning Commission staff. The following people were contacted and helped supply pertinent information for this Plan:

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<td>Beaver County Emergency Management Services</td>
<td>Police, fire, emergency services</td>
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<td>Randy Kunkle</td>
<td>Economy Borough Manager</td>
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<td>Dr. Daniel Matsook</td>
<td>Center School District Superintendent</td>
<td>School issues and merger w/ Monaca School District</td>
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<td>Suzanne Modrak</td>
<td>Beaver County Community Development Program</td>
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<td>Mary Jo Morandini</td>
<td>Beaver County Transit Authority</td>
<td>Public transit service</td>
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<td>Rick Packer</td>
<td>Beaver County Planning Commission</td>
<td>Transportation issues</td>
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<td>Laura Rubino</td>
<td>Beaver County Corporation for Economic Development</td>
<td>Brownfield redevelopment; industrial development</td>
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<td>Roberta Sciulli</td>
<td>Committee to Clean &amp; Beautify Ambridge</td>
<td>Nonprofit initiatives; downtown revitalization</td>
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<td>Richard Smith</td>
<td>Beaver County Conservation Foundation</td>
<td>Acquisition of conservation lands</td>
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<td>Harold Swan</td>
<td>PennDOT District 10</td>
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<td>John Thomas</td>
<td>DEP Southwest Regional Office</td>
<td>Water service areas</td>
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<tr>
<td>Cindy Vannoy</td>
<td>Beaver Initiative for Growth</td>
<td>Former redevelopment projects &amp; initiatives</td>
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**Focus Group Meetings**

Additional public input was obtained by meeting with two special interest groups: The Rivertowns Partnership and the Beaver County Chamber of Commerce. Members heard a brief presentation about the planning process and key findings. They were then asked to answer specific questions about issues of concern and the types of changes they would like to see in the County. They were also asked about potential locations for future economic development projects.

**Public Meetings**

Three rounds of public meetings were held over the course of the planning process. All public meetings were advertised in local newspapers and invitations were sent to all municipalities and other interested groups and individuals. During the first round, held in November 2008 in each planning region, participants were informed about the planning process and were asked to list and prioritize the things they most value in the County and those most in need of improvement. This information was used to help develop the “SWOT” analysis, a summary of the County’s strengths, weaknesses, opportunities and threats (or challenges).

The second round of meetings was held in March 2009. During these public workshops in each planning region, participants were broken into small groups and engaged in a “hands-on” future land use exercise. Using maps and markers, they depicted where they want different types of development, redevelopment, transportation improvements, and preservation to occur. Each group then presented its ideas to the workshop as a whole and the concepts were recorded. These ideas were then used to help formulate the Future Land Use Map for the County. This map is included and described in Section II of this Plan.

At the final public information session and meeting in early 2010, the draft County Comprehensive Plan was presented to residents, with an emphasis on implementation and the five target redevelopment sites. Comments were solicited from the participants and incorporated into the Plan where appropriate.

Minutes from the public meetings are included in Appendix 2.
On-Line Survey

Finally, an on-line survey was developed and posted on the Beaver County and Chamber of Commerce websites from mid-October through December 2008. The survey was publicized in the Beaver County Times and the Post-Gazette West. In addition, invitations were mailed, emailed or faxed to each municipality and school district, asking their officials to participate. Email notifications were also sent out to various groups by the Steering Committee. Over the course of two and a half months, 952 people participated in the survey.

The survey consisted of 22 questions. Eleven (11) substantive questions asked residents about the qualities they value, what needs to be improved, and what government actions and expenditures should be priorities. Some sought opinions about types and locations of new economic development. Questions 12 through 19 were designed to obtain information about the participants themselves, asking about age, income, household size, place of residence, length of residency, and place of work. The survey also inquired whether the respondent was either an elected official or a school district employee. There was also an open-ended question allowing participants to include additional information.

All responses were tabulated and graphs for each question were prepared showing the percentage of respondents selecting each possible answer. A summary of the survey results is included at the end of this Section. In addition, a detailed analysis evaluated the results and cross-tabulated them by certain characteristics of the respondents: age, income, length of residency, and place of residence. A copy of the full analysis of the survey results is attached as Appendix 3. Survey results were used to help refine our understanding of the County's strengths, weaknesses, opportunities and threats ("SWOT" analysis). Participants' answers about County priorities and future development were also used to guide development of the future land use plan.
INTRODUCTION

Beaver County lies in Southwestern Pennsylvania. It is surrounded by the Pennsylvania counties of Allegheny, Butler, Lawrence, and Washington as well as Columbiana County Ohio and Hancock County West Virginia. For the purposes of this Plan, all seven of these counties are considered the Beaver County Region. Beaver County's land area is 444 square miles (about 1 percent of the area of Pennsylvania), making it one of the smaller counties in the state. The Region has a total area of 3,831 square miles. (All statistics in this section are from the US Census Bureau's Decennial Census, Annual Population Estimates, or American Community Surveys, unless noted).

BASIC DEMOGRAPHICS: POPULATION AND AGE STRUCTURE

Population

The Region had 2,027,263 residents in 2006, down 52,180 or 3 percent from 2000. Butler and Washington Counties were the only counties in the Region to gain population between 2000 and 2006. Butler was the fastest growing county from 2000 to 2006 at 3 percent. Between 1990 and 2006 the Region lost 91,631 residents or 4 percent, with the fastest population loss occurring in Hancock County, WV (12 percent) and Allegheny County, PA (6 percent).

Pennsylvania grew by 159,567 from 2000 to 2006 to a total population of 12,440,621, this was an increase of 1 percent. During the same time period the US grew by 17,976,578, an increase of 6 percent. Over the years from 1970 to 2006 the US grew by 47 percent while the Commonwealth grew by just 5.5 percent.
Beaver County’s population was estimated to be 175,471 residents in 2006. This was a decrease of approximately 3 percent from 2000 and 6 percent from 1990. The County has been losing population slowly for several decades; since 1970 it lost approximately 16 percent of its population.

In 2006, about 42.5% of the County’s residents lived in urban municipalities. Another 31% lived in the suburbs and 26.5% lived in rural municipalities.

Population Change and Migration

The County’s population loss occurred most significantly in the cities and boroughs. In the aggregate, urban municipalities lost 13% of their population between 1990 and 2006. Twenty of the County’s 25 urban communities
lost more than 10% of their residents during that period and 5 of them lost 20% or more of their population. Only two urban municipalities gained population, Bridgewater Borough (+16%) and Patterson Heights Borough (+8%).

Population in suburban municipalities remained generally constant, while as a whole rural towns gained about 1% in population. Some suburban and rural areas of the County experienced significant population growth, like New Sewickley (+11%) and Center Township (+10%). However, the losses within urban municipalities and small boroughs more than offset these gains.

<table>
<thead>
<tr>
<th></th>
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<th></th>
<th></th>
</tr>
</thead>
<tbody>
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<td>13,374</td>
<td>11,734</td>
<td>10,956</td>
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<td>623</td>
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<td>3,321</td>
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<td>-9%</td>
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<td>3,197</td>
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<td>576</td>
<td>670</td>
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<td>4,156</td>
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<td>647</td>
<td>542</td>
<td>506</td>
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<td>Hopewell Township</td>
<td>13,274</td>
<td>13,254</td>
<td>12,598</td>
<td>-5%</td>
</tr>
<tr>
<td>-----------------------------</td>
<td>------</td>
<td>------</td>
<td>------</td>
<td>--------------------</td>
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<tr>
<td>Industry Borough</td>
<td>2,124</td>
<td>1,921</td>
<td>1,833</td>
<td>-14%</td>
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<tr>
<td>Potter Township</td>
<td>546</td>
<td>580</td>
<td>567</td>
<td>4%</td>
</tr>
<tr>
<td>Rochester Township</td>
<td>3,247</td>
<td>3,129</td>
<td>2,942</td>
<td>-9%</td>
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<tr>
<td>Rural Municipalities</td>
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<td>46,844</td>
<td>46,757</td>
<td>1%</td>
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<td>Big Beaver Borough</td>
<td>2,298</td>
<td>2,186</td>
<td>2,150</td>
<td>-6%</td>
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<tr>
<td>Darlington Borough</td>
<td>311</td>
<td>299</td>
<td>278</td>
<td>-11%</td>
</tr>
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<td>Darlington Township</td>
<td>2,040</td>
<td>1,974</td>
<td>2,032</td>
<td>-0%</td>
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<td>Daugherty Township</td>
<td>3,433</td>
<td>3,441</td>
<td>3,331</td>
<td>-3%</td>
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<td>Frankfort Springs Borough</td>
<td>134</td>
<td>130</td>
<td>122</td>
<td>-9%</td>
</tr>
<tr>
<td>Franklin Township</td>
<td>3,821</td>
<td>4,307</td>
<td>4,326</td>
<td>13%</td>
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<tr>
<td>Georgetown Borough</td>
<td>194</td>
<td>182</td>
<td>169</td>
<td>-13%</td>
</tr>
<tr>
<td>Glasgow Borough</td>
<td>74</td>
<td>63</td>
<td>59</td>
<td>-20%</td>
</tr>
<tr>
<td>Greene Township</td>
<td>2,573</td>
<td>2,705</td>
<td>2,840</td>
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<tr>
<td>Hanover Township</td>
<td>3,470</td>
<td>3,529</td>
<td>3,643</td>
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<td>Homewood Borough</td>
<td>162</td>
<td>147</td>
<td>142</td>
<td>-12%</td>
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<tr>
<td>Hookstown Borough</td>
<td>169</td>
<td>152</td>
<td>142</td>
<td>-16%</td>
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<td>2,563</td>
<td>2,802</td>
<td>2,744</td>
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<td>909</td>
<td>940</td>
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<td>-2%</td>
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<td>New Galilee Borough</td>
<td>500</td>
<td>424</td>
<td>396</td>
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<td>New Sewickley Township</td>
<td>6,861</td>
<td>7,076</td>
<td>7,644</td>
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<td>North Sewickley Township</td>
<td>6,178</td>
<td>6,120</td>
<td>5,775</td>
<td>-7%</td>
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<tr>
<td>Ohioville Borough</td>
<td>3,865</td>
<td>3,759</td>
<td>3,666</td>
<td>-5%</td>
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<tr>
<td>Raccoon Township</td>
<td>3,426</td>
<td>3,397</td>
<td>3,291</td>
<td>-4%</td>
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<tr>
<td>Shippingport Borough</td>
<td>227</td>
<td>237</td>
<td>225</td>
<td>-1%</td>
</tr>
<tr>
<td>South Beaver Township</td>
<td>2,942</td>
<td>2,974</td>
<td>2,887</td>
<td>-2%</td>
</tr>
</tbody>
</table>

The decline of population in the County (and the Region) over the past decade(s) is due largely to migration. Analysis of the PA Department of Health’s birth and death statistics supports the importance of outmigration on the County’s population decline. Between 2000 and 2006, there were 10,795 births and 12,692 deaths in Beaver County. The net population change as a result of births and deaths was a loss of 1,897 residents. However, the population declined 5,941 between 2000 and 2006 according to the Census Bureau. Consequently, births and deaths accounted for approximately a third of the County’s population loss while migration was responsible for the remaining two-thirds of the population loss. This means that 4,044 more residents moved away from Beaver County than moved into the County between 2000 and 2006.

**Population Density**

The average population density for the Commonwealth of Pennsylvania was 267 persons per square mile in 2000. For the Region it was 543 persons per square mile. This figure is much higher than the state average in large part due to the City of Pittsburgh and its surroundings in Allegheny County. Allegheny County, the most densely settled County in the Region, had a population density of 1,720 people per square mile in 2000. Butler, Lawrence, and
Washington Counties are more rural and had population densities very near the Commonwealth's in 2000. Hancock County, WV and Columbiana County, OH also had densities near the average for Pennsylvania. Beaver County's population density in 2000 was closer to the region's average at 409 people per square mile.

<table>
<thead>
<tr>
<th>Population Density (people per sq. mi)</th>
<th>1990</th>
<th>2000</th>
<th>2006</th>
</tr>
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<tbody>
<tr>
<td>Columbiana County, OH</td>
<td>202</td>
<td>209</td>
<td>204</td>
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<tr>
<td>Allegheny County</td>
<td>1,794</td>
<td>1,720</td>
<td>1,657</td>
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<tr>
<td>Beaver County</td>
<td>419</td>
<td>409</td>
<td>395</td>
</tr>
<tr>
<td>Butler County</td>
<td>191</td>
<td>219</td>
<td>227</td>
</tr>
<tr>
<td>Lawrence County</td>
<td>265</td>
<td>261</td>
<td>254</td>
</tr>
<tr>
<td>Washington County</td>
<td>238</td>
<td>236</td>
<td>238</td>
</tr>
<tr>
<td>Hancock County, WV</td>
<td>400</td>
<td>371</td>
<td>-</td>
</tr>
<tr>
<td>Region</td>
<td>553</td>
<td>543</td>
<td>-</td>
</tr>
<tr>
<td>Pennsylvania</td>
<td>258</td>
<td>267</td>
<td>270</td>
</tr>
<tr>
<td>U.S.</td>
<td>66</td>
<td>74</td>
<td>79</td>
</tr>
</tbody>
</table>

Allegheny County is much more densely populated than the other counties in the region. Beaver County's population density is just below the average for the region.

**Age Structure**

Analysis of the age structure shows the percentage of the population in the potential labor force as well as the number of children and elderly. This analysis also provides the best basis on which to project future population.

The **median age** of the population is the age where half of the people in the area are older and half are younger. A higher median age denotes an older population; a younger median suggests more potential for internal growth. Beaver County in 2000 had a median age of 40.7 years, somewhat higher than the state median of 38.0 years and substantially higher than the US median of 35.3 years. Washington County had the highest median age in the Region in 2000 at 40.8 years. The lowest was Butler at 37.6. As of the Census' 2006 American Community Survey, Beaver County had the highest median age in the region at 43.3 years. More important than the specific median age at a point in time, is the change in median age. A rapid rise in the median age suggests that the area is aging quickly. The median age in Pennsylvania increased 1.6 years from 38 in 2000 to 39.6 in 2006. The change in the median age in Beaver County was greater, 2.6 years. This suggests that the population of the County is aging even faster than the state. The populations of Allegheny, Butler, and Lawrence Counties aged at a similar rate to Beaver's, greater than 2 years.
Although the changes in median age suggest an aging population, it is necessary to use more detailed statistics to determine the actual age structure. The most commonly used age statistics are the number of youth (the percentage under 20) and the number of older residents (the percentage over 65). In the Commonwealth, 25.6 percent of the population was under 20 years of age in 2006. The average for the US was 27.6 percent. About 23.5 percent of Beaver County residents were under 18.

People over 65 are considered elderly by the Bureau of the Census. This group was 12.4 percent of the US population in 2006. The percentage of this group in the state was 15.1 and the percentage of senior citizens in the population of Beaver County was 18.2 in 2006. Beaver County had the second greatest proportion of seniors in the Region in 2006. Lawrence had the highest percentage in 2006 with 18.3 percent. Butler had the lowest percentage of elderly in 2006 with 14.2 percent. The other counties in the Region had between 15 and 17 percent in the over 65 group.

The working age population is that portion of the total between 20 and 64. In Pennsylvania, 59.3 percent were in this group in 2006. For the United States, as a whole, 60.0 percent fell into this definition of the potential labor force. Beaver’s percentage was lower than the Commonwealth and the lowest of the counties in the region at just 56.4 percent. Lawrence County had the next lowest percentage, 57.4 percent. Butler had the highest at 60.1. The proportion of residents within the working age range slightly increased within Beaver County from 2000 to 2006.
The proportion of youth in the County decreased from 2000 to 2006 while the proportion of working age residents increased. At the same time, the proportion of older residents remained nearly constant (around 18%). These trends further demonstrate how the median age of the county is rising.

Median age did not differ substantially between municipalities based on their functional category. The municipality with the highest median age in 2000 was Vanport (55 years) and the lowest was Shippingport (33 years).

**Households**

The number of households in Beaver County decreased marginally between 1990 and 2006 from 71,939 to 71,725. Lawrence County experienced a similar decline while Allegheny County lost a much larger percentage of households. Butler, Washington and Columbiana Counties all gained households during that period.

In Beaver County, the largest losses were seen in urban municipalities and small municipalities. The largest increases in the number of households were in suburban municipalities. Some rural municipalities also gained households.

**Household Size**

Between 1990 and 2000, Beaver County and each of its surrounding counties witnessed a decline in the average size of their households. The rate at which their size decreased was very similar, as indicated by the uniform steepness of the lines on the graph below between 1990 and 2000. Beaver, Allegheny, Butler, and Columbiana continued to see a reduction in their household size from 2000 to 2006. Washington County’s average household size remained constant from 2000 to 2006 and Lawrence County’s average household size increased over the same time period.
Every county in the region experienced a shrinking average household size from 1990 to 2000. Many of the counties continued to see a decline in average household size after 2000. Washington County's average household size remained constant and Lawrence County's increased.

**Racial Composition**

Of the counties in the region, Allegheny County had the highest proportion of minority residents in 2006 with 17%. Beaver County had the second highest proportion with 8%. The minority populations in the other counties accounted for 5% or less of that county's population. The proportion of minority residents in Beaver County increased slightly from 7% in 2000 to 8% in 2006.

**Beaver County Racial Composition**

While small, the proportion of minority residents in Beaver County increased slightly between 2000 and 2006.
In 2000, 79% of Beaver County’s racial minorities lived in urban municipalities. The municipalities with the highest percentage of minorities residing there are Aliquippa (37%); Midland (24%) and Beaver Falls (21%). Municipalities with the fewest minority residents were Frankfort Springs (0), Georgetown (0) and Glasgow (1) and Shippingport (0).

**Educational Characteristics**

**Educational Attainment**

Educational trends in Beaver County vary depending on the type of statistic being evaluated. Overall, a significant majority of Beaver County adults (residents 25 and older) have a high school or greater education. Specifically, the County’s percentage of adults with a high school or greater education (88.8%) was just below the average for the region (89.5%) in 2006. This proportion varied within the region from Lawrence County (82.7%) to Butler (90.6%). The proportion of Beaver County residents with a college degree (associate, bachelor, graduate, or professional) in 2006 was 26.9%. The regional average was 36.4% and the proportions ranged from Columbiana County, Ohio (19.9%) to Allegheny County (40.5%).

The percentage of residents with at least a high school diploma in each county within the region increased between 1990 and 2006. In 1990, the percentage of Beaver County residents that had completed high school or more lagged behind Allegheny and Butler Counties by about 4%. However, in 2006, Beaver County had narrowed this gap to less than 2%. Overall, education trends in Beaver County are positive.

*Percent of Adult Residents with High School or Greater Education (1990-2006)*

*Beaver and Washington Counties experienced the greatest increase in the proportion of residents with at least a high school education between 1990 and 2006.*
The presence of several colleges within Beaver County will likely continue to help move educational trends forward in Beaver and possibly surrounding Counties as well.

**BEAVER COUNTY DEMOGRAPHIC TRENDS OVERVIEW:**

- **Population:**
  - Beaver County’s population has been declining since 1970.
  - Most of the population loss occurred in the cities, boroughs, and older suburbs.
  - Growth occurred mostly in newer suburbs and rural areas.
  - With the exception of Butler County, most other Counties in the region also experienced population decline.
  - While some population loss occurred due to death rates exceeding birth rates, the more significant cause was outmigration.
  - Beaver County’s population is aging. The County’s median age was second highest in the region in 2000 (40.7) and the highest in the region in 2006 (43.3).
  - The average size of Beaver County households decreased between 1990 and 2006. This is a similar trend to the other Counties in the region.
  - While the County’s population remained predominantly white, the number and percentage of minority residents in the County increased slightly from 2000 to 2006.

- **Education:**
  - Overall, educational trends in Beaver are very positive as more residents complete high school or obtain higher degrees.
Existing Land Use

This section of the Comprehensive Plan examines how land in Beaver County is used today. It looks at where different types of uses are concentrated and where certain land use patterns emerge. Understanding current land use forms the basis from which decisions about new development and resource conservation can be made. This section also discusses previous land use planning in the County and summarizes comprehensive plans for all municipalities that have them.

**COUNTY OVERVIEW**

Beaver County lies within Southwestern Pennsylvania. It is surrounded by Lawrence County to the north, Butler and Allegheny Counties to the east, Allegheny and Washington Counties to the south, and Columbiana County, Ohio and Hancock County, West Virginia to the west.

The land area within the boundaries of Beaver County consists of 444 square miles or 284,160 acres, making it one of the smaller counties in the state. Of the total area, about 10 square miles is made up of water, largely consisting of the Ohio and Beaver Rivers which divide the County roughly into three regions. Region 1 lies north of the Ohio River and west of the Beaver River. Region 2 consists of the eastern third of the County, east of the Ohio and Beaver Rivers. The last region, Region 3, lies south and west of the Ohio River. Each of the three regions consists of a mix of urban river towns, suburban communities and rural municipalities. The regions are depicted on the Base Map.

This comprehensive plan also categorizes the County’s 54 municipalities according to one of three functional classifications - urban municipalities, suburban municipalities, and rural municipalities - which share similar characteristics and planning issues.

Several criteria were used to determine how municipalities should be classified. The primary factor was population density. Municipalities with population density greater than 1.5 people per acre were most likely to be categorized as “urban.” Those with population density less than 1.5 people per acre were likely to be classified as suburban or rural. In general, suburban municipalities were more densely populated than rural ones.

Other factors which helped categorize municipalities were 1) whether the municipality gained or lost population; 2) whether the municipality gained or lost housing units; and 3) whether it has public water and sewer. Those towns that lost people and housing and had water and sewer were more likely to be classified as “urban.” Suburban communities usually had some public utilities, but gained population or housing or both. Rural towns tended to gain housing (but not always population) and lack or have limited public water and sewer.

Small boroughs did not fit neatly into any category. Some were densely populated, but others were not. Most lost population and housing units and many (but not all) lack public utilities. Nevertheless, small boroughs were determined to have more in common with the rural municipalities that surround them and therefore were grouped with them.

Based on this system, Beaver County has 25 urban municipalities, 8 suburban municipalities, and 21 rural municipalities. Most urban municipalities are located in the County’s river valleys. Suburban communities surround the urban ones. Rural municipalities are located in the southwest, northwest and northeast corners of the County. These classifications are shown in Table 1.2, below, and on the Functional Classification Map.
<table>
<thead>
<tr>
<th></th>
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<th></th>
</tr>
</thead>
<tbody>
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<td><strong>URBAN MUNICIPALITIES</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>New Brighton Bor.</td>
<td>8.69</td>
<td>-9%</td>
<td>-4%</td>
<td>Y</td>
</tr>
<tr>
<td>Rochester Bor.</td>
<td>8.38</td>
<td>-10%</td>
<td>-3%</td>
<td>Y</td>
</tr>
<tr>
<td>Beaver Bor.</td>
<td>6.64</td>
<td>-11%</td>
<td>-3%</td>
<td>Y</td>
</tr>
<tr>
<td>Ambridge Bor.</td>
<td>6.44</td>
<td>-11%</td>
<td>+1%</td>
<td>Y</td>
</tr>
<tr>
<td>City of Beaver Falls</td>
<td>6.39</td>
<td>-13%</td>
<td>-6%</td>
<td>Y</td>
</tr>
<tr>
<td>Patterson Hts Bor.</td>
<td>4.14</td>
<td>+8%</td>
<td>+15%</td>
<td>Y</td>
</tr>
<tr>
<td>Monaca Bor.</td>
<td>3.84</td>
<td>-13%</td>
<td>+4%</td>
<td>Y</td>
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<tr>
<td>City of Aliquippa</td>
<td>3.76</td>
<td>-18%</td>
<td>-4%</td>
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<tr>
<td>Eastvale Bor.</td>
<td>3.51</td>
<td>-16%</td>
<td>-11%</td>
<td>Y</td>
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<tr>
<td>Freedom Bor.</td>
<td>3.50</td>
<td>-14%</td>
<td>-6%</td>
<td>Y</td>
</tr>
<tr>
<td>Pulaski Twp.</td>
<td>3.33</td>
<td>-8%</td>
<td>+3%</td>
<td>Y</td>
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<tr>
<td>Ellwood City Bor.</td>
<td>3.23</td>
<td>-20%</td>
<td>-9%</td>
<td>Y</td>
</tr>
<tr>
<td>White Twp.</td>
<td>2.98</td>
<td>-16%</td>
<td>-5%</td>
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<tr>
<td>Patterson Twp.</td>
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</tr>
<tr>
<td>Baden Bor.</td>
<td>2.62</td>
<td>-19%</td>
<td>-9%</td>
<td>Extensive</td>
</tr>
<tr>
<td>Conway Bor.</td>
<td>2.28</td>
<td>-11%</td>
<td>+2%</td>
<td>Extensive</td>
</tr>
<tr>
<td>Midland Bor.</td>
<td>2.27</td>
<td>-12%</td>
<td>-2%</td>
<td>Y</td>
</tr>
<tr>
<td>Koppel Bor.</td>
<td>2.18</td>
<td>-22%</td>
<td>-7%</td>
<td>Y</td>
</tr>
<tr>
<td>West Mayfield Bor.</td>
<td>2.14</td>
<td>-16%</td>
<td>-20%</td>
<td>Y</td>
</tr>
<tr>
<td>South Hts. Bor.</td>
<td>2.13</td>
<td>-22%</td>
<td>-5%</td>
<td>Y</td>
</tr>
<tr>
<td>East Rochester Bor.</td>
<td>1.98</td>
<td>-14%</td>
<td>0%</td>
<td>Y</td>
</tr>
<tr>
<td>Vanport Bor.</td>
<td>1.90</td>
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<td>-2%</td>
<td>Y</td>
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<tr>
<td>Bridgewater Bor.</td>
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<td>+16%</td>
<td>+3%</td>
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<tr>
<td>Harmony Twp.</td>
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<td>-15%</td>
<td>-2%</td>
<td>Extensive</td>
</tr>
<tr>
<td>Fallston Bor.</td>
<td>0.88</td>
<td>-24%</td>
<td>-22%</td>
<td>Limited</td>
</tr>
<tr>
<td><strong>SUBURBAN TOWNS</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Center Twp.</td>
<td>1.20</td>
<td>+10%</td>
<td>+11%</td>
<td>Extensive</td>
</tr>
<tr>
<td>Rochester Twp.</td>
<td>1.17</td>
<td>-9%</td>
<td>+2%</td>
<td>Extensive</td>
</tr>
<tr>
<td>Hopewell Twp.</td>
<td>1.16</td>
<td>-5%</td>
<td>+3%</td>
<td>Extensive</td>
</tr>
<tr>
<td>Economy Bor.</td>
<td>0.80</td>
<td>-3%</td>
<td>+8%</td>
<td>Limited</td>
</tr>
<tr>
<td>Chippewa Twp.</td>
<td>0.72</td>
<td>+4%</td>
<td>+6%</td>
<td>Extensive</td>
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<tr>
<td>Brighton Twp.</td>
<td>0.64</td>
<td>+7%</td>
<td>+13%</td>
<td>Extensive</td>
</tr>
<tr>
<td>Industry Bor.</td>
<td>0.26</td>
<td>-14%</td>
<td>+3%</td>
<td>Limited</td>
</tr>
<tr>
<td>Potter Twp.</td>
<td>0.13</td>
<td>+4%</td>
<td>+8%</td>
<td>Limited</td>
</tr>
</tbody>
</table>

Y = fully watered and sewered
Extensive = more than 50% of municipality has water/sewer
Limited = less than 50% of municipality has water and sewer
N = no water and/or sewer
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Darlington Bor.</td>
<td>4.94</td>
<td>-11%</td>
<td>-2%</td>
<td>N</td>
</tr>
<tr>
<td>New Galilee Bor.</td>
<td>2.44</td>
<td>-21%</td>
<td>-9%</td>
<td>N</td>
</tr>
<tr>
<td>Hookstown Bor.</td>
<td>1.73</td>
<td>-16%</td>
<td>0%</td>
<td>N</td>
</tr>
<tr>
<td>Homewood Bor.</td>
<td>1.38</td>
<td>-12%</td>
<td>-3%</td>
<td>Water</td>
</tr>
<tr>
<td>Georgetown Bor.</td>
<td>1.05</td>
<td>-13%</td>
<td>-7%</td>
<td>N</td>
</tr>
<tr>
<td>Glasgow Bor.</td>
<td>0.86</td>
<td>-20%</td>
<td>-7%</td>
<td>N</td>
</tr>
<tr>
<td>Frankfort Sprgs Bor.</td>
<td>0.77</td>
<td>-9%</td>
<td>+4%</td>
<td>Water</td>
</tr>
<tr>
<td>Daugherty Twp.</td>
<td>0.52</td>
<td>-3%</td>
<td>+5%</td>
<td>Limited</td>
</tr>
<tr>
<td>N. Sewickley Twp.</td>
<td>0.43</td>
<td>-7%</td>
<td>+3%</td>
<td>Extensive</td>
</tr>
<tr>
<td>Franklin Twp.</td>
<td>0.37</td>
<td>+13%</td>
<td>+9%</td>
<td>Limited</td>
</tr>
<tr>
<td>New Sewickley Twp.</td>
<td>0.36</td>
<td>+11%</td>
<td>+14%</td>
<td>Limited</td>
</tr>
<tr>
<td>Raccoon Twp.</td>
<td>0.26</td>
<td>-4%</td>
<td>+4%</td>
<td>Limited</td>
</tr>
<tr>
<td>Ohoville Bor.</td>
<td>0.24</td>
<td>-5%</td>
<td>+3%</td>
<td>Limited</td>
</tr>
<tr>
<td>Big Beaver Bor.</td>
<td>0.19</td>
<td>-6%</td>
<td>+2%</td>
<td>Limited</td>
</tr>
<tr>
<td>Independence Twp.</td>
<td>0.18</td>
<td>+7%</td>
<td>+12%</td>
<td>N</td>
</tr>
<tr>
<td>Greene Twp.</td>
<td>0.17</td>
<td>+10%</td>
<td>+12%</td>
<td>N</td>
</tr>
<tr>
<td>South Beaver Twp.</td>
<td>0.15</td>
<td>-2%</td>
<td>+7%</td>
<td>Limited</td>
</tr>
<tr>
<td>Darlington Twp.</td>
<td>0.14</td>
<td>0%</td>
<td>+1%</td>
<td>N</td>
</tr>
<tr>
<td>Marion Twp.</td>
<td>0.13</td>
<td>-2%</td>
<td>+1%</td>
<td>Limited</td>
</tr>
<tr>
<td>Hanover Twp.</td>
<td>0.13</td>
<td>+5%</td>
<td>+13%</td>
<td>Limited</td>
</tr>
<tr>
<td>Shippingport Bor.</td>
<td>0.10</td>
<td>-1%</td>
<td>+4%</td>
<td>Limited</td>
</tr>
</tbody>
</table>
Over the last few decades, residential uses, which had historically been concentrated in the River Towns and areas immediately adjacent to them, have become more dispersed as new subdivisions have been built in more rural areas. This dispersion can be seen on the Existing Land Use Map.

**Commercial and Service Uses**

Commercial and service uses represent only 1.2% of County land. They are clustered in the centers of river towns like Ambridge and Beaver as well as along major roadways like Routes 18, 51, 60, 65 and 68. Small pockets are scattered throughout the County, but are almost entirely absent from the southwestern and central western regions of the County.

The biggest growth in commercial land use is occurring in Center Township in close proximity to the Beaver Valley Mall and in Chippewa Township along Route 51. These developments include a mix of retail, eating establishments and other service businesses. In addition, after decades of decline, several downtown business districts in the County’s river towns are being revitalized and are attracting new small businesses.

**Industrial Uses**

Industry in Beaver County first developed along the rivers to take advantage of river transport and, later, rail service. The majority of industrial uses continue to be located along the banks of the Ohio and lower Beaver Rivers. There is also a large concentration of industrial land in Koppel Borough in the northern portion of the County.

Much industrial land in the County was abandoned after the collapse of the Steel industry in the 1980’s. However, many of these “brownfield” sites have been cleaned up and redeveloped, most for industrial uses. These include the Aliquippa Industrial Park, Port Ambridge and the Ambridge Regional Distribution and Manufacturing Center.

In addition, new manufacturing and business park facilities have been developed outside the river valleys. These include the Hopewell Business and Industrial Park in Hopewell Township and the Tri-County Business Park in New Sewickley Township. A description of all major industrial and business parks is included in the Economic Profile section of this Plan.

Other land in the County classified as industrial includes the rail yards in Conway Borough and the power plants in Shippingport Borough. As a whole, industrial uses take up approximately 2.5% of all land in the County.

**Institutional**

Uses classified as institutional include colleges and universities; schools, both public and private; hospitals, nursing homes and other non-profit health facilities; libraries; and churches. These uses are scattered throughout the County. Those that occupy the largest areas of land are Penn State Beaver, Community College of Beaver County, and Heritage Valley Beaver. Institutional uses cover only 0.6% of Beaver County land.
Agriculture

According to the 2007 Census of Agriculture, there are 824 farms in Beaver County that occupy approximately 67,075 acres. This represents approximately 24% of all land in the County. Farmland is scattered throughout the County with the largest concentrations in the northeast and southwest. About 53% of that land was used as cropland in 2007, while 27% was used as woodland. The remaining 20% was used for pasture and other uses.

The 2007 Census of Agriculture figures showed a substantial increase in the number of farms and acreage in agricultural use over those reported in the previous census. The number of farms grew by 28% from 645 in 2002 and acreage increased by 7% over the same 5-year period. The average size of farms decreased from 97 acres in 2002 to 81 acres in 2007, also reversing the previous trend of fewer but larger farms. According to the Pennsylvania Field Office of the National Agricultural Statistics Service (NASS)¹, which conducts the census, the increase is due to the following factors:

1) To meet the definition of a "farm," an agricultural operation must sell $1,000 in agricultural products or have the potential to do so. Because the price of agricultural products has risen substantially over the last 5 years, many more small farms are qualifying.

2) There has been a rise in the number of small specialty farms that produce products like maple syrup, organic produce, llamas, etc.

3) NASS made a strong effort to find as many farms as possible and get them to participate in the census. For this reason, they are putting more stock in this census, because it captures farms that may have been overlooked previously.

In addition, the Beaver County Fruit and Vegetable Growers Association sponsors three farmers markets in the County from May through November each year. These markets are located in Ambridge Borough, Beaver Borough and the City of Beaver Falls. The popularity of the markets has steadily increased and may be attracting landowners or previous “hobby farmers” to establish full-time farms in the County.

To help preserve agricultural land, Beaver County has been an active participant in the Agricultural Security and Agricultural Land Preservation Programs. Under the Pennsylvania Agricultural Security Act, the legislature allowed for the creation of Agricultural Security Areas of 250 acres or more of farmland used to produce crops, livestock, or livestock products. Individual farms must be 10 acres or more to qualify for inclusion. Participation in the program is voluntary. Some of its benefits include protection from local ordinances that unreasonably restrict farming operations. In 2008, 41,808 acres of farmland were registered as Agricultural Security Areas with the Beaver County Agricultural Land Preservation Board (BCALPB). They were located in fourteen municipalities: Brighton, Darlington, Daugherty, Franklin, Greene, Hanover, Independence, Marion, New Sewickley, North Sewickley, Raccoon and South Beaver Townships as well as Industry and Ohioville Boroughs.

In addition, farms registered under this program are eligible for inclusion under the Pennsylvania Agricultural Conservation Easement Purchase Program administered by BCALPB. This program permits government entities to purchase the development rights on quality farmland, thereby ensuring that the land remains undeveloped, while allowing it to remain in productive agricultural use. This program is managed by a nine member board. As of August 2008, the Beaver County Agricultural Land Preservation Board reported that sixteen (16) farms totaling 1,709 acres have been preserved under the program. Most were located in the northeastern part of the County. Agricultural Security Areas and farms with Agricultural Conservation Easements are depicted on the Agriculture Map.

¹ Phone conversation with Dan Capstick, Deputy Director of PA Field Office of NASS, February 12, 2009.


**Parks and Open Space**

About 22,000 acres (7.7%) of land within the County is devoted to parkland or other recreational use. This land includes Raccoon Creek State Park, Hereford Manor Lakes, three County parks, State Gamelands, and numerous community parks and playgrounds.

**Undeveloped Land**

This category represents the largest land use classification covering 122,727 acres or 43.1% of the County. It is made up primarily of forests of varying types (deciduous, coniferous and mixed) as well as rangeland.

**Water**

The largest contributors to this category are Beaver County’s rivers: the Ohio and the Beaver Rivers. Others include the Ambridge Reservoir, Hereford Manor Lakes and small ponds and streams. Water covers 5,105 acres or 1.8% of the County.

**Other**

This category was created to group uses that were not captured by the aforementioned classifications. Other uses account for about 1.5% of Beaver County land. They include the Beaver County and Zelienople Airports as well as landfills, strip mines, slag piles, quarries and gravel pits.

Land used for mining makes up a very small portion of land use in the County. These areas consist of small strip mines and quarries, and are shown on the Resource Extraction Map. In addition, Beaver County sits over the Marcellus Shale formation, an area of natural gas-rich shale. Deposits beneath Beaver County vary between 0 and 75 feet, far thinner than the deposits found in northeastern and central Pennsylvania. Nevertheless, natural gas companies have been negotiating with local landowners in Beaver County for the right to drill on their land. The main concern appears to be the quantity of water needed to extract the gas and the quality of wastewater. Marcellus shale deposits are depicted on the Resource Extraction Map.
LAND USES IN ADJACENT COUNTIES

In addition to evaluating current land uses with the County, the Plan assesses land use in neighboring counties in close proximity to County borders. Adjacent land uses were determined by reviewing the Comprehensive Plans for these Counties or, where such plans were not available, examining aerial photography. The Plan will take these uses into account so as to avoid, where possible, proposing new land uses that are significantly inconsistent with land uses across the County’s borders.

Allegheny County

Beaver County shares its southeastern border with Allegheny County from Independence Township to Economy Borough. According to the Existing Land Use Map in Allegheny Places: The Allegheny County Comprehensive Plan, land close to the Beaver County border is mostly either residential or undeveloped land. The area between the Ohio River and Route 65 is industrial, a pattern which continues in Beaver County in Ambridge Borough. There are also pockets of land in agricultural use close to Route 30 and in the northwest corner of Marshall Township.

Allegheny County’s Future Land Use map makes several proposals for changes in land use close to the Beaver County border. The most significant is several large pockets of airport-related development in and around I-376 and Route 576 (Southern Beltway). Upgrades to I-376 are also anticipated. In addition, the Plan shows extensive trail connections from Allegheny County into Beaver County from Marshall and Findlay Townships.

Butler County

Butler County borders Beaver County to the east from New Sewickley Township north to Franklin Township. The high growth suburban community of Cranberry directly abuts New Sewickley Township. Growth in this area has been substantial, making Butler County the fastest growing in terms of population in Southwestern Pennsylvania. This adjacent development has spilled over into Beaver County, making New Sewickley the fastest growing municipality in the County. Further north, the Borough of Zelienople borders Franklin Township. This is an older community with a “Main Street” shopping district surrounded by densely developed residential lots.

The Butler County Comprehensive Plan (2002) developed a Land Use Policy Plan that shows continued suburban growth from Cranberry northward to the area surrounding Zelienople.

Lawrence County

Lawrence County lies directly north of Beaver County, abutting Darlington, Big Beaver, North Sewickley and Franklin Townships. Lawrence County also shares the municipality of Ellwood City with Beaver County. The 2004 Lawrence County Comprehensive Plan did not characterize existing land uses. Therefore, aerial photography was used to determine how land in close proximity to the Beaver County border is being used.

In the Southwest corner of Lawrence County, the land is mostly forested and undeveloped or in agricultural use. Patches of development surround Route 18 from Beaver County into Lawrence County and around the town of Enon Valley. There is also an area of industrial development around Route 168 just over the Beaver County border. Across the Beaver River to the east, development becomes denser in and around Ellwood City. However, in the southeast corner of Lawrence County, the land is again either forested or farmed.

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The Lawrence County Comprehensive Plan included a map of Future Growth and Preservation Areas. This map shows a broad area of future growth extending north from Beaver County along I-376 and Route 18. In addition, the map shows a future preservation area surrounding Camp Run, a major tributary of Connoquenessing Creek north and east of Ellwood City.

Washington County

Washington County shares Beaver County’s southern border touching the municipalities of Hanover Township and Frankfort Springs Borough. According to the Existing Land Use Map in Washington County’s 2005 Comprehensive Plan, land use adjacent to Beaver County is predominantly wooded and agricultural. A large expanse of recreational land extends south from the border, not far from Beaver County’s Raccoon Creek State Park.

The Plan includes a map depicting future development entitled Target Areas for Reinvestment. The areas adjacent to Beaver County are shown as Rural Resource Areas and are not projected for new development.

Columbiana County, Ohio

Columbiana County shares part of Beaver County’s western border, touching Darlington and South Beaver Townships as well as Ohioville and Glasgow Boroughs. According to the Columbiana County Development Office, the County does not have a comprehensive plan that is less than 12 years old. The County Development Coordinator indicated that land adjacent to Beaver County is primarily undeveloped. Beaver Creek State Park is a recreational land area close to the border. There are no plans by the County to develop these areas for any use.

Hancock County, West Virginia

Beaver County’s western border below the Ohio River is shared with Hancock County. Greene and Hanover Townships abut this border. Land in this upper panhandle of West Virginia is primarily undeveloped. Tomlinson State Park and the Hillcrest Wildlife Management Area can be found here, west of Raccoon Creek State Park. Route 30 crosses the border from Beaver County and travels northwest through Hancock County until it traverses the Ohio River into Ohio. According to the Hancock County Commissioners Office, Hancock County has no Comprehensive Plan. There are no plans to develop areas in close proximity to Beaver County.

DEVELOPMENTS OF REGIONAL IMPACT

Developments of Regional Significance and Impact (DRIs) are defined by the MPC as “any land development that, because of its character, magnitude, or location, will have substantial effect upon the health, safety, or welfare of citizens in more than one municipality.” MPC section 107(a). The MPC requires County Comprehensive Plans to identify current and proposed uses that will have such impacts. MPC 3021(a)(7)(i).

Beaver County has a number of developments that have (or will have) regional impacts. These facilities draw employees, customers or visitors from a wide area. They may cause substantial impacts to one or more of the following: traffic congestion, road safety, noise, air and water quality, property values, local businesses and demand on public services. Understanding the location and potential impacts of these developments can help the County and its municipalities plan actions to mitigate their effects. Communities with several DRIs need to consider the cumulative impacts of these developments.

DRIs in Beaver County fall within several land use categories:
Commercial, including:

- Beaver Valley Mall (and surrounding retail and service developments), Center Township
- Chippewa Mall (and surrounding retail development), Chippewa Township
- Northern Lights Shopping Center, Economy
- Rochester Riverfront Development, Rochester Borough (proposed mixed use)

Industrial, including:

- Aliquippa Industrial Park, Aliquippa
- Ambridge Regional Distribution and Manufacturing Center, Ambridge
- Beaver Valley Nuclear Power Station (First Energy), Shippingport
- Beaver Valley Industrial Park, Monaca
- Bruce Mansfield Coal-Fired Power Plant (First Energy), Shippingport
- Hopewell Business & Industrial Park, Hopewell
- Monaca Commerce Center, Monaca
- Horsehead Industries, Potter Township
- Koppel Steel, Koppel
- New Economy Business Park, Ambridge
- Port Ambridge, Ambridge
- Tri-County Commerce Park, New Sewickley
- Turnpike Distribution Center, Big Beaver
- Westgate Business Park, Big Beaver (under development)

Mixed Use, including:

- Bridgewater Crossing, Bridgewater (under development)
- Northern Ambridge Redevelopment Project, Ambridge (under development)

Institutional, including:

- Beaver County Court House, Beaver
- Community College of Beaver County, Center
- Geneva College, Beaver Falls
- Penn State Beaver, Center
- Heritage Valley Beaver, Brighton
- Beaver County 911 Center, Ambridge

Recreational and Entertainment Uses, including:

- Beaver Run Sports Complex, Big Beaver
- Beaver Valley YMCA, Rochester Township
- Old Economy Village, Ambridge

Transportation, including:

- BCTA Rochester Transportation Center, Rochester
- BCTA Expressway Travel Center, Center
- Beaver County Airport, Chippewa
- Conway Rail Yards, Conway
- Zelienople Airport, Franklin
Under the Pennsylvania Municipalities Code (MPC), Counties are required to adopt Comprehensive Plans and update them every ten years. Under section 301 of the MPC, County plans must include certain basic elements -- like plans for future land use, housing and transportation -- as well as additional elements, like identification of developments of regional impact and preparation of a plan for the preservation of prime agricultural soils. A complete checklist of requirements is set forth in Table 1.3, below.

**TABLE 1.3 CHECKLIST OF MPC REQUIREMENTS FOR COUNTY COMPREHENSIVE PLANS**

<table>
<thead>
<tr>
<th>MPC SECTION</th>
<th>REQUIREMENT</th>
</tr>
</thead>
<tbody>
<tr>
<td>107</td>
<td>Broad goals and criteria for the county’s municipalities to use in the preparation of their comprehensive plans and land use regulations</td>
</tr>
<tr>
<td>301(a)(1)</td>
<td>A statement of the county’s objectives concerning the location, character, and timing of future development</td>
</tr>
<tr>
<td>301(a)(2)</td>
<td>A future land use plan, which <em>may</em> include provisions for the amount, intensity, character, and timing of residential, industrial, commercial, agricultural, transportation, utility, community facility, and/or floodplain development</td>
</tr>
<tr>
<td>301(a)(2.1)</td>
<td>A plan to meet the housing needs of present and future residents</td>
</tr>
<tr>
<td>301(a)(3)</td>
<td>A plan for the movement of people and goods, which <em>may</em> address roads, railroads, seaports, airports, pedestrian/bicycle trails, parking facilities, and public transit networks</td>
</tr>
<tr>
<td>301(a)(4)</td>
<td>A plan for the county’s community facilities and public utilities, which <em>may</em> address public schools, private schools, recreational facilities, county/municipal buildings, fire fighting companies, police organizations, emergency medical services, hospitals, libraries, water supply systems, sewage disposal systems, solid waste disposal networks, storm water drainage facilities, and utility corridors</td>
</tr>
<tr>
<td>301(a)(4.1)</td>
<td>A statement of the interrelationships among the various plan components, which <em>may</em> include an estimate of the plan’s environmental, energy, fiscal, economic, and social consequences</td>
</tr>
<tr>
<td>301(a)(4.2)</td>
<td>A discussion of short and long range implementation strategies, which <em>may</em> address capital improvements programming, new or updated development regulations, and/or the amount of public funds potentially available for implementation</td>
</tr>
<tr>
<td>301(a)(5)</td>
<td>A statement indicating that the existing and proposed development of the county is compatible with the plans, existing development, and proposed development of its neighboring counties? If not, does it contain a statement indicating measures which have been taken to buffer the incompatibilities</td>
</tr>
<tr>
<td>301(a)(6)</td>
<td>A plan for the protection of the county’s natural and historic resources (including wetlands, aquifer recharge zones, woodlands, steep slope areas, prime agricultural lands, floodplains, unique natural areas, and historic sites) to the extent not preempted by federal or state law</td>
</tr>
<tr>
<td>301(a)(7)(i)</td>
<td>Identification of the county’s land uses as they relate to its important natural resources and the appropriate use of its minerals</td>
</tr>
</tbody>
</table>

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3 This checklist is drawn from Articles I, II, and III of the Pennsylvania Municipalities Planning Code, Act of 1968, P.L. 805, Number 247, as reenacted and amended (January 2006).
<table>
<thead>
<tr>
<th>MPC SECTION</th>
<th>REQUIREMENT</th>
</tr>
</thead>
<tbody>
<tr>
<td>301(a)(7)(ii)</td>
<td>Identification of current and proposed land uses that have (or will have) a regional impact and significance (e.g., large shopping centers, major industrial parks, mines and related activities, office parks, storage facilities, large residential developments, regional entertainment and recreational complexes, hospitals, airports, and port facilities)</td>
</tr>
<tr>
<td>301(a)(7)(iii)</td>
<td>A plan for the preservation and enhancement of prime agricultural land and whether it encourages the compatibility of land use regulations with existing agricultural operations</td>
</tr>
<tr>
<td>301(a)(7)(iv)</td>
<td>A plan for historic preservation</td>
</tr>
<tr>
<td>301(b)</td>
<td>A plan for the reliable supply of water that (1) considers current and future water availability, uses, and limitations; (2) includes provisions adequate to protect the county’s water sources; (3) is consistent with the State Water Plan and any applicable river basin plans; and (4) contains a statement recognizing that mineral extraction and commercial agricultural activities impact water supplies and are governed by statutes</td>
</tr>
<tr>
<td>301.4(b)</td>
<td>Advisory guidelines that promote (1) general consistency with the plan, and (2) uniformity with respect to local planning, zoning, and land use terminology and regulations</td>
</tr>
<tr>
<td>301.2</td>
<td>Careful surveys, studies, and analyses of the county’s housing, demographic, and economic characteristics and trends</td>
</tr>
<tr>
<td>301.2</td>
<td>Careful surveys, studies, and analyses of the amount, type, and general location of the county’s various land uses and the interrelationships between these uses</td>
</tr>
<tr>
<td>301.2</td>
<td>Careful surveys, studies, and analyses of the general location and extent of the county’s transportation and community facilities</td>
</tr>
<tr>
<td>301.2</td>
<td>Careful surveys, studies, and analyses of the county’s natural features that may affect development</td>
</tr>
<tr>
<td>301.2</td>
<td>Careful surveys, studies, and analyses of the county’s natural, historic, and cultural resources</td>
</tr>
<tr>
<td>301.2</td>
<td>Careful surveys, studies, and analyses of the county’s prospects for future growth and development</td>
</tr>
<tr>
<td>301.4(a) and 306(c)</td>
<td>An opportunity for review, comment and participation by municipalities and school districts in the respective and contiguous counties; municipal authorities, public utilities and the Center for Local Government Services to determine future growth needs</td>
</tr>
</tbody>
</table>

By contrast, the MPC does not mandate that municipalities adopt comprehensive plans. However, if a municipality chooses to do so, its comprehensive plan must meet the basic requirements of MPC section 301 (see checklist in table 1.4). The MPC was amended in 2000 to encourage joint planning among municipalities. The statute establishes incentives for municipalities who adopt and implement multi-municipal plans. These incentives include priority for State permitting and the ability to share uses across municipal boundaries.
<table>
<thead>
<tr>
<th>MPC SECTION</th>
<th>REQUIREMENT</th>
</tr>
</thead>
<tbody>
<tr>
<td>301(a)(1)</td>
<td>A statement of the municipality’s objectives concerning the location, character, and timing of future development</td>
</tr>
<tr>
<td>301(a)(2)</td>
<td>A future land use plan, which may include provisions for the amount, intensity, character, and timing of residential, industrial, commercial, agricultural, transportation, utility, community facility, and/or floodplain development</td>
</tr>
<tr>
<td>301(a)(2.1)</td>
<td>A plan to meet the housing needs of present and future residents</td>
</tr>
<tr>
<td>301(a)(3)</td>
<td>A plan for the movement of people and goods, which may address roads, railroads, seaports, airports, pedestrian/bicycle trails, parking facilities, and public transit networks</td>
</tr>
<tr>
<td>301(a)(4)</td>
<td>A plan for the municipality’s community facilities and public utilities, which may address public schools, private schools, recreational facilities, municipal buildings, fire fighting companies, police organizations, emergency medical services, hospitals, libraries, water supply systems, sewage disposal systems, solid waste disposal networks, storm water drainage facilities, and utility corridors</td>
</tr>
<tr>
<td>301(a)(4.1)</td>
<td>A statement of the interrelationships among the various plan components, which may include an estimate of the plan’s environmental, energy, fiscal, economic, and social consequences</td>
</tr>
<tr>
<td>301(a)(4.2)</td>
<td>A discussion of short and long range implementation strategies, which may address capital improvements programming, new or updated development regulations, and/or the amount of public funds potentially available for implementation</td>
</tr>
<tr>
<td>301(a)(5)</td>
<td>A statement indicating that the existing and proposed development of the municipality is compatible with the plans, existing development, and proposed development of its neighboring municipalities. If not, does it contain a statement indicating measures which have been taken to buffer the incompatibilities</td>
</tr>
<tr>
<td>301(a)(5)</td>
<td>A statement indicating that the existing and proposed development of the municipality is generally consistent with the objectives and plans of the Blair County Comprehensive Plan</td>
</tr>
<tr>
<td>301(a)(6)</td>
<td>A plan for the protection of the municipality’s natural and historic resources (including wetlands, aquifer recharge zones, woodlands, steep slope areas, prime agricultural lands, floodplains, unique natural areas, and historic sites) to the extent not preempted by federal or state law</td>
</tr>
<tr>
<td>301(b)</td>
<td>A plan for the reliable supply of water that (1) considers current and future water availability, uses, and limitations; (2) includes provisions adequate to protect the municipality’s water sources; (3) is consistent with the State Water Plan and any applicable river basin plans; and (4) contains a statement recognizing that mineral extraction and commercial agricultural activities impact water supplies and are governed by statutes</td>
</tr>
<tr>
<td>301.2</td>
<td>Careful surveys, studies, and analyses of the municipality’s housing, demographic, and economic characteristics and trends</td>
</tr>
<tr>
<td>301.2</td>
<td>Careful surveys, studies, and analyses of the amount, type, and general location of the municipality’s various land uses. Did the planning agency study the interrelationships between these uses</td>
</tr>
<tr>
<td>301.2</td>
<td>Careful surveys, studies, and analyses of the general location and extent of the municipality’s transportation and community facilities</td>
</tr>
<tr>
<td>301.2</td>
<td>Careful surveys, studies, and analyses of the municipality’s natural features that may affect development</td>
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4 This checklist is drawn from Articles II and III of the Pennsylvania Municipalities Planning Code, Act of 1968, P.L. 805, Number 247, as reenacted and amended (January 2006).
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</tr>
<tr>
<td>301.2</td>
<td>Careful surveys, studies, and analyses of the municipality’s prospects for future growth and development</td>
</tr>
</tbody>
</table>

Municipal comprehensive plans must be “generally consistent with the adopted County comprehensive plan.” (MPC 301.4(a)). Each municipality is required to submit its comprehensive plan for review to the County and to consider the County’s comments. By the same token, the MPC states that Counties shall “consider amendments to their comprehensive plan proposed by municipalities which are considering adoption or revision to their municipal comprehensive plans so as to achieve general consistency between the respective plans.” (MPC 302(d)). In fact, this section provides that Counties must amend their plans for consistency when requested to do so by two or more contiguous municipalities.

This section first summarizes the comprehensive plan adopted by Beaver County in 1999. It then provides an overview of each municipal comprehensive plan adopted within the last twenty-five years. So as to achieve general consistency, major recommendations of these plans will be taken into consideration during the development of this Plan.

**Beaver County Comprehensive Plan (1999)**

In December 1999, Beaver County Board of Commissioners adopted “Horizons: A Plan for the 21st Century, A Comprehensive Plan for Beaver County.” This plan developed broad goals, more targeted policies and detailed strategies in ten programmatic areas as summarized below:

**Economic Development Plan** – This area of the plan focused on the goal of job creation and providing incentives for private investment in the County. It established policies and supporting strategies to:

- Invest in workforce development
- Encourage collaboration among agencies providing economic development services to County businesses
- Create sites for new development or existing business expansion
- Develop and stimulate growth of local businesses

**Land Use Plan** – The goal under this element was to improve land use management through improved municipal cooperation and education. Policies and strategies were divided among four areas:

- Strengthen urban centers as areas of mixed use development
- Manage new growth in suburban communities
- Preserve character in traditionally agricultural and rural areas
- Promote sound land use practices County-wide including conservation of important natural resources.

The Land Use Plan provided a graphic framework for future development that represented areas for growth and preservation. This map concentrated urban development in and around historic river towns and along major transportation corridors and interchanges, such as Routes 60 and 51. Natural landscapes – park areas, stream and river corridors, and steeply sloped lands – were protected from development. The remaining areas of the County were designated for rural development.
Transportation Plan - To improve the mobility of all residents, this Plan set forth the following policies and actions that support them:

- Create improved highway, bridge, bike and pedestrian connections
- Coordinate public transit planning with facilities planning
- Improve, expand and market air transport through Beaver County Airport
- Develop transportation alternatives such as rail and water
- Enhance quality of life through bike and pedestrian connections among residential, commercial, employment and recreational areas.

Recreation and Open Space Plan – This plan element focused on creating a better life for residents through park and recreational improvements. The primary objectives were:

- Develop and maintain quality park and recreation facilities
- Protect open space and important natural features
- Promote use of waterways and waterfronts for recreation
- Increase planning and financing of County park and recreation facilities
- Create a County-wide trail system

Cultural and Historic Resources Plan – To preserve and promote cultural and historic assets, this Plan recommends taking steps in four areas:

- Pursue organizational changes and funding opportunities
- Take action to preserve resources
- Promote tourism
- Inventory and survey resources

Housing Action Plan – The goal of this Plan element was to provide housing opportunities to meet the diverse needs of residents through both existing and new housing. Action strategies were proposed under the following:

- Maintain and create new affordable housing
- Rehabilitate existing housing stock
- Promote establishment of elderly housing
- Address needs of the homeless
- Ensure that municipalities provide for a variety of housing types and densities in their ordinances
- Encourage growth management
- Site new housing in locations with existing infrastructure and services

Community Facilities and Services Action Plan – To provide for accessible public facilities and services, the Plan created policies and strategies as follows:

- Upgrade police, fire, and emergency services
- Ensure access to library facilities
- Provide safe and reliable water supply
- Encourage quality educational facilities and programs

Environmentally Sensitive Areas Action Plan – This Plan focused on conservation of the County’s environmental resources while allowing for well-planned growth. It contained the following recommendations:

- Avoid development in areas of valuable resources like stream corridors, wetlands, steep slopes and the like.
• Discourage disturbance of soils and existing vegetation on steep slopes and areas prone to erosion
• Protect water resources
• Promote municipal action to protect resources
• Protect prime agricultural land

County Facilities and Operations Action Plan – To stimulate better cooperation among municipalities and between the public and private sectors, this Plan element proposed that the following policies be implemented:

• Create County programs that assist municipalities through education, training and technical assistance
• Ensure that County facilities and programs are accessible
• Evaluate and improve County facilities

Human Services Action Plan – This Plan element stressed that all County services must be made available and accessible to residents. To accomplish this, it proposed the following:

• Coordinate the activities of public and private agencies
• Ensure that agencies are located in areas that are accessible
• Create better accessibility for rural residents

Since the adoption of the 1999 Comprehensive Plan, progress has been made toward meeting many of the goals and policies.

Multi-Municipal & Municipal Comprehensive Plans

Of Beaver County's 54 municipalities, 39 have some type of comprehensive plan in place, while more than a quarter of the County's municipalities (15) have no plan at all. Twenty-nine (29) have adopted their own comprehensive plans. In addition, seventeen (17) have participated in multi-municipal planning, although not all of them went on to adopt those plans. Table 1.5 summarizes information obtained from the DCED e-library and other sources and lists the status of each municipality's planning efforts.

<table>
<thead>
<tr>
<th>Municipality</th>
<th>Comprehensive Plan (Year Adopted)</th>
<th>Multi-Municipal Comprehensive Plan (Year Adopted)</th>
</tr>
</thead>
<tbody>
<tr>
<td>City of Aliquippa</td>
<td>Y (1997)</td>
<td>N</td>
</tr>
<tr>
<td>Ambridge Borough</td>
<td>Y (1992)</td>
<td>Y</td>
</tr>
<tr>
<td>Baden Borough</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>Beaver Borough</td>
<td>Y (2001)</td>
<td>N</td>
</tr>
<tr>
<td>City of Beaver Falls</td>
<td>Y (1979)</td>
<td>N</td>
</tr>
<tr>
<td>Bridgewater Borough</td>
<td>Y (1998)</td>
<td>N</td>
</tr>
<tr>
<td>Brighton Township</td>
<td>Y (1999)</td>
<td>N</td>
</tr>
<tr>
<td>Center Township</td>
<td>Y (1993)</td>
<td>N</td>
</tr>
<tr>
<td>Municipality</td>
<td>Comprehensive Plan (Year Adopted)</td>
<td>Multi-Municipal Comprehensive Plan (Year Adopted)</td>
</tr>
<tr>
<td>---------------------------</td>
<td>-----------------------------------</td>
<td>-----------------------------------------------</td>
</tr>
<tr>
<td>Chippewa Township</td>
<td>Y (1998)</td>
<td>N</td>
</tr>
<tr>
<td>Conway Borough</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>Darlington Borough</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>Darlington Township</td>
<td>Y (2000)</td>
<td>N</td>
</tr>
<tr>
<td>Daugherty Township</td>
<td>N</td>
<td>Y (2001)*</td>
</tr>
<tr>
<td>East Rochester Borough</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>Eastvale Borough</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>Ellwood City Borough</td>
<td>Y (1958)</td>
<td>N</td>
</tr>
<tr>
<td>Fallston Borough</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>Frankfort Springs Borough</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>Franklin Township</td>
<td>N</td>
<td>Y (2001)*</td>
</tr>
<tr>
<td>Freedom Borough</td>
<td>Y (1989)</td>
<td>N</td>
</tr>
<tr>
<td>Georgetown Borough</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>Glasgow Borough</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>Greene Township</td>
<td>Y (1996)</td>
<td>Y (2005)*</td>
</tr>
<tr>
<td>Hanover Township</td>
<td>Y (1997)</td>
<td>N</td>
</tr>
<tr>
<td>Harmony Township</td>
<td>Y (1993)</td>
<td>*</td>
</tr>
<tr>
<td>Hookstown Borough</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>Hopewell Township</td>
<td>Y (1999)</td>
<td>N</td>
</tr>
<tr>
<td>Independence Township</td>
<td>Y (1993)</td>
<td>Y (2005)*</td>
</tr>
<tr>
<td>Industry Borough</td>
<td>Y (1965)</td>
<td>N</td>
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<tr>
<td>Koppel Borough</td>
<td>Y (1958)</td>
<td>Y (2006)*</td>
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<tr>
<td>Marion Township</td>
<td>N</td>
<td>Y (2001)*</td>
</tr>
<tr>
<td>Midland Borough</td>
<td>Y (1961)</td>
<td>N</td>
</tr>
<tr>
<td>Monaca Borough</td>
<td>Y (1993)</td>
<td>N</td>
</tr>
<tr>
<td>New Brighton Borough</td>
<td>N</td>
<td>Y (2001)*</td>
</tr>
<tr>
<td>New Galilee Borough</td>
<td>N</td>
<td>Y (2006)*</td>
</tr>
<tr>
<td>New Sewickley Township</td>
<td>Y (2000)</td>
<td>N</td>
</tr>
<tr>
<td>North Sewickley Twp</td>
<td>N</td>
<td>Y (2001)*</td>
</tr>
<tr>
<td>Ohioville Borough</td>
<td>Y (1975)</td>
<td>N</td>
</tr>
<tr>
<td>Patterson Hts Borough</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>Patterson Township</td>
<td>Y (1983)</td>
<td>N</td>
</tr>
<tr>
<td>Potter Township</td>
<td>N</td>
<td>Y (2005)*</td>
</tr>
<tr>
<td>Pulaski Township</td>
<td>N</td>
<td>Y (2001)*</td>
</tr>
<tr>
<td>Raccoon Township</td>
<td>N</td>
<td>Y (2005)*</td>
</tr>
<tr>
<td>Rochester Borough</td>
<td>Y (1988)</td>
<td>N</td>
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<td>Municipality</td>
<td>Comprehensive Plan (Year Adopted)</td>
<td>Multi-Municipal Comprehensive Plan (Year Adopted)</td>
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<tr>
<td>-------------------------</td>
<td>-----------------------------------</td>
<td>-----------------------------------------------</td>
</tr>
<tr>
<td>Rochester Township</td>
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<td>N</td>
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<tr>
<td>Shippingport Borough</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>South Beaver Township</td>
<td>Y (1993)</td>
<td>N</td>
</tr>
<tr>
<td>South Heights Borough</td>
<td>N</td>
<td>Y (2006)*</td>
</tr>
<tr>
<td>Vanport Township</td>
<td>Y (1970)</td>
<td>N</td>
</tr>
<tr>
<td>West Mayfield Borough</td>
<td>N</td>
<td>N</td>
</tr>
<tr>
<td>White Township</td>
<td>N</td>
<td>N</td>
</tr>
</tbody>
</table>

* The municipalities of South Heights, Harmony, Ambridge, Leetsdale (Allegheny County) and Economy developed a multi-municipal comprehensive plan (the SHALE Plan). However, Harmony did not adopt the Plan.
* Multi-municipal plan between Big Beaver, Homewood, Koppel and New Galilee.
* Northeast Upper Beaver Valley Plan.
* Multi-municipal Plan between Greene, Raccoon, Independence and Potter Townships (GRIP).

Less than 50 percent (23) of Beaver County municipalities have developed or updated their comprehensive plans within the last ten years (1998 or later). Sixteen (16) municipalities have plans older than ten years, with seven (7) of them more than 20 years old. The following subsections highlight the major recommendations of comprehensive plans adopted over the last 25 years.

**Multi-Municipal Plans**

1) **Northeast Upper Beaver Valley Comprehensive Plan (2001) –** This Plan was adopted in 2001 by six participating municipalities: Daugherty Township, Franklin Township, Marion Township, New Brighton Borough, North Sewickley Township and Pulaski Township. These communities joined together to create a plan that “encourages the economic vitality of their Region by steering new businesses to appropriate areas while preserving the character of their natural land and agricultural areas.” (Executive Summary).

The plan established goals and action strategies in the following areas:

- Intergovernmental Cooperation
- Education
- Environment and Open Space Preservation
- Parks, Recreation and Special Events
- River and Water Resources
- Information Sharing
- Transportation
- Land Use
- Farms and Agricultural Practices
- Commercial Development
- Historic and Cultural Resources

The municipalities developed a future land use plan that concentrated commercial and high-density uses within established municipalities. For example, the Plan proposed tools for revitalization of New Brighton Borough and Pulaski Township like streetscape enhancements and infill development. The Plan also created key target areas focused on 1) preservation of agricultural lands in the rural townships; 2) protection of high-value natural resources in conservation areas; and 3) creation of a corridor overlay that would protect riverfront land for conservation and recreation.
2) SHALE Multi-Municipal Comprehensive Plan (2005) – This Plan, developed among five municipalities was both multi-municipal and multi-County. Four of the participating municipalities were located in Beaver County: South Heights Borough, Harmony Township, Ambridge Borough, and Economy Borough. The planning effort also included Leetsdale Borough just over the border in Allegheny County. It addressed the following planning areas:

- Land Use and Growth Management
- Economic Development
- Cultural and Historic Resources
- Marketing and Public Relations
- Community Image
- Social Services and Community Education
- Diversity
- Intergovernmental Cooperation
- Parks and Recreation
- Open Space and Natural Resources
- Housing
- Public Safety
- Transportation
- Water and Sewer Infrastructure

Some of the major issues addressed by the SHALE Plan were to:

- Redevelop brownfields, blighted areas and vacant sites
- Stimulate more job-creating economic development
- Improve communication
- Upgrade the community image to both residents and visitors
- Revitalize existing main streets and core communities
- Provide a diversity of housing types
- Encourage preservation of historic and cultural assets as well as rural and agricultural ones
- Enhance existing and create new parks and recreation facilities
- Improve key transportation corridors and linkages such as highways and bridges.

The Future Land Use Plan, among other things, targeted a) brownfield redevelopment in Ambridge and South Heights, b) regional commercial development in Ambridge, Harmony and Economy, c) residential development that preserves remaining open space in Harmony and Economy; and d) riverfront development and access for commercial and recreation purposes.

While the SHALE Plan was completed at the end of 2004, Harmony Township did not adopt the Plan. Despite this fact, individual municipalities have been moving forward to implement the Plan’s recommendations such as redevelopment of industrial sites in Ambridge.

3) A Multi-Municipal Comprehensive Plan for Greene, Independence, Potter and Raccoon Townships (2005) - These four western Beaver County municipalities developed and adopted this Plan in late 2005. Primarily rural, these Townships sought to put a plan in place before rapid growth in neighboring areas spread to their Region. The Plan analyzed and put forward strategies for the following planning elements:

- Agricultural Preservation
- Community Image
- Cultural and Historical Resources
- Parks and Recreation
Preservation of agricultural land emerged as a significant issue throughout the planning process. The higher density commercial and industrial uses were targeted for Potter Township while the Townships planned for smaller-scale commercial and primarily low-density residential development. Some of the unique aspects of the Future Land Use recommendations included establishment of mixed-use village areas in Greene, Independence and Raccoon Townships and connection of parks and recreational assets through a system of greenways and trails.

Following adoption of the Plan, efforts to create a joint zoning ordinance among the four municipalities stalled.

4) North Central Beaver County Multi-Municipal Comprehensive Plan (2006) – This Plan was created and adopted by the four northern Beaver County boroughs of Big Beaver, Homewood, Koppel and New Galilee in 2006. According to the Plan, “[t]he goals identified as being the most important to the residents of the area included balanced development; protection of open space; revitalization of existing commercial and industrial sites; infrastructure planning to address sewage, roads, and water; and the promotion and protection of the village character.” (Comprehensive Plan, p. 1-3)

This Plan studied and evaluated the following areas:

- Historical Resources
- Community Facilities and Services
- Housing
- Economic Development
- Transportation
- Parks and Recreation
- Natural Resources
- Land Use

Plan recommendations included focusing new economic development within the Route 18 corridor, the West Gate Industrial Park and the interchange surrounding Route 60, Route 351 and the Pennsylvania Turnpike (I-76). The plan proposes areas for new residential and mixed use development in Big Beaver Borough, while recommending strategies for strengthening and maintaining the village character of the three other boroughs. Conservation of the Beaver River corridor, Little Beaver Creek corridor, Buttermilk Falls area, Darlington Natural Area/Biodiversity Area, and other stream corridors is also recommended. Rural resource areas are targeted in areas where public utilities are not planned and agricultural land preservation is desired.

Municipal Comprehensive Plans

1) City of Aliquippa (1997) – The City of Aliquippa experienced a steady drop in population and economic prosperity since the decline and eventual closing of the J&L/LTV Steel Plant. The comprehensive plan looked at the impacts of this decline and proposed strategies for improvements in the following areas:
• Land Use
• Housing
• Transportation
• Community Services and Infrastructure

The Plan recommended a number of rehabilitation strategies including redevelopment of the Bricks site as residential housing; revitalization of a portion of the Franklin Avenue Business Corridor as a Central Business District with varied commercial and professional uses; and continued use of the riverfront for industrial use while allowing for some public access. The Plan envisioned low density housing in the western portion of the City, with medium and some high density residential in the central and eastern sectors. Infill development and conversions of single-family to two family homes were recommended as tools to upgrade blighted neighborhoods. The Plan also proposed maintaining highway commercial on Brodhead Road and creating a new area on the eastern portion of Franklin Avenue.

2) Beaver Borough (2001) – This Plan established goals and strategies in 11 areas:

• Municipal Government and Intergovernmental Cooperation
• Education
• Environment
• Parks, Recreation and Special Events
• Historic and Cultural resources
• Community
• Transportation and Infrastructure
• Land Use and Enhancement Areas
• Business
• Housing
• Economic Health

Since the Borough is almost entirely developed, the Plan focused on redevelopment, maintaining traditional character and improving traffic and pedestrian safety. The Future Land Use Plan proposed maintaining a central commercial corridor along Third Street with retail and professional uses. This corridor would contain overlays providing for streetscape and building design enhancements. The downtown would continue to be surrounded by low- and medium-density residential housing. Riverfront Park and other recreational enhancements were also recommended.

3) City of Beaver Falls (1979) - This Plan, more focused than a true comprehensive plan, was entitled “Neighborhood Revitalization Strategy for the City of Beaver Falls, Pennsylvania.” It was designed to put forward actions to combat the City’s economic and physical decline. The Plan catalogued the City’s land uses, demographic characteristics and economic conditions. Revitalization strategies were proposed for housing and economic development. Significant recommendations included:

• Rehabilitation of existing housing through creation of a rehabilitation loan fund
• Development of additional elderly housing
• Residential infill development in areas where homes have been demolished or left vacant through creation of a land bank of developable lots
• Reuse of portions of the former Babcock & Wilcox plant for Geneva College expansion
• Redevelopment of the former train station for recreational, office or restaurant use
• Shrinking of the Central Business District to the area from Tenth to Seventeenth Streets
• Redevelopment of lower Seventh Avenue for highway commercial uses.

4) Bridgewater Borough (1998) - The benefits and economic development opportunities of the Borough’s riverfront location at the confluence of the Beaver and Ohio Rivers were the focus of
this comprehensive plan. It evaluated transportation, land use, recreation, housing and economic
development in the Borough and developed recommendations under a Community Development Plan.

The proposed land use section designated a narrow strip of land along the rivers as Public Access
Waterfront to provide a walkway and river access. Commercial areas were divided among four main
classifications: downtown; village; highway and riverfront. Small businesses and historic character
were encouraged in the village commercial area, whereas large-scale, higher intensity businesses were
located in highway commercial areas. An area of Riverfront Mixed Use combines apartments, hotels
and ground-floor commercial and emphasizes pedestrian connections to the riverfront. Industrial uses
remain concentrated in the far northern portion of the Borough.

5) **Brighton Township** (1999 and 2007 update) - This Plan develops goals and strategies in five principal
areas:

- Parks, Recreation and Quality of Life
- Community Development
- Transportation
- Community Facilities and Services
- Historic, Cultural and Natural Resources

Significant recommendations included development of six land use classifications. Commercial areas
included the Route 60 Business District (at the Route 60/ Brighton Road interchange); the Tusca
Local Business District (on Tuscarawas Road) and the Dutch Ridge Professional District (on Dutch
Ridge Road). The Route 60 Business District promoted a mix of commercial and professional uses,
while streetscape and other improvements were slated for the Tusca Business District to enhance the
neighborhood commercial character. Medical, institutional and supporting businesses were located in
the Dutch Ridge Professional District.

The three commercial areas were linked and surrounded by the Residential Enhancement Area. It
covered areas of existing residential development where preservation or rehabilitation of housing stock
was recommended. Outlying areas of the Township were designated as Rural Residential Areas, where
preservation of agricultural land, steep slopes, woodlands and other natural resources were proposed.
Finally, a Unified Development Enhancement District was proposed for the northwest corner of the
Township where a mix of recreational, residential and commercial uses would be promoted.

The 1999 comprehensive plan was updated in 2007. The update reaffirmed the goals of the plan,
assessed progress towards implementing the 1999 strategies, and proposed amended action items.
The future land use plan remained essentially the same. The most significant new information was a
prioritization plan for parks and recreation projects in the Township.

6) **Center Township** (1993) – Center Township experienced a wave of residential and commercial
development in the 1970’s and 1980’s and, while still growing, the rate of new population growth has
slowed considerably. The 1993 comprehensive plan was developed to address this new growth. The
Plan evaluated and put forward strategies in the following areas:

- Economic Development
- Community Facilities and Utilities
- Traffic & Circulation
- Land Use
- Budget & Finance

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The Plan highlighted the Township’s role as a center of commercial (Beaver Valley Mall and surrounding strip development) and educational (Penn State Beaver, Community College of Beaver County) uses. It addressed the growing demand for commercial development along Brodhead Road and recommended rezoning portions as commercial, while taking steps to address increased traffic congestion. It also proposed creation of a Business Park District to encourage professional uses near Route 60 and adjacent to the Beaver Valley Mall.

7) **Chippewa Township** (1998) – Chippewa Township is one of Beaver County’s few growing municipalities. It has experienced considerable new residential and commercial development. To address the impacts of such growth, the Township adopted a comprehensive plan in 1998. The Plan established goals and made recommendations in areas such as:

- Economic Development
- Transportation
- Community Facilities and Utilities
- Community Design
- Housing
- Environment
- Administration

Significant strategies proposed included increasing development of multi-family housing; allowing for cluster development in residential subdivisions to preserve open space; designating land for development of a business park; and improving the Beaver County Airport.

The proposed land use plan shows highway commercial uses along most of Route 51, with smaller areas of convenience (small-scale) commercial scattered in other areas. The Business, Industry and Transportation zone occupies land surrounding the two Route 60 interchanges. A new Business Park district is shown in the western part of the Township adjacent to Route 51. Most of the Township is designated as Suburban Residential, although a few areas have been set aside for Multi-Family development.

8) **Darlington Township** (2001) – This “Comprehensive Development Plan” inventoried and analyzed the Township’s population, housing, socio-economics, transportation, government and community facilities. The Plan noted that while primarily rural, the Township is experiencing slow but steady residential growth.

Darlington Township adopted its first zoning ordinance in 1996 which divided the Township into five zoning districts: residential agricultural; residential; highway commercial, light industrial and manufacturing. The Future Land Use Plan recommended that the zoning be changed to add a Special Use District in the area just west of Darlington Borough. This area would permit a mix of uses and create a transitional area between low-density residential and manufacturing uses. The Plan also recommended strategies to retain the primarily rural and agricultural nature of the Township. These included establishment of Agricultural Security Areas and agricultural conservation easements. The Plan pointed out that due to the lack of public utilities, rural areas would continue to face little serious growth pressure.

9) **Freedom Borough** (1989) – A small, built-out river town, Freedom Borough developed a comprehensive plan that proposed ways to revitalize its declining commercial areas and residential neighborhoods. The Plan evaluated and proposed improvements in the following areas:

- Transportation and Parking
- Land Use
- Housing
The Plan suggested several strategies including housing rehabilitation; buffering of Third Avenue from Route 65; streetscape and parking improvements on Eighth Street; and better riverfront access through the Eighth Street tunnel. Creation of a small riverfront attraction was also proposed. A proposed Land Use map depicted a concentrated business district along Third Avenue from Fifth to Ninth Streets; high- and medium-density housing surrounding the business district; low density residential in the southern area of the Borough; and heavy industrial uses along the river.

10) Hanover Township (1997) – Hanover Township is a predominantly rural Township in the Southwest corner of the County. Agricultural land uses are still prevalent. Almost one-fourth of the Township’s acreage is occupied by Raccoon Creek State Park and State game lands. The comprehensive plan analyzed the following planning elements:

- Physical and Environmental Setting
- Demographics
- Economy
- Land Use
- Housing
- Community Facilities and Transportation

The major strategies proposed in the plan were preservation of agricultural land and livelihoods; creation of an urban service area (utilities) in the area adjacent to Frankfort Springs to allow for future growth; and expansion of the low-density residential district.

11) Harmony Township (unknown) – This plan consists almost entirely of an inventory of existing conditions in the Township. The text provides a detailed analysis of:

- Population and Economy
- Economic Conditions
- Land Use
- Housing
- Community Facilities and Municipal Services
- Transportation

The Plan recommended that the Township enter into a regional economic development program with surrounding municipalities to attract new industry to the area. It also proposed that a Neighborhood Redevelopment Plan be put in place for the Duss Avenue corridor where conflicting commercial, residential and industrial uses are present. It also noted that slide prone areas should be separately zoned to restrict development.

12) Hopewell Township (1999) – This suburban municipality experienced strong growth in the 1960’s and 70’s that slowed after the collapse of the steel industry in the 1980’s. The plan evaluates data and trends in the areas of:

- Land use
- Housing
- Population
- Socio-Economics
- Community facilities
- Educational opportunities
- Transportation

Plan is stamped “February 18 2003,” but the text was prepared sometime during the 1980’s since the latest Census data cited is from 1980. Because Harmony Township did not adopt the SHALE Plan, this “plan” remains the most current.
Recommendations included preparation of a capital improvements plan; the use of overlay zoning for corridors, conservation areas and other targeted areas; and the development of a transportation partnership for Brodhead Road.

13) Monaca Borough (1993) – Monaca is an older, primarily developed community. The comprehensive plan focused on strategies to revitalize declining areas. It analyzed and proposed improvements in the areas of:

- Land Use
- Housing
- Transportation
- Environmental
- Economic
- Community Facilities and Utilities
- Administrative Procedures
- Recreation

Some of the significant recommendations included strengthening the Central Business District and creating small neighborhood commercial nodes; developing recreational access to the riverfront; establishing a potential economic development area on vacant industrial tracts along the river; and designing a new residential development area adjacent to the border with Center Township.

14) New Sewickley Township (2000) – New Sewickley is another growing community in Beaver County. Located adjacent to Cranberry Township, it has experienced rapid new development over the past few decades. Its comprehensive plan, adopted in 2000, focused on growth management and mitigating the impacts of new development.

The Plan proposed dividing the Township into several districts based on types and intensity of future development:

- Agricultural – land to be preserved as farmland
- Rural – land suitable for residential development, located in close proximity to major roadways and infrastructure
- Crossroads – areas at road intersections suitable for low-intensity commercial uses
- Corridor Overlay – areas primarily bordering Freedom-Crider Road where the highest intensity uses would be permitted.

The plan depicts different development models (hamlet, small lot subdivision, village, rural commercial, etc.) that can be applied in each district. In general, development would be directed towards the southern and western regions of the Township, while the northern and eastern areas would remain agricultural.

Other recommendations include pursuing an improved road connection between Route 65 and Route 19 and extending public sewers to areas proposed for rural residential and commercial/light industrial uses.

15) Patterson Township (1983) – Published 25 years ago, Patterson’s “Future Land Use & Policy Guidelines” were established to guide Township Officials in making decisions regarding development and planning issues. It catalogues trends in:

- Population
- Access
- Land Use
The Plan recommended actions to preserve the overall residential environment of the Township. The Future Land Use Plan envisioned maintaining predominantly single-family residential development while allowing some limited areas along Darlington Road for new multi-family housing. Highway Commercial uses were restricted to Route 51, while light commercial uses were located on two segments of Darlington Road in the center of the Township and near the border with Chippewa Township. No industrial uses were designated. Much of the undeveloped land along the western, southeastern and far northern boundaries of the Township consisted of steep slopes and was designated as open space preservation.

16) Rochester Borough (1988) – A copy of the Plan could not be located.

17) South Beaver Township (1993) – This Plan proposed strategies that would provide for a variety of land uses while preserving the rural nature of the Township. It analyzed existing conditions in the following areas:

- Land Use
- Transportation and Circulation
- Environment
- Utility Infrastructure
- Community Facilities/Services

The Future Land Use Plan designated the majority of the Township as Low Density Residential to complement existing agricultural and forested land. It proposed creation of a Moderate Density Residential area in the eastern part of the Township where sewer extensions were being proposed. A Highway Commercial and Manufacturing District was proposed for both sides of Route 51. In addition two pockets of small, Neighborhood Commercial uses were designated in close proximity to residential neighborhoods. Finally, a Village Residential area was proposed for the area encompassing and surrounding the existing village of Blackhawk. This area was intended to preserve the scale and character of the village.

**SUMMARY**

The comprehensive plans discussed above fall into three categories based on the municipalities’ functional classifications. Each category exhibits consistent land use priorities and recommendations.

**Urban municipalities:** Generally, the focus of these Plans is on revitalization of downtowns, redevelopment of brownfields, and strengthening of residential neighborhoods. They also emphasize preserving and capitalizing upon historic assets and riverfronts.

**Suburban municipalities:** Overall, these Plans stress balanced growth, promoting new residential and commercial development that protects remaining natural resources. New business growth is encouraged but centered along major transportation arteries. The Plans recommend strategies to address the increasing impacts of development like corridor overlays to improve traffic congestion and cluster development to preserve open space.

**Rural municipalities:** Generally, these Plans emphasize protection of rural and agricultural land through establishment of rural resource areas and use of tools like agricultural security areas and conservation easements. Residential development is primarily low-density and commercial development is concentrated in small “nodes” or adjacent to previously developed areas and or highway interchanges.
Housing Growth

Despite population loss over the last few decades, Beaver County has been adding housing units at a significantly high rate. Between 1990 and 2006, the number of housing units in the region as a whole increased approximately 3.6%. Beaver County increased its number of housing units by 10.4% while losing approximately 6% of its population between 1990 and 2006. Beaver County had 71,939 housing units in 1990 before increasing by 7,455 to 79,394 in 2006. Butler County’s number of housing units increased by 28.5% over the 16 years from 1990 to 2006, but simultaneously experienced an 18% increase in its population. Among surrounding counties that lost population, Beaver had the most significant increase in number of housing units.

Beaver County Population and Housing Unit Trends (1990-2006)

Beaver County lost 10,622 residents (approximately 6% of its population) from 1990 to 2006 while adding 7,455 housing units (an increase in the number of housing units of around 10%).

To determine where most new housing is being built in the County, U.S. Census Building Permit data from 2000 through 2007 was reviewed. Suburban municipalities represented 5 of the top 10 municipalities for new housing. The rural municipality of New Sewickley, however, has the second highest number of new housing units due to its location near Cranberry Township in Butler County. Bridgewater Borough was the only urban municipality to fall within the top ten.
### Municipalities Issuing Highest Number of Building Permits (2000–2007)

<table>
<thead>
<tr>
<th>Rank</th>
<th>Municipality</th>
<th># New Units 2000 - 07</th>
<th>Category</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Center Township</td>
<td>491</td>
<td>Suburban</td>
</tr>
<tr>
<td>2</td>
<td>New Sewickley Township</td>
<td>467</td>
<td>Rural</td>
</tr>
<tr>
<td>3</td>
<td>Chippewa Township</td>
<td>406</td>
<td>Suburban</td>
</tr>
<tr>
<td>4</td>
<td>Economy Borough</td>
<td>243</td>
<td>Suburban</td>
</tr>
<tr>
<td>5</td>
<td>Brighton Township</td>
<td>239</td>
<td>Suburban</td>
</tr>
<tr>
<td>6</td>
<td>Franklin Township</td>
<td>159</td>
<td>Rural</td>
</tr>
<tr>
<td>7</td>
<td>Hanover Township</td>
<td>139</td>
<td>Rural</td>
</tr>
<tr>
<td>8</td>
<td>Hopewell Township</td>
<td>131</td>
<td>Suburban</td>
</tr>
<tr>
<td>9</td>
<td>Greene Township</td>
<td>124</td>
<td>Rural</td>
</tr>
<tr>
<td>10</td>
<td>Bridgewater Borough</td>
<td>109</td>
<td>Urban</td>
</tr>
</tbody>
</table>

### Housing Types

Like most counties in the Region, Beaver County’s housing is predominantly single-family. In 2006, slightly more than 20% of Beaver County’s housing consisted of multi-unit housing. However, this was the second highest of all surrounding Counties after Allegheny County with nearly 28%.

The proportion of multi-unit housing within several of the region’s counties is increasing. With the exception of Butler County, each county in the region witnessed a reduction in the proportion of multi-unit structures between 1990 and 2000. Since 2000 however, the proportion of multi-unit housing in Beaver and Columbiana increased significantly enough to offset the 1990-2000 trends. These two counties’ proportions of multi-unit housing in 2006 exceeded the 1990 proportions. Only Lawrence and Allegheny Counties continued to see a slide in the proportion of multi-unit housing from 2000 to 2006. Washington County’s proportion remained nearly constant over the 6 year period.

![Proportion of Multi-Unit Housing (1990-2006)](image)

*Over the 16 year period, only Allegheny and Lawrence saw a reduction in proportion of multi-unit housing. Washington’s remained fairly constant while Beaver, Butler, and Columbiana witnessed an increase in the proportion of multi-unit housing.*
In order to see how the proportion of multi-unit housing is increasing in Beaver County, the trends in all types of housing must be examined. The County’s 56,936 single-unit housing units in 1990 accounted for nearly 80% of the county’s housing stock. The number of single-unit housing units increased by 2,812 over the 16 years from 1990 to 2006. This equaled a 4.9% increase. Over the same time period, the number of 13,846 multi-unit housing units in the County increased by 1,688. This was a 12.2% increase. Because single-unit housing lagged behind multi-unit housing in the rate at which they were added (4.9% vs. 12.2%), the proportion of multi-unit housing in 2006 increased from 1990.

The amount of multi-unit housing in Beaver County has risen in Beaver County since 1990.
The amount of single-unit housing has not risen as quickly.

When viewed in greater detail, more trends in the County’s housing characteristics emerge. 72% of the County’s housing was single-unit detached in 2006. Only a small proportion of the County’s single-unit housing was attached. Of the County’s multi-unit housing, just over half included between 2 and four units. Approximately 5% of the County’s residents lived in mobile homes, trailers, or other similar housing.

Single-unit detached housing was the most prominent in Beaver County in 2006.
The most common multi-unit housing was those including 2-4 units.
According to U.S. Census Building Permit data, the municipalities adding the most multi-unit dwellings between 2000 and 2007 were Franklin Township (89), Chippewa Township (87), Brighton Township (42), and Center Township (41).

**Age of Housing Stock**

In 2006, more than 30% of Beaver County’s housing was built before 1940 and 62% was built before 1960. By contrast, 11% was built after 1990. Only housing stock in Allegheny and Lawrence Counties was proportionately older, with 63% and 64%, respectively, built before 1960. Butler County had the newest housing in 2006, with only 36% constructed prior to 1960 and 29% built since 1990.

**Home Ownership**

In 2006, 74.1% of Beaver County residents owned their homes. This was a larger percentage than Allegheny County (68.3%) and Columbiana County, Ohio (74%), but less than its other neighbors. Washington County topped the list in home ownership at 78.4%.

Home ownership rates rose throughout the region from 1990 to 2000. This trend continued through 2006 in Allegheny, Lawrence and Washington Counties. From 2000 to 2006, home ownership rates shrank in Beaver, Butler and Columbiana Counties. The overall change from 1990 to 2006 in Beaver County was positive however.

**Home-Ownership Rate of Occupied Housing (1990-2006)**

Home Ownership rates increased in all counties within the region between 1990 and 2000. This rate fell in Beaver from 2000 to 2006. However, the home ownership rate in the county in 2006 was still higher than in 1990.

**Housing Vacancy**

Vacancy rates in the region remained fairly steady between 1990 and 2000. After 2000 however, the percentage of vacant housing increased significantly throughout the region. Beaver County’s overall vacancy rate was the second lowest in 2006 at 9.7% after Butler County (6.2%). Broken down by housing type, the homeowner vacancy was 1.8% while rental unit vacancy was 8.8%. Allegheny and Lawrence Counties had the highest overall housing vacancy rates in 2006 with 12.5% and 11.9% respectively.
The chart above shows the increase in the percent of vacant housing throughout the region from 1990 to 2006.

**Housing Value**

The value of homes in Beaver County and surrounding counties increased significantly from 1990 to 2006. When compared to the rate of inflation, Beaver County experienced a significant increase in median housing value. The chart below shows the County’s reported median housing values in 1990, 2000, and 2006 from the U.S. Census Bureau (blue line). The chart also shows the County’s median housing value from 1990 if it would have increased at the rate of inflation (red line). By 2006, the County’s housing values had outpaced inflation by almost $30,000. The Census shows Beaver County’s 2006 median housing value at $108,700. Of all surrounding counties, this value was only exceeded by Washington and Butler Counties.

Median housing values in each of the region’s counties exceeded the rate of inflation. The chart on the following page shows the 1990, 2000, and 2006 median housing values for each county. These figures have been adjusted for inflation and expressed in their equivalent 2006 dollars. As a result, the 1990 and 2000 median housing values in the chart above will be lower than those in the chart on the following page. A flat line in the chart on the following page would indicate that the county’s median housing value increased at the rate of inflation. Butler County consistently had the
highest median housing value in the region and had the highest rate of increase from 1990-2000 (steepest line segment on the chart). However, Washington County experienced the fastest rate of increase in housing value since 2000.

Each county experienced increases in median housing value that exceeded inflation since 1990. Housing values increased at a higher rate between 1990 and 2000 than 2000 to 2006 in Beaver County.

The U.S. census recently released 2007 American Community Survey estimates for housing value. The median housing value for Beaver County was $108,400 (margin of error + or - $2,591), a slight decline from the 2006 value of $108,700. Surrounding counties experienced similar drops except for Allegheny County and Columbiana County, Ohio, which saw modest increases. It is expected, however, that the 2008 median housing values will decrease more markedly in light of the recent economic downturn.

When looked at by municipality, the highest median housing values in Beaver County in 2000\(^1\) were found mostly in suburban and growing rural municipalities. The municipalities with the top ten median housing values are set forth in the following table.

\begin{table}
\centering
\begin{tabular}{|c|c|c|c|}
\hline
Rank & Municipality & Median Housing Value & Category \\
\hline
1 & Brighton Township & 114,100 & Suburban \\
2 & Center Township & 113,900 & Suburban \\
3 & Independence Township & 112,700 & Rural \\
4 & Economy Borough & 112,600 & Suburban \\
5 & Hanover Township & 110,800 & Rural \\
6 & Marion Township & 108,200 & Rural \\
7 & Chippewa Township & 108,100 & Suburban \\
8 & Beaver Borough & 107,600 & Urban \\
9 & New Sewickley Township & 103,900 & Rural \\
10 & Greene Township & 102,500 & Rural \\
\hline
\end{tabular}
\end{table}

\(^1\) Census data for median housing values by municipality are not available after 2000.
As might be expected, urban municipalities and rural boroughs with older and smaller homes dominate the list of municipalities with the lowest median housing values. The following ten municipalities in Beaver County had the lowest values:

<table>
<thead>
<tr>
<th>Rank</th>
<th>Municipality</th>
<th>Median Housing Value</th>
<th>Category</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Glasgow Borough</td>
<td>26,700</td>
<td>Rural</td>
</tr>
<tr>
<td>2</td>
<td>Eastvale Borough</td>
<td>36,300</td>
<td>Urban</td>
</tr>
<tr>
<td>3</td>
<td>Homewood Borough</td>
<td>43,000</td>
<td>Rural</td>
</tr>
<tr>
<td>4</td>
<td>Midland Borough</td>
<td>44,000</td>
<td>Urban</td>
</tr>
<tr>
<td>5</td>
<td>City of Beaver Falls</td>
<td>44,300</td>
<td>Urban</td>
</tr>
<tr>
<td>6</td>
<td>Ambridge Borough</td>
<td>50,300</td>
<td>Urban</td>
</tr>
<tr>
<td>7</td>
<td>Freedom Borough</td>
<td>50,900</td>
<td>Urban</td>
</tr>
<tr>
<td>8</td>
<td>Rochester Borough</td>
<td>52,700</td>
<td>Urban</td>
</tr>
<tr>
<td>9</td>
<td>Koppel Borough</td>
<td>54,200</td>
<td>Urban</td>
</tr>
<tr>
<td>10</td>
<td>New Brighton Borough</td>
<td>54,400</td>
<td>Urban</td>
</tr>
</tbody>
</table>

**Housing Affordability**

The 1999 Comprehensive Plan demonstrated Beaver County’s housing affordability by calculating its purchasing index and comparing it to that for the State and other Counties in the region. The purchasing index is determined by dividing median housing value by median household income. The lower the index is, the more affordable the housing. In 1990, the value for Beaver County was 2.08. This meant that the average Beaver County resident had to expend slightly more than two years of annual income to purchase a home at that time.

In 2006, the median housing value in Beaver County was $108,700 and median household income was $42,023. Therefore, the purchasing index for Beaver County in 2006 had risen to 2.59. Nevertheless, housing in Beaver County remains relatively affordable when compared to other areas. Pennsylvania’s index was substantially higher at 3.14 ($145,200 median housing value/$46,259 median household income). Housing was also less affordable in Butler (2.81) and Washington (2.71) Counties. The table below compares the housing affordability of Beaver County and its neighbors.

<table>
<thead>
<tr>
<th>County</th>
<th>Median Housing Value</th>
<th>Median Household Income</th>
<th>Purchasing Index</th>
</tr>
</thead>
<tbody>
<tr>
<td>Beaver</td>
<td>108,700</td>
<td>42,023</td>
<td>2.59</td>
</tr>
<tr>
<td>Allegheny</td>
<td>107,700</td>
<td>43,691</td>
<td>2.46</td>
</tr>
<tr>
<td>Butler</td>
<td>148,800</td>
<td>52,943</td>
<td>2.81</td>
</tr>
<tr>
<td>Lawrence</td>
<td>90,300</td>
<td>39,412</td>
<td>2.29</td>
</tr>
<tr>
<td>Washington</td>
<td>124,000</td>
<td>45,789</td>
<td>2.71</td>
</tr>
<tr>
<td>Columbiana, Ohio</td>
<td>94,700</td>
<td>37,791</td>
<td>2.51</td>
</tr>
</tbody>
</table>
It should be noted that housing affordability was chosen most frequently by participants in the Beaver County Comprehensive Plan On-line Survey when they were asked what single issue contributed most to their quality of life.

Housing Agencies and Programs

Public Organizations

Community Development Program (CDP) of Beaver County – The CDP was established to support activities that improve the lives of low- and moderate-income residents through better housing conditions, improved public facilities, enhanced employment opportunities, and improved neighborhoods through elimination of blight. It administers several key programs in the County that create and rehabilitate housing for low- and moderate-income residents.

- Community Development Block Grants - The CDP’s primary role is to administer the County’s CDBG Program. The funds under this program must be used to meet one or more of the following criteria:
  - Benefit low- to moderate-income persons
  - Prevent or eliminate a condition of slum or blight
  - Address a situation causing a threat to the health and safety of residents that has occurred in the last 18 months and for which there is no other source of funding available to carry out the activity

  CDP reviews applications and awards CDBG funds to public and private entities to help rehabilitate or renovate housing, demolish housing that has become dilapidated, modify housing to make it accessible to handicapped or elderly residents, and promote code enforcement to prevent neighborhood decline.

- Home Investment Partnership Program – these funds are allocated to Beaver County by the U.S. Department of Housing and Urban Development to support projects that create and maintain decent, affordable housing. The funds may be used for the following purposes:
  - Acquisition of property
  - Housing rehabilitation (rental or owner-occupied)
  - New housing construction
  - Rental assistance
  - Related expenses
  - Operating costs of Community Housing Development Organizations

  CDP solicits proposals from both housing development entities and makes grants to those that meet the requirements and will have a strong, positive impact on low-income housing in the County.

- Emergency Shelter Grant Program – CDP provides funding for activities that provide facilities and programs for homeless persons.

- Homeless Assistance Program – CDP subcontracts with local social service agencies to provide assistance to residents who are homeless or in danger of becoming homeless. Funds are used to provide emergency shelter, counseling and rental assistance.

  Every five years, CDP produces a Five-Year Consolidated Plan and Action Plan that sets forth County priorities to guide which types of projects will be targeted for funding. These plans are submitted to HUD for approval. The most recent plan for Fiscal Years 2005-2009 identified a number of barriers to providing affordable housing in Beaver County. These included:
An overwhelming and unmet demand for housing rehabilitation grants
Inadequate supply of accessible housing for the handicapped
Inability of low-to-moderate income households to afford fair market rents
Lack of funds, creditworthiness and skills that would allow renters to become homebuyers
Insufficient coordination between housing groups and public agencies

The Plan established the following housing and community development priorities for FY 2005-2009:

1. Rehabilitation of rental units - Beaver County's rental stock is old and much of it is in poor condition. Vacancy rates are high. However, the demand for Home Improvement Program Funding for rental housing rehabilitation from HACB (see below) exceeds the amount of funds available.

2. Rental assistance - Waiting lists for public housing demonstrate the need for additional assistance to renters in the County. Once again, demand for current assistance programs exceeds the supply of existing funds.

3. Homebuyers assistance – Eighteen of the County 54 municipalities have homeownership rates that are lower than the State average of 71%. Vacant homes exist, but low-income families lack the funds to make a downpayment.

4. New construction and substantial rehabilitation of rental housing – There are waiting lists for public housing rental units. Many of those waiting are elderly or have disabilities and available units do not meet their needs.

5. Homeowner rehabilitation – With 62% the County’s housing stock built prior to 1960, there is a need for increased funding for rehabilitation. Maintaining quality housing stock is fundamental to preserving neighborhoods.

6. Acquisition in conjunction with rehabilitation – as stated above, demand outweighs supply for affordable housing.

7. Homeless assistance – Homelessness continues to exist in the County and the needs of homeless men, in particular, are not well met. With the recent economic downturn, the numbers of homeless people are likely to increase.

8. Affordable, accessible elderly housing - Beaver County’s percentage of elderly population far exceeds the State percentage. Many of these individuals are low income.

9. Affordable, accessible housing and supportive services for persons with disabilities
10. Affordable housing and supportive services for persons with alcohol and other addictions
11. Affordable housing and supportive services for persons with AIDS and related diseases.
12. Improve the quality of life for public housing residents.

CDP also submits a Consolidated Plan to HUD each year that specifies how its entitlement funds will be allocated. For Fiscal Year 2008, Beaver County’s Community Development Program received approval for projects totaling approximately $4.8 million under the CDBG, HOME and Emergency Shelter Grant programs. The Plan allocates these funds among numerous projects, several of which are housing related. These include:

- $795,000 in CDBG and other funds to the Housing Authority for energy conservation, home improvement and other services;
- $778,000 in HOME funds to Community Housing Development Organizations;
- $171,000 in Emergency Shelter Grants; and
- $180,000 to Housing Opportunities of Beaver County for the First Time Homebuyer Program.

Therefore, more than $1.9 million dollars of CDP entitlement grants have been designated towards housing projects in FY 2008.

2 The Consolidated Plan also reports that CDP received over $4 million in non HUD entitlement funding as well as anticipated income on its CDBG and Revolving Loan Programs, bringing the total amount of funds to be administered by CDP to nearly $9.4 million.
Housing Authority of the County of Beaver (HACB) – HACB owns and/or manages approximately 2,400 units of affordable housing in Beaver County for low-income and elderly residents. Approximately 1,100 of these units are designated as elderly housing. In order to be eligible for HACB housing, an applicant must fall below certain income limits based on family size. Elderly applicants must be older than 62 and be disabled or handicapped. Tenants pay 30% of the family’s net income for rent.

The units owned and managed by HACB are dispersed in urban communities throughout the County. The following table lists the properties currently available:

<table>
<thead>
<tr>
<th>Location</th>
<th>Housing Community</th>
<th>Type</th>
</tr>
</thead>
<tbody>
<tr>
<td>Aliquippa</td>
<td>Linmar Terrace &amp; Linmar Terrace Extension</td>
<td>Low-Income Family</td>
</tr>
<tr>
<td>Aliquippa</td>
<td>Linmar Heights</td>
<td>Moderate-Income Family Fixed Rent</td>
</tr>
<tr>
<td>Aliquippa</td>
<td>Eleanor Roosevelt Apartments</td>
<td>Low-Income Senior Citizen</td>
</tr>
<tr>
<td>Aliquippa</td>
<td>Sheffield Towers</td>
<td>Low-Income Senior Citizen</td>
</tr>
<tr>
<td>Ambridge</td>
<td>Economy Village</td>
<td>Low-Income Family</td>
</tr>
<tr>
<td>Ambridge</td>
<td>Crestview Village</td>
<td>Low-Income Family</td>
</tr>
<tr>
<td>Ambridge</td>
<td>John F. Kennedy Apartments</td>
<td>Low-Income Family</td>
</tr>
<tr>
<td>Ambridge</td>
<td>Ambridge Towers</td>
<td>Low-Income Senior Citizen</td>
</tr>
<tr>
<td>Beaver</td>
<td>King Beaver Apartments</td>
<td>Low-Income Senior Citizen</td>
</tr>
<tr>
<td>Beaver Falls</td>
<td>Morado Dwellings</td>
<td>Low-Income Family</td>
</tr>
<tr>
<td>Beaver Falls</td>
<td>Harmony Dwellings</td>
<td>Low-Income Family</td>
</tr>
<tr>
<td>Beaver Falls</td>
<td>Pleasantview Homes</td>
<td>Low-Income Family</td>
</tr>
<tr>
<td>Beaver Falls</td>
<td>Mt. Washington Apartments</td>
<td>Low-Income Family</td>
</tr>
<tr>
<td>Beaver Falls</td>
<td>Brodhead Apartments</td>
<td>Low-Income Senior Citizen</td>
</tr>
<tr>
<td>Beaver Falls</td>
<td>College Hill Apartments</td>
<td>Moderate-Income Family Fixed Rent</td>
</tr>
<tr>
<td>Freedom</td>
<td>Freedom Apartments</td>
<td>Low-Income Family</td>
</tr>
<tr>
<td>Freedom</td>
<td>George Werner Apartments</td>
<td>Low-Income Senior Citizen</td>
</tr>
<tr>
<td>Midland</td>
<td>Midcrest Homes</td>
<td>Low-Income Family</td>
</tr>
<tr>
<td>Midland</td>
<td>Corak Towers</td>
<td>Low-Income Senior Citizen</td>
</tr>
<tr>
<td>Monaca</td>
<td>Monacatootha Apartments</td>
<td>Low-Income Senior Citizen</td>
</tr>
<tr>
<td>Monaca</td>
<td>A.C. Edgecombe Apartments</td>
<td>Low-Income Senior Citizen</td>
</tr>
<tr>
<td>Monaca</td>
<td>Allaire Heights</td>
<td>Moderate-Income Family Fixed Rent</td>
</tr>
<tr>
<td>Monaca</td>
<td>Stephen Phillips</td>
<td>Low-Income Family</td>
</tr>
<tr>
<td>New Brighton</td>
<td>Brighton Homes</td>
<td>Low-Income Family</td>
</tr>
<tr>
<td>New Brighton</td>
<td>Thomas Bishop Apartments</td>
<td>Low-Income Senior Citizen</td>
</tr>
<tr>
<td>New Brighton</td>
<td>Pulaski Homes</td>
<td>Moderate-Income Family Fixed Rent</td>
</tr>
<tr>
<td>Rochester</td>
<td>Joseph Edwards Apartments</td>
<td>Low-Income Family &amp; Senior</td>
</tr>
<tr>
<td>Rochester</td>
<td>Gordon Camp Apartments</td>
<td>Low-Income Family &amp; Senior</td>
</tr>
</tbody>
</table>

In addition, HACB administers the following programs:

- **Section 8 housing voucher program**: Under this program, the County subsidizes rental housing in about 630 privately-owned residential units. According to the CDP 2008 Consolidated Plan, Beaver County received $2.6 million in Section 8 funds in 2008.

- **Homeownership Program**: This program allows Section 8 participants who are first time homebuyers and who qualify for a mortgage to apply the Section 8 payments to the mortgage.

- **Home Improvement Program**: This program provides low interest loans and grants to low-income homeowners for home rehabilitation. Approximately 40 projects are funded each year. Because demand is higher than the supply of funds, the grants are awarded through lottery system. Eligibility and the amount of assistance are determined through a three-tiered system. Extremely low-income families receive a $10,000 grant. Low-income (between 50 to 80% of median income) receive $15,000 which is half grant and half 0% loan.

- **Weatherization Program**: HACB provides weatherization services for homes of low-income families to conserve energy and reduce heating and cooling costs. It also conducts an emergency furnace program with State funding to repair and replace furnaces in low-income homes.

Significant issues faced by HACB include:

1. **Vacancies in public housing** – Many of HACB’s building are located in very poor neighborhoods like downtown Aliquippa where substance abuse and crime rates are high. Because more desirable housing options are available through the Section 8 voucher program and other sources, HACB has been unable to fill these units. In addition, there is a mismatch between the type of units available (2- and 3-bedroom) and the residents needs (often single person with special needs).

In recent years, HACB has been disposing of some of these units to non-profits to provide for special needs housing. For example, two floors of Sheffield Towers in Aliquippa were recently leased to Gateway Rehabilitation which will operate them as transitional housing for women released from correctional facilities. Similarly, HACB has changed the age limits in the Eleanor Roosevelt Apartments to allow younger tenants with histories of drug and alcohol abuse to reside there. HACB has hired on-site staff to counsel these residents. In some cases, HACB has received authorization from HUD to demolish units that cannot be filled, such as 29 units in Linmar Terrace in Aliquippa.

2. **Insufficient funding for New Capital Projects** - HACB has been continuously under-funded for capital projects that would build new housing in areas where residents want to live. One planned project is 24 units of affordable assisted living housing in Brighton Township adjacent to Friendship Ridge, the County’s Geriatric Center. HACB hopes to fund this project through the low income tax credit program administered by the Pennsylvania Housing Finance Agency.

3. **Inadequate funding for Home Improvement Program** – For twenty years, HACB has received far more applications for assistance than it has the ability to fund. It has had to award funds based on a lottery system, which means that many low-income homeowners do not get to make needed repairs. This leads to deterioration of housing and blighted neighborhoods. Recent cuts in CDBG funds have exacerbated the problem. Several years ago, the HACB was able to fund 60 to 70 projects annually. This has dropped to about 40.
Non-Profit and Not-for-Profit Housing Organizations

A number of non-profit and not-for-profit groups are working to help meet the housing needs of Beaver County residents. Some of these organizations are Community Housing Development Organizations which are certified by the County and are thereby able to receive federal funds for housing projects.

Housing Opportunities of Beaver County – this non-profit organization provides counseling and other assistance to low-to-moderate income residents. Their services include budget counseling, credit repair and homebuyer education classes as well as foreclosure prevention counseling. They also administer the American Dream Downpayment Initiative. This fund provides financial assistance to first-time homebuyers for a downpayment on a new home. Eligible recipients receive up to $6,000 that is part grant and part low-interest loan.

Habitat for Humanity of Beaver County – Habitat raises money and uses volunteers to build homes for low-income residents. They maintain an office in Beaver Falls.

The Women’s Center of Beaver County – this center provides emergency Shelter and transitional housing to women who have been victims of abuse and their families.

Help House – this facility is a transitional shelter for homeless families in Ambridge. It is managed by HACB.

Homeless Coalition of Beaver County – this organization has members from most of the housing organizations in Beaver County. It is currently working on opening a men’s homeless shelter in the County.

Salvation Army – the Salvation Army operates Friendship Homes in Beaver County, a program that seeks to place homeless residents with mental or physical disabilities or with a history of substance abuse in permanent homes. They currently operate about 14 units.

Supportive Services, Inc. – this organization provides appropriate housing for County residents with mental health problems. It established Harbor Point Housing in Beaver Falls, a housing program for mentally-challenged adult and their families.

Gateway Rehabilitation - this organization operates transitional housing for recovering drug and alcohol abusers.

SUMMARY OF HOUSING ISSUES

- The County continued to build new housing at a rapid rate between 1990 and 2006 despite steady population loss. Much of that growth was in suburban and rural areas.
- However, more than 60% of housing in the County is 50 or more years old.
- While the majority of housing in the County remains single-family, the percentage of multi-unit housing has increased since 1990.
- Home ownership has increased slightly since 1990 despite a decline after 2000.
- Housing vacancy has increased since 1990, and has risen more rapidly since 2000. Vacancy rates are much higher for rental than ownership units.
- The increase in median housing values in the County exceeded the rate of inflation since 1990. Housing values are higher in suburban and growing rural townships and lower in older urban towns and rural boroughs.
- Median housing values in Beaver County increased more quickly from 1990 to 2000 than they have since 2000 and have started to decrease since 2006. In light of the recent economic downturn, housing values are expected to continue declining modestly.
- While housing in Beaver County is relatively affordable when compared to the State as a whole, there is still a shortage of affordable housing for low- and moderate-income residents.
- Organizations in the public and non-profit sectors are working diligently to provide safe and affordable housing for Beaver County’s needy residents, but the funding for the programs they administer has been shrinking.
Despite waiting lists for public housing, many units are vacant. This is due to:
- A mismatch between available units and the residents who need them. More one-bedroom and accessible housing is needed for the elderly and residents with special needs.
- Location of many existing public housing units in undesirable and unsafe neighborhoods.
- Competition from privately-owned Section 8 housing and non-profit housing in more desirable communities.

- Funding for construction of new public housing is in short supply.
- Many renters in the County do not have the resources to buy their own homes and programs to help them are under-funded.
- The demand for home improvement money far outweighs the supply of funds available, leading to deterioration of homes and worsening of blight in older, urban communities.
ECONOMIC HISTORY

Manufacturing has played a large role in Beaver County’s economic past. Because of its proximity to natural resources, rivers and transportation (railroads), the County was well-suited for large industrial companies that grew in the region during the 19th and 20th centuries. The Beaver County Industrial Museum describes the growth of industry in the County as follows:

During the 1800s many small factories were producing horse nails, bricks, pottery, glass, chemicals, some iron, and wire products in Beaver County but never was there a need for a large work force until the steel industry started to move into the county in the early 1900s. They brought their large mills and built their planned towns, such as Midland by Crucible Steel, Aliquippa by Jones & Laughlin, Ambridge by American Bridge Co., bringing in workers from all over the country and in fact from all over the world.

The steel companies had a tendency to dominate the towns, and in Aliquippa this was probably the most heavy-handed. There Jones & Laughlin held ownership of all key community services in what one-time J&L general superintendent Tom Girdler called a “benevolent dictatorship”.

Steel and associated industries fueled the County’s prosperity, particularly during and after the Second World War. In the 1960’s, Aliquippa alone had nearly 15,000 residents working for the steel company. However, this dependence would prove to be an economic “Achilles heel.” In the 1980’s, as the steel industry collapsed, Beaver County was hard hit, losing over 20,000 jobs. Steel mills were shut down, leaving huge tracts of riverfront land and buildings abandoned.

Over the last 20 years, economic recovery has been slow but steady as Beaver County has developed a more diversified economy. Manufacturing remains an important sector, although companies are smaller and more specialized. These include firms manufacturing specialty metals, chemicals and alloys. However, other industries such as service businesses and health care have grown substantially. Abandoned industrial sites, also known as “brownfields,” have been and continue to be cleaned up and redeveloped.

CENTERS OF ECONOMIC ACTIVITY

Beaver County has been actively redeveloping former industrial properties and traditional downtowns as well as developing new sites in strategic locations near major transportation infrastructure. This section describes the significant centers of economic activity in the County today.

1 Beaver County Industrial Museum website, J&L Collection, http://www.history.org/beavercounty/HistoricalSocieties/BCIndustrialMuseum/BEAVER-1.HTM.
Aliquippa Industrial Park - Aliquippa Industrial Park occupies the former site of one of the Jones & Laughlin Steel plants on the Ohio River. A portion of the site was acquired and cleaned up by the Beaver County Corporation for Economic Development (CED). It is divided into three segments:

a. Original 80 acres – Ten of these acres were bought and developed by U.S. Gypsum, a wall board manufacturer. The majority of the remaining acres have been sold or under agreement. Companies that have sited their operations there include Shasta (titanium & steel grinding); USEM (a Brazilian company manufacturing minerals & abrasives); Metalworks (specialty metals for medical and other high tech users); and several trucking companies. Two small parcels are still available.

b. 70 acres east of U.S. Gypsum – This segment remains undeveloped and is on the market. Road access and utilities are planned but not yet built.

c. 76 acres south of original tract (former LTV tin mill) – this parcel is owned jointly by Aliquippa Tin Mill, LLP, a limited partnership between CED and C.J. Betters Enterprises.

Ambridge Regional Distribution and Manufacturing Center – this multi-tenant industrial and warehouse park occupies approximately 85 acres on the site of the former Armco Steel plant in the borough of Ambridge. It consists of 22 buildings and houses over 40 companies. These companies are primarily engaged in manufacturing, warehousing and distribution businesses. Schwartz Technical Plastics, a German manufacturer of heavy-duty, cast nylon plastic, recently moved its U.S. headquarters into this facility.

Beaver Valley Industrial Park – this facility occupies 30 acres on the Ohio River south of Monaca. The property includes several large and small industrial buildings, some of which have been subdivided into smaller industrial space.

Hopewell Business & Industrial Park -- Located just off the Hopewell interchange of I-376, this business park is minutes from Pittsburgh International Airport. The facility was developed by the CED. Phase 1 has been completed and all lots have been sold except for six acres. The largest occupant is Service Link, a mortgage service provider with approximately 800 employees. Other buildings are owned by Sardello, Inc. (a reconditioning company for large engines), FedEx, and Selectrode (a manufacturer of metal alloy products). CED is planning a second phase that will encompass about 76 acres (50 developable).

Monaca Commerce Center – Renovated and managed by CED, this facility contains over 120,000 square feet of available industrial space. It is located on the site of the former Pittsburgh Tube Company in Monaca. About 16,000 feet are currently leased by the Rome Monument Company. The remainder of the space is vacant.

New Economy Business Park – Part of the Northern Ambridge Redevelopment Project, this business park is situated on the site of the former H.H. Robertson Company at the northern end of the borough close to Route 65. The facility houses 325,000 square feet of manufacturing, warehousing and distribution space. Centria, which provides coil coating services, is one of the companies located there.
- **Port Ambridge** – this 112-acre industrial park is located on the Ohio River in the borough of Ambridge. It occupies the site of the former American Bridge Company. Most companies doing business at this facility are engaged in manufacturing of specialty metals or related products. These include the Sippel Company (fabricators of structural metals) and Pittsburgh Coating (manufacturers of metal coatings).

- **Tri-County Commerce Park** – this warehousing and distribution facility is located in New Sewickley Township close to Cranberry Township. It was developed by the Buncher Company on a 104-acre site off Freedom Road. The site includes several large warehouse buildings. Major tenants include George Moving & Storage and Moulding & Millwork, Inc., a manufacturer of wood mouldings.

- **Turnpike Distribution Center** – this newly completed facility is located in Big Beaver Borough at the intersection of the Pennsylvania Turnpike and I-376. It consists of a 410,000 square foot bulk distribution warehouse. In July, 2008, New Jersey-based Appliance Dealers Cooperative became the first tenant leasing 61,000 square feet of the facility.

### Commercial and Mixed Use

- **Beaver County’s Rivertowns** – Beaver County’s traditional centers of commerce were its river towns that developed adjacent to the steel mills and other factories along its rivers. These towns are defined by central business districts surrounded by densely developed residential areas. There are ten municipalities that fall into this category in Beaver County – Aliquippa, Ambridge, Beaver, Beaver Falls, Bridgewater, Freedom, Midland, Monaca, New Brighton, and Rochester. Once thriving, these business districts have struggled in the face of declining population in urban communities and growing competition from suburban malls, strip centers and big box retail.

  However, in recent years, Beaver County’s traditional downtowns have been working to revitalize under the Main Street and Elm Street programs (see below). Leaders from the ten municipalities have joined forces to form the Rivertowns Partnership of Beaver County. Working together to prioritize projects and apply for funding, they have succeeded in moving forward with revitalization projects, such as streetscape improvements. These investments have stimulated new small business activity and are making these downtowns centers of commercial vitality once again.

- **Beaver Valley Mall and surrounding retail development** – Located in Center Township, this 1,116,000 square-foot mall opened in 1970. It has four anchor stores, a food court and multiple smaller retail business. Other retailers and eating establishments are located on adjacent out-parcels. The mall has served as a magnet for other retail projects, making Center Township the focal point for shopping in Beaver County.

- **Chippewa Mall and surrounding retail development** – this large retail complex on Route 51 in Chippewa Township includes an Aldi’s, CVS, and fast food restaurants as well as a Giant Eagle, Wal-Mart, K-Mart and Home Depot.

- **Northern Lights Mall** – this shopping center on Route 65 in Economy Borough has struggled to keep its retail space occupied as newer and more modern shopping centers opened in Cranberry Township to the East and Center Township in the West. A long-vacant department store space was recently bulldozed. Today the mall houses a Giant Eagle grocery store and other small retail, service and eating establishments.
**Ongoing and Planned Development Activities**

- **Aliquippa Industrial Park** – two tracts of this existing brownfield redevelopment site along the Ohio River have yet to be developed (see above).

- **Bridgewater Crossing** – The development of this mixed-use project on the Ohio River in Bridgewater is being managed by CED. It consists of two parcels that will be used for commercial, entertainment, and recreational uses. The project has been broken into phases. Phase I has been completed and includes construction of infrastructure – new roads, rail crossing and utilities – and two “shovel-ready” pads (2 acres and 6 acres). Phase II will involve trail and park improvements and will be completed by Fall 2009.

- **Northern Ambridge Redevelopment Project** – this 60-acre brownfield redevelopment project is transforming the heart of Ambridge Borough between Merchant Street and Duss Avenue from 11th to 19th Streets. Formerly the site of several industrial facilities such as the H.H. Robertson Steel Company, the property will house a mix of light manufacturing, commercial, entertainment, office and residential uses. Phase I, which is complete, involved development of the New Economy Business Park. The new Beaver County 911 Center has also been located within the project. Many of the old structures have been or are currently being demolished and environmental clearances are being obtained. The Beaver County Redevelopment Authority is helping to coordinate and arrange financing for the redevelopment.

- **Rochester Riverfront Development** – Plans to redevelop a 3.6 acre tract along the Ohio River in Rochester Borough have been proposed. The site, south of Rochester Riverfront Park, would contain retail, office and multi-family residential uses. A 15,000 square foot retail building would buffer residential units from neighboring industrial businesses. Apartments, some with private roof decks, would overlook the river and parking structures would be constructed with “green” roofs.

- **Stone Quarry Commons, Center Township** – This proposed 43-acre retail development will be located in Center Township. It will include three national anchor stores and a mix of shops and restaurants. The new complex is expected to create 1,031 jobs. This $54 million project is being financed through Tax Increment Financing and a $5 million Infrastructure Facilities Improvement Program grant from DCED.

- **Westgate Business Park** – This facility, which is currently under development, is located on 225 acres off Route 18 near the Pennsylvania Turnpike. The development includes primarily warehouse & distribution facilities. Phase I and Phase II, have been completed, covering approximately 70 acres. Much of the remainder of the site is wetlands and cannot be developed.
Largest Employers

According to the Center for Workforce Information and Analysis, in the third quarter of 2007, the following companies were the largest employers in Beaver County:

<table>
<thead>
<tr>
<th>No.</th>
<th>Employer Name</th>
<th>Industry Sector</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Heritage Valley Health System</td>
<td>Health Care and Social Assistance</td>
</tr>
<tr>
<td>2</td>
<td>Beaver County</td>
<td>Public Administration</td>
</tr>
<tr>
<td>3</td>
<td>FirstEnergy Nuclear Operating</td>
<td>Nuclear Operating Utilities</td>
</tr>
<tr>
<td>4</td>
<td>Wal-Mart Associates Inc.</td>
<td>Retail Trade</td>
</tr>
<tr>
<td>5</td>
<td>Passavant Memorial Homes</td>
<td>Health Care and Social Assistance</td>
</tr>
<tr>
<td>6</td>
<td>Koppel Steel Corp.</td>
<td>Manufacturing</td>
</tr>
<tr>
<td>7</td>
<td>McCarl's Inc.</td>
<td>Mechanical Contracting</td>
</tr>
<tr>
<td>8</td>
<td>Horsehead Corp.</td>
<td>Manufacturing</td>
</tr>
<tr>
<td>9</td>
<td>Service L.ink (part of Chicago National Title Insurance, a Fidelity National Financial company)</td>
<td>Professional and Technical Services</td>
</tr>
<tr>
<td>10</td>
<td>FirstEnergy Generation Corp.</td>
<td>Utility Company</td>
</tr>
</tbody>
</table>

Source: PA Dept. of Labor & Industry, Center for Workforce Information and Analysis (4/23/09).

The list of largest employers has changed in some significant respects since the previous comprehensive plan was prepared. The first change is the notable growth of large employers in the health care and social services sector. In 1998, five of the top 50 employers were classified in this sector. In the 3rd quarter of 2008 that number had grown to eight. Heritage Valley Health System, which operates Heritage Valley Beaver, remains the County’s largest employer. It has been joined in the top ten by Passavant Memorial Homes (#5). Six others are ranked in the top 50: McGuire Memorial (#11), Tri-State Medical Group (#17), Gateway Rehabilitation Center (#30), Commonwealth Medical Center (#37), Providence Care Center (#47) and Villa St. Joseph (#48).

The number of employers in education sector has also grown. In 1998, they made up 12 out of the top 50. In the 3rd quarter of 2008, that number had grown to 15, nearly a third of the top 50 employers. These included 11 school districts, two institutions of higher learning -- Geneva College and Community College of Beaver County -- and two newcomers, the Pennsylvania Cyber Charter School (#15) and the National Network of Digital Schools Management Foundation (#38).

Government employers remain among the 50 largest. They are led by the County (#2), the State (#13) and the federal government (#24).

However, the number of large employers in the manufacturing sector has diminished. While five of the ten largest employers were manufacturing companies in 1998, only two of these companies remain in the top 10. Koppel Steel has moved from 4th largest to 6th largest and Horsehead Corporation has slipped from 5th to 8th largest employer in the County. Overall, 11 of the 50 largest employers were manufacturers in 1998. In 2008, that number had dropped to seven. Undoubtedly this is due to the fact that manufacturing companies today are smaller and more specialized. The giant steel companies of yesterday are being replaced with firms that produce
specialty metals or alloys for specific uses. In addition, since their operations are highly mechanized, they require fewer and more highly skilled workers.

Other notable changes include:

- The retailer, Wal-Mart Inc., has jumped from 34th to 4th largest employer in a decade.
- Subsidiaries of FirstEnergy Corporation are now the 3rd and 10th largest employers. Pennsylvania Power, FirstEnergy’s Western Pennsylvania subsidiary, was ranked #16 in 1998.

Projected Growth Industries

In its Strategic Plan 2006-2009, the Southwest Corner Workforce Investment Board (SCWIB) (described below), analyzes the makeup of current employment and projects which industries will grow and require more workers in the near future. The SCWIB covers three counties that make up the “Southwest Corner,” Beaver, Greene and Washington counties. Relying on data compiled by the Pennsylvania Center for Workforce Information and Analysis, the Plan notes that the ten types of employment expected to show the greatest increases in the three counties are:

- ambulatory health care services;
- nursing and residential care;
- social assistance;
- membership associations and organizations;
- professional and technical services;
- food services and drinking places;
- miscellaneous store retailers;
- building materials and garden supply stores;
- management of companies and enterprises; and
- merchant wholesalers, durable goods.

The top three sources of employment demonstrate that continued strong growth in the health and social services industry sector is projected in the region and, undoubtedly, in Beaver County as well.

Economic Development Activities

Agencies & Roles

There are several County agencies that are involved in stimulating economic development in Beaver County. Each has a distinct role and access to certain funding mechanisms.

Beaver County Redevelopment Authority

The Beaver County Redevelopment Authority was established under authority granted by the Urban Redevelopment Law (1945, P.L. 991, No. 385). Under the law, redevelopment authorities are empowered “to engage in the elimination of blighted areas and to plan and contract with private, corporate or governmental redevelopers for their redevelopment.” It can issue bonds and has the power to acquire a number of projects, including land through eminent domain. The Redevelopment Authority of Beaver County has provided financing for a number of projects including the Northern Ambridge Redevelopment Project, which is redeveloping blighted industrial properties in the Borough of Ambridge.
**Beaver County Corporation for Economic Development (CED)**

CED is a nonprofit industrial development corporation (501(c)(6)) whose primary function is job creation. Founded in 1987 after the collapse of the steel industry, its primary clients are private manufacturers, mostly industrial. In its 2007 Annual Report, CED reported that it had completed more than 284 projects over the last two decades that generated more than $1.3 billion in private investment in the County. These projects have created or retained over 9,500 jobs.

CED accomplishes its mission by using the following tools:

a. **Financing** — To stimulate investment by existing or new businesses in the County, CED administers the Business Development Fund, a revolving loan program. CED also acts as a liaison between private corporations and the Commonwealth for various State loan programs, such as Pennsylvania Industrial Development Authority and Small Business First loans. It acts as the applicant for PIDA loans and guarantees one half of the loan.

b. **Real Estate Development** — CED is a brownfield redeveloper. It undertakes activities like environmental cleanups that are too costly for private developers. Once the land is cleaned up, CED develops the needed infrastructure and sells the land to a private developer. CED is currently redeveloping and/or expanding approximately seven (7) sites in various stages of remediation and/or redevelopment. Most of these sites are discussed below.

c. **Special Programs** — CED also engages in other activities that support economic development in the County. For example, CED administers a multi-municipal Riverfront Development Program.

Lastly, CED provides management for other agencies and programs. Its staff manages the Beaver County Industrial Development Authority (see below) and the Enterprise Zone Program. It helped 25 municipalities reapply for and renew their Enterprise Zone designations.

**Beaver County Industrial Development Authority**

The Industrial Development Authority (IDA) was created to provide tax-exempt and taxable bond financing through the Pennsylvania Economic Development Financing Agency. It provides financing for large industrial projects through bond issuances of $400,000 or more. Recently, the IDA assisted Col-Fin Specialty Steel Corporation in financing a $1.1 million expansion. The Board is appointed by the County Commissioners. CED provides management services for the IDA.

**Economic Development Authority**

The Economic Development Authority was established for the sole purpose of providing financing for projects through tax increment financing. It has helped finance two large retail projects in Center Township.

**Starting Gate**

Starting Gate is a nonprofit corporation that supports small business development in Beaver County and Lawrence Counties. It administers several financing and technical assistance programs including:

- The Business Investment Program
- SBA Micro Loan Program
- Equipment Share Program
- USDA Small Business Loan Program

To help fledgling businesses get off the ground, Starting Gate established a business incubator in Chippewa Township. Incubators provide start-ups with office space and shared facilities. Starting Gate is currently building
a new incubator facility, Proving Grounds, adjacent to the Beaver County Airport and the Chippewa Municipal Building. It also manages the Keystone Innovation Zone Program in partnership with Geneva College and Robert Morris University on medical technology projects.

**Beaver County Community Development Program**

The Community Development Program (CDP) was established to provide assistance to low- to moderate-income communities and residents to improve quality of life. It has five primary goals:

1. Encourage business investment activities
2. Create long-term employment opportunities, especially for low income persons
3. Improve the overall environment
4. Expand affordable housing
5. Assist the homeless

CDP administers several programs in the County including the Community Development Block Grant Program, the Community Services Block Grant Program and Home Investment Partnership Program. CDBG funds are allocated to eligible municipalities to support infrastructure projects (water and sewer), road improvements, housing rehabilitation, downtown revitalization and businesses expansion. CDP also administers the Main Street Program in Beaver County. Funds are allocated among 10 river towns for streetscape improvements and to support façade improvement programs.

**Southwest Corner Workforce Investment Board**

The Southwest Corner Workforce Investment Board (SCWIB) derives its authority from the Workforce Investment Act of 1998. It is an oversight agency for employment and training centers in Beaver, Greene and Washington Counties. In its most recent strategic plan (2006-2009), the SCWIB laid out the following goals:

1. Alleviate labor shortages that threaten key industries;
2. Decrease unemployment and underemployment in targeted segments of the population; and
3. Improve coordination and accountability throughout the workforce development system.

The SCWIB also helps research labor market data, compiles reports and certifies trainers for job training in the region. It creates partnerships in key industries among employers, labor, educators and others to help identify and develop solutions to workforce problems. Board members are appointed by the Commissioners of the three counties.

**Job Training for Beaver County and Beaver County CareerLink**

These two closely related organizations provide assistance to Beaver County workers seeking employment or improved job skills. Job Training for Beaver County is a non-profit 501(c)(3) organization that receives funding for employment and job training services to economically disadvantaged youth and adults. It employs 21 individuals, seven of whom work at the administrative offices in Center Township. Because the organization’s funding legislation requires it, the remaining staff works out of the Beaver County CareerLink office in Beaver Falls. All services are provided at the CareerLink office.

On its website, Beaver County CareerLink states that its mission is “to link employers and job seekers to workforce and career services that will advance their economic well being.” The office offers its clients many resources
including job listings, apprenticeship information, tutoring in math and reading, and other educational and skill-building workshops. **CareerLink's services include:**

- **Job Search Assistance** - coaching in interview skills, writing resumes and cover letters, networking and job search techniques.
- **Occupational Skills Training** – offering evaluations of training needs, computer literacy courses, and job training programs, as well as assessing eligibility for grant-funded tuition-assistance.
- **On-the-Job Training** – matching job seekers with employers who are willing to train employees on the job and grants to fund such training.
- **Assessment** – evaluating job seekers' education, occupational skills and work readiness and matching those skills to potential jobs.

**Beaver County Chamber of Commerce**

The mission of the Beaver County Chamber of Commerce is to “support, enhance and develop existing businesses and create an environment that attracts new business to Beaver County.” The Chamber provides a variety of services to its members including marketing assistance and small business counseling (through Duquesne University’s Small Business Development Center, CCBC and Job Training of Beaver County). It also hosts networking events throughout the year. The Chamber has more than 575 members. Board members are elected from the membership and serve a three-year term. Standing committees include Membership, Finance, and Legislative and Government Affairs.

**Development Programs and Incentives**

Pennsylvania and the County have a number of programs designed to make areas attractive for new development. Some of these programs designate defined areas that are eligible for certain incentives, like no or low taxes, or priority consideration for State grants and other financial programs. The following programs are some of the primary initiatives being used in Beaver County to stimulate new economic growth:

1. **Enterprise Zones** - An Enterprise Zone is a defined geographic area in which economic incentives are made available to new and existing businesses. In March 2007, a new Enterprise Zone was designated in Beaver County made up of 25 municipalities, primarily former industrial river towns, stretching from Ambridge in the South to Big Beaver in the North. Two non-contiguous municipalities, Midland and Franklin, are also included. These municipalities receive priority for DCED grants and loans, qualify for the lowest prevailing interest rates, and can apply for Neighborhood Assistance Program tax credits.
2. Keystone Opportunity Zones (KOZs) – This program designates parcel-specific areas up to 5,000 acres for greatly reduced or no State and local taxes. These benefits extend to property owners, residents and businesses. Local communities propose areas for designation which must be approved by the state. Projects in Keystone Opportunity Zones also receive priority consideration for State funding. KOZ approval is contingent upon a demonstration that, among other things, adverse economic and socioeconomic conditions exist within the zone, new growth would have a positive impact, and the taxing bodies have committed to forego certain taxes within the operative period of the KOZ. In Beaver County, the following sites, among others, have been designated:

   a. Beaver Falls Business Sites, Beaver Falls  
   b. Bet-Tech North & South Mills sites, Aliquippa  
   c. Center Place Shopping Center, Center  
   d. Lincoln Park Performing Arts Center, Midland  
   e. Westgate Business Park, Big Beaver  
   f. Former Bricks Housing Site, Aliquippa

3. Keystone Innovation Zones (KIZs) - This program provides grants to partnerships between universities, nonprofits and local businesses to generate job growth. The goal is to stimulate new business ventures through the transfer of new ideas and technical know-how between institutions of higher learning and the private sector. The Beaver County KIZ is focused on medical device technology. University partners
are Geneva College, Robert Morris University, Penn State Beaver and the Community College of Beaver County. Starting Gate (discussed above) is coordinating KIZ initiatives in Beaver County.

4. Main Street and Elm Street Programs – Beaver County has been aggressively using the Main Street program and seeking Elm Street funds to rehabilitate its traditional town centers in its ten river towns.

The Main Street program funds physical improvements in pedestrian-oriented commercial areas. These improvements include new sidewalks, lighting, street furniture and signage. By investing public funds in the streetscape, the County hopes to strengthen existing businesses and attract more private investment in these communities. Beaver Falls has been designated under the State’s Main Street program and has hired its own Main Street Manager. Downtown revitalization activities in the other nine municipalities are managed by their local revitalization organizations. The borough managers of all ten municipalities have formed the Rivertowns Partnership and are working together to identify and prioritize projects and apply jointly for funding.

The Community Development Program of Beaver County administers the program for the County. It allocates some of the County’s Community Development Block Grant, HOME and other State entitlement funds to help finance Main Street improvements in these communities and to leverage other State funds. The CDP provides $5,000 annually to each river town for the Architectural Conceptual Program. These funds are used to develop drawings of potential restorations of individual downtown buildings. CDP also allocates $300,000 annually among the river towns for façade improvements. These funds are provided to private property owners who undertake façade renovations and meet specific criteria. Each façade improvement project can obtain a maximum of $20,000 in County funding under this program.

The river towns (excluding Beaver Falls) have also received funds that are being used to plan and undertake improvements to residential areas in close proximity to central business districts. While the Rivertowns did not receive official Elm Street designation under the State program, they have continued to pursue project funding such as residential reinvestment grants. Each town has designated a specific area where the funds can be applied. The goal of the Elm Street program is to strengthen the neighborhoods where residents who frequent downtown businesses live. Projects include new gateway signage, street signage, landscaping, sidewalks, crosswalks and street lamps. Town Center Associates and the Pittsburgh History and Landmarks Foundation are helping the Rivertowns with these projects.

LABOR FORCE - EXISTING CONDITIONS & TRENDS

This Section examines economic conditions from the perspective of the labor force. It looks at how Beaver County workers are employed, how many are unemployed, and how incomes compare to workers in surrounding counties. It presents data about overall poverty rates and compares several economic indicators for white and minority households.

Makeup of Labor Force

One important factor in assessing the economic health of the County involves understanding the makeup of the labor force and whether it can meet the needs of growing industries. The labor force is defined as individuals 16 years and older who are employed or who are seeking employment. In 2006, there were approximately 82,493 people in the Beaver County labor force.
By Industry

Our analysis of employment by industry was conducted in two ways. The pie chart below illustrates how workers residing in Beaver County are employed regardless of whether those jobs are in Beaver County. According to U.S. Census data for 2006, the largest percentage of Beaver County workers (24%) are employed in the education, health and social services sector. The retail sector is second largest, employing 13% while manufacturing is close behind, employing 12% of workers. Eleven percent of Beaver County workers have transportation, communication, information or utilities jobs.

![Beaver County Employment by Industry 2006](image)

Since 1990, employment in some sectors has grown, while in others it has declined. The largest increase has been in the education, health and social services sector. Between 1990 and 2006, the number of Beaver County workers holding jobs in this sector grew from 13,588 to 19,349, a 42% increase. Other sectors that increased were public administration (+33.5%), construction (+22.6%) and finance/insurance/real estate/rental/leasing (+12.5%). The biggest decreases during that period were in agriculture, forestry, fishing and hunting, and mining (-52%), retail (-38.9%), and manufacturing (-16.6%).
The pie chart below reflects all jobs in Beaver County regardless of whether Beaver County workers hold them. This analysis uses data from the 2006 County Business Patterns. It shows that the largest source of employment in Beaver County in 2006 was in the education, health and social services sector (22%). Manufacturing and retail jobs were tied for second place, providing 15% of Beaver County jobs each. Thirteen percent (13%) of Beaver County jobs were in professional, scientific, management, administrative, waste management services and public administration.

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2 Because some of the data included in 2006 County Business Patterns was presented within a range, we assigned values within that range to these sectors for purposes of this analysis. Therefore, the actual percentages may differ slightly.
It is interesting to note that in 2006, there were 83,322 workers residing in Beaver County and 52,486 jobs located in the County. Consequently, because there are more workers than jobs in Beaver County, some workers must leave the County to find work (see discussion of commute patterns below). This is to be expected in a county that is located close to a major employment center like the City of Pittsburgh. The table below shows how the number of workers in each industry exceeds the number of County jobs in those industries.

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Agriculture, forestry, fishing and hunting, and mining</td>
<td>613</td>
<td>181</td>
<td>432</td>
</tr>
<tr>
<td>Construction</td>
<td>5,908</td>
<td>3,396</td>
<td>2,512</td>
</tr>
<tr>
<td>Manufacturing</td>
<td>10,292</td>
<td>7,986</td>
<td>2,306</td>
</tr>
<tr>
<td>Wholesale trade</td>
<td>2,040</td>
<td>1,891</td>
<td>149</td>
</tr>
<tr>
<td>Retail trade</td>
<td>10,907</td>
<td>7,749</td>
<td>3,158</td>
</tr>
<tr>
<td>Transportation and warehousing, and utilities</td>
<td>8,703</td>
<td>3,686</td>
<td>5,017</td>
</tr>
<tr>
<td>Information</td>
<td>1,323</td>
<td>675</td>
<td>648</td>
</tr>
<tr>
<td>Finance, insurance, real estate, and rental and leasing</td>
<td>4,399</td>
<td>1,454</td>
<td>2,945</td>
</tr>
<tr>
<td>Professional, scientific, management, administrative, and waste management services (including public administration)</td>
<td>8,921</td>
<td>6,850</td>
<td>2,071</td>
</tr>
<tr>
<td>Educational, health and social services</td>
<td>19,349</td>
<td>11,300</td>
<td>8,049</td>
</tr>
<tr>
<td>Arts, entertainment, recreation, accommodation and food services</td>
<td>6,684</td>
<td>4,351</td>
<td>2,333</td>
</tr>
<tr>
<td>Other services (except public administration)</td>
<td>4,183</td>
<td>2,967</td>
<td>1,216</td>
</tr>
<tr>
<td>Total</td>
<td>83,322</td>
<td>52,486</td>
<td>30,836</td>
</tr>
</tbody>
</table>

The Southwest Corner Workforce Investment Board (SCWIB) has developed a Strategic Plan for 2006-2009. This Plan projects that the demand for workers in the Southwest Corner region will grow most substantially by 2012 in the following areas:

- ambulatory health care services (+1710 workers);
- nursing and residential care (+1260 workers);
- social assistance (+580 workers);
- membership associations and organizations (+420 workers);
- professional and technical services (+390 workers);
- food services and drinking places (+250 workers);
- miscellaneous store retailers (+240 workers);
- building materials and garden supply stores (+150 workers);
- management of companies and enterprises (+140 workers); and
- merchant wholesalers, durable goods (+120 workers).

By Occupation

The U.S. Census also provides data about the type of occupation that County residents hold. The Census divides occupations into six major classifications:
In 2006, the largest percentages of Beaver County workers held management, professional and related occupations (27%) or sales and office occupations (27%). Service occupations were held by 20% of County workers. The smallest percentage of workers was employed in farming, fishing or forestry (0.2%).

Between 2000 and 2006, the largest increase in occupations was in the service category which grew by 2,258. Management, professional and related occupations also grew substantially (+1,420). All other occupations decreased with the largest decline in production, transportation and material moving which declined by 1,899 workers.

The SCWIB 2005 Strategic Plan also predicted the fastest growing jobs in the Southwest Corner region between 2006 and 2012. This Plan classifies jobs more specifically than the broad census categories. It forecasts growth in the following occupations:

- registered nurses (+320 jobs);
- home health aides (+290 jobs);
- child care workers (+270 jobs);
- receptionists and information clerks (+270 jobs);
- nursing aides, orderlies and attendants (+260 jobs);
personal and home health aides (+230 jobs);
- social and human service assistants (+210 jobs);
- medical assistants (+200 jobs);
- emergency medical technicians and paramedics (+190 jobs); and
- police and sheriff's patrol officers (+190 jobs).

Eight of the top ten growth jobs are predicted to be professional or service occupations in the health and social services sector.

**Unemployment**

Data compiled by the U.S. Department of Labor, Bureau of Labor Statistics indicates that annual average unemployment for Beaver County was 4.5% in 2007, down from a high of 6.2% in 2003. When compared to the annual averages for the Pittsburgh Metropolitan Statistical Area (comprised of Allegheny, Armstrong, Beaver, Butler, Fayette, Washington and Westmoreland Counties), Beaver County’s unemployment rate slightly exceeded the regional average for most years between 1998 and 2007.

![Unemployment 1998-2007](image)

**Labor shortages**

Even though there are workers seeking employment, those workers do not always possess the skills needed to fill available jobs. This is a problem that the Southwest Corner Workforce Investment Board seeks to address. In its 2006-2009 Strategic Plan, the SCWIB noted:

Labor shortages jeopardize economic development by making it difficult for employers to fill key positions. These shortages may be caused by supply-side factors such as the aging of the workforce and/or demand-side factors such as the emergence of new markets and widespread use of workplace technologies that require advanced skills.

For the region as a whole, the size of the labor force does not appear to represent a serious threat at this time. A handful of industries, however, are currently experiencing, or are projected to experience, significant vacancies and/or turnover, including manufacturing, health services, transportation, construction, retail, and business services (especially information technology). Failure to identify and address these shortages could, ultimately, undermine efforts to grow the economy and reduce access to valuable products and services.
Place of Work – Commuting Patterns

It is also instructive to understand where Beaver County workers are employed and who works in Beaver County. According to Pennsylvania Department of Labor and Industry statistics, there were 81,163 workers residing in Beaver County in 2000. Out of that total, 79,600 people worked in Pennsylvania and 1,563 (just under 2%) worked in other States, primarily Ohio and West Virginia. Slightly more than 47,000 (or 58%) worked in Beaver County, while 32,515 (40%) commuted to jobs in other Pennsylvania counties. Neighboring counties employed the largest share of those workers: thirty percent (30%) in Allegheny County, 6% in Butler County and 2.5% in Lawrence County. The remaining 2.5% of workers commuted to jobs and/or worked in 27 other counties.

A higher percentage of Beaver County workers commuted out of the County to work in 2000 than a decade earlier. In 1990, 61% held jobs in the County. Only 28.6% worked in Allegheny County, 4.4% in Butler County and 2.3% in Lawrence County. Two (2)% had jobs out of State, and the remaining 1.6% worked in other Pennsylvania Counties.

Workers also travel into Beaver County for employment. Statistics developed by the Department of Labor and Industry indicate that 11,262 workers commuted to and/or worked in Beaver County from other Pennsylvania counties for work in 2000. This was an increase from 1990 when 9,941 workers commuted into the County. The largest numbers in 2000 came from Allegheny County (46%), Lawrence County (24%) and Butler County (12%). The remaining 18% commute into Beaver County from 34 other Pennsylvania counties. There was no data on the numbers of out-of-State workers commuting into Beaver County; however since the County borders both Ohio and West Virginia, the County undoubtedly provides jobs for some workers from those states.

According to these statistics, Beaver County exports nearly three times as many workers as it imports. While this figure would likely be slightly lower if out-of-State workers commuting into Beaver County were accounted for, there is presumably still a large disparity.

Income

In 2006, the median household income in Beaver County was $42,028. This was the third lowest of all Counties compared. Only Lawrence County and Columbiana County, Ohio, had lower median household incomes.

After adjusting for inflation, Beaver County saw a 12% increase in median household income between 1990 and 2006. This was higher than Allegheny County (1%) and Columbiana County (5%). Between 1990 and 2000, Beaver County experienced the largest gain in median household income (15%) of all surrounding Counties, however that gain was reduced by a 3% decline in median household income between 2000 and 2006. This occurred as incomes failed to keep pace with inflation. Similarly, Allegheny County and Columbiana County saw median household income decrease between 2000 and 2006.

3 2006 data not available.
Poverty

In 2006, the percentage of Beaver County residents living below the poverty line was 9.5%. This was the third lowest poverty rate of the Counties evaluated. Only Butler (7.3%) and Washington (9.1%) had a lower rate. The poverty rate for Pennsylvania was higher at 11.2%

Percentages of Residents Living Below the Poverty Line in 2006.
While Beaver County’s poverty rate was comparatively low, it increased from 8.4% to 9.5% between 2000 and 2006. An increase in the poverty rate occurred in all Counties except Butler County, which saw a decrease from 8.1% to 7.3%.

Urban and small municipalities tended to have low median household incomes. Midland Borough had the lowest in 2000 at $23,117. Suburban and rural towns in general had higher incomes. However, the highest was in Georgetown Borough ($57,500).

**ECONOMIC JUSTICE ANALYSIS**

The discussion of income and employment above presented data about the County’s labor force as a whole. However, this section examines the differences in income, employment and other socio-economic indicators when race in taken into account. It analyzes the disparities and compares them to statistics for neighboring counties.

The term “economic justice,” also called “distributive justice,” has been defined as “what is just or right with respect to the allocation of goods in a society.” The flip side of this concept, “economic injustice,” looks at the disparities among different racial or social groups based on certain economic indicators. It has been described as follows:

> Economic injustice involves the state’s failure to provide individuals with basic necessities of life, such as access to adequate food and housing, and its maintenance of huge discrepancies in wealth. ... Such injustice can stem from unfair hiring procedures, lack of available jobs and education, and insufficient health care. All of these conditions may lead individuals to believe that they have not received a “fair share” of the benefits and resources available in that society.

Where there is a wide gulf between different groups, the economic health of the jurisdiction will be impacted. There will be greater demands on public funds to provide services for disadvantaged groups. Social impacts, like increased crime, poor nutrition and higher school drop-out rates, are likely to occur.

The majority of Beaver’s minority population is African-American. In 2006, Blacks made up 7% of all County residents, up from 6% in 2000. All other minority groups represented less than one percent of the County’s population. Because it is difficult to generate statistically significant data for such small groups, this section looks at economic justice by comparing the data for African-Americans in the County against those for White residents.

The municipalities with the highest numbers of African American residents in 2000 were Aliquippa (4,168), Beaver Falls (1,739), Ambridge (884), New Brighton (701), Midland (654), Rochester (537) and White (143). Out of the County’s total Black population in 2000 (10,811), 38% lived in Aliquippa and 16% resided in Beaver Falls. Another 25% of Beaver County’s Black residents lived in Ambridge, New Brighton, Midland or Rochester. The remaining 21% reside in the remaining 48 municipalities.

The 2005-2009 Five Year Consolidated Plan and the FY 2005 Action Plan prepared for the Community Development Program of Beaver County analyzed racial and ethnic concentrations at the census tract level. Areas of concentration were defined as tracts where the percentage of Black residents exceeded the County percentage overall (6%). Bold text indicates census tracts where 50% or more of the population is also low-to-moderate income.

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6  Data for race by municipality is not available after 2000.
Areas of Concentration of Black Residents, 2000

<table>
<thead>
<tr>
<th>Municipality</th>
<th>Census Tract</th>
<th>% Black Population</th>
</tr>
</thead>
<tbody>
<tr>
<td>City of Aliquippa</td>
<td>6043</td>
<td>30</td>
</tr>
<tr>
<td>City of Aliquippa</td>
<td>6045</td>
<td>82</td>
</tr>
<tr>
<td>City of Aliquippa</td>
<td>6046</td>
<td>12</td>
</tr>
<tr>
<td>Ambridge Bor.</td>
<td>6040</td>
<td>11</td>
</tr>
<tr>
<td>Ambridge Bor.</td>
<td>6041</td>
<td>15</td>
</tr>
<tr>
<td>City of Beaver Falls</td>
<td>6011</td>
<td>7</td>
</tr>
<tr>
<td>City of Beaver Falls</td>
<td>6012</td>
<td>24</td>
</tr>
<tr>
<td>City of Beaver Falls</td>
<td>6013</td>
<td>18</td>
</tr>
<tr>
<td>Bridgewater Bor.</td>
<td>6022</td>
<td>10</td>
</tr>
<tr>
<td>Midland Bor.</td>
<td>6028</td>
<td>22</td>
</tr>
<tr>
<td>New Brighton Bor.</td>
<td>6015 (part)</td>
<td>14</td>
</tr>
<tr>
<td>Rochester Bor.</td>
<td>6021</td>
<td>13</td>
</tr>
<tr>
<td>White Twp.</td>
<td>6009</td>
<td>9</td>
</tr>
</tbody>
</table>


Where the concentrations of African Americans are high, the economic injustice impacts described in this section are felt more acutely.

**Income and Poverty**

One way of measuring economic justice is to look at income. In Beaver County, average household income in 2006 was $42,023. However, when that figure is broken down by race, a very different picture emerges. White households in 2006 had a median income of $44,337 per year, while that for African-American households was $25,929, less than 60% that of White households. Median household income decreased, when adjusted for inflation, between 1999 and 2006 in both White (-3.8%) and Black (-3.3%) households. This is likely due to the failure of incomes to keep up with rising inflation. Because African American incomes are already so low, the decline in Black household income is more detrimental.
When compared to neighboring Counties, African American households in Beaver County had the third lowest median incomes in 1999 after Lawrence and Allegheny Counties. However, by 2006, Beaver County’s Black median household income had fallen to the second lowest of all Counties for which figures were available.\(^7\)

While the overall poverty rate in Beaver County was relatively low in 2000 (8.4%), the disparities between Blacks and Whites was also evident. Only 7.6% of Beaver County’s White population was living below the poverty line in 2000, whereas just over 30% of Black residents were living in poverty. However, when compared to other Counties, Beaver County was not the worst off. Larger percentages of African Americans in Butler (40%), Lawrence (36%) and Allegheny Counties (31%) were living below the poverty line.

![County Population Living Below Poverty Line 2000](image)

**Rent as a Percentage of Income**

Another way to assess economic well-being of residents is to determine how much they pay, as a percentage of income, for basic necessities. For most people, housing is the largest expense. Therefore, it is instructive to look at how much of their incomes Beaver County residents are paying in rent. In 2000, White residents were expending 22.7% of their incomes on rent while Black renters were spending 25.3%. While this difference is small, it should be noted that because median household incomes for African Americans are less than half that of Whites, the higher percentage being spent for rent means that even less money is available for Black households to cover other basic expenses.

When compared to other Counties, however, Beaver County Black households are spending less for rent as a percentage of income than all other Counties except Butler. This may be due to low rental costs and availability of low income public housing in the County when compared to others.

\(^7\) No data was available for Butler County, PA, Columbiana County, OH and Hancock County, WV.
Unemployment

Unemployment figures also help measure the economic inequalities between races. In Beaver County, unemployment in 2000 was only 5.4% overall. However, more than 14% of the Black labor force was unemployed. And while African Americans made up only 4.7% of the total labor force, they comprised 12.6% of the total unemployment in the County.

Home Ownership

In 2000, there were over 54,000 owner-occupied homes in Beaver County. Over 96% of those units were owned by Whites. By contrast, African Americans, who made up 6% of the County’s population at that time, owned only 3.2% of its owner-occupied homes.

In terms of percentage of population, the statistics are even more striking. In Beaver County, just over 80% of White residents lived in owner-occupied units in 2000. By contrast, just under 46% of Black residents lived in homes they owned. When compared to neighboring Counties, home ownership by Beaver County African Americans was second lowest. Only Allegheny County had a smaller percentage of Blacks owning their own homes (42.6%).

Educational Attainment

A significant factor that contributes to economic disparities is educational attainment. Although some well-paying technical jobs do not require a college diploma, as a general rule, high-paying jobs require more education. While slightly less than 16% of White residents in Beaver County age 25 and over had not graduated from High School in 2000, more than a quarter of all Black residents (26.7%) in the same age group had not done so. Yet the percentages of residents with High School diplomas (but no college) are close: 42.7% for White residents and 39.3% for African Americans. A larger disparity was evident, however, when comparing those holding college or higher degrees. Nearly one quarter of White residents (24.3%) held an Associate’s, Bachelor’s or higher degree in 2000 compared to 13.3% of Black residents.

SUMMARY OF ISSUES & NEEDS

Based on the foregoing information, we have identified the following issues and needs:

➢ Shifting employment needs – Beaver County’s employment is continuing to shift away from large manufacturing jobs towards more skilled employment in health and social services and other professional fields. The manufacturing jobs that remain require workers with technical skills. Currently there are labor shortages in certain industries including: manufacturing, health services, and information technology. The County needs to take steps to ensure that the work force has the skills required to fill these jobs.

➢ Fractured economic development structure - Economic development activities in Beaver County are handled by numerous entities, each with a particular area of focus. The County has taken steps in the past to bring these entities together to help coordinate planning. The Beaver Initiative for Growth, a nonprofit established by a former legislator to coordinate and promote County development, is no longer operating. Beaver County LINK was established to act as an umbrella organization for all economic development agencies, but it has ceased meeting. The County needs to re-evaluate how to ensure that economic initiatives are well-coordinated, prioritized, and marketed to achieve the maximum benefit.

➢ Shrinking incomes – Median household incomes in the County have not been keeping pace with inflation and poverty rates have been rising. The County needs to attract employers that pay competitive salaries (professional, technical) rather than low-wage jobs (retail, food services).

➢ Economic justice – There are significant economic disparities between White and Black residents in Beaver County. The County needs to target this as a significant economic and social issue, and make achievement of economic justice a high priority.
Beaver County's transportation network has been integral in shaping the County's development. The railroads and rivers were essential to the industrialization of the County and roadways have been vital to economic development. The goal of this section of the plan is to identify and analyze the County's existing transportation network. This includes exploring the many modes of transportation in the County such as roadways and bridges, railways, waterways, public transit, bicycle and pedestrian ways, and airports. Many of the major elements of the transportation network are included on the Transportation Map. County residents repeatedly asserted at public meetings and within survey comments that one of Beaver County's greatest assets is its location and proximity to amenities within the region. The transportation network helps to make these amenities accessible and is a major factor in residents' ability to make this claim.

TRANSPORTATION PROCESS

The transportation planning process in Pennsylvania is embodied in three documents: the regional Transportation Improvement Program (TIP), the statewide Twelve Year Program (TYP), and the State Transportation Improvement Program (STIP).

The Southwestern Pennsylvania Commission (SPC) is the official metropolitan planning organization (MPO) for a ten county region that includes Beaver County (other member counties include: Allegheny, Armstrong, Butler, Fayette, Greene, Indiana, Lawrence, Washington, and Westmoreland). As the MPO, SPC is responsible for planning and prioritizing the use of all state and federal transportation funds allocated to the region. SPC drafts the region's Long Range Transportation and Development Plan as a guiding document for future efforts. SPC also regularly updates the region's Transportation Improvement Program (TIP), which generally describes current priority projects which will be undertaken in order to implement the policies included in the Long Range Transportation and Development Plan. According to SPC, "[t]he TIP identifies the region's highest priority transportation projects, develops a multi-year program of implementation, and identifies available federal and non-federal funding for the identified projects. The TIP covers a four-year period of investment and is updated every two years through a cooperative effort of local, state and federal agencies, including participation by the general public."

PennDOT prepares the Twelve Year Program (TYP) every two years and submits it to the State Transportation Commission. This program includes transportation improvements for all modes (roads, bridges, aviation, rail, public transit, etc.) of transportation that PennDOT recommends to be started within a twelve year timeframe. The program covers all of Pennsylvania in order to address the Commonwealth's transportation concerns. The State Transportation Commission provides the policy direction for the development of the TYP. The TIPs that each MPO in Pennsylvania develops and proposes are included in the creation of the TYP.

The Federal government requires each state to complete and submit a State Transportation Improvement Program (STIP). In Pennsylvania, the STIP includes the first four year segment of the Commonwealth's TYP. The general impact of this on Beaver County is that the County typically must navigate these various levels of transportation planning by partnering with SPC and the other Counties in the southwestern PA region. The County should work cooperatively with SPC's long range transportation planning process and TIP process in order to optimize major transportation improvements. Getting a project on the region's TIP is one of the first major steps to realizing an improvement.
ROADWAYS AND BRIDGES

Beaver County is traversed by a hierarchy of roadways. The County includes two Interstate Highways (I-76 and I-376), as well as U.S. Highway 30, 12 State routes and many local roads. The County’s topography, like much of western Pennsylvania, required many roadways to utilize bridges in their design and construction. The maintenance and upkeep of this extensive network of roads and bridges is a major challenge. Roads and bridges are depicted on the Transportation Map.

Major Roadways

PA Route 60 was recently redesignated as Interstate 376 (I-376). The new interstate links the PA Turnpike at Monroeville and Downtown Pittsburgh with the Pittsburgh International Airport and Interstate 80 in Sharon, PA. Safety improvements were completed on this Route to bring the Highway up to Interstate Highway standards. The majority of the changes to the roadway included lengthening on- and off-ramps and widening shoulders.

This is a significant change to the transportation network in Beaver County and will present opportunities for community and economic development. The extension of the I-376 Corridor through Beaver County will result in a major Interstate Highway running through the heart of the County in a north-south path.

The Pennsylvania Turnpike (I-76) crosses the northeast corner of the County. The Beaver County portion of the Pennsylvania Turnpike includes two interchanges. These occur at the intersection with PA Route 18 and I-376.

In addition to the two Interstate Highways, Beaver County hosts a portion of the Lincoln Highway / U.S. Highway 30 (U.S. 30). This highway crosses the southwestern portion of the County and runs through Independence, Hanover, and Greene Townships.

Several State Routes provide access to nearly all areas of the County. State Routes in Beaver County include: 18, 51, 65, 68, 151, 168, 251, 288, 551, 588, and 989. These roadways extend access to areas of the County not served by the U.S. Highways described above. Many local roadways extend from the network of State Routes to provide access to Beaver County residents.

However, despite these many roadways, the Steering Committee and other residents noted that a major east-west route in the County is lacking. There is no convenient, direct route between Cranberry and the high-growth municipalities in eastern Beaver County to destinations across the Ohio River like the Beaver Valley Mall and the Pittsburgh International Airport. They also indicated that redevelopment of brownfield sites along the Ohio River in Ambridge and Aliquippa is hampered by poor access to I-79 to the east and to I-376 to the west.
Traffic Volumes

The condition of a roadway and traffic volumes along it can impact the quality of life in a community. Traffic volume is a major contributor to both road condition and congestion problems. Heavy traffic can cause a roadway to deteriorate more quickly, which can cause more maintenance responsibilities. Heavy traffic can also cause congestion which can slow the movement of goods and services along the roadway. A map of recent traffic volumes provides a better understanding of traffic in the County. However, higher traffic volumes do not necessarily result in congestion and deterioration. Certain roads are built to accommodate higher traffic volumes. Congestion occurs where roads are not built to handle the heavy amounts of traffic that actually occur. Traffic volume is commonly measured in annual average daily traffic (AADT). This figure is determined by simply dividing the annual traffic on a roadway for an entire year by 365 days. Please refer to the Traffic Volume Map for information on AADT (published by PennDOT in 2009) along Beaver County roadways.

The only roadway in the County that currently experiences traffic volumes higher than 20,000 AADT is the Pennsylvania Turnpike (approximately 22,000 AADT). Several small sections of roadway host traffic volumes between 15,000 and 20,000 AADT: I-76 south of the Route 151 Interchange, I-376 north of its intersection with Route 51, 3rd Street through Beaver Borough, Brodhead Road south of its intersection with Route 18, and the Rochester/Monaca Bridge. County roadways such as Freedom Road, Route 18, Route 51, I-376, Route 65, Route 68, and Brodhead Road feature long segments that host traffic volumes between 10,000 and 15,000 AADT. Many of these roadways that experience traffic volumes between 10,000 and 20,000 AADT do not experience significant congestion problems. These include: Route 18, Route 51, I-376, Route 65, and Route 68. These roadways are generally constructed to handle these high traffic volumes. However, some of the County’s roadways that handle AADT between 10,000 and 20,000 and experience congestion issues include: Freedom Road (east of Route 989); Brodhead Road; Ambridge/Aliquippa Bridge; Franklin Ave.; Green Garden Road; Rochester/Monaca Bridge; and Monaca/East Rochester Bridge.

Bridges

Beaver County’s transportation network includes many bridges. Nearly 60 of the bridges in the County are owned and maintained by the County. These bridges allow the transportation network to traverse waterways ranging from the Ohio and Beaver Rivers to small stream valleys. The County’s bridges include some of the most significant maintenance needs within the network. Pennsylvania State government has recently made repairing and rehabilitating bridges a priority, which is reflected in the current Transportation Improvement Program (TIP) and in current PennDOT construction projects for Beaver County. Most of the current bridge projects in Beaver County involve rehabilitation of existing structures. The Shippingport Bridge and Ambridge/Aliquippa Bridge are two examples of bridges currently being rehabilitated.

The proposed new federal budget includes funds for a new bridge over the Beaver River between Bridgewater Borough and Rochester Township called the Veterans Memorial Bridge. The project will be put out to bid, in Spring 2010 and construction is expected to be completed by 2013.

Transportation Improvement Program (TIP) Projects

The following is a brief overview of the Transportation Improvement Program (TIP) as it applies to Beaver County. A detailed list of these projects is provided in Appendix 4. The current TIP (2009-2012) includes projects for the next four years. There are a total of 41 projects identified for Beaver County. More than half (23) of these projects are proposed to be implemented in 2009. The following years are proposed to include the implementation of the other 18 projects.
[Insert Traffic Volume Map from X drive]
A vast majority of the 41 transportation projects included within the 2009-2012 TIP are bridge rehabilitation or replacement projects. Thirty-one bridge improvement projects will begin over the next four years in Beaver County. These projects address issues of deterioration and needed maintenance along these important parts of the County's roadways. Three of the TIP projects include maintenance or upgrades along existing roadways. Other TIP projects focus on improving the stability of soils or construction of retaining walls to prevent landslides and improving signalization in certain areas of the County.

The TIP also proposes a project to improve the safety of railroad crossings. Railways are extremely important to the transportation network of the County. Roads and railways work in concert to promote the movement of goods and services throughout the County and beyond. Inevitably, these systems intersect (railroad crossings) and safety issues can arise. The funding for this project is proposed to be spread over the four year period.

**RAILWAYS**

Railways are a significant part of the Beaver County landscape. The County's railways are generally found in highly visible areas along the valleys created by major waterways such as the Ohio River, Beaver River, and Connoquenessing Creek. Active rail lines flank both sides of the Beaver River from the County's northern border to its confluence with the Ohio River. Active railways line the entire right bank of the Ohio River and most of the left bank along its path through the County. The railways in Beaver County connect to Pittsburgh, Butler, and New Castle in Pennsylvania, Ohio communities like Youngstown, towns in West Virginia, and beyond.

Several of the railways include spurs to provide rail service to large industrial areas such as those found in Koppel, Midland, Aliquippa, Port Ambridge, and Shippingport. The Conway Rail Yard is a major rail hub situated in Conway Borough. In 1976, while being operated by the Consolidated Railroad Corporation (Conrail), the Conway Rail Yard was the busiest automated rail yard in the United States. The rail yard, now operated by Norfolk Southern, is nearly four and a half (4.5) miles long and three-quarters (¾) miles wide at its widest point.

In addition to moving goods throughout western Pennsylvania and beyond, the railways in Beaver County are also used to transport people. The National Railroad Passenger Corp. (Amtrak) operates along the Norfolk Southern line, a section of which runs through the County.

There are four (4) main railway operators in Beaver County:

- National Railroad Passenger Corp. (Amtrak)
- Buffalo and Pittsburgh Railroad (BPRR)
- CSX Transportation (CSXT)
- Norfolk Southern Corp. (NS)

**WATERWAYS**

The Ohio River, which runs through Beaver County, is a major part of Southwestern Pennsylvania's transportation infrastructure. The Ohio River allows large amounts of goods to be shipped via river barges. This river traffic is a vital part of the Region's economy and industries along the banks of the River utilize this important resource.

The County is home to a lock and dam, which allows the barges to navigate the length of the Ohio River. Montgomery Locks and Dam is situated adjacent to Industry Borough approximately 31 miles downstream from the Downtown Pittsburgh. In early 2008 the U.S. Army Corps of Engineers released a solicitation for the “fabrication and installation of new maintenance bulkhead lifting frame” at the Montgomery Locks and Dam.
The new federal budget includes a large sum of funds for an Upper Ohio River Navigation Study. This study will examine the Emsworth, Dashields, and Montgomery Locks and Dams to determine the best plan for safe, reliable, efficient, and environmentally sustainable navigation of the Ohio River.

In addition to the locks and dam along the Ohio, the Beaver River utilizes three dams along its path through Beaver County. The TIP mentioned above includes a project to improve the sealant on existing dams in the County. This project, which is scheduled to begin in 2009, includes $1,000,000 to replace the current neoprene compression seals with a silicone sealant.

PORTS

Beaver County’s ports provide a significant advantage to the economic potential of sites along the Ohio River. Consequently, it is important to evaluate the number of ports that are being used in the County and identify those that could be leveraged for economic development purposes in the future.

In total, there are forty-six ports along the Ohio River within Beaver County according to the US Army Corps of Engineers. Thirty-nine of these ports are currently operational. These ports are situated along the banks of fourteen municipalities in the County. Monaca, Aliquippa, and Georgetown have the most ports in the County. Monaca contains eight operational ports and one non-operational port. Aliquippa contains four operational ports and three non-operational ports. Georgetown contains seven operational ports. Seven ports throughout the County, which are found in five different municipalities, are not currently in operation. Monaca, South Heights, Bridgewater, and Industry each contain one port that is currently not being operated and Aliquippa is home to three non-operational ports.

PUBLIC TRANSPORTATION

Public transportation service in Beaver County is provided by the Beaver County Transit Authority (BCTA). The Authority’s mission, according to the BCTA website, is to work together to improve regional mobility for the citizens of Beaver County. The BCTA was created in 1980 and has grown from contracting to provide transit services to becoming a self-operated service. BCTA has the ability to serve 100% of the residents of Beaver County through its two transit services: fixed-route transit and demand and response transit (DART). Along the fixed-route system are several transportation nodes. These range from park-and-ride facilities to the newly constructed Rochester Transportation Center. The transit routes and facilities are displayed on the Public Transit Map.

Fixed-Route

The BCTA operates seven fixed-route buses within and outside of the County as well as a special service to the Pittsburgh Steelers’ home games. A brief description of each of these routes is provided below.

Route 1 runs from Chippewa to Pittsburgh and passes through Rochester, Ambridge, and all areas between these destinations. Route 2 is a local route that serves Rochester, Center, Hopewell, and Ambridge. Route 3 operates between Rochester and Pittsburgh. The bus passes through Economy and has limited local stops to provide direct service to Pittsburgh. Route 4, another direct line to Pittsburgh, serves Chippewa, Center, and Hopewell. Route 6 runs between Rochester and Robinson Town Center. Along its path, Route 6 serves Center and Hopewell and many other locations. Route 8 is another local route that serves the communities of Midland, Industry, Vanport, Beaver, Brighton Township, Bridgewater, and Rochester. The local service provided by Route 11 caters to Rochester, Beaver, Brighton Township, and Vanport.

BCTA’s fixed route transit services generally provide service to the Beaver County communities that are identified as “urban municipalities”, and “suburban municipalities” on the Functional Classification Map. Rural
municipalities identified on the Functional Classification Map are served by BCTA's Demand and Response Transit (DART).

**Demand and Response Transit (DART)**

BCTA's Demand and Response Transit (DART) service provides door-to-door transportation throughout the County. The DART service utilizes an advanced reservation and shared ride system. The system targets those with special needs and those who do not live within one-quarter (1/4) mile of one of BCTA's fixed-routes. BCTA's website states, "DART provides transportation for the general public, senior citizens, persons with disabilities, and others with specialized transportation needs to and from any point in Beaver County that cannot be reached by using regular fixed route buses." The DART service is provided Monday through Saturday. DART is not available Sundays and major Holidays.

**Transit facilities**

The BCTA website calls the Rochester Transportation Center, "the Grand Central Station of Beaver County." The Rochester Borough site, completed in 1991, is centrally located in the County and near a large number of the major vehicular routes in the County. Some of the amenities of the transit center include: a park-and-ride lot, a "kiss-and-ride" area (a drop-off point for riders), covered bus boarding area, access to six of the BCTA's seven fixed routes, and a customer information center with real-time information.

Including the Rochester Transportation Center, there are five Park-and-Ride lots in the County. These facilities allow transit riders to leave their cars in a parking lot and utilize public transit to reach their destination. The following Park-and-Ride lots are situated throughout the County:

- Chippewa Central Square Park-and-Ride
- Rochester Transportation Center Park-and-Ride
- Expressway Travel Center Park-and-Ride
- Northern Lights Shopping Center Park-and-Ride
- Ambridge Park-and-Ride

The Chippewa Central Square Park-and-Ride lot is located in Chippewa Township near Kmart. This lot serves BCTA Routes 1, 3, and 4. The Rochester Transportation Center includes a park-and-ride lot. This facility is located in Rochester Borough and serves BCTA Routes 1, 2, 3, 6, 8, and 11. The Expressway Travel Center Park-and-Ride lot is located in Center Township and serves BCTA Routes 2, 4, and 6. The Northern Lights Shopping Center in Economy Borough features a park-and-ride lot. This lot serves BCTA Routes 1 and 3. Ambridge Borough hosts the Ambridge Park-and-Ride Lot, which is located next to the Ambridge Municipal Complex. This facility serves BCTA Routes 1 and 2 and also serves Port Authority of Allegheny County (PAT) Routes 16A and 10.

**Apparatus**

Twenty-eight fixed route buses serve the County, Downtown Pittsburgh and the Pittsburgh International Airport corridor. According to BCTA’s website, it is currently pursuing federal grants to modernize its fixed route fleet.

Twenty-three vehicles are used to provide DART service within Beaver County, and to downtown Pittsburgh, Oakland, Sewickley, and the Airport Corridor.
Ridership

Overall, ridership has increased on Beaver County Transit buses over recent years. The BCTA website shows the following ridership figures from 2001 to 2006. Over this time period, ridership increased nearly 35%.

<table>
<thead>
<tr>
<th>Fiscal Year</th>
<th>Ridership</th>
</tr>
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<tbody>
<tr>
<td>FY 2001-2002</td>
<td>550,882</td>
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<tr>
<td>FY 2002-2003</td>
<td>587,071</td>
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<tr>
<td>FY 2003-2004</td>
<td>643,096</td>
</tr>
<tr>
<td>FY 2004-2005</td>
<td>691,374</td>
</tr>
<tr>
<td>FY 2005-2006</td>
<td>746,048</td>
</tr>
</tbody>
</table>

LOCAL AIRPORTS

Beaver County is home to two airports: the Beaver County Airport and the Zelienople Municipal Airport. The Beaver County Airport was constructed in the 1940s and has been improved and upgraded over the years. The Airport, which covers approximately 300 acres in Chippewa Township, is owned by Beaver County. The Beaver County Airport is designated as a reliever airport for the Pittsburgh International Airport which is located in northern Allegheny County, very near the southern border of Beaver County.

The Zelienople Municipal Airport is also a public general aviation facility. The airport, created in the 1940s and 1950s, sits on around 240 acres in Franklin Township, Beaver County. The Borough of Zelienople owns the airport the Zelienople Municipal Authority manages it.

SUMMARY OF TRANSPORTATION ISSUES

- The designation of Route 60 as an interstate Highway I-376 will likely have positive economic development impacts on Beaver County. It will also likely increase traffic volumes along the roadway itself and at the highway’s interchanges.
- Congestion issues arise on roadways such as: Freedom Road (east of Route 989); Brodhead Road; Ambridge/Aliquippa Bridge; Franklin Ave.; Green Garden Road; Rochester/Menaca Bridge; and Monaca/East Rochester Bridge.
- There are several underutilized ports along the Ohio River that could be leveraged for economic development.
- There is no direct east-west transportation route linking major destinations in the County.
The location and availability of utilities is a major factor in the economic development potential of a site. Sites that include infrastructure such as water, sewer, electric, and telecommunications, and that are located near the workforce, are often sought by developers and businesses. A variety of utilities are explored in this part of the plan including: public sewer, public water, stormwater management, electricity, natural gas, and cable and internet. This section also examines alternative energy initiatives and opportunities in the County.

PUBLIC SEWER AND WATER SYSTEMS

Public utilities are provided to ensure the safety, health, and well-being of the residents of a community. Two of the most important and basic utilities in land development are potable water and sanitary sewer service. The location of public water and sewer infrastructure and the capacity of the system for expansion influence where growth and development will likely take place in the future. Therefore, it is important that infrastructure and land use planning be closely linked. The provision of effective and efficient infrastructure is often used as an economic development and growth management tool. However, the provision of public services can facilitate unwanted development in agricultural and environmentally sensitive areas where growth may not be appropriate. The Public Facilities and Utilities Map identifies areas that are served by public water and sewer.

Public Sewer

Municipalities are required by the Pennsylvania Sewage Facilities Act (Act 537) to create and implement plans for the future sewage disposal needs of the municipality. These plans also aim to resolve existing sewage disposal issues in the municipality. These plans are subject to the PA Department of Environmental Protection’s (DEP) review and approval. Act 537 planning has been required since 1967. According to the DEP, “legally, all municipalities have an Act 537 Plan, however, some plans are newer and more detailed than others.” The Act 537 Plan Ages Map shows, in general, the age of each Beaver County municipality’s Act 537 Plan. This information is also generalized and displayed in the Municipal Act 537 Plan Age Table. A more detailed table can be found is Appendix 5. Most of these plans are over 20 years old and less than 40 years old. Only 11 municipalities in the County have revised their Act 537 Plan in the last ten years.

Municipal Act 537 Plan Age Table (source: PA DEP)

<table>
<thead>
<tr>
<th># of Municipalities</th>
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<tbody>
<tr>
<td>0</td>
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</tr>
<tr>
<td>11</td>
<td>Plan between 5 and 10 years old</td>
</tr>
<tr>
<td>6</td>
<td>Plan between 10 and 20 years old</td>
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<tr>
<td>37</td>
<td>Plan older than 20 years</td>
</tr>
<tr>
<td>0</td>
<td>Plan older than 40 years</td>
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</table>

1 Pennsylvania Department of Environmental Protection website, [http://www.depweb.state.pa.us/watersupply/cwp/view.asp?a=1260&q=449459](http://www.depweb.state.pa.us/watersupply/cwp/view.asp?a=1260&q=449459).
The Public Facilities and Services Map shows areas of the County that are served by public sanitary sewer systems. Sewer service areas generally correspond to the areas of the County that have been more intensely developed. Most of the cities and boroughs along the Ohio and Beaver Rivers are served. Other areas of the county with larger areas of sewer service include Center and Hopewell Townships along Brodhead Road, Brighton Township, Chippewa Township, and North Sewickley Township. The northeastern, northwestern, and southwestern portions of the County are generally outside of the service areas of public sewer systems. These areas include large portions of the following: Darlington Township, South Beaver Township, Ohioville Borough, Greene Township, Hanover Township, Independence Township, Raccoon Township, New Sewickley Township, Marion Township, and Franklin Township.

Public Water

The County’s 19 public water systems provide quality drinking water to over 140,000 people in Beaver County. This is over 80% of the residents of the County. Public water systems deliver water to customers that they procure from one of three sources: ground water (wells), surface water (rivers or other bodies of water), or by purchasing water from other authorities/systems. Those that get their water from the ground or surface sources are labeled primary systems. Consecutive systems purchase their water from a primary source before delivering the water to customers. The system type (primary or consecutive) for each of Beaver County’s 19 public (owned by an authority or municipality) water providers is shown on the Public Water Service Table. Eleven of the public systems in the County are primary systems and 8 are consecutive systems. The Public Water Service Table shows that a vast majority of residents in the County are served by primary water systems. In addition to the public water services in the County, there are approximately 80 active, smaller-scale water systems throughout the County that primarily provide water to private owners, developments, mobile home parks, etc.

The Public Facilities and Services Map shows areas of the County that are served by public water systems. Water service areas generally correspond to the areas of the County that have been more intensely developed and that have sanitary sewer service. Like sewer service, most of the cities and boroughs along the Ohio and Beaver Rivers are served and areas within Center Township, Economy Borough, Hopewell Township, Brighton Township, Chippewa Township, and North Sewickley Township have water service. Like the areas without sewer service, the northeastern, northwestern, and southwestern portions of the County are generally outside of the service areas of public water systems. These areas include: Darlington Township, South Beaver Township, Ohioville Borough, Greene Township, Hanover Township, Independence Township, Raccoon Township, New Sewickley Township, Marion Township, and Franklin Township.

Beaver County is fortunate to have ample water supply to fulfill present and future anticipated needs. Recently, the Beaver Falls Water Authority entered into an agreement with Zelienople Borough in Butler County to construct a pipeline to supply water to the borough. This new delivery system will open up the possibility that municipalities in northeastern Beaver County can tap into the public water system.

Public Water Service Table (source: PA DEP)

<table>
<thead>
<tr>
<th>SYSTEM NAME</th>
<th>OWNER TYPE</th>
<th>POPULATION SERVED</th>
<th>SYSTEM TYPE</th>
<th>PRIMARY SOURCE</th>
<th>SERVICE CONNECTIONS</th>
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<tbody>
<tr>
<td>ALIQUIPPA MUNICIPAL WATER AUTHORITY</td>
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<td>AUTHORITY</td>
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<td>PRIMARY</td>
<td>SURFACE</td>
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<td>BADEN BOROUGH WATER DEPT</td>
<td>MUNICIPALITY</td>
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<td>CONSECUTIVE</td>
<td>PURCHASED SURFACE</td>
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<td>BEAVER BOROUGH MUNICIPAL AUTHORITY</td>
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<td>4,775</td>
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<td>GROUND</td>
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<td>BEAVER FALLS MUNICIPAL AUTHORITY</td>
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<td>41,147</td>
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<td>SURFACE</td>
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<td>SYSTEM NAME</td>
<td>OWNER TYPE</td>
<td>POPULATION SERVED</td>
<td>SYSTEM TYPE</td>
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<tr>
<td>BOROUGH OF CONWAY</td>
<td>AUTHORITY</td>
<td>2,290</td>
<td>CONSECUTIVE</td>
<td>PURCHASED SURFACE</td>
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<tr>
<td>BRIGHTON TOWNSHIP MUNICIPAL AUTHORITY</td>
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<td>6,708</td>
<td>CONSECUTIVE</td>
<td>PURCHASED GROUND</td>
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<td>GROUND</td>
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<td>MARION TOWNSHIP WATER SYSTEM</td>
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</table>

**STORMWATER MANAGEMENT**

Under Act 167, the Pennsylvania Stormwater Management Act, all counties are required to prepare comprehensive stormwater management plans for all watersheds within their boundaries. These plans are put together with assistance from a Watershed Plan Advisory Committee. Committee members are appointed by local governments, watershed organizations or other organizations. The plans also receive input from engineers and local solicitors and must be reviewed and approved by the Pennsylvania Department of Environmental Protection.

Beaver County is currently developing its stormwater management plan. It signed an agreement with DEP and received funding for Phase 1. During that phase, the County is undertaking data collection and assessing each municipality’s zoning, subdivision and land development, and stormwater ordinances, if they have them. They are also identifying any problem or obstruction areas. Completion of Phase 1 is expected by 2010. Under Phase 2, the County will undertake advance hydrologic analysis and develop solutions. The County intends to commence the Phase 2 effort as funding becomes available from DEP. A model ordinance, using DEP’s model stormwater ordinance, will be prepared to meet the County’s specific stormwater management needs.

Authority to regulate stormwater discharges in the County rests with each municipality. Therefore, it is up to each municipality to adopt its own ordinance. At this time, neither the County nor DEP tracks how many of Beaver County’s municipalities regulate stormwater discharges. However, once the County’s 167 Plan is adopted, municipalities will have six months to adopt their own stormwater ordinances, or revise existing ones, to be consistent with the Plan.
In addition, under the federal National Pollutant Discharge Elimination System (NPDES) program, local governments must manage stormwater discharges to separate storm sewers (does not include combined storm sewers) that are owned or operated by the municipality. Under this MS4 program, municipalities are required to inspect at least 25% of their stormwater outfalls each year. An annual report is then submitted to DEP. In 2008, there were 33 DEP-designated MS4 municipalities in Beaver County. The County also owns and operates four stormwater outfalls which it inspects regularly.

**ELECTRICITY**

Beaver County houses some of the region’s largest electric generating facilities. Two public utility plants are Bruce Mansfield, a coal-fired power plant, and the Beaver Valley Nuclear Power Station, both located in Shippingport Borough. In addition, AES Beaver Valley is a non-utility power generator that operates a coal-fired cogeneration facility in Monaca. Two companies provide Beaver County residents and businesses with electric utility service. Duquesne Light provides over half a million customers with electricity in Southwestern Pennsylvania and services most of Beaver County. Penn Power Company also provides electricity to parts of Beaver County. In 1996, Pennsylvania passed the Electricity Generation Customer Choice and Competition Act, which gives Pennsylvanians the right to choose the company that generates their electricity (an electric generation supplier or EGS). Electric customers in Pennsylvania were among the very first in the United States to have this ability. The ability to choose the company that generates your electricity allows customers to shop for the electric service that best fits their needs regarding price, location of energy production, use of renewable resources, and billing flexibility.

**NATURAL GAS**

Residents in Beaver County are served by two natural gas distribution companies (NGDCs). Columbia Gas services the majority of the County. In addition, Dominion Peoples/Peoples Natural Gas services all or part of about fourteen municipalities in the west and southwest regions of the County.

In 1999, Pennsylvania passed the Natural Gas Choice and Competition Act which allows customers to buy gas from companies other than their NGDC. The customer can select another natural gas supplier (NGS) based on price or other services, but the gas will still be distributed by the NGDC. Columbia Gas residential customers have a number of other choices: Agway Energy Services, Shipley Energy, IGS Energy and MxEnergy.com Inc. Residents in the Dominion Peoples/Peoples Natural Gas service area have two NGS alternatives: Agway Energy Services or Dominion Peoples Plus.

The Public Utility Commission website includes information for customers about the Natural Gas Choice program, including comparative price charts.

**CABLE AND INTERNET**

Cable and internet service in Beaver County is primarily provided by Comcast. A previous provider, Adelphia, filed for bankruptcy in 2002. Its assets were acquired by Comcast and Time Warner and customers in Western Pennsylvania were transferred to Comcast. A small group of municipalities in northern Beaver County are served by Armstrong Utilities, based in Butler County. However, competition for these services remains very limited. Verizon Fiber Optic Service cable and internet services (FIOS) are not currently available in Beaver County, but the company recently expanded wireless service to communities along Route 68 and it continues to negotiate to expand its FIOS service territory.


**ALTERNATIVE ENERGY**

**Pennsylvania Framework and Programs**

In 2004, Pennsylvania made a significant commitment to promoting the use of alternative energy by adopting the Alternative Energy Portfolio Standards. These standards require that by the year 2020, 18% of Pennsylvania’s electricity must come from alternative energy sources. The act defined these sources in two tiers. The first includes solar energy, wind power, low-impact hydropower, geothermal energy, fuel cells, biomass energy, and coalmine methane. Eight percent of the total energy must come from these Tier 1 sources. The other 10 percent must be met from Tier 2 sources including waste coal and other coal derivatives, as well as demand management measures, including recycled energy and energy recovery, energy efficiency and load management. Compliance with the portfolio standards is being administered by the Public Utility Commission.

That same year, Governor Rendell reactivated the Pennsylvania Energy Development Authority (PEDA) to help stimulate the development of alternative energy technology in the Commonwealth. The Authority was originally established in 1982 for the purpose of providing financial and technical assistance to energy projects within the Commonwealth. Since 2005, PEDAP has awarded grants to numerous clean, renewable energy projects. PEDA also issues the Commonwealth’s Energy Development Plan. In 2008, PEDA issued a revised Plan that established a policy framework for development of alternative energy. The Plan also set forth criteria used to evaluate funding applications.

In 2007, Governor Rendell issued the Energy Independence Strategy which was aimed at managing energy costs, promoting energy independence and stimulating the economy. Pursuant to the strategy, the Commonwealth established the Alternative Energy Investment Fund and the Alternative Fuels Investment Fund to help finance alternative and renewable energy projects, energy conservation and creation of “green” jobs in the Commonwealth.

The Department of Environmental Protection helps administer grants and technical assistance through its Office of Energy & Technology Deployment (OETD). According to OETD’s website, its mission is “to work with citizen's groups, businesses, trade organizations, local governments and communities to help them reduce pollution and save energy.” OETD conducts workshops and provides other types of technical assistance to government and private entities on a variety of energy issues. OETD also administers funding programs to help promote alternative energy technology and use, including:

- **Renewable Energy Program** – provides loans and grants to businesses, economic development corporations, counties, municipalities, and school districts for geothermal and wind energy projects. Loans may be provided to component manufacturers of up to $35,000 per new job created not to exceed $5,000,000. Grants may be awarded to component manufacturers for up to $5,000 per new job created not to exceed $1,000,000. Planning grants are also available for up to $175,000. All funding requires a 50% match by the applicant.

- **Energy Harvest Program** – provides funding for projects that promote or build markets for alternative energy. Non-profits, counties, municipalities, conservation districts COGs, schools, school districts, and incorporated watershed organizations may apply. Grants must be for tangible projects that lead to use of alternative energy (as opposed to research or education). The maximum amount that can be awarded is $500,000.

- **Alternative Fuels Incentive Grant Program** - provides funding for projects that increase usage of alternative fuels, such as conversion of a government or corporate fleet to alternative fuel or hybrid vehicles. The program also provides grants to government and non-profit entities to cover the increased cost of purchasing bio-fuel over conventional fuel. Producers of renewable fuels are also eligible to receive funding of five cents per gallon of fuel produced up to 12,500,000 gallons.

- **Local Government Greenhouse Gas Pilot Grant Program** – provides funding to local governments for projects aimed at reducing emissions of greenhouse gases. Funds can be used to develop an inventory of
emissions and a mitigation plan. Each municipality may apply for up to $20,000 or, if applying jointly with other municipalities, up to $20,000 per municipality.

A more complete listing of Pennsylvania’s alternative energy funding programs can be found in Section III of the Plan, the Action Program.

**County Initiatives and Opportunities**

**Wind Power**

Pennsylvania has become a leader in the East in the development of wind power. This source of energy uses wind turbines to generate electricity. There are two main types of turbines – utility-scale, which generate power that is transmitted directly into the energy grid, and small-scale, usually generating power for a single facility. Wind energy does not emit greenhouse gases, but it has other impacts that have been controversial such as the killing of migratory birds and bats as well as aesthetic impacts on the landscape. Beaver County is not optimally located for development of wind power. According to the wind maps located of the Department of Environmental Protection website, Beaver County falls within the lowest category of wind speed at 50 meters above ground (for utility scale wind generation) and in the two lowest categories of wind speed at 30 meters above ground (for small wind power generation).

In 2006, Economy Borough applied for and was selected as one of 15 municipalities in the Commonwealth to receive a free small wind turbine. This program was part of a PEDA grant to Southwest Windpower to erect small wind power facilities as demonstration projects at schools, municipal buildings and other public locations. According to the Economy Borough Manager, the turbine is generating some electricity, thereby reducing the Borough’s energy costs. However, it has not lived up to its expected potential for power generation since its location is not sufficiently windy. If the Borough had to pay for the turbine, the savings would not have sufficiently compensated for the cost.

**Solar Energy**

Like wind power, solar energy does not generate greenhouse gases. It uses photo-voltaic cells to convert sunlight into electricity. While Western Pennsylvania does not enjoy as many hours of sunlight as many other regions of the Country, solar energy is being used in the region. Some examples of large scale projects include solar panels at DEP’s Cambria County office building, at IKEA in Robinson Township, and on the Tom Ridge Environmental Center in Presque Isle, Erie County.

In 2007, Greene Township was awarded $89,713 to install a 12.2-kilowatt solar photovoltaic system on the municipal building. The solar system is expected to produce 14,848 kilowatt hours per year and save the Township about $1,425 per year. The panels will be erected on top of a new garage that the municipality plans to construct in Fall 2009.

**Low-impact Hydropower**

Small-scale hydropower systems are defined as those that generate between .01 to 30 megawatts of electricity. Those that are installed along rivers usually funnel a portion of a river’s water into a channel or pipeline that leads to a waterwheel or turbine.

Beaver County’s rivers may present excellent opportunities for the development of small hydropower projects. Water from these rivers is already dammed in several locations including the Montgomery Locks and Dam on the Ohio River and the Eastvale,
Patterson and Townsend dams on the Beaver River. The Beaver Falls Municipal Authority already operates a hydroelectric facility at the Townsend Dam. The other two dams may be candidates for other small power generation stations. Outside Beaver County, small hydropower generating facilities have been added to Locks and Dams 8 & 9 on the Allegheny River. Therefore, it is possible that a similar facility would be feasible at the Montgomery Locks & Dam.

**Geothermal**

This alternative energy source uses the nearly constant temperature underground to heat and cool buildings. The earth within 10 feet under the surface maintains a temperature between 50° and 60°F year round. This is warmer than above ground in winter and cooler than surface temperatures in summer. In winter, a heat exchanger extracts heat from below ground and pumps it into the building. By contrast, in summer, heat is removed from the air into the heat exchanger and can be used to heat water. Like other alternative energy sources, grants are available from the State to help cover the costs of installation. To date, we are not aware of any public facilities in Beaver County using geothermal heating and cooling. However, Phipps Conservatory in Pittsburgh recently received a grant from DEP to install a geothermal system.

**Energy Conservation**

A key strategy for reducing energy consumption and cost is, of course, conservation. DEP and DCED administer several programs and grants aimed at helping Counties and municipalities to decrease energy usage. DEP recommends that municipalities start by developing an energy management plan to inventory current usage and cost, and then develop strategies for reducing them.

The County is taking the lead in this area. It recently surveyed lights in all County facilities and developed an analysis of the cost and benefit of replacing them. It is applying for funding under the Alternative and Clean Energy Application. If successful, the County will obtain a low-interest loan of nearly $120,000 to replace lighting in four County facilities with more efficient LED lights. The County will match the loan with 50% of its own funds.

To reduce its electric usage and expense, Economy Borough applied for an Alternative Energy Investment Grant to replace 100 lighting fixtures with energy-efficient alternatives. The Borough was awarded $7,000 in 2008 for the retrofit. It expects to save more than $3,000 on its electric bills each year.

**SUMMARY OF ISSUES AND NEEDS**

**Public Sewers**

➢ More than 2/3 of the County’s municipalities have not updated their Act 537 Plans within the last twenty years. In light of the rapid housing expansion in parts of the County, many of these plans are not keeping up with changing needs.
➢ In Beaver County’s older municipalities, sewage infrastructure is aging.
➢ There are opportunities to combine multiple sewage treatment facilities in adjacent municipalities.

**Public Water**

➢ Nineteen separate authorities provide public water to residents in Beaver County. Twelve of these providers serve less than 5,000 people.
➢ A pipeline that is being built between Beaver Falls Water Authority and the Borough of Zelienople in Butler County may create opportunities for extension of public water lines into municipalities in northeastern Beaver County.
**Stormwater Management**

- Beaver County has not yet completed its comprehensive stormwater management plan under Act 167. Completion of Phase 1 is expected in 2010. Until the Plan is adopted, the County does not have the authority to require individual municipalities to adopt stormwater management ordinances.

**Alternative Energy**

- There are opportunities for exploring new sources of energy such as small hydropower on the County’s rivers as well as geothermal.
INTRODUCTION

Beaver County has an abundance of natural resources. From its defining rivers to its forested, rolling hillsides, the County offers a remarkable variety of natural amenities for residents and visitors to enjoy. These resources often make development in certain areas difficult or undesirable. Understanding where high priority resources exist helps the County make choices about where growth should be limited and conservation encouraged.

This section describes the County’s notable environmental features. Significant resources are depicted on the Environmental Features Map.

WATER RESOURCES

Beaver County is divided roughly into thirds by its rivers. The Ohio River enters from Allegheny County to the south, travels northwest to the center of the County, and then turns west towards Ohio. The Beaver River flows south from Lawrence County and empties into the Ohio River. Historically, these river valleys were the centers of development in Beaver County, where industry and population centers were established. However, due to the steep topography, some stretches of these riverbanks remain forested and relatively unspoiled. This is particularly evident along the upper stretch of the Beaver River.

Beaver County is also traversed by over 878 miles of streams in 11 major watersheds. These tributaries wind through the hilly terrain. Three streams – Service Creek, Traverse Creek, and North Fork Little Beaver Creek – are designated by the Department of Environmental Protection as High Quality Cold Water Fisheries. This designation is provided to streams that are among the cleanest in the State and which support a diversity of aquatic life. Development that has the potential to impact these streams must undergo a more stringent permitting process by the Department of Environmental Protection.

Beaver County’s rivers and streams are bordered by many miles of floodplains. Major floodplain areas exist adjacent to the Ohio and Beaver rivers, as well as Brush, Connoquenessing, Raccoon, and North Fork Little Beaver Creeks. Numerous smaller floodplains line the banks of meandering stream valleys. Floodplains provide for natural flood protection. Extensive development in floodplains diminishes that protection. Many municipalities had adopted ordinances in accordance with the Floodplain Emergency Management Act that regulate the amount of development that can occur in floodplains.

In addition, Beaver County has nearly 8,000 acres of wetlands. These are divided among three classifications: Lake Edge (1,970 acres), Marsh Edge (2,170 acres), and River Edge (3,830 acres). Like floodplains, wetlands act as a “natural sponge” to absorb stormwater and reduce flooding. They also support a wide array of wildlife.

Significant wetland areas can be found bordering the Ohio and Beaver Rivers; Raccoon, Connoquenessing and North Fork Little Beaver Creeks; and Raccoon Lake and the Ambridge Reservoir. Numerous areas of isolated marsh edge wetlands are found throughout the County. Perhaps the best known wetland area is the marsh at
an area supporting a high diversity of plant and/or animal species; or 3) it provides the best example of a particular type of natural community (e.g. wetlands).

By contrast, Landscape Conservation Areas (LCAs) are generally larger areas that host a variety of habitats and landscape features merit ing conservation. The Natural Heritage Inventory defines an LCA as a “large contiguous area that is important because of its size, open space and habitats, and although including a variety of land uses, has not been heavily disturbed and thus retains much of its natural character”. For example, an LCA may be a watershed that includes forest interspersed with some agriculture, residences, and recreational amenities, but that remains intact as a woodland habitat. The Natural Heritage Inventory ranked BDAs, LCAs and other natural areas as “exceptional,” “high,” or “notable” according to their level of importance.

As part of the “Natural Infrastructure Project for Southwestern Pennsylvania,” the data supporting the designation of BDAs and LCAs for Beaver County was reviewed and refined. The Western Pennsylvania Conservancy assisted in assessing the BDAs’ sensitivity to development. As a result, the Natural Infrastructure Project developed “Integrated Biological Diversity Areas” that reclassified the BDAs as “prime,” “good” and “other” according to a weighted scoring process. Landscape Conservation Areas were included but not ranked.

Because the Natural Infrastructure Project contains the most up-to-date assessment of significant habitat areas in Beaver County, this Comprehensive Plan incorporates the BDA and LCA classifications used in the Natural Infrastructure Project.

Beaver County has approximately 20 “prime” or “good” BDAs. The four habitats designated as “prime” value are the Darlington Natural Area BDA, Georgetown Island BDA, Phyllis Island BDA, and Ohiovie Peninsula BDA. The Darlington Natural Area BDA in Darlington Township and Big Beaver Borough protects the best example of a mature deciduous forest in the County. The other three are unique riverbank habitats within, and along, the Ohio River protecting species of special concern. They are part of the Ohio River Islands Natural Wildlife Refuge.

“Good” quality BDAs include the Lower Raccoon Creek BDA in Potter Township, the Little Beaver Creek Floodplain BDA in Ohioville Borough, and the Cooney Hollow BDA in Economy Borough. The remaining ones are listed on the Environmental Features Map.

The third classification, other BDAs, includes ten habitat areas. Some of the larger ones are Bieler Run Valley BDA (Ohioville Borough), Fourmile Run Valley BDA (Brighton Township and Industry Borough), and South Branch Valley BDA (Brighton Township).

Three primary LCAs are also situated in the County. Raccoon Creek Valley LCA, in the southwestern corner of the County, surrounds and includes the State Park and creek of the same name. The area supports several plant species of special concern and a variety of natural features and communities. This LCA encompasses the Raccoon Creek State Park Wildflower Reserve, as well as the Raccoon Creek Floodplain and School Road Slopes BDAs.

Brady’s Run LCA, in the region surrounding and including the County Park of the same name, is a forested area supporting a number of natural communities. It encompasses two BDAs: North Branch Valley and South Branch Valley.

The North Fork Little Beaver Creek LCA is located in the northwestern corner of the County. It encompasses five BDAs and consists of forests and wetlands that are home to a state endangered plant and an animal species of special concern.

Finally, portions of two other LCAs extend into Beaver County. These portions are the Slippery Rock Creek Gorge LCA, in the far northeastern corner and Big and Little Sewickley Creek LCA, in the southeastern corner of the County.
**Important Bird Areas**

The area comprising Raccoon Creek Valley and State Park have been designated by the Audubon Society as Pennsylvania Important Bird Area (IBA) #13. It was designated because it is home to at least 189 species of breeding and migrating birds. The IBA covers approximately 108,337 acres in northern Washington and southern Beaver Counties, within the Ohio River drainage basin. The main watershed carrying surface water from the IBA is Traverse Creek. Traverse Creek flows into Raccoon Creek, which is a tributary of the Ohio River.

This IBA is located in eight municipalities, including Greene Township, Raccoon Township, Potter Township, Hanover Township, Independence Township, Shippingport Borough, Hookstown Borough, and Frankfort Springs Borough.

**THREATS TO THE COUNTY’S NATURAL ASSETS**

Loss of the County’s natural resources is more than an aesthetic problem. It causes health, safety and economic impacts. The following activities are taking their toll on the County’s environmental assets:

- **Development** – Continued conversion of valuable open space to other uses is the largest threat to Beaver County’s environmental resources. Commercial and residential growth, despite population losses, continues to eliminate steep slopes, forested open space and other natural assets. Paving of formerly vegetated areas increases the risks of flooding, diminishes water quality and destroys wildlife habitat. Dispersed development causes residents and workers to drive longer distances, impairing air quality and increasing emissions of greenhouse gases.

- **Power Plants** - Beaver County is home to two of the Region’s largest power plants, the Bruce Mansfield coal-fired plant and the Beaver Valley Nuclear Power Station. Both are located in Shippingport. The Bruce Mansfield plant is a source of air pollutants, particularly carbon dioxide, sulfur dioxide, nitrous oxide and mercury. In 2006 and 2007, two mishaps at the plant resulted in dispersal of soot-laden water over residences within a five-mile area. Wastewater is also discharged into the Little Blue Wastewater Impoundment and the Ohio River. Little Blue Wastewater Impoundment has been cited by the U.S. Environmental Protection Agency as a high hazard wastewater impoundment.

- **Abandoned Mine Drainage** – According to DEP data from 2002, 2,810 acres of land in Beaver County are impacted by abandoned mines. One of the most serious impacts is abandoned mine drainage. This occurs when groundwater contaminated with metals and acidic compounds from underground mines is released into streams and other water bodies. The DEP had characterized AMD as the biggest threat to water quality in the State. In Beaver County, Raccoon Creek is affected by discharges originating in Washington and Allegheny Counties. Efforts to address this problem are discussed below.

- **Strip Mining** – Several areas of the County have been strip-mined in the past for coal or clay. These surface mines denude the landscape and often leave open pits that fill with water and present environmental and safety hazards. While some of these strip mines have been successfully addressed through reclamation projects, several have not been reclaimed. Recently, DEP granted funding to reclaim a 24-acre abandoned surface mine in South Beaver Township.

- **Natural Gas Exploration** – In Southwestern Pennsylvania, a geologic formation called Marcellus Shale is believed to contain large deposits of natural gas. This has led to a boom in natural gas exploration in the Region. According to the Penn State Extension website, “drilling and pipelines have the very real potential of affecting water quality and quantity, forest fragmentation, wildlife, views, land use, and other important factors.” Drilling of deep gas wells both requires large quantities of water and produces...
waste fluids that can harm water quality if not treated properly. In addition, these operations disturb large areas of land for road building, drilling pads and pipelines. The Penn State Extension provides education to landowners about the benefits and risks of leasing their land for natural gas exploration. To date, there has been little gas drilling in Beaver County, however many gas companies have negotiated leases with landowners for the gas rights beneath their land. When economic conditions improve, these companies will undoubtedly exercise these rights to drill for natural gas.

PROTECTED OPEN SPACE

Some of the County's high value natural resources are already set aside and protected from development and other threats. Protected Open Space is shown on the Parks, Recreation, and Open Space Map.

Raccoon Creek State Park, the County's only state park facility, is located in the Southwest corner of the County in Hanover and Raccoon Townships. It protects 7,572 acres including the 314-acre Wildflower Reserve. The reserve contains over 500 species of plants. While the park has recreational facilities for boating, swimming, picnicking, and camping; much of the land remains undeveloped.

Beaver County also owns four County Parks. The largest, Bradys Run Park, is located in Brighton and Chippewa Townships. The park covers over 1,400 acres and includes Bradys Run Lake. Old Economy Park is a 338-acre recreational facility located in Economy Borough. Brush Creek Park is about 640 acres in size and gets its name from the picturesque stream that meanders through it. Located in North Sewickley and Marion Townships, it contains a small lake for fishing and the only covered bridge in the County. Finally, tiny Buttermilk Falls Park in Homewood Borough features a 40-foot sandstone formation and waterfall. The area was formerly used as a quarry.

The Beaver County Conservation District Environmental Education Center is an 18-acre constructed wetland area that was built to mitigate loss of wetlands resulting from construction of the Pittsburgh International Airport. It contains two shallow pools where herons can frequently be spotted fishing. There is an Environmental Center offering tours and educational programs, as well as a walking trail that circles the marsh. The Education Center houses the offices of the Beaver County Conservation District. The conservation district is responsible for the day-to-day operations of the center.

In addition, the Pennsylvania Fish & Boat Commission maintains Hereford Manor Lake in Franklin Township. The facility consists of two dammed lakes constructed on the site of a former strip mine. The lakes provide fishing and boating opportunities, as well as habitat for waterfowl. Currently, the State has provided funds to undertake the design and engineering of potential reconstruction of the dam.

Other protected lands include four State game lands and several tracts that are privately held by sportsmen's associations. The Hollow Oak Land Trust also owns the Boggs Run Conservation Area, a tract of open space in northern Allegheny and southern Beaver County. Located north of the Beaver Valley Expressway, this parcel protects sixty acres of wetlands and woodlands, only a small portion of which is in Beaver County. Independence Conservancy holds a conservation easement on Red Oak Farm, a 38-acre parcel in Raccoon Township. This conservation easement

Farmland, while not completely undeveloped, still provides important expanses of open space that serve as habitat for certain species. While agriculture has been gradually declining in Beaver County over the last few decades, farms still dominate the landscape in some areas, particularly the northeast corner of the County. According to the 2007 U.S. Census of Agriculture, Beaver County has 824 farms with 67,075 acres of land used for agriculture. Forty-two thousand (42,000) acres of land are classified as having prime agricultural soils. Farms in fourteen Beaver County municipalities, covering 41,808 acres, are registered as Agricultural Security Areas with the Beaver County Agricultural Land Preservation Board. Moreover, sixteen (16) farms, totaling 1,709 acres, are subject to agricultural conservation easements. Generally, farms with easements are dispersed throughout the County and often are not connected to other areas of protected land or resources warranting protection.
CONSERVATION ORGANIZATIONS

Several organizations work to promote environmental stewardship and conserve resources in Beaver County. They are:

**Beaver County Conservation District** – the Conservation District was established pursuant to Pennsylvania Act 217 which recognized the need for County organizations to support preservation of agricultural lands and natural resources. The Beaver County Conservation District provides technical assistance to farmers, conducts educational programs for schoolchildren and holds several events, including the popular Maple Syrup Festival each Spring. It also owns and manages an environmental center and an 18-acre mitigated wetland in Independence Township. The wetland area contains two ponds and 1.5 miles of walking trails.

**Beaver County Agricultural Land Preservation Board (ALPB)** – The ALPB administers the State Agricultural Security Area and Agricultural Conservation Easement programs. It was established in 1995 by the Beaver County Board of Commissioners and approved by the Pennsylvania State Agricultural Land Preservation Board. The ALPB is comprised of nine Beaver County residents including farmers, professionals, and officials. Farmland preservation is an important conservation tool that can be used by the County to keep large contiguous tracts of rural land largely undeveloped. In 2008, 41,808 acres of farmland in Beaver County were registered as Agricultural Security Areas with the ALPB and another 1,709 acres have been preserved using agricultural conservation easements.

**Beaver County Conservation Foundation** – this foundation was recently established by several board members of the Beaver County Conservation District Board to generate funds for conservation projects in Beaver County. The Foundation has been in the process of organizing and has not yet begun fundraising or implementing projects. However, it intends to help undertake conservation projects such as those proposed under the Beaver County Greenways and Trails Plan.

**Independence Conservancy** is a 501(c)(3) nonprofit land trust that was established to protect and conserve the Raccoon Creek Watershed in Allegheny, Beaver, and Washington Counties. It is a private (non-governmental) land trust that currently holds conservation easements on four tracts of land in the watershed, two in Beaver County. Red Oak Farm is a 38-acre parcel in Raccoon Township, at the headwaters of Fishpot Run, a tributary of Raccoon Creek. Little Blue Wetland in Green Township is an 8-acre tract that includes a 3-acre mitigation wetland adjacent to Little Blue Wastewater Impoundment. Independence Conservancy also owns and operates two abandoned mine drainage treatment systems (in Washington and Allegheny Counties) designed to improve water quality in the watershed. Finally, it conducts cleanup and environmental education/teacher training programs in several counties.

**Raccoon Creek Watershed Association** - According to its website, the Raccoon Creek Watershed Association is “a nonprofit organization dedicated to:

- Protecting and conserving the natural resources of the watershed;
- Restoring water quality, scenic beauty and wildlife habitat through abandoned mine reclamation;
- Promoting local interest in, and support for, watershed restoration and outdoor education activities.”

The group completed a comprehensive AMD inventory and reclamation plan for the Raccoon Creek watershed in 2000. Since then, it has obtained funding for and installed several AMD treatment systems. Volunteers conduct Spring and Fall macroinvertebrate sampling to monitor the effectiveness of the AMD systems. The Association also helped to establish the Raccoon Creek Canoe Trail and conducts environmental education for school children.
Big Sewickley Creek Watershed Association – on its website, the Association states that its mission is to "restore, protect, preserve and enhance the Big Sewickley Creek Watershed through education, collaboration and project implementation." The Big Sewickley Creek Watershed covers ten municipalities including Ambridge, Economy and New Sewickley in southeastern Beaver County. In late 2006, the Association received Growing Greener funding to develop a watershed assessment. A Watershed Plan is currently being developed with assistance from the Western PA Conservancy.

Connoquenessing Watershed Alliance – This volunteer organization is working to protect and improve the water quality of the Connoquenessing Creek Watershed. The watershed is located in several Counties including northeastern Beaver County. The group undertakes water quality and macroinvertebrate monitoring annually to assess stream health. Recently, the Alliance worked with the Western Pennsylvania Conservancy to develop a Watershed Conservation Plan. The Plan is currently being finalized.

RECENT CONSERVATION PLANNING EFFORTS

In 2007, Beaver County adopted the “Beaver County Greenways and Trails Plan: Connecting Beaver County’s People and Natural Assets through Greenways and Trails.” This Plan undertook a comprehensive inventory of the County’s natural assets and prioritized them. It then proposed a network of conservation greenways that the County would seek to protect through a variety of strategies. A copy of the Proposed Conservation Greenways Map is included for reference. The County shares a Greenways and Trails Planner with Lawrence County and is proceeding to take steps to implement the Plan.

In August 2008, the Pennsylvania Environmental Council completed the Beaver River Conservation and Management Plan. This plan covers the primary watershed and 17 subwatersheds encompassing more than 58,000 acres in Beaver and Lawrence Counties. It analyzed the value and vulnerability of resources in each watershed and used a weighted point system to classify areas of greatest significance and sensitivity. Based of this analysis, the Beaver River Conservation Plan identified high priority conservation areas including:

- Bradys Run watershed, both North and South branches; in Brighton Township, Patterson Township, Fallston Borough and Bridgewater Borough;
- Land adjacent to Block House Run in Daugherty Township;
- Land surrounding an unnamed tributary to the Beaver River in Daugherty Township (coincides with the New Brighton Valley BDA); and
- Land along the riverbank in North Sewickley Township.


In addition, the Connoquenessing Watershed Alliance and the Western Pennsylvania Conservancy completed a Watershed Conservation Plan for Connoquenessing Creek in October 2008. The watershed covers several counties including northeastern Beaver County. The Plan assesses conditions and makes recommendations for managing the watershed to improve overall project area characteristics, land resources, water resources, biological resources, cultural resources, and education and funding.

Specific strategies for river and watershed conservation shall be discussed further under Section III of this Plan.

1 The Greenway Plan is incorporated by reference into this Comprehensive Plan.
SUMMARY OF ISSUES

Beaver County is home to a wealth of natural resources. However, these assets may be threatened by existing development, new growth pressures, and resource extraction.

While new development is desirable, it should be balanced with a strong conservation policy in the County. The County Greenways Plan prioritized resources and established conservation greenway corridors that the County should seek to protect. The Beaver River Conservation Plan similarly prioritized watershed areas and proposed strategies for preserving the environmental and recreational assets of this resource. Other watershed studies that have been completed or are underway make recommendations for protection of these significant resources. The County needs to ensure that the goals of these plans are implemented and that municipalities are well informed about conservation priorities as they consider new development proposals. In addition, the County should support conservation organizations that can help generate funds for important conservation projects.
Map 6 - Proposed Conservation Greenways

Greenways
1. Ohio River  
2. Beaver River  
3. Traverse/Little Traverse Creek  
4. Service Creek  
5. Raccoon Creek  
6. Lower Mill Creek  
7. Little Beaver Creek  
8. North Fork Little Beaver Creek  
9. Brady's Run  
10. Four Mile Run  
11. Brusht Creek/Conococheague Creek  
12. Big Sewickley Creek

Detail Areas

County Boundary
National Forests
PennDOT Roads
State Parks
National Parks
Water Management Authority

Map Credit: PASHEK ASSOCIATES
Community Facilities & Services

This section inventories and provides an overall summary of the community facilities located in Beaver County. Community facilities and services play an important role in maintaining the health and safety of citizens in the County. In addition, effective public services help to support quality of life for County residents.

COUNTY GOVERNMENT STRUCTURE

Counties in Pennsylvania are organized under the authority of the Pennsylvania Constitution in order to carry out services that meet locally-determined needs. Most counties in Pennsylvania have a common legislative structure which utilizes a “Commission” form of government. County administration is organized around the Board of County Commissioners and other mandated offices.

Beaver County levies only one tax, the real estate property tax. The Board of Commissioners designates members of the Board of Assessment Appeals. It has the duty to establish (through the Chief Assessor) a records system that consists of tax maps, property record files and valuations, and property owner indices pertaining to all real property in the County. All properties for which two years of taxes are delinquent are exposed to public sale. Proceeds of the sale are distributed among the three taxing bodies (county, municipal, and school) in which the property is located.

Beaver County has three County Commissioners. Each commissioner is elected to a four-year term. The Board of Commissioners is generally responsible for efficient operation of the County government. The Board is the seat of legislative and executive branches in the County. The County Commissioners have the responsibility for hiring, directing, and terminating the work force of all departments that report to them. The Commissioners are the managers of fiscal affairs. They prepare an annual budget, establish and levy taxes, and they invest cash. Two other offices also share certain aspects of fiscal responsibility: the Controller and the Treasurer.

Other elected County officials and their duties include:

- **District Attorney** - oversees prosecution of criminal offenses for County Government. According to the County website, its mission is “to affirmatively promote, preserve, and provide as much as is practicable and given existing resources, a feeling of security and safety among all persons within our agency’s jurisdiction.”
- **Controller** - serves as the financial watchdog for County tax dollars. The Controller’s three main duties include 1) supervision of the County’s budget; 2) oversight of the County’s fiscal affairs; and 3) audits of all departments, offices, and agencies.
- **Treasurer** - receives and performs the accounting of all monies due to the County and keeps records of all disbursements from the County treasury.
- **Register of Wills** - receives wills for probate; issues letters of administration in cases of persons who have died and had no will; collects inheritance taxes due the Commonwealth; records adoptions, receives and indexes all petitions processed in Orphans’ Court; issues marriage licenses, and records guardianships for incapacitated individuals.
- **Recorder of Deeds** - is responsible for recording real estate transactions including: deeds, agreements, subdivisions, agricultural security areas, and public official bonds and commissions. All records have been microfilmed for easy access and historical retention. Visitors may research information pertaining to their property and chain of title for real estate conveyances.
- **Prothonotary** - is elected to serve a four-year term as the legal custodian of civil documents filed with the Beaver County Court of Common Pleas. It must maintain accurate indices, case dockets, record-keeping security, and public access to such records. As a courtesy to the public, the Prothonotary of Beaver County
also maintains a passport office which assists local citizens in obtaining passports for international travel and related matters.

- **Clerk of Courts** - is responsible for maintaining records of criminal cases. Therefore, all motions or petitions having a direct effect on a particular case are filed with the Clerk of Courts office. The Clerk of Courts office notifies the defendant and his or her attorney whenever any matter is filed in a case. Additionally, it mails more than 5,000 collection statements each month to criminal defendants who are required to pay fines and costs. Among other duties, the Clerk of Courts also processes bail bonds; collects court imposed fines; and distributes collections to Beaver County, the Commonwealth of Pennsylvania, municipalities, and crime victims.

- **County Sheriff** - serves as the County’s law enforcement officer. The Sheriff also has additional policing duties that include providing security to the courthouse and all county-owned park facilities, airport, and properties. The Sheriff also serves court issued writs, orders, and notices; executes judgments of the courts; and conducts sales of delinquent real estate and personal property.

- **County Coroner** - investigates the facts and circumstances surrounding suspicious deaths and certifies the actual cause of death. In addition, the Coroner is charged with appointing deputies, administering the County’s morgue, and coordinating the removal of deceased persons and unclaimed bodies.

- **Jury Commissioners** - selects and appoints jurors for judicial proceedings. These individuals are elected to office every four years and, as mandated by State law, one is a Republican and one is a Democrat.

## COUNTY BUILDINGS AND SERVICES

### Buildings

The County owns over 150 buildings totaling nearly 1,375,000 square feet. These include multiple structures located at the Beaver County Airport, in the three County Parks, and at the Friendship Ridge Nursing Facility. According to the County’s Annual Revaluation Report, completed in November 2008, the replacement value of these buildings is over $238,000,000.

The most notable County building is the Beaver County Courthouse, located at 810 Third Street in Beaver Borough. The first courthouse was constructed in 1803 and was replaced twice before burning down in 1932. A new courthouse was built that served the County for nearly 70 years. The current courthouse is a modern structure that opened in 2003. It serves as the County’s central office building and main operations center for the County Commissioners’ office and other elected offices.

Other significant County buildings include the Beaver County Health and Human Services Building in Beaver Falls, the Beaver County Community Development Office in Beaver Falls, the Beaver County Jail in Hopewell, and the 911 Center in Ambridge.

### Services

Human services are provided by the County through the following entities:

- **Beaver County Children and Youth Services** is responsible for evaluating situations in which children are alleged to be neglected and/or abused. The agency attempts to keep troubled families together and provides a range of contracted social services including parent education; drug and alcohol assessments; after-school & summer programs; and in-home intervention. According to its website, its mission is “to protect children from abuse and neglect, to preserve families whenever possible, and to ensure that every child under our care and supervision has a safe, permanent home.”
• Beaver County Behavioral Health is responsible for administering, among others, the County’s mental health, early intervention, and drug and alcohol programs. It ensures that there is sufficient staff and treatment programs to meet the behavioral health needs of all Beaver County residents.

• Beaver County Office on Aging provides programs and services to persons (60 years and older) based on need and program guidelines. A care manager evaluates the individual’s needs and determines which services he/she is eligible to receive. These may include personal home care, homemaker services, as well as respite care for families caring for elderly relatives. It also oversees five Senior Centers throughout the County.

• The Beaver County Department of Veterans Affairs provides services to honorably discharged wartime veterans with established legal residence in Beaver County. It interviews, counsels, and assists veterans and their families in obtaining benefits with federal, state, and county governments. These services include helping veterans obtain employment, unemployment compensation, medical treatment and other assistance.

• Child Care Information Services – this agency operates a State-subsidized program to assist low-income families with child care costs. Funds are provided through a State block grant from the Pennsylvania Office of Child Development and Early Learning. At this time, approximately 1100 children in Beaver County are receiving assistance.

In addition, Beaver County provides other public services through offices such as:

➤ Assessment
➤ Community Development
➤ Department of Public Works
➤ Bureau of Elections
➤ Emergency Services
➤ Library System
➤ Planning Commission
➤ Public Defender
➤ Waste Management

EDUCATION

This section discusses the many educational facilities and programs available to Beaver County residents. Students have many options including several types of public schools, private schools, and colleges/universities. In all, Beaver County has 70 school facilities. These facilities are identified on the Schools and Educational Resources Map.

Beaver County Head Start Program

Head Start is a federally funded early childhood education program founded in 1965. It provides social, academic, nutrition and other educational services for children and their families. Local programs are administered by non-profits and school districts.

Beaver County’s Head Start Program has an infant/toddler program as well as a preschool program. To be eligible, children must live in the County and meet or be close to Federal Poverty Guidelines. The infant/toddler program provides several services including daycare for teen Moms in the Aliquippa School District; therapeutic day care for high-risk children in Rochester, and home visitation to both Moms and babies. The preschool program enrolls children between ages 3 and 5. At this time, the program is has 35 classrooms in 16 locations throughout the County, including Aliquippa, Ambridge, Beaver Falls, Darlington, Freedom, Midland, Monaca, New Brighton, the
Riverside School District, Rochester and the Southside School District. Approximately 110 infants and toddlers and 700 preschool children were participating in Beaver County Head Start during the 2009-2010 school year.

Public Schools

Beaver Valley Intermediate Unit

The Beaver Valley Intermediate Unit (BVIU) is an educational service agency which provides specialized staff and services to its member school districts. In addition to local school districts, the BVIU also oversees one vocational technical school in Beaver County. BVIU operations are conducted under approval of a 15-member Board of Directors, which is elected by the 135 local school board members (9 members per district). Each school district may only have one director serve on the BVIU Board at a time. An Advisory Council, comprised of school district superintendents, meets once a month to review the programs and services. The BVIU receives funding through both the Pennsylvania Department of Education and the local school districts.

The Regional Choice Initiative (RCI) is run by the Beaver Valley Intermediate Unit. The superintendents in the County decided to implement this initiative to make a wider array of programming available to students. The RCI has four components. The first involves having open seats. This means that students can take classes in nearby districts. Two issues that have made implementation difficult are transportation and different school schedules. The second component includes cyber schools. Students tailor their curriculum to meet their needs and participate in classes through video conferencing. The third component is the alternative school for students that have not done well in a traditional school setting. The last component is dual enrollment. Students can take courses at a local college (Community College of Beaver County, Robert Morris, Penn State Beaver, or Geneva) for dual credits. The RCI is effective and efficient because it shares services across districts and institutions.

School Districts

According to the BVIU and the Pennsylvania Department of Education, there are fourteen school districts (kindergarten through 12th grade) in Beaver County. These districts provide public educational services to 23,703 students (based on 2009-2010 enrollment statistics). The enrollment numbers in these districts have been declining over the last 30 years. There has been an enrollment decrease of 17% in the last ten years and 39% in the last thirty years.

School District Merger

Because of decreasing population, school districts have lost students and revenue, making it increasingly difficult to provide quality education. State educators have determined that an optimal size for a school district is between 2,500 – 3,500 students. Based on the BVIU’s 2009-2010 enrollment data, only two of the fourteen school districts in Beaver County fall within that range.

<table>
<thead>
<tr>
<th>Beaver County School Districts and Enrollment</th>
<th>2009-2010 Enrollment</th>
</tr>
</thead>
<tbody>
<tr>
<td>District</td>
<td>Enrollment</td>
</tr>
<tr>
<td>Aliquippa</td>
<td>1,175</td>
</tr>
<tr>
<td>Ambridge</td>
<td>2,839</td>
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<tr>
<td>Beaver</td>
<td>2,033</td>
</tr>
<tr>
<td>Big Beaver Falls</td>
<td>1,766</td>
</tr>
<tr>
<td>Blackhawk</td>
<td>2,579</td>
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<tr>
<td>Central Valley</td>
<td>2,449</td>
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<tr>
<td>Freedom</td>
<td>1,575</td>
</tr>
<tr>
<td>Hopewell</td>
<td>2,459</td>
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<tr>
<td>Midland</td>
<td>328</td>
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<tr>
<td>New Brighton</td>
<td>1,730</td>
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<tr>
<td>Riverside</td>
<td>1,594</td>
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<tr>
<td>Rochester</td>
<td>950</td>
</tr>
<tr>
<td>South Side</td>
<td>1,240</td>
</tr>
<tr>
<td>Western Beaver</td>
<td>799</td>
</tr>
<tr>
<td>Total</td>
<td>23,703</td>
</tr>
</tbody>
</table>

1 Ellwood City School District is not included in this number. It is located in Lawrence County. However, it serves some students in Beaver County.
2 Another 187 students are being educated in special education programs.
3 Information for this section was obtained, in part, through an interview with Dr. Daniel Matsook, Superintendent of the Center Area School District, February 2, 2009.
Two Beaver County districts took a bold step to address this issue by entering into voluntary merger discussions. After several years of negotiations, the school boards for the Center and Monaca school districts merged on June 12, 2008 to form the Central Valley School District. The State board approved the merger on September 18, 2008.\(^5\)

Several committees have been formed to work on consolidating the budgets, staffing, technologies, athletics, as well as policies and curriculum. Grades K-5 will merge by fall of 2009, grades 6-12 by fall of 2010. A new school board was established on July 1, 2009, comprised of 18 board members (9 from each district). In the next election, the board will be reduced to 14 members. In the following election, the board will then be reduced to the standard 9 board members.

As other school districts evaluate how to cope with shrinking enrollment and budgets, they can look to the Center-Monaca merger for lessons learned.

**Special Schools**

The Beaver County Career and Technology Center is the County’s vocational technical school. It was established in 1978 and offers programs for high school students in grades 10, 11, and 12. It also provides adult education.

The New Horizon School is the first school built for special needs children in Beaver County. Operated by the BVIU, it is located in a one-story public building in Brighton Township. The school provides programs of special education for students ages 5 to 21 years old.

In addition, GED courses are offered at the Beaver County Jail. This program is sponsored by the Hopewell School District.

**Charter Schools**

There are three primary charter schools in Beaver County. Charter schools are self-managed, public schools that are approved by local school districts. They are created and controlled by parents, teachers, community leaders, and colleges or universities. Charter schools operate free from many educational mandates, except for those concerning nondiscrimination, health and safety, and accountability. Charter Schools offer alternatives in education using strategies that improve student performance and may save money. Like all public schools, charter schools do not charge tuition. The money to fund each student’s education at a charter school comes from the students’ home school district.

The first charter school in Beaver County is the Pennsylvania Cyber Charter School (PA Cyber) in Midland. It is an online K-12 educational provider with over 8,000 students. Each student receives a custom-designed course of study to meet his or her needs. This school is successful for students who have not had their needs met in a traditional educational setting.

In the late 70’s and early 80’s, Midland’s population dropped quickly; Midland’s tax base fell dramatically; and enrollment declined. All of this forced city officials to shut down Midland’s public high school in 1986. After initially placing students in the Western Beaver School District, in 1990, the community of East Liverpool, Ohio agreed to educate the high school students from the Midland school district for the next 20 years.

PA Cyber Charter School created a new opportunity for the students in Midland when it started accepting students in fall of 2000. Originally designed to provide educational services to approximately 50 students from Midland, PA Cyber had over 500 students enrolled in the first year, and it had over 6,000 students enrolled in 2006. According to the Beaver Valley Intermediate Unit, the school had 337 Beaver County students enrolled in the 2009-2010 school year. The school occupies, owns, or leases space in eight buildings in Midland and one each in Beaver, Beaver Falls, Cranberry, and Philadelphia.

\(^5\) According to the BVIU, in the 2008-2009 school year, Center Area school district had 1,853 students enrolled, and Monaca School district had 651 students enrolled. After the merger, the new district’s enrollment is nearly 2,500 (2,449).
The second charter school is the Lincoln Park Performing Arts Charter School, which is a public charter school focused on the arts. According to the BVIU, there were 332 Beaver County students enrolled for the 2008-2009 school year.

The third charter school in Beaver County is the Beaver Area Academic Charter School. It is independent of the Beaver Area School District, but it leases space from the school district. The purpose of this charter school is to meet the unfilled needs of some unique students. At the secondary level, the school serves students who would traditionally be in an alternative school. At the elementary level, the school serves students with developmental delays and some special needs. According to the Beaver Valley Intermediate Unit, 117 Beaver County students were enrolled in the 2009-2010 school year.

According to BVIU data, The Pennsylvania Cyber Charter School and the Lincoln Park Performing Arts Charter School saw a decrease in enrollment from the previous school year. However, the Beaver Area Academic Charter School saw a significant increase from 65 to 117 during this period.

**Private Schools**

In addition to the public schools mentioned above, there are 17 private schools in Beaver County that educate over 2,000 children in grades PK-12. Many of the private schools in Beaver County are run through religious organizations.

The School at McGuire Memorial is a private school which is licensed by the Pennsylvania Department of Education. It offers comprehensive academic programs that are based on individual needs of the patient. This applies to patients with autism, physical and developmental disabilities, and those who are medically fragile. These students attend class with McGuire's residents. The school opened in March of 2003 with 30 students. In less than two years, enrollment doubled and is filled to capacity with 60 individuals. A new facility features a library and a 2,000-square-foot therapy suite. All teachers are certified and licensed by the PA Department of Education as special education teachers. It is a traditional 180-day school year with additional summer school. The program is funded by the student’s home school district, and transportation is provided by the student’s home district. A new pre-school was also recently added for children ages 3-5. There is also a transition program for students with autism ages 18-21.

**Home Schooling**

According to the BVIU, there were 229 Beaver County students that were home schooled in the 2009-2010 school year. This was the first increase in home schoolers since 2004. Home schooling reached a peak, with 329 students, in the 1999-2000 school year.

**Higher Education**

Higher education needs within Beaver County are met by four degree-granting colleges and universities. These include the Community College of Beaver County, Penn State University Beaver, Geneva College, and Mountain State University. Also, while not actually located in Beaver County, Robert Morris University is a 30-minute drive from most parts of Beaver County. It is located in Moon Township. It has a 230-acre campus and provides Undergraduate, Master’s, and Doctoral programs.
Community College of Beaver County (CCBC)

For over 30 years, CCBC has been providing higher education and training to the citizens of Beaver County and surrounding areas. CCBC offers associate degrees designed for students wanting to transfer to a four-year college or university after graduation, as well as occupational programs created for those students ready to enter the workforce as soon as possible. Its Continuing Education Division offers a broad array of non-credit classes and job skills training.

CCBC has various programs that help the community. One program is the “College is Possible with CCBC” camp offered at the New Brighton YMCA. CCBC also sponsors Camp Fair Chance involving several hundred youth from Aliquippa. Launched in August 1999, Camp Fair Chance was created and organized to foster and enhance community relations, open doors of communication, and educate the children in the community. Programs are designed to lead the children of the Aliquippa community into a system of positive rewards and change by providing activities and services that address life skills, student achievement, enthusiasm, goal setting, and conflict resolution. CCBC students also volunteer with many other organizations in the community.

Penn State Beaver

The Penn State Beaver campus was established in 1965. The campus currently enrolls more than 800 students and has residential housing for more than 200 students. The Beaver campus offers the first two years of nearly all of Penn State’s 160+ majors, which can be completed at University Park or several other Penn State campuses. The Beaver campus also offers baccalaureate degrees in Applied Psychology; Business; Communications; Information Sciences and Technology (IST); and Letters, Arts, and Sciences. In collaboration with Penn State Harrisburg, Penn State Beaver provides a master’s degree in Education (Teaching and Curriculum). Students also have the option of college studies in one of four associate degree programs.

A non-profit adult literacy program is also offered through Penn State.

Community service is done through the university’s Alpha Phi Omega fraternity. Its activities include volunteering at the Center for Hope in Ambridge, recycling, and raising money and food for soldiers overseas.

Geneva College

Geneva College is a private, four-year comprehensive Christian college of the arts, sciences, and professional studies. Geneva is one of only 105 colleges in the U.S. and the only one of four colleges in western Pennsylvania to be approved for membership in the Council for Christian Colleges and Universities. Geneva offers associate and bachelor’s degrees in 36 undergraduate areas of study. The majors with the highest enrollment are: elementary education, business, engineering, student ministry, biology, and psychology. Geneva offers master’s degrees in business administration (MBA), counseling, higher education, organizational leadership, special education, and reading.

Geneva College is also active in the community with various programs and services. The Geneva Counseling Center is available to the public for psychological counseling services. Freshmen participate in a Learning and Transition Program, which includes one day dedicated to community service projects throughout Beaver County. There are more than 15 student-led campus ministry programs. Geneva’s Center for Technology Development is funded as a “Center of Excellence” by the Ben Franklin Partnership. It has supported research work with over 30 local companies.
The college also has a Student in Services (SIS) program which is designed to provide services that help make a difference in the lives of others. The building and construction portion of SIS works in conjunction with Habitat for Humanity and other local organizations to help provide homes to those in need. The SIS Senior Ministry program involves students visiting the elderly. There are regularly scheduled arts and crafts programs that take place at two local senior care facilities. The SIS Social Action program makes students aware of the needs of those around them. Students get involved with local soup kitchens, work with the Salvation Army, help with fundraising for local organizations, and help to restore local parks. Students also volunteer to tutor those within the Beaver Falls community. Most students are also involved in the Big Brothers Big Sisters program to help mentor local children.

*Mountain State University*

Mountain State University was founded in 1933, originally know as Beckley College. It is an independent, not-for-profit university offering traditional classroom-based education, as well as independent and distance learning programs. The main campus is located in downtown Beckley, West Virginia. It operates a satellite campus in Center Township that specializes in offering bachelors and masters degree programs to working adults.

*Libraries*

The Beaver County Library System consists of eleven public libraries and a Bookmobile, which offers books, audio/visual media, programs, activities, and services to County residents and visitors of all ages. The libraries are supported by state, county, and local funding. The libraries function on individual budgets, but they share many common programs and resources.

The main office of the Beaver County Library System is located at 109 Pleasant Drive in Center Township. The Library System Office also houses the Beaver County Foundation Center, which provides free information to the public about grants and the non-profit sector.

The branch libraries include:

- BF Jones Memorial Library, Aliquippa
- Laughlin Memorial Library, Ambridge
- Baden Memorial Library
- Beaver Area Memorial Library, Beaver
- Carnegie Free Library, Beaver Falls
- Chippewa Library Information Center, Chippewa
- Carnegie Library, Midland
- Monaca Public Library
- New Brighton Public Library
- Rochester Public Library
- The library at Community College of Beaver County

Libraries are depicted on the Schools and Educational Resources Map.
HEALTH CARE

Hospitals

Heritage Valley Beaver is a 358-bed hospital located in Brighton Township. Heritage Valley Beaver provides comprehensive health care for residents of Allegheny, Beaver, Butler, and Lawrence counties in Pennsylvania; eastern Ohio; and the panhandle of West Virginia.

Heritage Valley Beaver is part of Heritage Valley Health System which also has a hospital located in Sewickley, PA (Allegheny County) and is the largest employer in Beaver County. In partnership with more than 500 physicians and nearly 4,000 employees, Heritage Valley Health System offers a broad range of medical, surgical, and diagnostic services. These services are performed at its two hospitals, community satellite facilities, and in physician offices.

There was previously one other hospital located in Beaver County. Aliquippa Community Hospital was established in 1957. The hospital was built and financed in part by steelworkers during the early 1950's. Recently, it had become a 96-bed facility that employed 480 people: a medical staff of 200 and 90 volunteers. However, it filed for bankruptcy and closed at the end of 2008.

Specialized Care for the Disabled

McGuire Memorial Home is a residential care facility for people with severe mental and physical disabilities. It also offers supportive services for residents’ family and caregivers. It was founded in 1962. It is a ministry entrusted to the Felician Sisters of Pennsylvania by the Diocese of Pittsburgh. The McGuire Home first became known for its Intermediate Care Facility for the Mentally Retarded, and programs for those with profound multiple, complex disabilities. Today, it is home to eighty-nine individuals with mental retardation. These individuals range in age from pre-school children to adults. The facility has on-staff RNs and LPNs as well as physician availability 24 hours a day. The team also includes physical, occupational, and speech therapists; dieticians; behavior specialists; and respiratory therapists. In 1997, the McGuire Home began an outreach program. This program includes the following:

- The Community Home Program includes eleven homes in the surrounding area. They each offer one-floor living for individuals with mild to severe needs. Residents can go to school or work and then return to these private homes with an in-house staff that can assist them with their daily needs and medical care (24 hours a day). Each facility is ADA accessible and each has its own van. There is a maximum of 4 residents per home. This type of living provides independence with a safe and supportive living environment.

- The Respite Care Program offers families temporary, on-site care for loved ones. This is convenient when caregivers have travel plans or just simply need a rest. Patients in this program receive the same care as every other McGuire resident. There are three lengths of stay offered. Short-term provides on-site care up to 31 days per year. Many families use this for periodic care throughout the year. Temporary respite is care provided for a few hours (up to 10) at a time. Extended respite care beyond the 31-day short-term allowance.

- The School at McGuire Memorial is described in the Schools section on previous pages. Adult training is another program designed for adults of various disability levels. This program encourages self-determination, self-advocacy, and the ability to make choices. The Employment Option Center helps by providing vocational training, life skills, school-to-work transition programs, and paid employment opportunities. The Life Enrichment Center helps those who are severely disabled enhance their communication skills and interpersonal relationships, with augmentative communication devices to help those who cannot communicate with others.

Passavant Memorial Homes is a private, non-profit human services organization. Its mission is to empower people with intellectual and developmental disabilities to live in the community by providing high quality support while
promoting choice and independence. It is one of the largest agencies in western Pennsylvania. The corporate office is in Allegheny County, but it has a long-term structured residence and a branch office in Rochester, Beaver County.

**Nursing and Rehabilitation Facilities**

Among the nursing and rehabilitation facilities operating in Beaver County are the following:

Friendship Ridge is a 589-bed, long- and short-term skilled rehabilitation/nursing facility. It is located on a 96-acre campus in Brighton Township, Beaver County. The facility has served the residents of Beaver County and surrounding communities at its present site since 1959. The facility is owned and operated by the County of Beaver and is governed by the Beaver County Board of Commissioners. Friendship Ridge provides 24-hour-per-day skilled nursing services for both long-term and short-term residents. A team of nurses, physicians, social workers and therapists ensure that each resident’s needs are met.

Beaver Elder Care and Rehabilitation is located in Aliquippa. There are 67 beds located in the facility. It is a for-profit corporation.

Beaver Valley Nursing and Rehabilitation Center provides long-term, skilled nursing care and short-term rehabilitation services. The facility contains 120 beds. It is located in Beaver Falls. It opened in 1969 and serves Beaver, Allegheny, Lawrence, and Butler Counties, as well as counties in Southeastern Ohio.

Rochester Manor and Villa was formerly the Rochester General Hospital. It has been completely renovated, and it is now a 122-bed nursing home for seniors who need special levels of health care. It is located in Rochester.

Providence Care Center is a rehabilitation facility and a 180-bed nursing center, which includes the Center for the Memory Impaired, which focuses on Alzheimer’s disease. The center used to be Providence Hospital and is located in Beaver Falls. It serves all of Beaver County, as well as parts of Allegheny and Lawrence Counties.

Villa Saint Joseph, located in Baden, has a 120-bed long-term nursing care facility, a short- and long-term outpatient rehabilitation center, and specialized Alzheimer’s care and hospice care. It is run by the Sisters of St. Joseph.

**EMERGENCY MANAGEMENT SERVICES**

The Pennsylvania Emergency Management Services code requires that “every county and municipal government develop and maintain an emergency management program consistent with the state and federal emergency management program.” (35 Pa. C. S. Section 7101-7707) An emergency management coordinator is appointed by the Governor. This appointment is based on the recommendations of the county or municipal elected officials. The coordinator is an employee of the county or municipality and is responsible for implementing the program.

There are 48 fire departments in the County. At the time the previous comprehensive plan was written (1999) there were 56 fire departments. This shows a decrease of 14% over that 10-year period. Forty-four municipalities maintain their own fire departments. Nine contract with other municipalities for fire protection. See the Emergency Services by Municipality Table on the following page. Most departments are staffed entirely by volunteer personnel. Only three departments have paid firefighters: Aliquippa, Ambridge, and Beaver Falls.

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6 Information in this section was obtained from interviews with Wes Hill, the Director of Emergency Management Services for Beaver County and Randy Dawson, E9-1-1/CAD Supervisor, Beaver County Emergency Services.
Police protection falls into 3 categories. The first is law enforcement. This involves the application of legal sanctions, usually arrest, to persons who break the law. The second is order maintenance. This means the handling of disputes. The third is community service. This varies from community to community. These activities are not related to criminal acts and include such tasks as traffic control, rescue operations, animal control, ambulance and first-aid services, education, and other public services.

There are 34 police departments in the County. Twenty-eight municipalities maintain their own full-time police departments. Six have part-time departments; when their officers go off duty, the State Police are on call. Eleven municipalities contract for police protection with other municipalities, while 8 others rely entirely on State Police. See the table below, Emergency Services by Municipalities.

In 2009, five Beaver County municipalities agreed to begin discussions about forming a regional police force. They are Eastvale, Fallston, Patterson, West Mayfield, and White. Talks are in the early stages.

There are also 4 ambulance services in Beaver County. Most are private, non-profit corporations. Medic Rescue serves the largest number of municipalities. Northwestern EMS was formed out of the New Galilee Fire Department. Economy Ambulance is a non-profit ambulance service that separated from the Economy Fire Department in 1990. Hanover Township’s ambulance service is the only one still run by the Hanover Township Fire Department. Several municipalities use ambulance services from neighboring counties: Noga and Medevac (Lawrence County) and Cranberry and Harmony (Butler). The number of calls for emergency service has risen over the last decade.

### Emergency Services by Municipality

<table>
<thead>
<tr>
<th>Municipality Name</th>
<th>Police Department</th>
<th>Fire Department</th>
<th>EMS Department</th>
</tr>
</thead>
<tbody>
<tr>
<td>Aliquippa</td>
<td>Aliquippa</td>
<td>Aliquippa</td>
<td>Medic Rescue</td>
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<tr>
<td>Ambridge</td>
<td>Ambridge</td>
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<td>Baden</td>
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* The New Sewickley Fire Department has two divisions: Big Knob and Pine Run

** Monaca maintains three independent fire departments, Monaca 1, 4 and 5.

Note: The highlighted boxes represent services that are contracted out.
Emergency services in Beaver County are threatened by decreasing funding. The municipalities' ability to fund local police and fire departments are diminishing. The costs of providing police service is usually the largest budget item in a municipality's budget. However, as revenues shrink, many municipalities are finding it impossible to cover the costs. Some municipalities in Beaver County have tried to consolidate services with neighboring municipalities. Three municipalities recently tried to consolidate police forces, but they were unsuccessful. Some have had to disband their police force and rely on state police.

A new 911 Center was constructed in 2009 in Ambridge Borough. Approximately 15 locations around the County were considered, but the Ambridge location was selected due to good communication infrastructure, easy access to Route 65, and its location outside the 10-mile evacuation zone for the Beaver Valley Nuclear Power Station. The 18,000-square-foot, $15 million facility will be built along 14th Street on the site of the former H.H. Robertson office building. It is being funded by a 20-year County bond and is expected to be completed in September 2009. A benefit of the new center is that it will house the call center and emergency equipment under one roof and on one floor. A new GIS system will help track incidences and emergency calls. This new center is going to take Beaver County’s emergency management services well into the future.

In Pennsylvania, each county is required under Act 165 to have, or to have a contract with, a state-certified hazardous materials response team. The program, managed by PEMA, establishes operational, staffing, training, medical monitoring, supply, and equipment guidelines. Beaver County is serviced by the Beaver County Emergency Response Team. The team is responsible for responding to a variety of incidents that involve the storage and transport of hazardous materials. Equipment for this team includes special suits, monitoring equipment, and chemical identification equipment.

SUMMARY OF ISSUES AND NEEDS

Schools:

➢ Beaver County’s school districts continue to diminish in size as the population is declining. Twelve out of the County’s fourteen districts have enrollments smaller than the recommended range of between 2,500 and 3,500 students. These small school districts are finding it difficult to maintain the academic and other programming needed to provide students with a quality education. Moreover, maintaining so many small school districts is inefficient and costly for taxpayers. School superintendents have attempted to address some of these concerns through the Regional Choice Initiative.

Emergency Services:

➢ The number of police and fire departments place a heavy financial burden on municipalities and taxpayers. If departments were to consolidate, they would be more cost-effective and would be eligible for more state grant money.
➢ Several municipalities are having trouble maintaining their own police departments due to the high costs. Some have had to disband their police forces and now rely on State Police. Mergers have been difficult to achieve.
➢ Similarly, volunteer fire departments have been closing. Costs of equipment, insurance, and workman’s compensation are high and it is increasingly difficult to recruit volunteers.
➢ There are not enough ambulances to cover the number of emergency calls each day. This is not due to lack of ambulances, but rather a shortage of trained paramedics to staff them. This is due to a requirement that paramedics obtain 2 years of training the same as nursing programs. However, the nursing jobs command a higher salary than paramedics.
A BRIEF HISTORY OF BEAVER COUNTY

During the 1700’s, the area now known as Beaver County was sparsely settled. Both the French and the English came to trade with the Indians at Logstown, an early settlement near the banks of the Ohio River.

In 1753, George Washington was sent to Western Pennsylvania by the Virginia Governor. He came to deliver a warning to the French who had been establishing trading posts and forts in the area, then known as the “Ohio Territory.” Washington traveled from Fort Pitt to Fort LeBoeuf near Lake Erie through present-day Beaver County. Washington was not successful in persuading the French to withdraw, and as a result, the French and Indian War broke out shortly thereafter over who would control this territory.

In 1800, Beaver County was established from parts of Allegheny and Washington Counties. Originally, the County was comprised of six townships: Sewickley, South Beaver, North Beaver, Hanover, First Moon and Second Moon Townships. They were divided and redivided over time to make up the fifty-four municipalities that exist today.

Some of the earliest settlers in the area were the Harmonists. This group fled religious persecution in Germany and came to Western Pennsylvania to establish a communal society under their charismatic leader, George Rapp. They settled first in Butler County (Harmony) and then moved west to Indiana (New Harmony), before returning to Western Pennsylvania in 1824. They called their third and final home “Oekonomie,” a thriving town that became a center of commerce and industry in the region. The Harmonists continued to expand their economic influence in the County by investing in oil and railroads. They also built the town of Beaver Falls for their industrial operations. However, in the late 1800’s, the Society’s members began to die off. When the Harmony Society dissolved in 1905, their land was purchased by the forerunner of the American Bridge Company and a new company town sprang up in and around the Harmonist settlement. This town became known as Ambridge.

In the nineteenth century, Beaver County played an important role in the “Underground Railroad.” This was particularly notable in New Brighton, where a community of Quakers was active in the abolitionist movement. Several members of the Towasend family established safe houses for slaves as they made their way north from the Ohio River towards Canada. The Reverend Arthur Bullus Bradford, the pastor of Mount Pleasant Presbyterian Church in Darlington, preached against slavery throughout the region.

In the twentieth century, Beaver County continued to industrialize due to its location along the Ohio and Beaver Rivers and along major east-west rail lines. In addition, the County was close to coal and other resources that fueled the factories. In particular, steel companies built sprawling mills along the riverbanks.

Beaver County is also the birthplace of the American labor movement. In the 1930’s steel workers at the Jones & Laughlin plant in Aliquippa fought with management to establish the 8-hour work day, higher pay, and improved working conditions in the factory. Their efforts to organize are considered the genesis of collective bargaining.
Steel companies reached their zeniths during and just following the Second World War. However, by the 1970’s, production decreased as American steel faced stiff competition from overseas manufacturers. By the 1980’s, many of these companies filed for bankruptcy and Beaver County, like other Counties throughout Western Pennsylvania, experienced severe job losses and economic decline.

Today, although many of the steel mills have been razed, Beaver County retains many of its historic buildings and sites. This Section of the comprehensive plan describes those historic assets that contribute to the County’s distinct identity.

**HISTORIC SITES**

The heritage of Beaver County is preserved in many places. Some sites have been nationally recognized. Others are more local in nature. This section provides a summary of some of the more significant historic properties. All resources are depicted on the Cultural and Historic Resources Map.

**National Register Historic Districts**

Beaver County is fortunate to have three municipalities with designated historic districts listed on the National Register of Historic Places.

- **Beaver Historic District**

  The Beaver Historic District in Beaver Borough was designated in 1996 to encompass the original plat laid out by surveyor Daniel Leet in 1792. Beaver represents one of the first “planned communities” in Western Pennsylvania with parcels laid out along a street grid and a system of neighborhood parks. The historic district covers approximately 317 acres bounded by Fair Avenue, Fifth Street, Third Street, Sassafras Lane and the railroad tracks.

  The district contains 1,456 historic resources. Most are buildings, but the district also includes military monuments and sites, like Fort McIntosh (described below). The district contains residential and commercial structures, most dating from the late 19th and early 20th centuries. The architectural styles represented include Federal, Greek Revival, Queen Anne and Italianate. The main commercial street, Third Street, is at the center of the district.

- **Bridgewater Historic District**

  Also designated in 1996, the Bridgewater Historic District in Bridgewater Borough contains 136 buildings, 97 of which are contributing. The district is generally bounded by Bridge Street, Mulberry Street, Fulton Street, Cherry Alley, Elm Street and the Beaver River. It includes both residential and commercial buildings as well as the lock and dam system of the Beaver Division of the Pennsylvania Canal. Most of the buildings date from 1818 to 1933.

- **Economy Historic District**

  The Economy Historic District was designated in 1985. Covering about 32 acres in the Borough of Ambridge, the district includes and surrounds Old Economy Village, a four-acre National Historic Landmark (described below). The district is bounded by the Ohio River Boulevard, 12th Street, Merchant Street and 16th Street.
Over 90 original Harmonist houses and well as other buildings and structures are present, most of which date from between 1825 and 1840, when this religious group settled and prospered in the area. Some of the most significant buildings are contained within Old Economy Village, a State-managed historic site. They include the Rapp House, the Granary and the Museum Building and Feast Hall. The most distinctive building, the former Harmonist Church, is located on Church Street across from Old Economy Village. The buildings throughout the district represent a combination of American and German architecture.

Sites Listed on the National Register

Beaver County has 14 buildings, structures and sites listed on the National Register of Historic Places. They are:

- Carnegie Free Library of Beaver Falls – this Classical Revival library building is located in the heart of the Beaver Falls business district. This large and imposing library was designed by F.J. Osterling and constructed in 1899. It was the last of Carnegie’s grand libraries; subsequent buildings were smaller and more modest. The library was listed in 1985.

- James Beach Clow House, North Sewickley Township – The Clow farmhouse was listed due to its architectural significance. Built in 1830, it is one of the few remaining well-preserved homes in the area designed in the Greek Revival style.

- William B. Dunlap Mansion, Bridgewater Borough – this house was built in 1840 in the Greek Revival style. It was owned by William B. Dunlap, former owner of the Ohio River Transportation Company and a Pennsylvania State Senator.

- Fort McIntosh Site, Beaver Borough – the fort was the first one built north of the Ohio River. Constructed sometime between 1778 and 1788, the fort stood on the bluff 130 feet above the river in present day Beaver Borough. Today, nothing remains except a few foundation stones that have been excavated.

- Greersburg Academy, Darlington Borough – Built sometime around 1806, this former school building was founded by the Rev. Thomas Hughes. Several prominent men were educated there, including John Brown, the abolitionist, and John Gecary, former Pennsylvania governor.

- B.F. Jones Memorial Library, City of Aliquippa – The library was built in 1927 in memory of B.F. Jones, one of the founders of the Jones & Laughlin Steel Company. The building is an imposing example of the Classical Revival style.

- Legionville, Harmony Township – General Anthony Wayne established the first training camp for troops here in 1792 when he moved his legion from Pittsburgh to Logstown in present day Harmony Township. The site is now an empty lot.
David Littell House, Hanover Township – The site includes a house as well as several outbuildings. The house was built in 1851 in the Greek Revival style. It was listed due to the integrity of the original architectural features.

Merrick Art Gallery, New Brighton Borough – Edward Dempster Merrick, an industrialist, purchased the old New Brighton train station in 1880 and converted it into a private art museum to house his art collection. This museum was founded 10 years before the opening of the Carnegie Institute. The train station building dates from around 1850. Merrick added to the building in 1884 and again in 1901. Today, the Merrick Art Gallery remains a museum. It is open to the public free of charge.

Merrill Lock No. 6, Industry Borough – Constructed between 1892 and 1904, this site consists of three buildings and partial remains of the original lock #6. They are the only remaining lock buildings of the ten that were built to improve river transportation along the Ohio River. The first building is the Power House, a Romanesque structure. The other two, the lockkeepers’ and the crew quarters, also display this architectural style. The Lock was named after Captain Merrill of the Pittsburgh Division of the Army Corps of Engineers.

P&LE Passenger Station, City of Aliquippa - this station was built in 1910 in the Tudor Revival style. It is one of the later stations built by the P&LE railroad. First called Woodlawn Station, it was later renamed Aliquippa Station. It operated as a train station until 1968 and was subsequently used as office space.

Raccoon Creek RDA – The park was developed in 1935 by the National Park Service Civilian Conservation Corps as a recreation demonstration area. RDAs were built as part of Franklin Roosevelt’s “New Deal” to serve as organized group camps for underprivileged urban youth. The site consists of numerous camp buildings including cabins, recreation buildings, crafthouses, and the like.

Captain William Vicary House – this house was built in 1826 by Captain Vicary, a military hero from the War of 1812. As payment for his wartime services, Vicary was given a land grant in Western Pennsylvania. When he came west to claim his land, he built his mansion out of stone quarried on the property. Today, the Vicary Mansion houses the Beaver County Historical Research and Landmarks Foundation.

Bridge in South Beaver Township – this structure was nominated for listing because of its engineering significance. Built in 1878 by the West Penn Bridge Company, it exhibits a unique form of truss bridge construction.

National Historic Landmarks

In addition, there are three National Historic Landmarks in Beaver County. They are:

Old Economy Village – this State historic museum site contains 17 original Harmonist buildings dating from 1825 to 1840. Some of the significant buildings include the Museum Building and Feast Hall, the Granary and the Rapp House. The site also contains formal gardens. It is part of the Economy Historic District described above.

Matthew Stanley Quay House, Beaver Borough – Quay was a political figure in the late 19th century. He served as Republican Party Chairman and Campaign Manager of the Benjamin Harrison
presidential campaign and was elected to the U.S. Senate. He lived in this house in Beaver from 1874 until his death in 1904.

- Beginning Point of the U.S. Public Land Survey, Ohioville Borough – this point was the place where the rectangular land survey was begun in 1785 to survey public lands. This system was used to lay out townships and open up new land to settlement north and west of the Ohio River.

**Other Historic Sites**

Beaver County has numerous other historic buildings and sites that are not nationally designated. In 1998, the Community Development Program of Beaver County prepared an inventory of historic sites in Beaver County. The report, Inventory and Assessment of Historic and Heritage Sites, Beaver County, Pennsylvania, cataloged 296 historic resources that include old homes, churches, cemeteries and other resources.

One such site is Grove Cemetery in New Brighton. Established in 1859, the cemetery contains the graves of several prominent abolitionists as well as several war memorials. It is also a member of the Audubon Cooperative Sanctuary System.

**HISTORIC PRESERVATION**

**Museums and Research Facilities**

- **Air Heritage Museum, Beaver County Airport**  Located in Chippewa Township at the Beaver County Airport, this museum specializes in aircraft and other memorabilia from World War II.

- **Baker-Dungan Museum** – Situated on the campus of Penn State Beaver, this museum was named for two of the County’s earliest settlers. It contains objects, books and documents pertaining to Beaver County history.

- **Beaver Area Historical Museum** – this small museum is devoted to exhibits pertaining to the history of the Beaver Area. It is located in a renovated, 90-year-old railroad station and 200-year-old log house in Beaver Borough.

- **Beaver County Industrial Museum** – this museum houses a collection of industrial artifacts and memorabilia from the J&L Steel Company. The museum, which is currently located on the campus of Geneva College, has been seeking a more permanent home. There are discussions about moving the museum to Midland.

- **Little Beaver Museum** – Another small museum of local history, the Little Beaver Museum contains historic objects and documents donated by local residents. The building, located in Darlington Borough, was built in 1883.

- **Old Economy Village** – a National Historic Landmark, Old Economy preserves a portion of the Harmonist’s third and final home. The four-acre site, which contains 17 original buildings and artifacts, is managed by the Pennsylvania Historical and Museum Commission. A recently-completed Visitor Center contains archives, exhibit space, a small theater, meeting rooms, and a museum store.
Research Center for Beaver County - The Center is located on the 2nd floor of the Carnegie Free Library in Beaver Falls. It contains reference materials about County history, including genealogical materials.

Richmond Little Red Schoolhouse – This original one-room schoolhouse was built in 1844 and remained in use until 1950. It is located on Dutch Ridge Road in Brighton Township. It can be toured on Sundays during the summer months.

South Side Historical Village – This site at the Hookstown Fairgrounds contains several authentic buildings that have been relocated to recreate a representation of early Beaver County village life. The buildings include a restored one-room schoolhouse and a working blacksmith shop. Both are open for tours and demonstrations from April to October.

Thunder of Protest - Rivers of Steel, a nonprofit organization dedicated to preserving and promoting the Pittsburgh Region's steel heritage, has self-guided driving tours of Beaver County sites that tell the story of the birth of the American labor movement. The tour, called "Thunder of Protest," visits sites in Aliquippa, Ambridge, Beaver and Beaver Falls.

**Historical Societies**

Beaver County Historical Research and Landmarks Foundation – this organization is located in the Vicary Mansion (described above). It is recognized as the official historical society of the County. According to the foundation's website, its mission is "the collection, preservation, and interpretation of Beaver County's historical sites, records and artifacts for the educational benefit of the public."

Beaver Falls Historical Society - this is Beaver County's oldest historical society. It maintains a collection of historical and genealogical information at the Carnegie Free Library in Beaver Falls.

Little Beaver Historical Society – this group maintains the Greersburg Academy and Little Beaver Museum sites in Darlington Borough.

Logstown Associates Historical Society – this group maintains an exhibit of Native American artifacts at the Laughlin Memorial Library in Ambridge. It hopes to recreate the Native American trading post at the Logstown site as it was in the late 18th century.

Model Railroad & Historical Society of Beaver County – Situated in Monaca, this society collects, preserves and exhibits railroad memorabilia, including model railroads.

**Cultural Sites**

In addition to historic assets, Beaver County also possesses cultural resources which enrich the lives of its residents. The following section describes the major cultural sites in the County. Cultural assets are depicted on the Cultural and Historic Resources Map.

Merrick Art Gallery – this art museum, a national register historic site, houses the private art collection of industrialist, Edward Dempster Merrick. The collection includes works from the Hudson River School and other 19th century painters.
St. Nicholas Chapel & Museum – This wooden church and museum in Brighton Township was built to replicate a traditional Byzantine Catholic church found in the Carpathian Mountains of Central Europe. It can be toured on weekdays.

Lincoln Park Performing Arts Center – the center, located in Midland Borough, contains the Lincoln Park Performing Arts Charter School, the Pennsylvania Cyber Charter School, and the Henry Mancini Arts Academy. Classes in voice, acting and dance are offered to the public through the Mancini Academy. The center also provides arts education and other events for the Midland Borough School District. The 122,000 square foot facility includes classroom space, a professional video and audio studio, a 180-seat studio theater, and a 750-seat main stage theatre. The Beaver Valley Philharmonic Orchestra performs at the center. In addition, the center stages several theatrical productions each year including the Tri-State Musical, in which students from Pennsylvania, Ohio, and West Virginia collaborate to perform a Broadway-style musical.

Brodhead Cultural Center – This Center, located on the campus of Penn State Beaver, holds educational and cultural events that are open to the public. These include concerts, dramatic theater and musicals. Performances are held in the J. P. Giusti Amphitheater which seats 750 people.

Red Barn Theater Playhouse – Located on Route 288 in Fombell, this theater stages four plays each season between June and September. It has been in operation for over 50 years.

Hookstown Fairgrounds – the fairgrounds are the site of the annual Hookstown Fair, which takes place every August. Events include livestock and produce judging, performances, a rodeo and contests. In addition, the fairgrounds are home to the South Side Historical Village (described above).

Big Knob Fairgrounds – located in New Sewickley Township, the fairgrounds are the site of the annual Big Knob Grange Fair. Like the Hookstown Fair, this one is held each August and showcases livestock and farm products. Similarly, there are contests and entertainment. The fairgrounds is also used for other events during the year like tractor pulls and demolition derbies.

Beaver County Sports Hall of Fame - this museum is located inside the Dome at the Community College of Beaver County. It displays plaques and other memorabilia for 325 local sports personalities. Some of the noteworthy inductees include Joe Namath, Larry Bruno and Mike Ditka.

Monaca Community Hall of Fame – this facility was established to commemorate residents and industries that played an important part in Monaca’s history. It contains pictures, artifacts and plaques.

**SUMMARY OF ISSUES AND NEEDS**

State budget cuts to Old Economy Village have drastically reduced the staff and funds needed to operate this historic landmark site. These cuts threaten the integrity of the historic resources and millions of dollars of State investment in the site over the past decade.

Historic preservation efforts in Beaver County are fractured. The activities of the various historical societies and preservation organizations need to be better coordinated or even consolidated to create greater efficiency.

Historic and cultural sites are not sufficiently well marketed within the County and the region as a whole.
Parks and Recreation

A wide variety of recreational resources are found within Beaver County’s borders. Visitors and residents alike can enjoy these recreation opportunities, which are located throughout the County. Listing, mapping, and understanding these resources allows the County to make decisions regarding enhancements and/or additions to existing recreation opportunities. Parks and major recreation facilities are depicted on the Parks, Recreation and Open Space Map.

This section briefly describes the various recreational resources in Beaver County, as well as recreation-related planning efforts. Because Beaver County has recently completed several extensive parks and recreation planning efforts (described below), the information and recommendations set forth in those documents are incorporated by reference into this Comprehensive Plan.

RECREATIONAL RESOURCES

State Parks

Raccoon State Park is the only State Park located in Beaver County. This 7,572-acre park is located in the southwestern portion of the County, and can be accessed via U.S. Route 22/30 and PA State Route 18.

Recreation opportunities at Raccoon Creek State Park include: picnicking; fishing, swimming, and boating at the 101-acre Raccoon Lake; hiking on the park’s 44 miles of trails; hunting on 5,000 acres of park property; camping; ice skating; cross-country-skiing; sledding; and cabin rentals.

State Game Lands

Four State Game Lands (#148, 173, 189, and 235) are located at least partially in Beaver County. The largest, State Game Land #285, is located in the northwestern part of the County in South Beaver and Darlington Townships. The North Country Trail runs through it. This game land also covers portions of two biological diversity areas. State Game Lands in Beaver County reserve approximately 4,075 acres of open space dedicated to primarily to hunting.

PA Fish & Boat Commission Facilities

The Pennsylvania Fish & Boat Commission (PAFBC) maintains five motorized boat launches in Beaver County. Two of these launches are located on opposite shores of the Ohio River in Rochester Borough and Monaca Borough. The PAFBC also maintains a boat launch on the Beaver River in New Brighton and at Hereford Manor Lake in Franklin Township. The fifth is on Raccoon Lake in Raccoon Creek State Park.

The PAFBC also owns and maintains Hereford Manor Lakes, two separate lakes totaling 65 acres on a 448-acre property in Franklin Township in northeastern Beaver County. These lakes provide a stocked public fishery primarily used by residents and visitors of Beaver, Butler, and Lawrence Counties.
County-owned Parks

Beaver County owns and operates three public parks totaling nearly 2,400 acres. County parks and recreational facilities are managed by the Beaver County Recreation and Tourism Department. The Department is headquartered in Bradys Run Park.

Bradys Run Park, at just over 1,400 acres, is the largest County-owned park. It is located in Brighton, Chippewa and Patterson Townships. Among its recreational opportunities are the following:

- indoor ice-skating, hockey, and tennis;
- outdoor tennis;
- roller-hockey;
- skateboarding / BMX biking;
- mountain biking, hiking, and horseback riding on the park’s extensive trail system;
- competing in horse shows at the park’s horse arena;
- walking on a 1-mile paved track;
- picnicking at several shelters;
- swimming, fishing, and boating at Bradys Run Lake;
- shore fishing along Bradys Run;
- horseshoe pitching at lighted courts;
- playing baseball and softball at a multi-field complex; and
- hosting banquets at Bradys Run Lodge.

Brush Creek County Park consists of more than 640 acres in North Sewickley and Marion Townships. This park was created to serve as a rustic recreation facility for all County residents. Recreational activities at this park include:

- fishing;
- picnicking at individual shelters;
- hiking;
- mountain biking;
- horseback riding;
- baseball and softball;
- soccer;
- tennis; and
- model airplane flying.

Old Economy County Park’s 338 acres are located in Economy Borough. The park consists of mostly undeveloped forested hillsides. Recreation facilities at the park include:

- tennis courts;
- picnic shelters;
- a sled-riding hill;
- banquets at the Barn Pavilion;
- trails for hiking and horseback riding; and
- a public swimming pool.
In addition, Beaver County owns Buttermilk Falls, a natural area containing a 40-foot waterfall and sandstone formation along Clarks Run. A picturesque walking trail leads to the falls. The park is maintained and operated by Homewood Borough.

**Local Community Parks**

Dozens of local public recreation facilities such as parks, playgrounds, and boat launches serve residents and visitors of Beaver County. These facilities are owned and operated by the municipalities in which they are located, and generally have much smaller service areas than do larger County Parks or State Parks. While this section does not describe the numerous community parks in the County, their locations are designated on the Parks, Recreation, and Open Space Map.

**Trails**

A variety of trails are open for public use within Beaver County. These include:

- **The North Country National Scenic Trail** - A portion of this planned 4,600-mile designated National Scenic Footpath traverses the northwest corner of Beaver County, through Big Beaver and Darlington Boroughs, and Darlington and South Beaver Townships. This trail provides connections to Lawrence County to the north and to Columbiana County, OH to the west.
- **Beaver River Trail** - This section of rail-to-trail parallels the western bank of the Beaver River in the City of Beaver Falls. Plans are in the works to extend the trail north into Lawrence County.
- **Brighton Township Bike Lanes** - These on-road bike routes traverse Brighton Township along Brighton, Dutch Ridge, and Tuscarawas Roads. Tuscarawas and Dutch Ridge Road are share-the-road bike routes, while Brighton Road is accompanied by a designated on-road bike lane.
- **PA Bike Route “A”** - This route is one of several PennDOT-designated on-road bike routes traversing the Commonwealth of Pennsylvania. Route “A” stretches from Erie southward to Greene County, just north of Morgantown, WV. The route traverses central Beaver County in a north-south direction, sharing portions of U.S. Route 51, State Routes 18, 351, and 588, and local roads.
- **Raccoon Creek Water Trail** - This canoe and kayak trail follows Raccoon Creek from the County’s southern border, through Raccoon Creek State Park, to the creek’s mouth at the Ohio River in Potter Township. Recreational use of the trail is seasonal, generally running from early Spring until early summer when water levels are high enough. Included along this water trail are six launches for non-motorized water craft.
- **Raccoon Creek State Park Trails** - Raccoon Creek State Park offers 44 miles of hiking trails, 17 miles of mountain biking trails, and 16 miles of trails open to equestrians.

**Private Recreation Facilities**

In addition to the public recreation opportunities listed above, several types of private recreation facilities serve residents of Beaver County. These include various sportsman’s associations; rod & gun clubs; Beaver Run Sports Complex; the Beaver County YMCA; various golf courses; and four privately-owned boat launches / marinas.
EXISTING RECREATION - RELATED PLANNING EFFORTS

Beaver County Comprehensive Recreation and Parks Plan

The Beaver County Comprehensive Recreation and Parks Plan, completed in 2003, analyzed the County’s parks and recreation system and made recommendations for its future. These recommendations serve as a framework for the decisions that must be made in order to achieve a vision, as set forth in the plan, for the future of Beaver County’s Parks. Recommendations set forth in the Comprehensive Recreation and Parks Plan address issues related to administration, financing, cooperative partnerships, marketing, recreation facility improvements, recreation programming, greenways and open space, and maintenance of County-owned recreation facilities.

Recommendations included the following goal statements for the categories listed above:

- **Administration** - To provide the most efficient and effective administration structure for Beaver County Parks and Recreation;
- **Finance** - To fund a financial plan that will provide funding for regular operations and long-term maintenance of Beaver County’s parks and recreation system;
- **Cooperative Efforts / Partnerships** - To foster inter-municipal cooperation, identify and cooperate with state, regional, and local partners to provide a quality parks and recreation system;
- **Marketing** - To actively publicize available County recreation and open space facilities and activities;
- **Facility Improvements** - To develop, promote, and maintain a County system of diverse recreation opportunities for County residents;
- **Programming** - To support local and County-wide organizations in providing recreation programming that meets the needs of County residents, to offer regional recreation programming appropriate for County-owned facilities, and to supplement recreation programming already offered by the County;
- **Greenways and Open Space** - To designate, protect, and develop a County-wide system of greenways, trails, and natural open spaces, in collaboration with local municipalities and private land trusts; outline and implement a greenways plan; and identify conservation opportunities;
- **Maintenance** - To maintain all County-owned recreation facilities in a manner that assures their highest level of usefulness, aesthetic quality, safety, and future potential for improvement; and to implement a maintenance system for equipment and facilities.

Since the completion of the Comprehensive Recreation and Parks Plan, Beaver County has begun to work towards achieving many of the aforementioned goals by completing master plans for Bradsy’s Run, Brush Creek, and Old Economy Parks, and by completing a Greenways and Trails Plan for the County. The recommendations of these plans are described below.

**Beaver County Greenways and Trails Plan**

The ultimate goal of the 2008 Beaver County Greenways and Trails Plan is to enhance the quality of life in Beaver County by preserving the County’s outstanding natural resources and linking places in which County residents live, work, and play. The Greenways Plan identifies corridors of open space that: 1) protect natural, cultural, and scenic features; and/or 2) provide opportunities for recreation connections (trails).

The Greenways Plan support the ultimate goal mentioned above through several established general objectives. These objectives are further supported by recommended individual tasks. The plan’s general objectives are:

- Establish conservation corridors that preserve and link high-priority habitats, sensitive environmental features, rural landscapes, and protected open space;
Build an interconnected network of diverse recreational trails connecting population centers to State and County Parks, State Game Lands, and other significant recreational areas / amenities that promote active life styles and provide alternate means of transportation between the County’s major destinations; and

Ensure that greenways and trails development works hand-in-hand with other economic development initiatives in Beaver County to foster growth, attract new businesses, and bring and retain young people by providing a high quality of life.

The proposed greenways system, as shown on the map on the following page, consists of conservation greenways and recreation greenways (trails). Conservation greenways are discussed briefly in the Environmental Features section of this Comprehensive Plan. The Greenways Plan proposes recreation greenways based on a trail’s: A) ability to create momentum for the future expansion of the system and ability to demonstrate a quick success; B) orientation to destinations; C) regional connection potential; and D) accommodation of multiple modes of transportation. The Greenways Plan also prioritizes proposes trail segments, as well as “Demonstration Segments” that could serve as the quick successes that will help to build momentum for greenways implementation.

To begin implementation of the Greenways Plan’s recommendations, the County, with funding assistance from the Pennsylvania Department of Conservation and Natural Resources and the Pennsylvania Department of Community and Economic Development, hired a Joint Greenways Planner with Lawrence County. This shared staff position is a new precedent in multi-County cooperation in the Commonwealth of Pennsylvania, and has begun to advance greenways implementation through grant-writing (PennDOT and DCNR grants), outreach (Floodplain Workshops for Beaver County Municipalities), and coordination with County partners (DCNR, DEP, DCED, PennDOT, local municipalities, local non-profits). The County Greenways Planner has also begun coordinating with local partners to discuss implementation of demonstration segments identified in the Greenways and Trails Plan.
Map 9 - Proposed Greenways & Trails Network
Beaver County Parks Master Plans

In 2008, the County completed Master Plans for Bradys Run, Brush Creek, and Old Economy County Parks. These plans will provide Beaver County with a framework for making decisions regarding further development or improvement of recreation facilities and their ability to meet the recreational needs of County residents. Through a process based on public participation, the Master Plans strive to identify improvements and strategies that are feasible and affordable to the County.

The Master Plans recommend improvements to recreation facilities, signage, circulation systems, marketing and partnerships; maintenance; and operations management; promotes the importance of sustainable park design; set forth phased capital improvements programs for each park; provide information on potential grant funding sources; and includes an appendix of reference information on recreation facility construction and wildlife habitat improvements.

The County is allocating its Growing Greener II Community Environmental Initiative funding, received from the Pennsylvania Department of Conservation and Natural Resources, towards implementation of the recommended improvements to the County Parks. To date the following improvements have been made:

**Bradys Run Park**
- Construction of a destination playground
- Construction of a skatepark
- Rehabilitation of tennis courts

**Brush Creek Park**
- Rehabilitation of tennis court

**Old Economy Park**
- Replacement of swimming pool filtration system
- Tennis court rehabilitation

In addition to these improvements, the County has authorized the design and preparation of construction documents for the following projects in the County Parks:

**Bradys Run Park**
- Expansion of the trail system with the addition of approximately one mile of trail from Shelter No. 1 to Wildwood Road
- Dredging of silt and sediment from the lake

**Old Economy Park**
- Construction of a destination playground
- Accessibility improvements to the swimming pool bathhouse and installation of an accessible lift into the swimming pool

With these improvements the County will have invested approximately $2.75 million dollars into the County Parks system. Funding for these projects has been provided through grants from the Pennsylvania Department of Conservation and Natural Resources.
Hereford Manor Lake Feasibility Study

In 2008, a Feasibility Study and Master Plan was completed for the PAFBC’s Hereford Manor Lake facility. This study, funded by the Pennsylvania Department of Conservation and Natural Resources and the PAFBC, was completed on behalf of the Hereford Manor Lake Conservancy and Watershed Group. This non-profit’s mission is to preserve the Hereford Manor Lake facility for future generations.

Very serious issues place the Hereford Manor Lakes in peril. First, the upper and lower lake dams are not in compliance with current Dam Safety regulations enforced by the Pennsylvania Department of Environmental Resources. Second, the PAFBC lacks the funding required to bring the dams into compliance with these regulations. The results of the feasibility study indicate the costs for bringing the dams into compliance would be between $12.0M to $38.6M, depending on the option selected. The study also concluded that there are currently no Federal or State programs that can provide the amount of funding required to bring the dams into compliance.

Further, the PAFBC desires to divest its interest in the day to day management, operations, and maintenance of Hereford Manor by leasing the property to a county, municipal, or non-profit organization who would be willing to provide those services. Therefore, as part of this planning process, the PAFBC asked the Hereford Manor Conservancy and Watershed Group, Inc. to: 1.) determine if there are regional, county, and / or local agencies that could assist in bringing financial resources to partner with the PAFBC to bring the dams into compliance; and 2.) determine if there are regional, county, and / or local agencies interested in leasing the property and providing day to day management, operations, and maintenance of Hereford Manor.

Since the completion of this study, the PAFBC has retained consultants to prepare final design and construction documents for the rehabilitation of each of their properties that contain dams that are not in compliance with the Federal Dam Safety regulations. For Hereford Manor, this process will further refine the projected construction costs and provide the PAFBC with a ready to go project should funding be identified and secured for the necessary improvements. The State recently awarded funds to undertake the design and engineering of potential reconstruction of the dam.

SUMMARY OF ISSUES

Beaver County has substantial parks and recreation resources and has invested considerably in planning to upgrade and expand these resources.

Funding for implementation of these plans is an issue. State grant programs are shrinking and local funds are scarce. The County will need to identify its highest priority projects and phase implementation over time.
Evaluation of the Beaver County Quality of Live Survey

To help gather additional information from the general public, an on-line survey was developed and posted on the Beaver County and Chamber of Commerce websites from mid-October through December 31, 2008. The survey was publicized in the Beaver County Times and the Post-Gazette West. In addition, invitations were mailed, emailed or faxed to each municipality and school district, asking their officials to participate. Email notifications were also sent out to various groups by the Steering Committee.

The survey consisted of 22 questions. Eleven (11) substantive questions asked residents about the qualities they value, what needs to be improved, and what government actions and expenditures should be priorities. Some sought opinions about types and location of new economic development. Questions 12 through 19 were designed to obtain information about the participants themselves, asking about age, income, household size, place of residence, length of residency, and place of work. The survey also inquired whether the respondent was either an elected official or a school district employee. There was also an open-ended question allowing participants to include additional information.

Paper copies of the survey were made available at the three public meetings to residents who preferred submitting a handwritten response. Only one handwritten survey was received and those results were then keyed into the on-line survey.

WHO RESPONDED?

Over two and a half months, 952 people participated in the survey. Not all participants answered every question, but each question was answered by at least 90% of those participating.

The following sections summarize the characteristics of our respondent pool and note where they differ significantly from the County’s population as a whole.

Age (Question 17)

The majority of survey respondents were between the ages of 45 and 64 (53%). The second largest group (nearly 20%) was between 35 and 44 years of age and 14% were between 20 and 34. Less than 5% were under 20, while 9% were 65 or over.

When these percentages were compared to the 2006 Census data, it became apparent that residents under 20 years old and over 65 were underrepresented by this pool of respondents. This is not surprising for youth, since children would not be expected to complete surveys of this nature. However, their issues and concerns should have been addressed in large part by respondents who are parents. This is not true for Senior citizens, who may not have been willing or able to participate in a computer-based survey. Therefore, to account for this deficit, special attention has been paid to how Seniors who did participate responded, and this analysis notes where their responses differ in any significant ways from the overall response.
Income (Question 19)

Nearly 48% of those who answered the survey reported that their annual household income falls between $50,000 and $100,000. Only about 29% of respondents made less than $50,000 whereas 23% earned more than $100,000. When compared to 2006 Census data for income in the County, it is apparent that those making less than $50,000 are underrepresented, particularly the group making under $25,000. Therefore, the analysis takes a close look at how this group responded and notes when their answers differ in any significant way from the group as a whole.

Household Size (Question 18)

The largest group of respondents (nearly 40%) reported living in 2 person households, followed by 21% living in 3-person households. Another 29% indicated they live in larger households, while only 11% lived alone. Therefore, the approximate average household size for our applicant pool, determined by those who chose to answer the question, was 2.79. This is higher than the Beaver County’s average household size in 2006 of 2.40. This is undoubtedly due to the underrepresentation of Seniors, who typically live in smaller households.

Place of Residence (Question 12)

Respondents were well dispersed throughout the County. They came from 48 of the County’s 54 municipalities. The six municipalities that were not represented were either rural boroughs with very small populations – Frankfort Springs, Glasgow, Homewood and Hookstown – or small rural communities – Shippingport Borough and Marion Township. However, it should be noted that each municipality in Beaver County was invited by mail to participate in the survey. The survey was also well-publicized in the Beaver County Times and other outlets.

Fifty percent (50%) of those who responded reside in urban municipalities. This is somewhat higher than the percentage of residents that live in urban areas according to 2006 census estimates (42.5%). The remaining respondents reside in suburban (33%) and rural (17%) communities. Those living in rural areas are underrepresented since they make up 26.5% of the County population. Again, the analysis identifies those questions where rural residents answered differently from the group as a whole.

Length of Residence (Question 13)

The majority of respondents are long-time residents, who are very familiar with the County and its issues. More than 62% reported that they have lived in Beaver County for more than 15 years or “all my life.” Newcomers (less than 5 years) accounted for almost 16% of those responding. The analysis looks at newcomers’ responses carefully, however, to learn about what qualities attracted them to Beaver County.

Rural respondents were more likely to be long-term residents, with 67% indicating they have lived in the County for more than 15 years or “all my life.” This exceeds 62% of urban respondents and nearly 60% of suburban ones. Conversely, 17% of urban residents reported that they have lived in the County for less than five years. This topped suburban newcomers (16%) and those living in rural communities (12%). Therefore it appears that people moving into Beaver County are choosing to live in urban communities slightly more frequently than suburban and rural ones.

Place of Work (Question 14)

Nearly 71% of respondents work in Beaver County. This is substantially higher than the resident population (58%) as reported by the Pennsylvania Bureau of Labor Statistics. This may be due to the fact that Steering Committee members, who all work in Beaver County, notified their networks of contacts (like the Beaver County Chamber of Commerce) about the survey.
Elected Officials (Question 15)

Only 29 out of 952 respondents (3.3%) indicated they hold elected office. These officials represent only 21 -- less than half -- of Beaver County’s municipalities.¹ This small showing occurred despite the invitation mailed to all municipalities inviting their participation in the survey.

School District Employees (Question 16)

Forty-nine (49) respondents (5.6% of the total) indicated that they are employed by one of the County’s school districts. School districts were also sent the invitation asking for their participation.

Summary

Overall, respondents represented a wide range of demographic characteristics. However, when compared to census and other data, the respondent pool tended to be older (despite underrepresentation by Seniors), more affluent, and more urban than the general population. The analysis of the substantive questions below addresses these discrepancies by noting areas where underrepresented groups differ from the pool as a whole.

HOW DID THEY RESPOND?

The analysis first summarizes the general survey results of the entire pool of respondents. However, to get a clearer picture of what issues are important to different groups of County residents, the answers were “cross-tabulated” by 1) age; 2) income levels; 3) length of residency; and 4) place of residence (urban, suburban or rural). The analysis notes where there was overall consistency among these groups (indicating strong support for an issue or action) as well as where groups differed. Particular attention was paid to those groups who were underrepresented in the survey, namely, youth (< 20 years), Seniors (> 65 years), low-income residents (< $25,000) and rural residents. The analysis notes where their answers were significantly different from the respondent pool as a whole. The full summary and cross-tabulations are included in Appendix 3.

Question #1. What do you like about Beaver County? (check all that apply)

Top 3 Responses: 1) Natural Places; 2) Affordable Housing; 3) River Towns

Analysis: When asked what they like about the County, those participating in the survey picked “natural places” most frequently (72%) out of thirteen possible answers. “Natural places” scored highest among all income levels and age groups (except 35-44 year olds, where it was the second most selected response). It was the top choice among residents regardless of whether they reside in an urban, suburban or rural community. It was also the most frequently selected response among residents living in the County for more than 5 years.

The other responses in the top three “likes” overall were “affordable housing” (2nd with 64%) and “River Towns” (3rd with 59%). Housing affordability was the most frequently selected response among 35-44 year olds and residents living in the County less than 5 years. “River Towns” was also consistently chosen by large numbers of respondents, although less so by those under 20. The lowest and highest income residents were the biggest

¹ They are Ambridge, Beaver, Beaver Falls, Bridgewater (2), Center, Conway (2), Darlington Township, Economy (2), Fallston, Freedom (2), Harmony, Industry (2), Monaca, New Galilee, New Sewickley, Patterson Heights, Potter, Pulaski, Rochester Borough (3), Rochester Township, and Vanport. One elected official did not identify where he/she lived.
supporters of “River Towns,” with 73% of respondents making less than $25,000 and 68% of those making more than $150,000 checking it as something they like about Beaver County.

The second and third top choices differed based on where respondents resided. “Affordable housing” was the second choice of urban and suburban residents. Rural respondents ranked “rural towns” as their second choice. The #3 choices were more diverse. While urban residents favored “River Towns,” suburban residents chose “suburban communities” and rural respondents picked “affordable housing.”

By contrast, “job opportunities” was the least frequently selected response, with less than 6% of residents overall indicating it was something they like about the County. This answer scored consistently lowest among respondents of all income levels, age groups over 20, place of residence, and regardless of how long they’ve lived in the County.

“Access to public transportation” also scored low overall (15.5%). However, responses were not consistent when broken down by type of respondent. Over 30% of Seniors (> 65 years of age) and 20% of youth (< 20 years old) selected public transportation as something to like. Not surprisingly, higher numbers of low income residents value public transit than those with higher incomes. In addition, newcomers to the County (< 5 years) were least likely to select public transportation.

Many respondents wrote in additional answers about what they like about Beaver County. The following answers were posted by the largest numbers of respondents:

- People/sense of community/great place to raise a family – 25
- Proximity to Pittsburgh and the Airport/good access to major roads – 10
- Shopping & restaurants – 9

**Question #2 – Out of all the items you checked in Question 1, which ONE do you feel is most important to your quality of life?**

**Top 3 Responses: 1) Affordable Housing; 2) Low Crime Rate; 3) Natural Places**

**Analysis:** When respondents had to select just one of the 13 choices, “affordable housing” emerged as the category that is most important in affecting respondents’ quality of life (> 22%). But, while it was the top pick among urban and rural residents, housing affordability was third among rural residents. Affordable housing was also the most frequently chosen answer among all age groups except the under 20-year-olds and the percent of residents choosing it increased as the respondents aged. This category was also the top choice among all income levels except the most affluent.

“Low crime rate” (15%) and “natural places” (10%) were second and third most frequently cited responses, respectively. As might be expected, low crime rate was chosen less frequently by those with lower incomes than it was by those with higher ones. Youngest respondents chose this response most often (24%), although that percentage dips significantly (6%) among 20 to 34 year olds. “Natural places” was more favored by residents who were less affluent, rural, longer-term and those between the ages of 45 and 64.

Answers that scored very low overall were “access to public transportation” (< 1%), “historic places” (1%) and “job opportunities” (< 4%). These very low response rates were generally consistent among all groups except that residents under 20 years old and those earning less than $25,000 selected “job opportunities” more frequently than other groups. Urban residents ranked “rural towns” among the lowest and suburban and rural residents, in turn, did the same for “River Towns.”
Question #3 – Which of the following needs to be improved most in Beaver County (please check just 3)

Top 3 Responses: 1) Attract New Businesses; 2) Redevelop Brownfields; 3) Revitalize Traditional Downtowns

Analysis: Out of 15 possible responses, “attract new businesses” was selected most often, by more than 66% of all respondents. No matter what type of municipality they live in, what their income is or how long they’ve lived in the County, respondents chose this answer as the challenge that the County most needs to address. However, young residents were not as likely to see this as a top priority (< 39%). This age group selected “fix roads and bridges” as its top concern (> 61%). Low income residents (< $25,000) also chose improvements to roads and bridges at a high rate (51%).

Redevelopment of brownfields (55%) and revitalization of traditional downtowns (50%) were the next two most frequently chosen answers overall. Once again, these were less favored by those under 20, who selected “farmland preservation” and “conservation of natural resources” in larger numbers. While brownfield redevelopment was chosen in the top three by urban, suburban and rural residents, downtown revitalization was only highly ranked (#2) by urban residents. Instead, “fix roads and bridges” was ranked third by suburban and second by rural residents as priorities for improvement.

Residents who wrote in responses cited jobs (11); improved infrastructure (particularly sewers) (10); lower taxes/property assessments (9); and consolidations of municipal services, school districts and municipalities (9) as things most in need of improvement.

Question #4 -- Which of these actions should be priorities for the County and its municipalities?

Top 3 Responses:
   1) Support existing locally-owned businesses;
   2) Attract new companies and industry to the area;
   3) Increase communication and cooperation among local governments

Analysis: Overall, the top two responses to this question out of 14 categories were very close. “Support existing locally-owned businesses” slightly edged out “attract new companies and industry to the area.” About 78% of respondents chose both as a “high priority,” but a slightly higher percentage (20%) indicated that supporting existing business should be a moderate priority than attracting new business (18%).

Support for existing businesses was the top choice as a high priority among urban respondents as well as those under 35 and those earning less than $50,000 or more than $150,000. Rural residents also ranked support for existing businesses slightly above attracting new ones. However, attracting new business was most favored by older respondents, those living in the suburbs, and those with incomes between 50,000 and 150,000.

The third highest scoring response was “increase communication and cooperation among local governments,” with over 90% of respondents ranking this as a high or moderate priority. Support for this choice increased with age and was generally consistent among other groups.

While “natural places” was the top choice among respondents for what they like about Beaver County, protecting them ranked fourth among priorities. Only 44% of respondents checked this as a high priority although another 40% called it a moderate one. This was consistent among residents from all types of municipalities. Greatest support was among respondents under 35 and long-term residents.
Answers pertaining to new housing received the lowest numbers of votes. Overall, 74% said “build new suburban housing” should be a low priority or not a priority at all. Similarly, respondents indicated that “build new urban housing” (66%) and “build new housing on riverfronts” (62%) were either low or not priorities. These answers were generally consistent across all groups regardless of age, income, and how long they’ve lived in the County. Rural residents showed the least support for housing of any group. “Renovate existing housing,” however, received greater support from respondents as a whole where nearly 67% chose this response as either a high or moderate priority. Not surprisingly, this support was strongest among urban residents and weakest among rural ones.

The answers of the general public to this question were compared to those of elected officials to see whether their priorities differed in any significant ways. Their first three top choices were the same, albeit in a different order. Officials chose attracting new business as the highest priority, followed by increased government cooperation and support for existing businesses. They also showed stronger support for sharing services among municipalities, consolidating school districts and protecting historic resources. Like residents, officials ranked public transportation and housing as lower priorities.

**Question #5 – With limited resources, County agencies must prioritize how funds are spent. Please rank how the County should invest public funds in order of importance.**

**Top 3 Priorities:**
1. **Infrastructure (roads, water, sewer)**
2. **Tax incentives to attract new business**
3. **Emergency Services**

**Analysis:** In this question, respondents had to rank seven categories of potential expenditures in order of importance with “1” being the highest and “7” being the lowest. No two answers could receive the same ranking. Among the entire pool of respondents, “infrastructure (roads, water, sewer)” received the highest ranking with 28% choosing it as #1 and 29% selecting it as the #2 priority. While “tax incentives to attract new business” received the greatest percentage of votes as the top priority (30%), fewer respondents chose it as #2 or #3, making it the second highest ranked choice overall. “Emergency services” emerged as the third highest ranked expenditure.

Support for infrastructure and emergency services was strong across all age groups, but using tax incentives to attract new business was less favorably ranked by respondents under 35 years old. Support for these priorities was generally consistent among other groups.

“Expanding public transportation” scored lowest among the seven potential County expenditures with only 2.8% of respondents ranking it as #1 and 21% designating it as #7. Urban and rural residents also ranked it last among the 7 categories. However, it is important to note that the groups that are the biggest users of public transit – youth, Seniors and low-income residents – were underrepresented in this survey. Respondents under 20, over 65 and earning less than $50,000 all rated public transportation somewhat more favorably than other groups, with over 70% of Seniors ranking it a high or moderate priority. However, even among these groups, expanding public transportation was always ranked within the bottom three priorities.

Elected officials also ranked infrastructure as the highest priority, but chose redevelopment of brownfields as the next highest priority, ahead of tax incentives and emergency services. Like the general population, investment in public transportation was the lowest priority among elected officials.
Question #6 – To attract more businesses to locate in Beaver County, what steps do you believe the County needs to take? (check all that apply)

Top 3 Actions:
1) Market the County’s low cost of living and other assets
2) Provide tax incentives to prospective businesses
3) Invest in infrastructure improvements

Analysis: Nearly 72% chose “market the County’s low cost of living and other assets,” making it the top choice among the 6 possible responses. It was the most frequently chosen response among residents of urban, suburban and rural communities. Support for this answer was strongest among respondents over 35 years old, those earning more than $25,000, and those residing in the County for more than five years. “Revitalizing downtowns” was seen as the best business magnet by respondents between ages 20 to 34, urban residents, those earning less than $25,000 and newcomers to the County.

The next two most frequently selected responses overall were “provide tax incentives to prospective businesses” and “invest in infrastructure improvements,” which were chosen by 65.2% and 65.1% of respondents, respectively. Support for tax incentives, as noted earlier, was weakest among youth (43.9%) and increased with age (70.9% of Seniors).

Investment in infrastructure was chosen in particularly large numbers by older respondents (> 45 years), but it was also the top choice of respondents under 20 (61.5%). Elected officials agreed on the top three choices, but selected tax incentives slightly more frequently than the other two.

Several respondents provided written responses. The answers that appeared most frequently were:

- Re-evaluate the tax structure/lower taxes (10)
- Support local businesses/simplify new business start-ups/support entrepreneurship (9)
- School, municipal and service consolidations (6)
- Reduce crime & drug use (6)

Question #7 -- Rank the types of new businesses that you believe Beaver County should attract to strengthen its economy. (1 = most important; 7 = least important)

Top 3 Business Sectors: 1) Light Manufacturing; 2) Health Care and Social Services; 3) Heavy Manufacturing

Analysis: “Light manufacturing” was the overall top choice out of 8 industry types, with more than 66% of respondents selecting it as one of their two top choices. This was true among residents from all types of municipalities. “Health care and social services” was second and “heavy manufacturing” third overall, but rural respondents chose heavy manufacturing over health care. As might be expected, the ranking of manufacturing jobs increased as the age of the respondents increased, since older respondents remember the days when manufacturing dominated the County’s economy. Elected officials also chose manufacturing in higher numbers than the general population. By contrast, young respondents (< 20 years old) chose “Health care and social services” most often as the top new business to attract.

The percentage of respondents choosing “light manufacturing” as “most important” increased as their incomes increased. However, it was the reverse for “heavy manufacturing,” where the percentage of responses generally decreased as incomes grew. Among low-income residents, “light manufacturing” and “health care and social services” were more frequently chosen by younger residents than by older residents.
services” were tied for the sectors most frequently selected as most important to attract. Newcomers also showed less support for manufacturing (particularly heavy industry) and more support for retail and restaurant/entertainment than the response pool as a whole.

“Finance and real estate” and “tourism and entertainment” were ranked at the bottom among the industry sectors. This was generally consistent across all groups.

**Question #8 – Where do you most believe the County should focus new economic development efforts (check one).**

**Top Response: Abandoned Industrial Sites**

**Analysis:** Overall, more than 50% of respondents said economic development should be focused on “abandoned industrial sites.” Another 33% chose “existing ‘River Towns’.” Suburban and rural areas received less than 12% of the responses. While this does not mean that Beaver County residents are opposed to all suburban and rural development, it shows strong support for redeveloping existing places first.

These choices were consistent among respondents regardless of income or length of residency. Elected officials’ responses matched those of the general response pool. However, while respondents over age 35 decisively chose brownfields, those between 20 and 34 picked River Towns as the prime location for new development. Respondents under age 20 were evenly split between brownfields and River Towns.

All respondents, regardless of what type of municipality they live in, ranked “abandoned industrial sites” first and “River Towns” second. However, the focus on brownfield redevelopment was weaker (46%) in urban communities, where support for River Town development was nearly as strong (42.5%), and stronger (58%) in rural municipalities, where support for River Town development was much less pronounced (18%). And while both urban and suburban residents ranked “rural towns” last as sites for new development, rural residents felt differently, ranking them third.

**Question #9 – Which of the following steps do you believe should be used to preserve agricultural land and natural resources? (check all that apply)**

**Top 3 Preservation Strategies:**
1) Protect streams by limiting development within a buffer area
2) Preserve farms through conservation easements
3) Protect sensitive wildlife habitats by creating conservation greenways

**Analysis:** The most frequently selected response out of five choices was the creation of stream buffers, chosen by 66% of respondents overall. Support for this choice was particularly strong among urban and suburban residents, those under 20 (78%), those over 65 (71%) and respondents earning less than $25,000 (70%).

The use of conservation easements to protect farmland was the second most popular answer, chosen by 62% of respondents overall. However, it was the top response by rural residents (70%). In addition, more than 75% of seniors selected this preservation strategy. Creation of conservation greenways was the third most frequently selected answer (56%), with the highest percentages falling within the youngest and lowest income groups.
Question #10 – Some municipalities in Western Pennsylvania are trying to achieve greater efficiencies and cost savings by sharing or consolidating services. Do you believe your municipality should share any of the following (or is it already doing so)? (check all that apply.)

Response Summary: Respondents indicated strong support for sharing of most services among municipalities.

Analysis: This question listed five areas where municipalities might share services: public works staff/equipment; police, education, bulk purchasing of material and fire protection. Respondents were able to select from one of three choices: “we are sharing,” “we should share,” and “don’t know.” Of those indicating what services are currently being shared, just over 20% said education, 20% said police and 15% said fire protection. In addition, respondents indicated decisively that services should be shared. The highest support was for joint purchasing (68%), followed by public works staff/equipment (60%) and education (56%). The lowest response was for shared police service, which still was selected by 49% of respondents.

The responses of elected officials differed slightly with greater numbers stating that shared services already exist and fewer indicating they did not know. But there was general consistency between officials and the general population regarding the services that should be shared, with elected officials tending to view shared fire services more favorably.

In written responses, 13 respondents stressed the need for more school district consolidations. Another 11 respondents suggested that there should across the board sharing either through the sharing of all services, municipal consolidations, or one County government.

Question #11 – “I believe we should work to promote the interests of the County and the Southwest Pennsylvania region, not just the interests of each individual municipality.”

Response Summary: There was clear agreement that County and regional interests should be promoted.

Analysis: Respondents were asked to select from a range of responses from “agree strongly” to “disagree strongly.” Just over 59% selected “agree strongly” and another 30% indicated that they “agree somewhat” with this statement. Only 4% of respondents indicated any level of disagreement.

Support for this statement was strongest among urban (89%) and suburban (91%) residents. While about 22% of rural residents were neutral or disagreed, this percentage was greatly outweighed by those who agreed (78%). Support for a more regional approach increased with age, with only 19% of respondents under age 20 agreeing strongly and nearly 63% of Seniors indicated strong assent. Similarly, respondents tended to agree in greater numbers as their incomes rose, with the highest percentage (63%) agreeing strongly in the $100,000 to $150,000 income bracket. Newcomers (residing in the County for less than 5 years) also chose “agree strongly” slightly more often than the other groups.

Elected officials also weighed in heavily in favor of a regional approach. More than 86% agreed with the statement and none strongly disagreed.

2 Several respondents noted (legitimately) that there was no choice for “We should not share.”
**Question #20** – *What is the best way for Beaver County to notify you about its programs, services and other information? (Check your top three media)*

**Top 3 Media:** 1) Beaver County Times; 2) Email; 3) Focused mailing

**Analysis:** Respondents indicated that the best way to reach them was through the Beaver County Times (55%), email (47%), and a focused mailing (29%). Written responses also identified the County newsletter, Bridges. While some felt it was a good vehicle for notifying them, others asserted it was not worth the expense.

**Question #21** – *If there is anything else you would like to share about your municipality and its future, please include it in the space below.*

**Analysis:** A surprising 217 respondents or 23% of participants chose to provide additional comments at the end of the survey. Many of these comments repeated themes that had been expressed in other questions, such as:

- Consolidation of services, school districts and municipalities
- The need for more jobs
- Brownfield and riverfront redevelopment
- Better marketing of the County’s assets
- Developing a regional vision
- Protection of farmland

However, other respondents raised new issues that are worth mentioning. Some expressed broad themes, including:

- Preservation of local character
- Actions to keep youth in the County
- Improvement of local government/need for strong leadership
- Need for better coordination of economic development efforts
- Better east-west access connecting Cranberry with Center Township.

Some comments were quite specific. While all comments cannot be summarized here, a few intriguing ones are included below.

- “Beaver County has got to do a better job of attracting high-quality businesses. Why we have never developed a professional, high-quality office park along the I-376 corridor is beyond me. Past efforts of redevelopment at brownfield sites have not included the proper attention to the gateways to those sites. Little attention is given to making them attractive with inviting gateway entrances, attractive signage and landscaping.”
- “....while we have approached local businesses to participate in the festivities at BeaveRun, there’s no response. This should be a huge event in Beaver County, as it is in places like Watkins Glen and Lake Elkhart where the communities create festive atmospheres - parades, car cruises, etc., associated with their vintage races - and then attract tourist money.”
- “Renewable energy is a proven investment that would repay itself and give direct benefit to the people of Beaver County in the form of more affordable and reliable home energy…. In addition, it will attract renewable energy businesses, thus creating jobs and even the opportunity for new locally-owned business, such as solarthermal installers and their required plumbers and electricians.”
SUMMARY

The results show how Beaver County residents, despite differences in age, income, and place and length of residency, share common views about the County and its future. In many instances, these different groups were in agreement about top choices and priorities, as well as lowest ones. The most significant areas of agreement were:

- The high value of County’s natural places and affordable housing, as well as the need to market these assets more effectively
- A shared sense that job opportunities are lacking and that much more needs to be done to attract new business to the County
- The importance of brownfield redevelopment as an economic development strategy
- A lack of support for new housing in any area of the County
- The need for greater sharing of services among municipalities
- The importance of a regional rather than a parochial approach

However, in some cases, perspectives differed in ways worth noting, such as:

**Youth:** Younger residents were the strongest supporters of natural places and making their protection a high priority for the County. While they were underrepresented as a group, those that participated were strong proponents of creating stream buffers and conservation greenways. Young respondents also felt that infrastructure issues were critical, like fixing roads and bridges and using infrastructure improvements to attract new business to the area. And they chose health care over manufacturing as the best businesses for the County to attract.

**Seniors:** Respondents over the age of 65 were also underrepresented in the survey. Their views occasionally differed from those of the respondent pool as a whole. For example, older respondents tended to voice greater support for public transportation. In other respects, they were in tune with the majority, but supported the position even more strongly. They were the greatest proponents of bringing in new manufacturing businesses to the County and using tax incentives to attract new businesses. And they were most supportive of sharing municipal services and promoting a County and regional approach.

**Low Income Residents:** Residents making less than $25,000 also represented a smaller percentage of survey participants than their proportion of the County population. When compared to the overall survey responses, they expressed greater support for public transportation. They were also much less likely to view the County’s low crime rate as a positive. They tended to favor River Towns more than other groups and were strong proponents of downtown revitalization as a way to attract new businesses. They also selected heavy manufacturing more frequently than others as the type of business the County should seek to attract. Finally, they were strong supporters of natural places and creation of stream buffers.

**Rural Residents:** Once again, this group was underrepresented in the pool of survey respondents. They showed strong support for existing businesses and for making infrastructure improvements a high County priority. They also chose conservation easements over stream buffers as a conservation strategy. And, not surprisingly, they viewed development in rural areas more favorably than urban and suburban respondents. Rural residents tended to view affordable housing as less of an attribute than others. They also were the least likely group to support public transportation or new housing anywhere in the County. Finally, fewer rural respondents expressed agreement with promoting County and regional interests.

**Newcomers:** Finally, the answers of newcomers to Beaver County were carefully considered. These perspectives can help the County understand what it needs to do to attract new residents to the County. Newcomers cited affordable housing as a positive in very large numbers. They also chose revitalizing downtowns over marketing County assets as the best strategy for attracting new businesses. New residents
agreed that light manufacturing and health care were important businesses to attract, but less so than other groups. They selected retail as well as restaurants and entertainment more frequently than longer-term residents. They were the least likely to support public transportation, but the strongest proponents of working to promote County and regional interests.

Overall, the survey responses indicate that Beaver County residents are supportive of the Commonwealth’s Keystone Principles. Adopted by the Economic Development Cabinet in May 2005, these principles were “designed as a coordinated interagency approach to fostering sustainable economic development and conservation of resources through the state’s investments in Pennsylvania’s diverse communities.” The following sections indicate how the responses support each principle:

1. **Redevelop first.**

Respondents consistently demonstrated their support for redevelopment. They selected brownfield redevelopment and revitalization of traditional downtowns as two of the top three things that need to be improved in Beaver County. Housing renovation was favored over new construction. And most respondents believed new development should be targeted in existing places like brownfields and River Towns.

2. **Provide Efficient Infrastructure.**

Many respondents endorsed efficient infrastructure. When asked how the County should prioritize spending, infrastructure was the top response. Moreover, investment in infrastructure improvements was the third most frequently chosen answer when respondents were asked how best to attract new business to the County. And there was strong support from many who responded for sharing or consolidating services like water and sewer.

3. **Concentrate Development.**

Concentrating development was clearly favored by most respondents. When asked in what single location new development should be focused, more than 50% said “abandoned industrial sites” and 33% chose “existing River Towns.” Less than 9% said “suburban communities” and less than 3% called for new development in “rural towns.” Even when respondents called for growth in undeveloped areas, they tended to site it in places well served by roads and other infrastructure, like the I-376 corridor. Moreover, renovation of existing housing was chosen more frequently than construction of new housing in any location.

4. **Increase Job Opportunities.**

Job creation and attracting new business to the County were themes that were repeated throughout the responses. “Attract new businesses” was the top response when participants were asked what needs to be improved most in the County. When asked how the County should prioritize expenditures, respondents chose providing tax incentives to new businesses as the second highest priority.

5. **Foster Sustainable Businesses.**

No questions were asked that would have elicited responses that support this principle.

6. **Restore and Enhance the Environment.**

Conservation of natural resources also emerged as an important issue among respondents. “Natural places” was selected most frequently as something residents value about their County. And while not one of the top three, a

robust 84% of respondents listed “protection of natural resources from development” as a high or moderate priority. Moreover, establishment of stream buffers and creation of conservation greenways ranked in the top three strategies for best preserving natural resources.

7. Enhance Recreational and Heritage Resources.

Recreational and historic resources were not ranked as highly by survey respondents as other priorities. This is undoubtedly due to the focus on more fundamental needs like jobs and redevelopment of abandoned or underutilized sites. It also may stem from recent investments that have occurred in these areas, such as preparation of the County’s Comprehensive Parks, Recreation and Open Space Plan; the County Greenways and Trails Plan; and Master Plans for its three County parks. Therefore, residents may feel that recreation has been sufficiently addressed. Similarly, the State has invested in the County’s historic site, Old Economy Village, through construction of the new visitor center.

8. Expand Housing Opportunities

Housing did not emerge as a top priority among respondents. New housing was seen as a very low priority, although renovation of existing homes fared better. Since County residents ranked housing affordability so highly, there may be a sense that there is adequate housing in the County to meet the needs of most residents.

9. Plan Regionally; Implement Locally

Many respondents voiced support for more collaborative, regional planning as well as implementation. Nearly ninety percent agreed that promoting the interests of the County and the Region was important. And numerous respondents voiced support for sharing of services, staff, and materials as well as for more extensive steps like municipal and school district consolidation.

10. Be Fair.

In several cases, respondents from different groups supported answers whether or not they were most beneficial to that group. For example, respondents said new development should be focused in abandoned industrial sites (#1) and River Towns (#2), even if they lived in suburban or rural communities. Similarly, there was strong support for conservation of farmland and natural resources from urban and suburban respondents. And, while respondents indicated that bringing in new businesses was the area most in need of improvement in the County, they selected “supporting existing, locally-owned businesses” as a high priority as often as “attracting new companies.”

CONCLUSION

The survey will help Beaver County as it moves forward into Phase II of the Plan, Creating the Future Vision. Residents have clearly indicated that while they want to attract new business to the County, development should be steered first to brownfields, existing downtowns, or areas with established infrastructure. They do not support the continued unmanaged expansion of commercial and residential development into undeveloped areas without the services to support them. They value natural places highly and support a variety of measures like stream buffers, agricultural easements and conservation greenways to help preserve them.

Moreover, respondents have spoken clearly about looking for greater efficiencies in government services. The County needs to provide education and support to municipalities who are attempting to share or consolidate them. And greater dialogue is needed about municipal and school district consolidations in instances where population decline is making it difficult to provide quality, cost-effective services.
SWOT Analysis

The Background Assessment culminates in a summary of the County's strengths, weaknesses, opportunities and threats, also referred to as a "SWOT analysis." This analysis has been distilled from information gathered through public input and the inventory research. It can be used as an important planning tool.

Strengths are the assets or special qualities that the County can capitalize upon. They are the attributes the County can market to attract new residents and businesses. Weaknesses are areas where improvement is needed. The County can focus resources and funds towards programs or initiatives that will address these problem areas. Opportunities are prospective actions designed to lead to positive change. They may spring from an identified strength or remedy a particular weakness. Finally, threats are challenges that hamper the County's ability to achieve its goals. While these can be viewed as "negatives," they can also promote problem solving. Understanding the obstacles is the first step to overcoming them.

The SWOT analysis is set forth on the following pages.
## SWOT Analysis

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SECTION II —
Creating the Future Vision
Introduction

During the second phase of the comprehensive planning process, the Plan uses what was learned during the background assessment to form a vision of what Beaver County can be in the future. It looks to build upon the County’s strengths, improve upon weaknesses, take advantage of opportunities, and find ways to overcome challenges. The Vision takes an expansive view of the possibilities, but remains grounded in reality.

The Future Vision for Beaver County includes the following components:

- The Vision Statement
- Goals and Objectives
- The Future Land Use Plan
- Target Economic Development Sites
- Statement of Compatibility
The Vision Statement for Beaver County was developed through the synthesis of public meeting comments, feedback from interviews and focus groups, and responses to the On-line Quality of Life Survey. It sets the context for the goals, objectives, and action plan by painting a picture in words of the desired future conditions.

Beaver County’s Future Vision

Beaver County is attracting new residents to its accessible, affordable and inviting communities. There is a good mix of housing options for residents of all ages and income levels. Young people and families are moving to Beaver County for the availability of high-quality, reasonably-priced housing and good schools. They enjoy safe, walkable neighborhoods in the River Towns as well as the relaxed pace of life in its suburban and rural communities.

Abandoned and underutilized industrial sites have been redeveloped for a mix of uses, including manufacturing, offices, and housing. New companies in a variety of industries have come to the County to take advantage of its excellent location; well-trained workforce; and proximity to road, rail and river transportation. The well-paying jobs they create, coupled with housing affordability and low taxes, provide Beaver County residents with a high standard of living. The County is a leader in the region in ensuring that economic prosperity is shared among all residents regardless of racial or ethnic background.

Both residents and visitors appreciate Beaver County’s many assets. They enjoy its well-maintained parks and the trails that link towns, riverfronts, and recreational amenities. Revitalized downtowns are filled with small retail and service businesses that provide a pedestrian-oriented shopping and dining experience. Larger businesses are situated in suburban shopping areas with good road access and utilities. The County’s many historic and cultural sites are well-publicized and visited.

People travel safely and efficiently on a network of improved roads and bridges that connect population centers with major employment and commercial destinations in the County and beyond its borders. They can travel quickly and efficiently from population and shopping centers in neighboring Butler County to Interstate 376 and the Pittsburgh International Airport. Residents in increasing numbers are taking public transit to jobs and other destinations in the County, Pittsburgh, Cranberry, and the Airport corridor.

Rural communities continue to provide a slower-paced lifestyle. They retain a mix of small towns, farms, forests, and scenic landscapes. A network of conservation greenways is taking shape to protect riverbanks, stream corridors and other natural features. New construction is sensitive to the County’s natural and agricultural resources.

Under the County’s leadership, municipalities are cooperating to save resources and taxpayer money. Officials are working together to improve quality of life through shared and consolidated public services. Beaver County municipalities are working to implement sustainable policies and practices. They are planning and making decisions about land use and economic development so as to better the region as a whole.
Goals and Objectives

County goals are broad in nature and reflect the main themes of the Vision Statement. Several objectives are associated with each goal. Objectives are more specific and targeted than goals and create a link between the “big-picture” goals and the concrete actions and strategies set forth in Article III of this Plan. Goals and objectives provide local officials and decision-makers with guidance in developing and implementing land use policies and tools.

Beaver County’s Goals and Objectives are set forth in Table 2.1 and correspond to the planning elements discussed in Section I, the Background Assessment.

<table>
<thead>
<tr>
<th>TOPIC</th>
<th>GOALS</th>
<th>OBJECTIVES</th>
</tr>
</thead>
<tbody>
<tr>
<td>Land Use (Types and Mix of Uses)</td>
<td>Beaver County retains a balanced mix of urban, suburban and rural areas and new development implements Pennsylvania’s “Keystone Principles.”</td>
<td>1) Promote continued revitalization of central business districts as centers of business, residential and entertainment uses. 2) Redevelop abandoned and underutilized properties for a variety of uses. 3) Encourage growth in areas serviced by or adjacent to adequate water, sewer and roads. 4) Preserve natural resources and agricultural land. 5) Encourage complementary land uses along waterways that promote public access to and use of riverfronts.</td>
</tr>
<tr>
<td>Housing</td>
<td>There is a variety of safe and affordable housing for residents of all age groups, income levels and needs.</td>
<td>1) Promote programs for rehabilitation of existing housing and removal of substandard, blighted homes. 2) Increase housing choices for young families, empty nesters and the elderly. 3) Improve low-income housing to provide units that meet the needs of the existing population. 4) Improve and increase housing and staff for residents with special needs. 5) Encourage use of green building (LEED) standards in renovating existing and constructing new housing.</td>
</tr>
<tr>
<td>Economic Development</td>
<td>1) The County provides a variety of employment opportunities for all residents and the workforce has the skills to fill those jobs.</td>
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<tr>
<td></td>
<td>1) Offer incentives to attract new businesses and encourage existing businesses to stay and expand.</td>
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<td>2) Attract new employers in industries that are underrepresented or that complement existing industries.</td>
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<td></td>
<td>3) Promote programs that offer job training and education to create a skilled workforce.</td>
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<td>4) Address disparities in income, unemployment, housing and other factors between White and Minority residents.</td>
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<td></td>
<td>2) The County is redeveloping its brownfield sites and existing vacant or underutilized facilities.</td>
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<td></td>
<td>1) Provide and/or upgrade infrastructure (including telecommunications service) to these sites.</td>
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<td>2) Make sites available for a wide range of uses and development types.</td>
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<td></td>
<td>3) The County’s economic development efforts are well publicized, coordinated and funded.</td>
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<td></td>
<td>1) Improve communication about Beaver County’s economic development activities to residents and others in the Region.</td>
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<td></td>
<td>2) Create a forum where new economic development projects are discussed and prioritized.</td>
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<td></td>
<td>3) Develop a coordinated strategy for funding priority projects.</td>
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<tr>
<td>Transportation</td>
<td>The County has a safe and well-planned transportation system that provides options and effectively connects the places people live, work, shop and entertain themselves.</td>
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<tr>
<td></td>
<td>1) Invest in improvements to existing roads and bridges.</td>
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<td></td>
<td>2) Ensure the County’s employment and commercial centers and the neighborhoods where people live are well connected through roads and public transit routes.</td>
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<td></td>
<td>3) Create greater east-west mobility in the County.</td>
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<td></td>
<td>4) Coordinate transportation planning with the County’s future land use and economic development plans.</td>
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<td></td>
<td>5) Promote use of railways and waterways for commercial and non-commercial purposes.</td>
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<td></td>
<td>6) Provide alternative transportation options through pedestrian and multi-use trails.</td>
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</tr>
<tr>
<td>Public Facilities and Utilities (Water, Sewer, Energy, etc.)</td>
<td>The County has sufficient public utilities that meet the needs of residents and businesses and that protect public and environmental health.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1) Support local municipalities that need to upgrade their existing water and sewer infrastructure.</td>
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<tr>
<td></td>
<td>2) Coordinate infrastructure planning with land use planning to ensure that service extensions are consistent with desired growth, environmental limitations and transportation planning.</td>
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<td></td>
<td>3) Promote the development of alternative energy technology as a source of clean and reliable power.</td>
<td></td>
</tr>
<tr>
<td>Community Facilities and Services (County &amp; Local govt; Schools, Libraries, Police, Fire)</td>
<td>Beaver County and its local governments are working effectively and cooperatively to provide necessary services to residents in a cost effective manner.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>1) Support improved local governance through outreach and education.</td>
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<td></td>
<td>2) Encourage consolidation or sharing of services between municipalities.</td>
<td></td>
</tr>
<tr>
<td></td>
<td>3) Promote voluntary consolidations of smaller school districts for fiscal and educational benefits.</td>
<td></td>
</tr>
</tbody>
</table>
| Historical Sites and Preservation | The County recognizes the importance and economic potential of its historic and cultural assets and supports efforts to identify, protect, and promote significant historic sites and cultural institutions. | 1) Better market the County’s historic and cultural assets within the County, throughout the Pittsburgh Region, and in neighboring States.  
2) Preserve historic buildings and sites.  
3) Promote better communication and coordination among the County’s numerous historic and cultural sites and local historic societies.  
4) Ensure that development adjacent or in close proximity to historic and cultural sites is compatible and does not detract from the value of the site. |
| Environmental Features | The County supports conservation of natural resources and encourages land use planning that is sensitive to wildlife habitat, water and air quality, and preservation of open space. | 1) Protect priority natural features and habitats, including rivers and streams.  
2) Promote the use of development tools that preserve valuable open space and natural resources.  
3) Increase awareness of the County’s significant natural amenities. |
| Parks and Recreation | Beaver County’s parks, recreational facilities and programs provide activities for and are accessible to all County residents. | 1) Maintain and upgrade the County’s existing park facilities.  
2) Maintain and expand recreational programming.  
3) Connect Beaver County’s population centers, recreational amenities and other assets through a system of land and water trails.  
4) Promote the County’s recreational amenities throughout the region. |
THE PURPOSE OF THE PLAN

The Future Land Use Plan translates the County's Future Vision into a targeted growth and preservation strategy. The purpose of the Future Land Use Plan is to ensure that land use within the County fits together in an integrated and harmonious manner that is consistent with the Future Vision. The Future Land Use Plan is a conceptual guide for establishing land use policies and implementation tools that direct land use and development practices over the next ten to twenty years.

The main component of the Future Land Use Plan is the Future Land Use Map. The Future Land Use Map diagrams the type of land uses and development patterns that are appropriate and desired in the County. It targets areas for future growth, reinvestment, and conservation of natural assets. The Future Land Use Map is a guide for municipal officials as they revise their comprehensive plans and ordinances, and as they evaluate whether proposed development is generally consistent with County development goals. New development and redevelopment activities should not only be examined within the context of the area in which the development falls, but also should evaluate the activity's relationship to and impact on surrounding land uses.

PUBLIC INPUT

As part of the public participation process, three public workshops were held in March 2009, one in each of the three planning regions. During these workshops, the Steering Committee and the general public expressed their visions of where growth, redevelopment and conservation should occur in the County. To do so, participants formed small groups and used several tools:

- An existing land use map showing where and what type of development currently exists in each region of the County;
- A land use key depicting various development types (see Figure 2-1);
- A list of questions about the types and locations of development, redevelopment, preservation and improvements that are desired (see Figure 2-2);
- A map identifying areas with potential development constraints (such as steep slopes, wetlands, and floodplains) as well as development catalysts (water and sewer service);
- A set of colored markers that matched the colors on the land use key.
Figure 2-1

Land Use Categories

- Residential
- Commercial and Office
- Industrial
- Institutional
Figure 2-1 (continued)

**Land Use Categories**

- **Parks or Recreation Land**

- **Rural Resource Areas (Agriculture or Open Space)**

- **Transportation Improvements**

- **Economic Development Target Areas**
**BEAVER COUNTY COMPREHENSIVE PLAN**

**FUTURE LAND USE EXERCISE**

The Future Land Use Map provides a visual picture of desired land use in the County. It conceptually diagrams where to target growth, reinvestment, and conservation of land. We use the following tools to help create the Future Land Use Map:

1. Base Map for each planning region showing the land uses that currently exist
2. Visual Land Use Key that illustrates the types of uses under each land use category
3. Digital Water and Sewer Map showing areas of the County with or planned for service
4. Digital Environmental Constraints Map showing significant environmental features and proposed greenway corridors
5. County Goals and Objectives

Use the colored markers that match the visual land use key to illustrate preferences of future land uses on the Base Map.

**Mapping Exercise Questions:**

1. Where should **residential land use** be targeted? Use your **yellow marker** to note areas that are suitable for:
   - New development
   - Rehabilitation of existing neighborhoods

2. a. What areas are most appropriate for **commercial development**? Think about size and scale of development and proximity to residential land uses. Use your **red marker** to show areas for:
   - Regional businesses (ex. shopping centers)
   - Neighborhood commercial (ex. grocery stores, dry cleaners)
   - Main Street revitalization
   - Mixed-use areas (small scale commercial and residential within walking distance)

   b. Should some existing commercial areas (ex. portions of struggling downtowns, old strip centers) be converted to other uses?

3. Where is **industrial development** most appropriate in the planning area? Think about whether the areas have access to major transportation networks and infrastructure. Use your **purple marker** to show areas for:
   - Light industry, manufacturing, and office parks
   - Heavy manufacturing

4. Where are the areas that should be identified as **target economic development sites** in the Plan? Place a **black ★** in the locations you feel should be high priorities such as:
   - Abandoned industrial sites
   - Riverfront property
5. What type of transportation upgrades are needed to better facilitate the movement of goods and people and create better access to neighborhoods, jobs, shopping areas, and other key destinations? Use your orange marker to illustrate:

- Where existing roads and bridges need to be upgraded
- Where new roads and bridges are needed
- Where transportation facilities (river ports, airports, intermodal facilities) should be established or improved

6. Where should rural resource areas be established? Think about the County’s agricultural and natural areas. Use your brown marker to show where efforts should be targeted to preserve:

- Areas where agriculture continues to have a strong presence
- Significant natural resources (steep slopes, floodplains, habitat areas)
- Proposed greenway corridors

7. Are there areas that should be set aside for parks or recreational uses? Use your green marker to indicate where:

- New or expanded parks should be created (ex. riverfronts)
- Trail connections are needed

8. Are there areas of historic significance that need to be preserved? Do existing historic districts need to be strengthened or expanded? Use your black marker to circle these areas.

Using these tools, participants created colored illustrations depicting areas where they hope to see new development, redevelopment, and preservation. At the end of the workshop, each group presented its ideas to the entire group.

Several common threads emerged from these presentations regarding the County’s future:

- The emphasis should be on redeveloping existing residential neighborhoods rather than constructing new subdivisions.
- Existing downtowns should be revitalized as centers of pedestrian-oriented shopping. In some cases, the size of the downtown may need to contract to be viable.
- New commercial growth should be primarily in areas adjacent to existing commercial centers with utilities and good access.
- Abandoned industrial sites should be redeveloped for industrial or mixed uses.
- There should be better river access and recreational uses along riverfronts wherever feasible.
- Mobility in the County should be improved, particularly by creating better east-west access.
- Development in rural areas that lack water and sewer service should be limited.
A draft Future Land Use Map was assembled from comments received at the workshops and input from the Steering Committee. It considered the location of infrastructure (roads, water, and sewer), existing development styles and densities, environmental constraints, agricultural areas, and suitability of land for conservation. The draft was then compared to Future Land Use Maps contained in individual and multi-municipal comprehensive plans to determine if there were significant differences. The map was adjusted, where necessary, to ensure general consistency.  

THE FUTURE LAND USE MAP

The Future Land Use Map, synthesizes the information gathered and measured it against the County’s goals and objectives. It proposes areas for redevelopment as well as limited new growth. It also identifies where residents would like to preserve natural features, farmland, and rural character. Additional features, such as transportation improvements and target economic development areas, are also shown. Trails and conservation greenways are not depicted on the Future Land Use Map. Instead, this Plan adopts the configurations set forth in the Beaver County Greenways and Trails Plan which is incorporated in its entirety into this Comprehensive Plan.

The Future Land Use Map has been created using the Existing Land Use Map as a base. It uses overlays to depict areas proposed for development or enhancement. In addition to the uses already identified on the Existing Land Use Map, the Future Land Use Map includes the following development types:

- **New Residential Development** – areas where new residential subdivisions are targeted. These are limited to places that have or are in close proximity to utilities; are near high growth corridors; and would not cause significant loss of sensitive environmental features.  

- **Rural Resource Areas** – areas with a high percentage of forest, farmland, and parks where public infrastructure (water and sewer) is lacking. Conservation of natural resources and agricultural land is encouraged. New housing, small businesses, and recreational uses should occur at low densities and in a manner that preserves natural assets.

- **Residential Rehabilitation / Infill Development** – areas where a high percentage of the existing housing stock is old (> 50 years) and in poor condition. In these neighborhoods, certain homes or blocks should be targeted for either renovation or demolition and replacement with infill housing.

- **New Commercial Development** – areas, usually in close proximity to existing commercial areas, where new retail and service businesses are proposed. These areas are limited and located where there is infrastructure to support them.

- **Commercial Revitalization** – areas where commercial uses exist but are in need of redevelopment. These consist of traditional “Main Street” downtowns in several urban communities, as well as redevelopment of strategically located suburban shopping areas.

- **New Mixed Use Development** – areas where either new development or reuse combines a mix of uses which may include commercial, office, residential, and/or recreational uses. Such areas are close to existing development and transportation, and are serviced by water and sewer.

- **New Industrial Development** – areas suitable for new manufacturing or warehousing and distribution facilities. These sites are located in places having (or close to) water and sewer service and adjacent to major transportation arteries.

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1. Because this is a County Comprehensive Plan, future land uses could not be shown in the level of detail used in municipal and multi-municipal plans.

2. This comprehensive plan does not recommend widespread development of new housing in the County. This position is supported by demographic trends and responses from the majority of residents responding to the survey and attending public meetings. Therefore, the Future Land Use Map designates two primary target areas where new residential development is recommended.
**Industrial Redevelopment** – areas where abandoned or underutilized industrial sites can be redeveloped for new industrial uses. Similarly, these sites are close to important transportation resources (roads, rail, river) and have or are adjacent to water and sewer service.

**Transportation Improvement Sites** – upgrades to existing roads and bridges, new or improved interchanges, expanded park 'n ride facilities, and new river crossings.

**Target Economic Development Sites** – high priority areas for development or redevelopment in the County. The Future Land Use Map designates five (5) sites which were selected by the Steering Committee from over twenty proposed sites.
The Future Land Use Map puts forward a conservative approach to new development. This approach is supported by demographic trends, current economic realities, and the Keystone Principles. Therefore, while a few areas of new growth are proposed, they are limited in scope. The emphasis of the Future Land Use Plan is on redeveloping existing places.

The following section summarizes the significant areas of future land use:

**Residential**

The Plan recommends that there be significant reinvestment in existing residential neighborhoods. These are primarily located in the County’s older, urban communities: Aliquippa, Ambridge, Beaver Falls, Bridgewater, Darlington Borough, Fallston, Freedom, Homewood, Industry, Koppel, Midland, Monaca, New Brighton, New Galilee, Rochester, South Heights, Vanport, West Mayfield and White. These communities provide walkable neighborhoods and generally have infrastructure in place.

Two primary areas are targeted for new residential development. The first is located in North Sewickley Township east of Route 65. The second is in New Sewickley Township and Economy Borough surrounding Freedom-Crider Road. Both are in the eastern part of the County, close to the high-growth I-79 corridor in neighboring Butler County. More importantly, these areas either have water and sewer service or can easily be connected to adjacent service areas. Construction of new housing in rural resource areas is also acceptable as long as it is low density and sensitive to the County’s natural assets, like steep slopes, floodplains and wetlands.

**Rural Resource Areas**

Rural Resource Areas have been designated over large portions of the southwestern, northwestern and northeastern parts of the County. They also include the Upper Beaver River and the Big Sewickley Creek corridors. These areas were selected because they have high percentages of farmland; parks & recreation land; and sensitive environmental features. They contain resources of high conservation, scenic and recreational value to the County and its residents. In addition, Rural Resource Areas do not have water and sewer infrastructure that would support more intensive development. Therefore, these areas are proposed for agricultural, recreational, low-density residential and small-scale, neighborhood commercial uses. Most residents in these parts of the County want to preserve their rural heritage and character. Many farms in these areas have been designated as Agricultural Security Areas and some have gone further to protect their farms permanently through agricultural conservation easements. These areas are suitable for new housing if it uses development techniques, like conservation subdivision design, that preserve sensitive natural features. Small commercial uses, like convenience stores, are also appropriate and are best situated at crossroads of major routes.

**Commercial**

The plan recommends two types of commercial development:

- **Commercial rehabilitation/infill** - This covers existing commercial areas that would benefit from revitalization. Downtown business districts in the County’s River Towns are proposed such as Aliquippa, Ambridge, Beaver Falls, Bridgewater, Midland, Monaca, New Brighton, and Rochester. In addition, several suburban shopping areas are proposed for redevelopment. These include Northern Lights Shopping Mall (Economy), Green Garden Mall (Hopewell), the commercial stretch of Route 18 near the Westgate Industrial Park (Big Beaver), and the intersections of Brodhead Road with Kennedy Boulevard/Mill Street and Brodhead Road with Sheffield Road (Aliquippa).

- **New Commercial Development** – Limited areas have been proposed for new commercial development. These areas have water and sewer infrastructure or are adjacent to serviced areas. They include properties surrounding the Chippewa Mall, the I-376 interchange in Brighton Township, and Freedom-Crider Road in New Sewickley Township.
**Mixed Use**

Several areas are proposed for mixed use development. These areas would allow for development plans containing several types of uses such as retail, hotels, restaurants, office, entertainment and/or residential uses. They include:

- The former H.H. Robertson site in Ambridge
- Properties along the riverfront in Rochester Borough
- The redevelopment site at the confluence of the Ohio & Beaver Rivers in Bridgewater (Bridgewater Crossing);
- Properties surrounding the Beaver Valley Mall in Center and Potter Townships; and
- An area surrounding the Expressway Transit Center in Center Township.

**Industrial**

Large swaths of the County’s riverfront land have been and continue to be devoted to industrial uses. Because these sites are close to rail and river transportation, many of them remain well-suited for continued manufacturing and other industrial uses. This plan puts an emphasis on industrial redevelopment first; however, a few areas of new industrial development are also proposed where appropriate access and other infrastructure exist.

Industrial Redevelopment is proposed for:

- The former LTV site stretching from Aliquippa to Monaca
- Former manufacturing sites in Ambridge & Harmony
- Industrial properties in Monaca
- The former J&L site in Midland
- The former Hydril site in Rochester Township
- The brownfields site in Beaver Falls and West Mayfield
- Underutilized industrial properties in Koppel

In addition, a few areas are shown as having new industrial uses. They include:

- An expansion of Hopewell Business Park in Hopewell Township
- Industrial uses (transportation & warehousing) surrounding the I-76 and I-376 interchange in Big Beaver Township
- Continued development of Westgate Industrial Park in Big Beaver Township
- A small area surrounding Route 65 in Franklin and North Sewickley Townships

**Parks and Conservation Land**

For the most part, this plan does not focus on creating new parks. Beaver County has been planning improvements to its existing County Parks and recently adopted a County-wide Parks Master Plan. The County has also adopted an ambitious Greenways and Trails Plan. The recommendations from both of these plans are incorporated by reference into this Comprehensive Plan.

However, one new area of parkland is proposed on the map. This is the Ohioview Embayment site in Industry Borough. This land is privately owned and has been considered for residential development in the past. However, it is a biological diversity area rated as “prime” habitat. Several State and federal agencies are interested in protecting this site as part of the Ohio River Islands National Wildlife Refuge. Therefore, this Plan recommends that the land be acquired and permanently protected from development and made accessible to the public for passive recreational uses.
Transportation Improvements

The Future Land Use Plan proposes that specific transportation infrastructure be upgraded or added to improve mobility throughout the County. The following improvements are recommended:

- Roads & Interchanges
  - Improvements to Brodhead Road - As the major “service road” to I-376, Brodhead Road carries a significant amount of traffic volume. Improvements should include access management techniques, turn lanes in high volume areas, and better signalization.
  - Route 51 – A major north-south route through the County, Route 51 needs upgrades between South Heights and Monaca. These include traffic calming through South Heights, turn lanes at major intersections and improved shoulders. In addition, since Route 51 currently serves as Bike Route A, efforts should be made to create a designated on-road bike lane or to create an alternative route through riverfront land and on smaller side streets wherever feasible.
  - Route 68 – this road connects Beaver Borough with Midland Borough in the West. Improvements include turn lanes in Vanport, access management techniques in Vanport and Industry Boroughs, and widened shoulders.
  - East-west connection between I-79 and I-376 – While this concept has been proposed for decades, this plan supports it as a much needed link between the high-growth I-79 corridor and I-376 to the Pittsburgh Regional Airport. The plan proposes that the connection follow Freedom-Crider Road from Cranberry Township to Route 65 in Conway Borough. It would then proceed south along Route 65 to a new bridge crossing the Ohio River to Route 51. The route would continue south on Route 51 and then west on Franklin Avenue across Brodhead Road to connect with I-376 in Hopewell Township. Alternatively, it could continue south on Route 51 to Route 151 to connect to I-376 at the Hopewell Interchange.
  - A new interchange is also proposed from the new Ohio River crossing to the Aliquippa Industrial Park, thereby creating better access to the site.
  - Access improvements are recommended from Route 65 into the northern end of Ambridge, providing a more direct and safer approach to New Economy Business Park and other redevelopment sites in the Borough.

- Bridges
  - Veterans Memorial Bridge – this Plan supports the construction of the Veterans Memorial Bridge between Rochester Township and Bridgewater (replacing the Fallston Bridge). This bridge will include a pedestrian and bike lane creating a vital link between the proposed trail systems on both sides of the Beaver River.
  - New Ohio River Crossing connecting Routes 65 and 51 (see East-West connection, above).

- Park and Rides – the Future Land Use Map proposes that Park and Ride facilities be improved at several locations along the I-376 corridor, including those at Hopewell Business Park and Green Garden Mall.
Target Economic Development Sites

Five target economic development sites were selected and are shown on the Future Land Use Map. By designating target economic development sites, the County is positioning them for rapid development. The County will work with municipal, other public, nonprofit, and private sector partners to plan and pursue funding for these projects. Other candidate sites listed below that were not selected as one of the five targets may also be pursued as opportunities arise. However, priority emphasis will be placed on advancing the five target sites identified in this Plan.

Potential sites were gathered from suggestions by the Steering Committee, focus groups and participants at public workshops. A list of the possible candidates is provided in the following table:

<table>
<thead>
<tr>
<th>Site Name</th>
<th>Location</th>
<th>Municipality Type</th>
<th>Type of Redevelopment</th>
<th>Ownership</th>
</tr>
</thead>
<tbody>
<tr>
<td>Westgate Business Park</td>
<td>Big Beaver</td>
<td>Rural</td>
<td>Light Industrial</td>
<td>CED</td>
</tr>
<tr>
<td>Interchange – Turnpike &amp; I-376</td>
<td>Big Beaver</td>
<td>Rural</td>
<td>Light Industrial</td>
<td>Multiple Private Owners</td>
</tr>
<tr>
<td>Midland Industrial sites</td>
<td>Midland</td>
<td>Urban</td>
<td>Industrial</td>
<td>CED; Multiple Private Owners</td>
</tr>
<tr>
<td>Bridge Street Infill Commercial</td>
<td>Bridgewater</td>
<td>Urban</td>
<td>Downtown Commercial</td>
<td>Single Private Owner</td>
</tr>
<tr>
<td>Beaver Falls Riverfront</td>
<td>Beaver Falls</td>
<td>Urban</td>
<td>Recreation (Trail, river access)</td>
<td>City, Municipal Authority, Geneva College, Railroad, Private</td>
</tr>
<tr>
<td>Bridgewater Riverfront</td>
<td>Bridgewater</td>
<td>Urban</td>
<td>Mixed Use (Residential &amp; recreation)</td>
<td>Municipality; Private;</td>
</tr>
<tr>
<td>Downtown Beaver Falls</td>
<td>Beaver Falls</td>
<td>Urban</td>
<td>Downtown Commercial</td>
<td>Multiple Private Owners</td>
</tr>
<tr>
<td>Former Babcock &amp; Wilcox site</td>
<td>West Mayfield</td>
<td>Urban</td>
<td>Industrial</td>
<td>Private</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Site Name</th>
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<th>Municipality Type</th>
<th>Type of Redevelopment</th>
<th>Ownership</th>
</tr>
</thead>
<tbody>
<tr>
<td>Former H.H. Robertson Site</td>
<td>Ambridge</td>
<td>Urban</td>
<td>Mixed Use</td>
<td>Private</td>
</tr>
<tr>
<td>Former American Bridge HQ</td>
<td>Ambridge</td>
<td>Urban</td>
<td>Residential</td>
<td>Private</td>
</tr>
<tr>
<td>Northern Lights Mall</td>
<td>Economy Borough</td>
<td>Suburban</td>
<td>Regional Commercial</td>
<td>Private</td>
</tr>
<tr>
<td>Site Name</td>
<td>Location</td>
<td>Municipality Type</td>
<td>Type of Redevelopment</td>
<td>Ownership</td>
</tr>
<tr>
<td>-------------------------------</td>
<td>---------------------------------</td>
<td>-------------------</td>
<td>--------------------------------------</td>
<td>--------------------</td>
</tr>
<tr>
<td>Crows Run Corridor</td>
<td>Conway, New Sewickley</td>
<td>Urban, Rural</td>
<td>Commercial, Lt. Industrial</td>
<td>Private</td>
</tr>
<tr>
<td>Downtown Rochester</td>
<td>Rochester Borough</td>
<td>Urban</td>
<td>Downtown Commercial</td>
<td>Private</td>
</tr>
<tr>
<td>Rochester Riverfront</td>
<td>Rochester Borough</td>
<td>Urban</td>
<td>Mixed Use</td>
<td>Municipality; Private</td>
</tr>
<tr>
<td>Downtown New Brighton</td>
<td>New Brighton</td>
<td>Urban</td>
<td>Downtown Commercial</td>
<td>Multiple Private Owners</td>
</tr>
<tr>
<td>Route 65 corridor to Conway</td>
<td>Ambridge, Harmony, Baden, Economy, Conway</td>
<td>Urban &amp; Suburban</td>
<td>Regional Commercial</td>
<td>Multiple Private Owners</td>
</tr>
</tbody>
</table>

### REGION 3

<table>
<thead>
<tr>
<th>Site Name</th>
<th>Location</th>
<th>Municipality Type</th>
<th>Type of Redevelopment</th>
<th>Ownership</th>
</tr>
</thead>
<tbody>
<tr>
<td>Former LTV Sites</td>
<td>Aliquippa, Monaca</td>
<td>Urban</td>
<td>Industrial (w/ recreational trail)</td>
<td>CED; Private</td>
</tr>
<tr>
<td>Hopewell Bus. Park expansion</td>
<td>Hopewell Twp</td>
<td>Suburban</td>
<td>Light Industrial/Commercial</td>
<td>CED</td>
</tr>
<tr>
<td>I-376 Interchange at Beaver Valley Mall</td>
<td>Center &amp; Potter Twps</td>
<td>Suburban</td>
<td>Mixed Use</td>
<td>Private</td>
</tr>
<tr>
<td>Area around Exp’y Transit Center</td>
<td>Center Twp</td>
<td>Suburban</td>
<td>Mixed Use</td>
<td>Private</td>
</tr>
<tr>
<td>Potter Twp Industrial Site</td>
<td>Potter</td>
<td>Suburban</td>
<td>Mixed-Use (Office &amp; Recreational)</td>
<td>Township</td>
</tr>
<tr>
<td>Interchanges along I-376 corridor</td>
<td>Hopewell, Center, Potter</td>
<td>Suburban</td>
<td>Regional Commercial/ Light Industrial</td>
<td>Multiple Private Owners</td>
</tr>
</tbody>
</table>

To select the five target sites, the Steering Committee discussed the sites based on a number of criteria:

1. Is there consensus that development/redevelopment will be economically successful? Will it lead to future development or redevelopment and is this desirable?
2. Is development/redevelopment of the site being planned? Ready to move forward?
3. Is the site highly visible and connected/close to infrastructure (roads, water and sewer)?
4. Who owns the site? Single owner or multiple owners? Public or private? If privately-owned, is/are owner(s) interested in developing/redeveloping?
5. Is developing/redeveloping the site consistent with the municipality’s comprehensive plan? Will it be compatible with surrounding development or can conflicts be adequately mitigated?
6. Is there a special incentive for developing the site (KOZ, KIZ, Enterprise Zone/New Community, Main Street, Elm Street, TOD)?
7. Can the plan disperse the five sites among the three planning regions and among different types of municipalities (urban, suburban, & rural)?
8. Will the sites selected be planned for a variety of different uses (industrial, commercial, mixed use, and the like)?
Committee members agreed that the prime consideration should be those sites the County most wants to move forward, whether or not they’ve already been extensively planned. Once a tentative selection was made by the Steering Committee, additional research was done to better understand the sites. Large landowners were contacted to discuss their plans for development or redevelopment. If water and sewer service were not currently available, the Committee looked at whether plans to extend services were underway. Zoning ordinances were reviewed for the subject parcels.

Members of the Steering Committee toured the five sites on May 14, 2009 to visually evaluate the development or redevelopment opportunities. Using aerial maps and a summary of the information collected, the Committee defined the boundaries of each site and assessed them for their suitability for different types of uses, access improvements, public transportation connections, and bicycle and pedestrian enhancements.

The five Target Economic Development Sites selected are set forth in Table 2.3. A concept plan for each of these sites was created using the information gathered and the observations made during the tour. The concept plans are included below. Implementation and potential funding sources are discussed in Section III, the Action Program.

<table>
<thead>
<tr>
<th>Site Name</th>
<th>Location</th>
<th>Municipality Type</th>
<th>Type of Development/ Redevelopment</th>
</tr>
</thead>
<tbody>
<tr>
<td>Big Beaver Target Economic Development Site</td>
<td>Interchange – Turnpike &amp; 1-376 (Region 1)</td>
<td>Rural</td>
<td>Light Manufacturing; Highway Commercial</td>
</tr>
<tr>
<td>Midland Target Economic Development Site</td>
<td>Former Crucible Site; downtown business district; and nearby residential areas (Region 1)</td>
<td>Urban</td>
<td>Crucible Site: Industrial; Light Manufacturing; Business Park Downtown: Residential Rehabilitation; Mixed Use and Open Space</td>
</tr>
<tr>
<td>Rochester Target Economic Development Site</td>
<td>Rochester TOD and Main Street Districts; Riverfront (Region 2)</td>
<td>Urban</td>
<td>Downtown: Infill Commercial, Office &amp; Residential Riverfront: Park; Retail, Office &amp; Residential</td>
</tr>
<tr>
<td>Former LTV Target Economic Development Site</td>
<td>Aliquippa, Hopewell, Center and Monaca riverfronts (Region 3)</td>
<td>Urban</td>
<td>Industrial; Business Park; Recreational Trail; Park w/ River Access</td>
</tr>
<tr>
<td>Center and Potter Target Economic Development Site</td>
<td>1-376 and Route 18 Interchange at Beaver Valley Mall (Region 3)</td>
<td>Suburban</td>
<td>Mixed Use (Commercial, Business Park, Multi-family Residential; Open Space)</td>
</tr>
</tbody>
</table>
Target Site Concept Plans

Because the concept plans present a very detailed view of individual sites, the land use categories shown are more specific than those used in the County-wide Future Land Use Map. The following land use categories are shown on the concept plans:

- **Park/Open Space/Buffer** – land that remains undeveloped to protect sensitive environmental features, to screen lower intensity uses, to preserve viewsheds, or to provide areas for active or passive recreation.

- **New Residential** – areas planned for dwellings of differing densities.

- **Residential Rehabilitation** – neighborhoods where restoration of blighted or substandard housing is recommended.

- **New Retail** – commercial development that consists of businesses that sell goods or services to the public, like stores, gas stations, and restaurants.

- **Small Service Retail** – consisting of small, community-serving businesses, often limited in square-footage, like specialty shops, dry cleaners and banks.

- **Main Street Commercial** – indicates the boundaries of the Main Street districts, where downtown revitalization efforts are focused.

- **Retail Redevelopment** – areas where existing abandoned or underutilized buildings should be rehabilitated.

- **Tourism Anchors** - act as “magnets” to draw people to the area, like a private recreational complex.

- **Mixed Use** – a combination of two or more uses within a single building or parcel, such as office on the first floor with apartments/condominiums above.

- **Business Park** – planned developments that consist of a group of buildings for office and associated uses connected by a system of roads and accessways.

- **Light Manufacturing** – uses that produce goods or components, but which do not generate high volumes of traffic, noise, waste or other impacts, like high tech companies. This use also includes warehousing and distribution facilities.

- **Industrial Redevelopment** – heavy industry, which by its nature generates a high volume of traffic, noise, waste streams and/or other impacts than other uses. This use includes steel manufacturing, mineral extraction, power plants, metals recycling, and the like. Areas designated as industrial, however, would also allow for less intense uses like light manufacturing, but would not be suitable for residential use.
**BIG BEAVER TARGET ECONOMIC DEVELOPMENT SITE (REGION 1)**

Big Beaver Borough has made this site, east of the intersection of the Pennsylvania Turnpike (I-76), Route I-376, and Route 351, a high priority growth area. It covers just over 360 acres of mostly undeveloped or agricultural land. The site is held by multiple owners, although much of it consists of several large parcels. The area was recently rezoned for limited access highway commercial uses and water and sewer lines were extended from Big Beaver along Route 351.

The location of the site makes it suitable for two types of development. First, because it lies at the intersection of two interstate highways, it is a prime location for businesses looking for convenient transport of their goods and services. Approximately 27 acres of the site have already been developed as the Turnpike Distribution Center, a 410,000 square-foot warehouse and distribution facility. To date, about 75% of the facility had been leased. The plan would expand on this use, designating another 123 acres of adjacent land for light manufacturing, distribution and flex space. The developer of the Turnpike Distribution facility has an option to purchase an adjacent parcel for similar development.

In addition, the Big Beaver concept plan seeks to capitalize on the site's tourism potential. The site is situated within a few miles of the BeaveRun Motorsports Complex, which draws racing enthusiasts from a wide area. A popular ATV Park, Mines & Meadows, lies to the north just over the Lawrence County border. The proximity to these destinations, coupled with the location adjacent to a highway interchange, makes the site a good candidate for tourism-related retail and entertainment uses. These may include a hotel with water park; a sports complex with a small stadium; restaurants; recreational businesses (like mini-golf, batting cages, or arcade games); and shops. The concept plan proposes that these uses be situated on about 75 acres along Shenango Road and Route 351.

The last important component of this plan is open space and buffers. The plan sets aside 137 acres to protect streams and steeply sloped land and to screen residential properties from higher intensity uses.

<table>
<thead>
<tr>
<th><strong>Location:</strong></th>
<th>East of PA Turnpike (I-76) and I-376 Interchange, Big Beaver Borough (Region 1)</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Number of Acres:</strong></td>
<td>363 acres</td>
</tr>
<tr>
<td><strong>Current Use(s):</strong></td>
<td>Turnpike Distribution Center (27 acres) Remainder is farmed or undeveloped.</td>
</tr>
</tbody>
</table>
| **Proposed Use(s):** | Light manufacturing, warehousing & distribution (123 acres)  
Hotel & water park (16 acres)  
Tourism-related retail (33 acres)  
Sports complex (27 acres)  
Open space & vegetated buffers protect steep slopes and stream corridors as well as screen adjacent residences from the development (137 acres) |
| **Current Zoning:** | Highway commercial |
| **Changes Needed:** | None. Allows for all proposed uses. |
| **Features:** | This development plan has two main components:  
1) A light manufacturing and distribution complex expanding upon the existing Turnpike Distribution Center  
2) Recreational and tourism-related retail that complements nearby tourist destinations: BeaveRun Motorsports and Mines & Meadows ATV Park. |
| Benefits:                   | Creates a manufacturing and distribution complex with easy access to two interstate highways. |
|                           | Enhances the area as a recreational & tourist destination. |
|                           | Provides needed services to travelers since nearest PA Turnpike rest stop was closed. |
| Constraints:              | Steep slopes, drainage ways and a stream limit buildable area and should be preserved. |
|                           | Route 351 is narrow and should be improved to accommodate increased traffic. |
|                           | North side of Route 351 remains residential and should be buffered from new development. |
The development should include landscaping and}

**Ponding in Low Design**

Parking lots should be designed to include solutions

**Stormwater Control**

Highly vegetated or "green" building roofs

Ponding parking lots with vegetated islands, and

ponding. These should include stormwater storage

Ponding. These practices include dramatic savings,

**Parking Lot Design**

To reduce the impacts of excessive paved areas,

are designed to minimize both management

To reduce the impacts of excessive paved areas,

are designed to minimize both management

To reduce the impacts of excessive paved areas.
MIDLAND TARGET ECONOMIC DEVELOPMENT SITE (REGION 1)

Midland Borough, located on the Ohio River in the far western part of the County, has been experiencing a renaissance due to investment by the Pennsylvania Cyber Charter School, located in the Borough. As a result, the state-of-the-art Lincoln Park Performing Arts Center was built and several downtown buildings have been and are being renovated for use as office space. Midland Borough is also one of the ten Rivertowns participating in Beaver County’s Main Street Program and streetscape improvements are currently being installed along Midland Avenue. This concept plan builds on these successes.

The majority of Midland’s target economic development site is comprised of the approximately 400-acre former Crucible Steel site. About 156 acres are currently occupied by active industrial businesses. Most of the remaining “brownfield” parcels are owned by the Corporation for Economic Development and by Centennial Capital. The eastern part of the site is a 33-acre Keystone Opportunity Zone. This portion has water and sewer infrastructure and Act 2 environmental cleanup is underway. The central and western portions of the site still require environmental cleanup and extension of utilities.

The concept plan envisions redevelopment of the former Crucible site for three main uses. About 108 acres surrounding active industrial uses are designated for similar industrial purposes. These are located on the eastern two-thirds of the site. The western 52 acres, closest to the Spring Lane neighborhood, are proposed for redevelopment as a business park. The land between these uses, about 53 acres, is designated as light manufacturing, to transition from the high-impact industrial area to the lower-intensity business uses. Another 31 acres is set aside buffer area.

Midland’s target site also encompasses commercial, institutional, and residential properties within and in close proximity to the Borough’s Main Street district. The Borough is undertaking activities through the Main Street program to revitalize the downtown through streetscape improvements, façade enhancements and efforts to attract new businesses. The plan incorporates and supports these efforts. In addition, the concept plan designates the West End and Spring Lane neighborhoods, and an area of apartments on Midland Avenue between 10th and 12th Streets, for residential rehabilitation. These areas contain a high proportion of blighted or substandard housing that should be targeted either for restoration or for demolition and redevelopment. Because these neighborhoods are located in close walking distance to the central business district, rehabilitation will support the efforts to revitalize the downtown. A nonprofit group, West End Renaissance, is working to identify blighted homes and seek funding for demolition and construction of new affordable housing. The plan also incorporates a proposal to redevelop the Hillcrest Manor apartment complex into a mixed-use development of housing and offices.

The Midland concept plan also envisions recreational improvements to the downtown. It proposes that blighted properties along Railroad Avenue (located between Midland Avenue and the former Crucible site) be redeveloped over time into a greenway that would accommodate a multi-use trail. This trail would form a part of a proposed trail network extending into Ohio proposed by the Beaver County Greenways and Trails Plan. Moreover, the plan incorporates existing plans by the Midland School district to redesign the park at 13th Street and Midland Avenue to include a new Early Childhood Center surrounded by public recreational facilities such as ballfields, a reconstructed track, basketball courts and a new playground. It also supports the Borough’s efforts to rebuild an existing playground in the Spring Lane neighborhood as part of its Elm Street program.

Visual improvements to the Borough are also proposed. The concept plan proposes to create a “green” eastern gateway to the Borough by replacing an area of strip commercial on Midland Avenue across from the 13th Street park with landscaped open space. The Borough’s Elm Street project to improve the playground, mentioned above, would also serve to create an attractive western gateway to the town. Finally, the plan proposes that streetscape improvements be extended beyond the Main Street district to other parts of Midland Avenue. Because funds are in short supply, these enhancements may be more limited, like planting of street trees and/or hanging of flower baskets or banners.
Finally, the concept plan proposes two important transportation-related improvements. The first would establish a designated truck route through the industrial site and away from the pedestrian-oriented downtown shopping district. Signage would prohibit truck traffic (except local deliveries) from Midland Avenue between 3rd and 14th Streets and direct trucks to use a newly constructed road paralleling Midland Avenue on the former Crucible property. The best location and design of the new truck route will require additional study. In addition, to alleviate serious parking shortages during events at the Performing Arts Center, the plan identifies an area at 10th Street and Railroad Avenue that may be suitable for a new parking facility, such as a garage. Additional parking areas are also shown in a few locations off Railroad Avenue behind Midland Avenue businesses. Their location is purely conceptual. Location of future parking facilities in the Borough will require further study.

<table>
<thead>
<tr>
<th>MIDLAND BOROUGH TARGET ECONOMIC DEVELOPMENT SITE</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Location:</strong> Former Crucible Site; downtown areas &amp; surrounding neighborhoods, Midland Borough (Region 1)</td>
</tr>
<tr>
<td><strong>Number of Acres:</strong> Crucible Site: 300 acres</td>
</tr>
<tr>
<td><strong>Current Use(s):</strong> Crucible site: Industrial (156 acres) &amp; brownfields (244 acres) Downtown areas: Commercial, office &amp; residential</td>
</tr>
</tbody>
</table>
| **Proposed Use(s):** Crucible Site:  
  - Industrial (108 acres)  
  - Light manufacturing (53 acres)  
  - Business park (52 acres)  
  - Buffer Area (31 acres)  
  **Downtown areas:**  
  - Infill commercial & office  
  - Greenway with recreational trail  
  - Increased parking including parking garage at 10th Street  
  **Residential areas:**  
  - Rehabilitation and demolition/infill  
  - Mixed use redevelopment (office/housing) |
| **Current Zoning:** Crucible Site: I-2  
Downtown areas: I-1, C-1, C-2, R-2 & R-3 |
| **Changes Needed:** Yes. Would have to permit business park (office) uses in I-2. Other uses permitted. |
| **Features:** The plan for Midland includes three main components:  
1) Redevelopment of the former Crucible site to include:  
  - New industrial uses surrounding active heavy industry;  
  - Light manufacturing in the center; and  
  - Office park at the western end.  
2) Downtown enhancements including:  
  - An improved gateway with additional green space;  
  - Streetscape improvements to gateway;  
  - Parking near performing arts center and shops; and  
  - A greenway & trail corridor along Railroad Avenue.  
3) Residential rehabilitation including:  
  - West End and Spring Lane neighborhoods  
  - New mixed use (residential/office) development at Hillcrest Manor.  
Other features include traffic improvements:  
  - All truck traffic (except local deliveries) diverted from Midland Avenue through industrial site. |
<table>
<thead>
<tr>
<th>Benefits:</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Compatible reuse of the Crucible site</td>
</tr>
<tr>
<td>• Strengthening of Main Street revitalization</td>
</tr>
<tr>
<td>efforts</td>
</tr>
<tr>
<td>• Blight reduction</td>
</tr>
<tr>
<td>• Removal of heavy truck traffic from central</td>
</tr>
<tr>
<td>business district</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Constraints:</th>
</tr>
</thead>
<tbody>
<tr>
<td>Former Crucible Site:</td>
</tr>
<tr>
<td>Limited site access; no river access.</td>
</tr>
<tr>
<td>Downtown areas:</td>
</tr>
<tr>
<td>Multiple owners.</td>
</tr>
</tbody>
</table>
Brownfield Redevelopment and Business Park.

Brownfield redevelopment at the former Crucible Steel site should take into consideration the site's proximity to residential neighborhoods and a redeveloping downtown commercial district. Site development should be compatible and use buffering between incompatible uses wherever possible.

In addition, the development should incorporate best practices to control stormwater run-off and reduce the heat island effect. These practices are described and depicted in the Big Beaver Concept Plan.

Landscaping Requirements for Non-Residential Uses

(a) Purpose: The purpose of this Section is to define the landscape requirements for nonresidential uses in order to:

(b) Provide a quality environment throughout the business and industrial areas, which includes requirements for plantings in new and reuse developments to provide shade, beauty, and environmental benefits (air quality, absorption of stormwater, prevention of soil erosion, etc.) to the community.

(c) Reduce the appearance and desirability of the business and industrial areas, to enhance property values and to promote economic development and reinvestment in the community.

(d) Better define and control traffic patterns within parking areas and along streets, thus increasing safety. Curbing, trees, plantings and similar measures serve to delineate travel lanes from parking area use to provide a traffic calming effect to slow traffic both on and off public streets.

(e) Design improved and safer access within and between properties for pedestrians.

(f) Provide effective noise, pollution and visual privacy buffers for residential properties adjacent to business or industrial developments.

Buffer Yard and Screening Requirements

The purpose of this Section is to set standards to buffer or screen incompatible uses in order to minimize negative impacts on neighboring properties.

(a) Buffer Yard Requirements: Where any major, minor or industrial nonresidential development borders a residential zoning district or use, or a public or private school or a church, buffer yard option A or B shall be required along the entire length of all abutting property lines. The buffer yard shall not be required within the future right-of-way of any streets or in any location where it would interfere with the greenway and/or vehicle sight distance or safety.

(b) Buffer Yard Options

Buffer Yard Option A:
A 50-foot-wide strip containing the following minimum planting specifications per 100 feet of buffer yard length:

- Three canopy trees + six ornamental trees + 10 evergreen trees (≈ 29 trees total) per 100 feet of buffer yard length.

Buffer Yard Option B:
A 20-foot-wide strip containing a masonry wall in accordance with City standards, of a minimum length of 6 feet or a solid evergreen hedge with a minimum height of 6 feet, of 6 feet located along the property line, plus the following plantings within the remainder of the 20-foot-wide strip:

- Three canopy trees + six ornamental trees + five evergreen trees (≈ 14 trees total) per 100 feet of buffer yard length.
Circulation Improvements

Improving vehicular and pedestrian circulation through downtown Midland is an important objective of the concept plan. Truck traffic should be directed away from Midland Avenue to a new truck route through the industrial and business park. This would not include local deliveries to Main Street businesses. Directional signage would be installed on Midland Avenue.

In addition, the illustration below shows a corridor similar to what is envisioned for Railroad Avenue. Underutilized and dilapidated structures could be replaced with a multi-use trail, parking to the rear of Midland Avenue businesses, a parking garage, and landscaping.

Infill Housing

Improving residential neighborhoods like the West End and Spring Lane neighborhoods can be accomplished through rehabilitation and/or demolition and infill of substandard housing. New homes should be architecturally compatible with surrounding structures, similar in style, materials, height, and setbacks. Homes should incorporate features like front porches or stoops to encourage a sense of community.
ROCHESTER TARGET ECONOMIC DEVELOPMENT SITE (REGION 2)

This concept plan builds on two significant initiatives in the works in Rochester Borough — the Transit-Oriented Development (TOD) being advanced by Rochester Borough, Rochester Borough Development Corporation, and the BCTA and plans to redevelop riverfront property by a private developer. The site incorporates about 97 acres of downtown and riverfront property.

The Borough created a Steering Committee that involved many stakeholders in the community. The Steering Committee recently completed a TOD Study that was prepared with a grant obtained by the Borough of Rochester. The resulting TOD Plan proposes targeted downtown improvements centered around the Rochester Transportation Center. Key features of that plan include a traffic roundabout at the intersection of Brighton Avenue, Adams Street and Rhode Island Avenue; reconfigured parks; new commercial, office, and mixed use buildings; and relocation of parking primarily to the rear of buildings. The concept plan incorporates the TOD Plan prepared by Strada Architects in its entirety. This plan also suggests that the TOD include space for an indoor market that would create a unique destination to draw people into the downtown. This space could be designed to accommodate a variety of uses such as farmers’ markets, flea markets or antiques markets, thereby making it a year-round destination.

Redevelopment of the riverfront envisions expansion of Riverfront Park to include the area now occupied by the sewage treatment plant and several industrial uses. The expanded park could incorporate features proposed in the Master Plan previously prepared for the Borough, such as an amphitheater, overlooks, trails and vendors. The eastern part of the riverfront would be redeveloped as a combination of retail, office and residential uses. Because new retail at the riverfront is likely to compete with efforts to reinvigorate downtown businesses, it is recommended that the percentage of retail be kept to a minimum. Possible uses could include restaurants or recreational businesses that would benefit from proximity to the riverfront. Greater emphasis should be placed on offices and residential units that are enhanced by river views. Parking is proposed for the property enclosed by the ramp from the downtown.

Finally, the concept plan proposes that there be greater connectivity between the downtown and the riverfront. The main point of access to the riverfront is across a five-way intersection at the foot of Brighton Avenue. The plan notes that improvements at this intersection are needed to improve pedestrian and vehicle safety and mobility. These improvements would include crosswalks or an overpass, pedestrian signals, curb cuts and better sidewalks. A loop trail would connect the downtown to the riverfront. An ADA-compliant elevator/stairway from the Rochester-Bridgewater Bridge to Riverfront Park would create an alternate access point to Riverfront Park. Finally, a system of pedestrian paths and sidewalks is proposed throughout the riverfront site, linking the mixed use development and the park.

<table>
<thead>
<tr>
<th>Location:</th>
<th>Downtown Rochester (Main Street and TOD Districts) Rochester Riverfront (Region 2)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Number of Acres:</td>
<td>TOD – 78.4 acres&lt;br&gt;Riverfront – 18.7 acres&lt;br&gt;TOTAL – 97.1 acres</td>
</tr>
<tr>
<td>Current Use(s):</td>
<td>Downtown: Commercial, Residential, Institutional, Transportation&lt;br&gt;Riverfront: Industrial, Commercial, Park</td>
</tr>
<tr>
<td>Proposed Use(s):</td>
<td>Downtown: Transit Center Improvements and Future Expansion&lt;br&gt;Infill Commercial &amp; Housing&lt;br&gt;Riverfront: Retail (2.6 acres)&lt;br&gt;Mixed Use (office/residential) (3.3 acres)&lt;br&gt;Parking (1.9 acres)&lt;br&gt;Expansion of Riverfront Park (10.9 acres)</td>
</tr>
</tbody>
</table>
| Current Zoning: | TOD District: C (Community Business), M (Mixed Use), R-3 (High-Density Residential)  
Riverfront: Special Use. Borough recently amended ordinance to make mixed use development a permitted use. |
|----------------|--------------------------------------------------------------------------------------------------|
| Changes Needed: | TOD District: Would need to amend to allow for mixed-use buildings as proposed by the TOD Plan. Investigate use of form-based zoning and/or commercial design standards.  
Riverfront: None. |
| Features: | **Downtown:** This plan adopts the recently completed TOD Plan for downtown Rochester:  
- Transit Center Renovations and Future Expansion  
- A roundabout improves circulation at the intersection of Brighton Ave, Rhode Island Ave and Adams Street and improves access to the Downtown.  
- Infill Development in the downtown includes new office, commercial and mixed use (retail/residential) buildings.  
- Most parking is moved to the interior of lots with increased capacity.  
- Future addition: indoor market to attract people into the downtown. Could accommodate farmers market, antiques market and other vendors at varying times.  
**Riverfront:**  
- Redevelop easternmost parcels as mixed use: retail, office & residential, taking advantage of river views.  
- Expand Riverfront Park into area currently occupied by wastewater treatment plant.  
- Create new parking in area surrounded by overpass.  
**Connectivity:**  
- Develop a loop trail connecting downtown to riverfront.  
- Improve intersection at foot of Brighton Ave with crosswalks, curb cuts and better signalization.  
- Create pedestrian walkway on outer side of overpass.  
- Develop stairs/elevator access from Rochester-Bridgewater bridge to park. |
| Benefits: |  
- Links transit improvements with downtown revitalization  
- Creates a new downtown destination (market) that builds on the “local foods” movement and the existing antiques business.  
- Improves connection between downtown and the riverfront  
- Provides increased public park land and public riverfront access. |
| Constraints: |  
- Much of riverfront lies within the 100-year floodplain  
- Riverfront retail will compete with downtown revitalization efforts. Heavier emphasis should be on office and residential uses (which also benefit from views).  
- There is only one means of car/truck access to the riverfront (plus one emergency exit across railroad tracks).  
- The intersection at the foot of Brighton Ave is heavily trafficked and should be further studied to determine best means of providing safe pedestrian/bike access.  
- Continued presence of scrap metal yard diminishes the appeal and value of the site. Heavy truck traffic presents safety issues. |
Connectivity

Creating improved access between downtown Rochester and the riverfront is a goal of the redevelopment plan. The two sites are currently separated by a set of railroad tracks and Routes 65 and 31. Access from the foot of Brighton Avenue requires crossing a five-way intersection. The photo-simulation shown below illustrates the types of improvements that should be made to enhance pedestrian mobility and safety. These include more visible crosswalks, improved signalization and directional signage.

Another strategy would be construction of an overpass that would take pedestrians and cyclists over the intersection and connect to the ramp to the riverfront. Examples shown below include the overpass to Washington’s Landing (Herr’s Island) and the pedestrian/bicycle connector to the Hot Metal Bridge in Oakland.

Commercial infill

The Transit-Oriented Development Plan calls for infill development in several areas of the downtown. The illustration above shows how a typical substandard building can be transformed into an attractive storefront. The new building maintains the scale and style of the urban landscape and is set against the sidewalk. The inclusion of large windows creates an inviting facade that is appealing to pedestrians. Other features include well-designed lighting and signage as well as the additional of street trees.
This site is comprised primarily of the brownfield sites formerly occupied by LTV Steel located along the Ohio River in the City of Aliquippa, Hopewell Township, Center Township and the Borough of Monaca. The largest of the target economic development sites, it covers approximately 566 acres. Nearly half of the site is in use for industrial, light manufacturing and distribution purposes (251 acres) and institutional uses (16 acres). The undeveloped parcels are owned by three landowners: the Corporation for Economic Development; Bet-Tech International; and Aliquippa Tin Mill L.P., a joint venture between CED and C.J. Betters Enterprises. Most of these parcels still need environmental cleanup and utilities.

The concept plan proposes that most of the available land south of the West Aliquippa neighborhood (139 acres) be redeveloped for industrial purposes. This would allow for heavy industry, but also permit lower intensity light manufacturing, warehousing and distribution uses. The parcels east and north of West Aliquippa (141 acres) are designated as a business park. These parcels surround the existing Beaver County Jail. Potential uses in this area include offices, other institutional uses, as well as private recreational businesses like a marina. A small area south of Monaca would also be redeveloped for industrial uses, extending the existing industrial area.

The plan also proposes that property be set aside as park or buffer where feasible. The City of Aliquippa has expressed a desire to create public access to the Ohio River. Therefore, the Plan shows a corridor of open space along an existing culvert leading from the tunnel under Route 51 to the river. It also creates a small area of parkland along the riverfront with an observation point. Because this land is privately owned, the City would have to negotiate with the landowners to acquire this property. A small planted buffer is also recommended screening the West Aliquippa neighborhood from the industrial development surrounding it.

A new Ohio River crossing is proposed connecting Route 65 to Route 51, with ramp access to the site. The location and configuration of the bridge are depicted in the New Bridge Access Site Plan. The location approximates Alternate 1B from a previous PennDOT plan for the Ambridge/Aliquippa Bridge project. This new crossing would connect to Route 65 at Baden (using an existing overpass over the railroad tracks) and to Route 51 at the West Aliquippa overpass. This crossing would provide an alternate access point to the site.

In addition, the concept plan incorporates plans currently being developed to relocate Bike Route A from Route 51 to the former LTV site. The trail would follow the main road through the site. Opportunities to create loops toward the river can be explored. This trail would form a portion of a larger trail network linking to the Montour Trail in Allegheny County and the Columbiana Trail in eastern Ohio.

Finally, this concept plan incorporates and supports two ongoing efforts to improve downtown Aliquippa. The first is the Main Street District along Franklin Avenue and the work being done to improve the downtown business district through streetscape improvements, business development and the like. The second is the City of Aliquippa’s ongoing revitalization plan for lower Franklin Avenue. Because the plan is in its early stages, our concept plan only shows the boundaries of the subject area. Preliminary plans show several redevelopment options incorporating new commercial and mixed use buildings, residential buildings, street access, and landscaped areas.

| FORMER LTV TARGET ECONOMIC DEVELOPMENT SITE |
|-------------------------------|---------------------------------|
| Location:                     | Brownfield sites along west bank of the Ohio River, |
|                               | City of Aliquippa, Hopewell Twp, Center Twp, and Monaca Bor. (Region 3) |
| Number of Acres:              | 566 acres |
| Current Use(s):               | • Industrial; light manufacturing and distribution (251 acres) |
|                               | • Institutional (jail) (16 acres) |
| Proposed Use(s): | • New industrial (149 acres)  
• Business park (141 acres)  
• Open space/park/public river access (9 acres) |
| Current Zoning: | Aliquippa: Industrial w/ Riverfront Resource Overlay  
Hopewell: Riverfront Industrial  
Center: Industrial  
Monaca: Riverfront Business Park |
| Changes Needed: | None. |
| Features: | • New Industrial redevelopment in and around existing heavy industrial uses.  
• Business park east and north of West Aliquippa (surrounding the jail) with possible marina or other entertainment uses.  
• Public riverfront access along existing culvert opposite tunnel from downtown Aliquippa; riverfront park  
• Green buffers separating industrial uses from West Aliquippa neighborhood  
• Trail connection along public right-of-way with potential for loops with river views  
• New river crossing with ramp access to the site (future) |
| Benefits: | • Productive re-use of brownfield site  
• Improved access to the site (currently limited to the tunnel in the south and from West Aliquippa in the north)  
• Supports City of Aliquippa’s revitalization plans for lower Franklin Avenue  
• Connection of downtown to the riverfront  
• Removal of Bike Route A from Route 51  
• Direct connection between Route 65 and Route 51 |
| Constraints: | • Additional environmental cleanup needed in some areas  
• Potential conflicts between heavy industrial uses and recreational uses (park; trail)  
• New river crossing has been studied, but is not planned for funding (not included in the TIP) |
New Bridge Access Site Plan

The concept plan depicts an additional entry to the site. The improved access is part of a proposed new river crossing that would create a direct connection between Route 65 at Baden to Route 51 at West Aliquippa. A ramp from the bridge would carry traffic to the main connector road on the site. To provide efficient and safe access, a traffic signal and turning lane would be installed on the bridge at the ramp. Similar ramp designs can be seen leading to the Waterfront in Homestead and Washington’s Landing on Herr’s Island.
Brownfield Redevelopment

The former LTV site in Aliquippa, Center, Hopewell and Monaca provides opportunities for industrial, business park, recreation and greenway uses. The redevelopment of this site is extremely important to Beaver County's economy, ecological environment, and social environment. The example shown below details the redevelopment of a brownfield site that is very similar to the LTV site. This plan demonstrates good design principles to follow as part of the LTV site's redevelopment. These principles will not only help create an attractive development that is oriented towards the river and connected to recreational activities, but also one that is environmentally sensitive.

Screening and Planting Islands

Screening is used to block views of visually unattractive objects, structures, or areas. Screens include fencing or vegetation and can be low to the ground or higher depending on what needs to be screened. Parking lots, especially when located next to a major road, can be visually unattractive. The bottom photo shows how a low hedge is used to help screen views of a parking area. In other cases, such as in the top photo, screens are used to soften and hide large buildings located across the street from residential properties.

Planting islands increase the visual appearance by breaking up and softening large expanses of asphalt. They can also help screen parking from the road.

- Create an attractive entrance with signage and landscaping.
- Orient industrial and office buildings towards the river.
- Require trees and other landscaping along access roads and in parking lots to break up large expanses of asphalt and reduce the heat island effect.
- Install stormwater swales to filter pollutants and reduce stormwater runoff.
- Wherever possible, create access to river views with trail spurs and overlooks.
Accommodating cyclists within an industrial site and business park will require careful design to ensure the routes are well marked and separated from the road right-of-way where possible. Where routes converge, clearly designated bike lanes and signage should be used to alert drivers that they must share the road with cyclists.

To take advantage of views over the Ohio River, the concept plan proposes a series of overlooks. These may consist of simple grassy areas or structures built out over the river, as depicted above.
| Benefits: | This development builds on the existing retail center, but adds residential, office and hotel uses that help support retail uses. |
| Constraints: | - Forested steep slopes, viewsheds & wetlands limit the buildable area and should be preserved.  
- Some adjacent retail buildings are empty and backs of buildings face the development site. They are under separate ownership.  
- New road access is separate from existing mall circulation roads. Connections are needed. |
Retail Redevelopment
- Redesign vacant commercial properties to transition between mall and new development
- Improve facades facing new development
- Buffer parking lots from street
- Add sidewalks, landscaping, and street trees

Business Park
- New office buildings
- Parking to the side or rear
- Sidewalks and trails
- Landscaping and street trees

Convention Center and Hotel
- Facilities for meetings and events
- Ample parking with landscaped medians
- Walking trail

Public Transit Stop

Retail Corridor
- Small retail services to compliment businesses and hotel, including banks, restaurants, office supply stores, etc.
- Parking to side and rear
- Sidewalks and street trees
Multi-family Development

The plan includes the addition of multi-family housing (townhomes, apartments and/or condominiums) that would take advantage of the proximity to shops and services as well as views across the river. The examples below show well-designed, pedestrian-oriented multi-family housing developments in the Pittsburgh Region: townhomes from Summerset at Frick Park and apartments at the Waterfront in Munhall. Homes have small front yards and are set close to the sidewalk. Parking is on-street or to the rear. Street trees and grassy medians soften the landscape.

Transit, Pedestrian, and Bicycle Improvements

In order to encourage transit and multi-modal transportation, it is important to provide the improvements to make transit, pedestrian, and bicycle use appealing to potential users. This example, in State College, Pennsylvania, serves as a best practice model of integrating transit, pedestrian, and bicycle uses with one another within a retail and commercial development. This internal network is connected to the surrounding neighborhood and community through a shared use path that parallels State Business Route 322 through the heart of this district.
Statement of Compatibility

Sound land use planning cannot be conducted in a vacuum. The County’s goals and future development plans need to be viewed within a larger context to ensure that development patterns are consistent with regional patterns as well as statewide goals. This section evaluates the compatibility of the proposed future land use plan with 1) land uses in surrounding Counties; and 2) the Keystone Principles.

REGIONAL COMPATIBILITY

Every effort was made to consider existing land uses and plans in surrounding counties when developing the Future Land Use Plan. For the most part, proposed new development in Beaver County is limited and most efforts are focused on redevelopment of existing places. Redevelopment of former industrial sites along the Ohio River is consistent with redevelopment patterns in adjacent Allegheny County communities. Similarly, improvements to the I-376 corridor and its interchanges dovetail with Allegheny County’s efforts to develop the airport corridor.

Growth in neighboring Butler County was considered when recommending that the primary areas for new residential growth be targeted in the eastern part of the County. Moreover, the plan proposes a better transportation connection between these growth areas along Freedom-Crider Road. This is compatible with similar efforts in Cranberry Township to improve mobility along Freedom Road.

Proposed development in the northern part of Beaver County is limited. Like Lawrence County, growth in Beaver County is projected along the I-376 and Route 18 corridors. Otherwise, most land is designated as Rural Resource Area, allowing for low density development consistent with the predominantly agricultural and forested land uses across Beaver County’s northern border.

Finally, no new substantial growth is proposed near Beaver County’s southern and western borders shared with Washington County; Columbiana County, Ohio; and Hancock County, West Virginia. The Future Land Use Map designates these areas as Rural Resource Areas, focused on preservation of natural and agricultural resources and low density, predominantly residential development. Similarly, Beaver County’s southern and western neighbors have no plans to develop areas close to Beaver County in the foreseeable future. These areas are characterized by farmland, parks and recreation land, and wildlife management areas.

CONSISTENCY WITH THE COMMONWEALTH’S KEYSTONE PRINCIPLES

The County’s goal and plans for future land use also reflect the Keystone Principles which were adopted by the Commonwealth to guide growth and promote conservation.

- **Redevelop First.** The Future Land Use Plan stresses redevelopment over new development. It supports revitalization of existing downtowns and limits new commercial expansion to a few areas in close proximity to existing commercial centers. It focuses on rehabilitation of existing residential neighborhoods rather than continued expansion of housing into undeveloped areas. And it targets abandoned or underutilized industrial sites for various types of reuse (industrial; mixed use; recreational).

- **Provide Efficient Infrastructure.** The Plan recommends that existing roads be upgraded to create better mobility between population centers and major destinations. This includes a significant upgrade to provide for improved east-west travel between high-growth communities and the Pittsburgh International Airport. In the few areas where new growth is targeted, the plan proposes transportation improvements to create better access, including public transit improvements, bike trails and pedestrian connections. New
development is limited to areas with water and sewer infrastructure or those where service can be easily extended.

- **Concentrate Development.** For the most part, the Plan focuses development in or adjacent to existing communities. Housing rehabilitation or infill is proposed in older communities. Where new development is planned, its footprint is limited and located in areas with or directly adjacent to public water and sewer.

- **Increase Job Opportunities.** A major focus of the Plan is to develop/redevelop land for uses that create jobs. Downtown revitalization seeks to support employment by local small businesses. “Brownfield” sites are targeted for primarily industrial or business commercial uses. Efforts have been made to designate more sites for uses that provide high-paying, skilled jobs rather than lower-wage service and retail jobs.

- **Foster Sustainable Businesses.** The Plan advocates attracting sustainable businesses to its development and redevelopment sites. This includes attracting new businesses that are end users of materials manufactured by existing businesses to reduce transportation and energy consumption. Promotion of renewable energy initiatives, like small hydropower, may boost the County’s economic opportunities. The Plan also advocates preservation of agricultural and rural lands that support important natural resource-based businesses like farming, responsible forestry, fishing, recreation and tourism. The Plan’s focus on reuse of existing places with infrastructure promotes economic development that is compact, energy efficient and conserves resources.

- **Restore and Enhance the Environment.** The Plan proposes cleanup and reuse of brownfield sites. Revegetation, use of porous pavements, and buffering of rivers and streams will help reduce erosion, water pollution, stormwater runoff, and other environmental impacts. In addition, designation of rural resource areas will encourage low-impact development in the areas where the County wants to conserve important agricultural and natural resources. The environment will also be enhanced by the creation of conservation greenway corridors, which were proposed by the Beaver County Greenways and Trails Plan and are incorporated into this Plan.

- **Enhance Recreational and Heritage Resources.** The County’s ongoing commitment to improving its recreational amenities is supported by this Plan. It incorporates the recommendations of the County’s Comprehensive Parks, Recreation and Open Space Plan, its Greenways and Trails Plan and the Parks Master Plans. Moreover, this Plan promotes opportunities to create and strengthen access to the County’s rivers wherever possible. The Plan’s focus on redeveloping existing places also bolsters support for its historic and cultural resources.

- **Expand Housing Opportunities.** The Plan recommends that a wide variety of housing be created to meet the needs of all residents. It targets older neighborhoods with quality housing stock for rehabilitation or for demolition and construction of infill housing. These neighborhoods are close to jobs, public transit, services, schools and other existing infrastructure. The Plan also identifies limited new areas in the high growth corridor where new housing is appropriate. It advocates support for building or improving housing for the elderly and disadvantaged populations.

- **Plan Regionally; Implement Locally.** This Plan promotes a regional vision. It has been developed with broad public participation as well as attention to local planning efforts. However, realization of this Plan cannot occur without collaboration between the County and its municipal partners. The County is committed to partnering with municipalities to provide education and technical assistance needed to achieve this vision at the local level.

- **Be fair.** This Plan is equitable. It distributes development and conservation areas among the three planning regions. It allocates target economic development sites among urban, suburban and rural communities and in disadvantaged as well as more affluent municipalities. In short, this Plan strives to provide all residents with a share of the County’s future prosperity.
SECTION III –
The Action Program
Introduction

Section III answers the question “How do we get there?” by creating an action program for implementation. It begins by setting forth recommendations to address the following issues identified by Beaver County:

- Recommendations regarding present and future roles of County public and private for-profit and non profit economic development entities, as well as a strategy for prioritization of projects.
- A strategy on effective intergovernmental cooperation and support for multi-municipal, county and local government planning and implementation; and
- Strategies for examining alternative energy sources

This Section also includes specific strategies for achieving the vision, goals, and objectives that were developed for each of the following planning elements:

- Land Use (including Agriculture)
- Housing
- Economic Development
- Transportation
- Public Facilities and Utilities
- Community Facilities and Services
- Historic Sites and Preservation
- Environmental Features
- Parks and Recreation

The action program serves as a guide for municipal officials, local agencies and other parties responsible for carrying out the plan. The detailed tables list specific strategies, priorities, lead and participating parties, and potential funding sources. The following definitions aid in interpreting the action plan:

- **Strategy:** A plan of action intended to reach a specific goal.
- **Priority:** A classification of each strategy based on time sensitivity for taking action:
  - Immediate (I) = with the first year
  - High (H) = 1 to 3 years
  - Moderate (M) = 4 to 7 years
  - Low (L) = 8 to 10 years
  - Ongoing (O) = strategies requiring continuous implementation

- **Lead and Participating Parties:** Those agencies, organizations, or public entities responsible for taking action.
- **Potential Funding Source:** Agencies that support the action to be taken.

A key component of the action program is the identification of potential funding sources that are available to conduct particular plan strategies, when available. Technical and financial assistance is available from county and state programs, as well as non-profits and foundations. In most instances, municipal matching funds are required for grant funding. **Appendix 10** includes a reference list of Funding and Technical Assistance Resources that the lead and participating parties can use to seek funds and technical assistance for plan implementation.
Economic Development Structure and Prioritization

This Section puts forward a Plan regarding the future roles of County economic development entities and a strategy for prioritization of development projects. A well-coordinated structure will facilitate the advancement of the target economic development sites and other key initiatives the County seeks to move forward.

Currently, economic development is handled by various County entities as well as the County’s 54 individual municipalities. One of the Plan’s primary recommendations is the establishment of an Economic Growth Commission (EGC), an entity that would bring together all parties to share information and discuss priorities for economic development projects of County-wide significance. By working together to advance projects, the County will be better positioned to secure scarce grant funds. In addition, the EGC would coordinate the County’s marketing activities. (see Strategies D-7A, D-8A, D-8B, D-9A, and D-9B, below).

The EGC would be made up of eleven (11) voting members appointed by the County Commissioners. Voting members would represent County organizations with significant decision-making and fiscal authority in County-wide economic development activities. Advisory members would attend meetings to provide feedback and share specific expertise. The proposed structure of the EGC is illustrated in Figure 3-1, whereas its functions are depicted in Figures 3-2 and 3-3.

Figure 3-1

STRUCTURE OF BEAVER COUNTY ECONOMIC GROWTH COMMISSION

VOTING MEMBERS (11):
- County Commissioners plus representatives from 8 organizations (appointed)

COUNTY COMMISSIONERS (3)
- Appoint voting members
- Oversight

PLANNING COMMISSION (1)
- Planning expertise

REDEVELOPMENT AUTHORITY (1)
- Economic development and financing expertise

CORPORATION FOR ECONOMIC DEVELOPMENT (1)
- Economic development and financing expertise

CONSERVATION DISTRICT (1)
- Environmental Permitting and Expertise

MUNICIPAL OFFICIALS
- Local knowledge
- Land use authority

REAL ESTATE DEVELOPERS
- Private investment

NONPROFITS, like:
- Starting Gate
- CareerLink/Job Training of Beaver County
- Land trusts/conservancies

FEDERAL AND STATE REPRESENTATIVES
- Political support

CHAMBER OF COMMERCE (1)
- Private sector business and marketing experience

HERITAGE VALLEY HEALTH SYSTEM (1)
- Health and welfare

COMMUNITY COLLEGE OF BEAVER COUNTY (1)
- Education and job training

COMMUNITY DEVELOPMENT PROGRAM (1)
- Expertise in downtown redevelopment

OTHER COUNTY AGENCIES, like:
- Recreation and Tourism
- Workforce Investment Board

OTHER ORGANIZATIONS, like:
- Universities
- Unions
- Housing Authority
- Transit Authority
- Agricultural Land Preservation Board
- Minority Coalition
- Economic Development Authority
- Industrial Development Authority

ADVISORY MEMBERS:
- Invited to participate in quarterly meetings
- Bring specific expertise or authority

Economic Growth Commission (EGC)
The EGC would not have staff and would not supplant the roles of its member organizations, nor would it create another layer of approval for County projects. The EGC would strive to reach agreement among its members on which projects to pursue first and how best to leverage funding. Projects would be evaluated using criteria agreed to by the EGC. Such criteria should incorporate, at a minimum, the Commonwealth’s Keystone Principles. Implementation would continue to be executed by the organization responsible for the project with support from its EGC partners.

It is recommended that meetings of the EGC be held regularly (e.g., quarterly) to ensure that all parties are kept informed about proposed projects and grant opportunities, as well as progress on ongoing projects and grants that have been secured.
This section consolidates many of the recommendations included in the tables below into a strategy for strengthening intergovernmental cooperation in Beaver County. Currently, Beaver County municipalities are cooperating in a number of important ways. These efforts include the following:

**Beaver County Regional Council of Governments (COG)**

The COG includes members from approximately 38 of Beaver County’s 54 municipalities, as well as 3 schools/school districts, a sewer authority and a business association. Members meet monthly to discuss issues and share solutions. The COG also coordinates joint bidding services for commodities such as road paving materials, road salt, fuel, and traffic signs.

**Rivertowns Partnership**

Representatives of the County’s ten Main Street communities work together to discuss and prioritize streetscape and other projects, as well as seek grant funding.

**Multi-municipal Comprehensive Plans**

To date, four multi-municipal comprehensive plans involving 18 Beaver County municipalities have been undertaken/adopted.

**Regional Policing**

The number of independently owned and operated municipal police departments has decreased over the last 10 years as a number of communities disbanded their forces and contracted with other municipalities for police protection. In addition, five Beaver County municipalities – Eastvale, Fallston, Patterson, West Mayfield and White Township -- recently opened discussions about forming a regional police force.

**School District Merger**

Finally, the recent merger of the Center and Monaca School Districts creates a model for other school districts which may stand to benefit from consolidating operations in the face of shrinking enrollments.

This Plan builds on these efforts to promote increased intergovernmental cooperation through the following strategies:

**Regional Economic Development and Marketing**

- Establish a Beaver County Economic Growth Commission (EGC) that will include representatives from County agencies, nonprofits, municipal governments and business. As discussed in the preceding section, the EGC will create a forum where County and local government officials would discuss and prioritize economic development projects of County-wide significance and thereby foster cooperation rather than competition among municipalities. (Strategies D-7A, D-8A, D-8D, D-9A, and D-9B).

**Shared Utilities and Services**

- Encourage consolidation of municipal sewage treatment plants where possible, and relocate treatment plants that are located in floodplains or sensitive environmental areas. (Strategy P-1B).
- Assess the County’s 19 public water service providers and encourage restructuring and/or
consolidations for greater efficiency and cost-effectiveness (Strategy P-1D).

- Encourage municipalities to evaluate benefits of police department mergers using DCED’s “Regional Police Services in Pennsylvania: A Manual for Local Government Officials” and provide support. (Strategy C-2A).
- Support multi-municipal cooperation among volunteer fire departments. Pursue joint purchasing and joint grant-writing for major equipment needs. (Strategy C-2B).
- Promote regionalization of Emergency Operations Centers in compliance with Title 35 guidelines. (Strategy C-2C).
- Increase the role of the Beaver County Regional COG to provide additional programs for its members. A new director has been hired who is helping to steer the organization toward providing expanded services. (Strategy C-2D).

Voluntary School District Mergers

- Help facilitate dialogue between small neighboring school districts that may benefit from consolidation. Promote the use of the Pennsylvania School Boards Association “School District Consolidation Checklist” to evaluate opportunities and options. Develop a “lessons learned” summary from the Center/Monaca merger that can be shared with other school districts. (Strategies C-3A & C-3B).

Regional Tourism Promotion

- Work with neighboring Counties to jointly market the region’s top historic and cultural venues. (Strategy HI-1A)

Multi-Municipal Land Use Strategies

- Promote multi-municipal planning and subsequent adoption of compatible zoning ordinances that allows municipalities to share uses rather than providing for every use in each municipality. (Strategy E-2A).
- Promote tax-base sharing among neighboring municipalities that would discourage competition among municipalities for new development. (Strategy E-2D).

While the County can take a leadership role in promoting the use of these strategies, ultimately it is up to the municipalities, authorities or school districts to take action. The following educational and technical assistance programs are available to assist interested municipalities:

- Local Government Academy – provides training on a wide variety of topics of interest to local officials, including multi-municipal planning, shared municipal services, and regional policing. It also provides grants to municipalities that undertake joint comprehensive plans.
- Department of Community and Economic Development Center for Local Government Services – this State agency provides support and training to local governments in many areas. The regional office in Pittsburgh has personnel who provide technical assistance to municipalities. DCED also administers several grant programs that support intergovernmental activities, such as:
  - Land Use Planning and Technical Assistance Program (LUPTAP) – funds joint comprehensive plans, intergovernmental cooperative agreements and zoning.
  - Regional Police Assistance Grant Program – provides grants to support consolidation of police departments.
  - Shared Municipal Services Program – provides grant funds that promote cooperation among municipalities that result in more effective delivery of municipal services.
  - Regional Economic Development District Initiative Program (REDDI) - provides grants for projects furthering regional community and economic development.
Promotion of Alternative Energy Sources

This section lays out several strategies designed to promote alternative energy usage in both the public and private sectors.

In 2004, Pennsylvania made a significant commitment to promoting the use of alternative energy by adopting the Alternative Energy Portfolio Standards. These standards require that by the year 2020, 18% of Pennsylvania’s electricity must come from alternative energy sources. This Plan makes a number of recommendations that will help Beaver County and its municipalities take strides towards meeting this goal. These include:

Energy Management and Retrofits
The County and municipalities can take advantage of State funding programs that support actions to inventory existing energy usage and implement energy saving measures. These programs include the Energy Harvest Program, Alternative Fuels Incentive Grants, the Renewable Energy Program and the Local Government Greenhouse Gas Pilot Grants. The County has taken positive steps in this direction by surveying lighting in its facilities and applying for funding to install more efficient LED lighting.

Eligible projects include installation of solar panels or geothermal heating in municipal facilities or conversion of a municipal fleet to alternative fuel or hybrid vehicles. The Plan makes the following recommendations:

- Continue to show leadership at the County level by developing a comprehensive energy management plan to reduce energy consumption and costs. Create a phased plan to retrofit buildings and vehicles to use clean, renewable energy. (Strategy P-3A).
- Encourage municipalities to reduce energy usage by inventorying usage and applying for alternative energy grants. Point to local examples in Economy Borough & Greene Township. (Strategy P-3B).

Small Hydropower
- Work with Army Corps of Engineers to assess the feasibility of adding small hydropower generators to the Montgomery Locks & Dam or Beaver River dams in conjunction with planned upgrades. (Strategy P-3C).

Green Development
In addition, the County should work with municipalities and private developers to encourage that new development in the County is energy efficient and uses new technologies. Private developers also have access to funding programs that encourage the use of alternative energy like the Renewable Energy Program. To that end, the Plan recommends:

- Work with the Green Building Alliance to develop a packet of information about LEED certification and financial incentives to provide to municipalities and developers. (Strategy H-5A)
- Offer other incentives (like streamlined plan review) to developers who renovate or build new housing using LEED standards and employ renewable energy technologies. (Strategy H-5B).
Throughout the planning process, residents expressed support for managing growth and reinvesting in existing communities. Overwhelmingly, Beaver County residents felt that new growth should be focused on or close to already developed land with the services to support it.

There was little support for investments in new housing, particularly in rural areas. Instead, more residents approved of rehabilitating existing neighborhoods. There was strong support for redevelopment of brownfields, particularly for uses that produce jobs. And residents expressed concern about the continued loss of agricultural land and natural places that characterize the areas outside the river valleys. There was also a desire to reclaim portions of the County’s riverfronts that have been devoted, for decades, primarily to industrial uses.

To address these concerns and promote a balanced pattern of land use, the Plan establishes the following land use objectives:

- Promote continued revitalization of central business districts as centers of business, residential and entertainment uses.
- Redevelop abandoned and underutilized properties for a variety of uses.
- Encourage growth in areas serviced by or adjacent to adequate water, sewer and roads.
- Preserve natural resources and agricultural land.
- Encourage complementary land uses along waterways that promote public access to and use of riverfronts where feasible.

The tables that follow recommend a variety of strategies that can be used to achieve these objectives. It must be stressed, however, that by law local municipalities are vested with the authority for making land use decisions. Therefore the County maintains a supportive role. That being said, the County manages several programs and funding streams that are used to support land preservation and development efforts. For example, the Beaver County Agricultural Land Preservation Board administers funds used to purchase agricultural conservation easements and the Beaver County Community Development Program allocates CDBG funds for downtown revitalization efforts under the Main Street program. The Plan recommends that the County maintain its support for these and other programs.

Moreover, the County should play an active role in educating municipal officials about the impacts of unmanaged growth and encouraging planning that is consistent with this Plan and Smart Growth principles. It can provide information about innovative zoning tools that promote concentrated development and protect sensitive natural features. Leadership at the County level is needed to promote balanced growth.
**Goal:** Beaver County retains a balanced mix of urban, suburban and rural areas and new development implements Pennsylvania’s “Keystone Principles.”

### Objective 1: Promote continued revitalization of central business districts as centers of business, residential and entertainment uses.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>L-1A</td>
<td>Maintain County support for Main Street improvements including streetscape enhancements and façade renovations in the ten River Towns.</td>
<td>H</td>
<td>Community Development Program (CDP); Rivertowns Partnership; Local Redevelopment Organizations (LROs); Municipalities</td>
<td>Housing and Urban Development (HUD); Community Development Block Grants (CDBG); Dept. of Community and Economic Development (DCED); Pennsylvania Dept. of Transportation (PennDOT)</td>
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<tr>
<td>L-1B</td>
<td>Redefine/consolidate Main Street districts in Aliquippa, Ambridge &amp; Beaver Falls where redevelopment efforts and funding will be concentrated.</td>
<td>M</td>
<td>Municipalities; Rivertowns Partnership; CDP; Redevelopment Authority of Beaver County (RABC); LROs</td>
<td>DCED; HUD (CDBG)</td>
</tr>
<tr>
<td>L-1C</td>
<td>Continue to seek funding for improvements to residential areas adjacent to downtown commercial districts.</td>
<td>M</td>
<td>CDP; Rivertowns Partnership; Pittsburgh History &amp; Landmarks Foundation; Municipalities; LROs</td>
<td>DCED; HUD (CDBG); DCNR</td>
</tr>
<tr>
<td>L-1D</td>
<td>Promote local zoning that allows for mixed use (retail/office/service/housing) in downtowns.</td>
<td>M</td>
<td>Beaver County Planning Commission (BCPC); Municipalities</td>
<td>DCED</td>
</tr>
<tr>
<td>L-1E</td>
<td>Support commercial infill on Bridge Street in Bridgewater Borough.</td>
<td>M</td>
<td>CDP; Rivertowns Partnership; Bridgewater Borough; Bridgewater LRO</td>
<td>DCED; HUD (CDBG)</td>
</tr>
</tbody>
</table>

### Objective 2: Redevelop abandoned and underutilized industrial properties for a variety of uses.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>L-2A</td>
<td>Redevelop the remaining vacant areas of the former Crucible Steel site in Midland for industrial &amp; commercial use (Note: See Target Economic Development Sites).</td>
<td>H</td>
<td>Beaver County Corporation for Economic Development (CED); RABC; Private Developers; Midland Borough</td>
<td>US Env. Protection Agency (EPA); PA Industrial Dev. Auth (PIDA); DCED; Comm. Finance Authority (CFA); PA Dept. of Env. Protection (DEP); Beaver Cty Economic Dev. Auth. (EDA); Office of Budget – Redevelop Assistance Capital Program (OB-RACP)</td>
</tr>
<tr>
<td>No.</td>
<td>Objective</td>
<td>Strategy</td>
<td>Priority</td>
<td>Lead/Participating Parties</td>
</tr>
<tr>
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<td>-----------------------------</td>
</tr>
<tr>
<td>L-2B</td>
<td>Complete the Bridgewater Crossing mixed use development.</td>
<td>I</td>
<td>CED; Bridgewater Borough; Private Developer(s)</td>
<td>PIDA, CFA; DCED</td>
</tr>
<tr>
<td>L-2C</td>
<td>Redevelop the former Babcock &amp; Wilcox site in West Mayfield &amp; Beaver Falls.</td>
<td>M</td>
<td>Private Developer; CED; RABC</td>
<td>PIDA, DEP, DCED</td>
</tr>
<tr>
<td>L-2D</td>
<td>Redevelop the former H.H. Robertson site in Ambridge. Create improved access from Route 65.</td>
<td>H</td>
<td>RABC; PennDOT; Ambridge Borough; Private Developer</td>
<td>CFA; DCED; DEP; OB-RACP</td>
</tr>
<tr>
<td>L-2E</td>
<td>Redevelop the Rochester Riverfront for a mix of commercial and residential uses. Improve road and pedestrian access. Continue to work to relocate adjacent riverfront industrial uses. (Note: See Target Econ. Dev Sites).</td>
<td>H</td>
<td>RABC; CED; Rochester Borough; BCTA</td>
<td>CFA; DCED; DEP; OB-RACP; PennDOT; DCNR; Beaver County Industrial Development Authority (IDA); Private developers</td>
</tr>
<tr>
<td>L-2F</td>
<td>Develop a plan to redevelop the former Hydril site in Rochester Township.</td>
<td>L</td>
<td>Rochester Township; RABC; CED</td>
<td>DCED</td>
</tr>
<tr>
<td>L-2G</td>
<td>Redevelop remaining portions of the former LTV site along the Ohio River in Aliquippa, Hopewell, Center and Monaca for industrial and other uses. Improve access to and within the sites. (Note: See Target Econ Dev Sites).</td>
<td>H</td>
<td>CED; RABC; Municipalities; Private Developer</td>
<td>CFA; DCED; DEP; PennDOT; DCNR; OB-RACP</td>
</tr>
<tr>
<td>L-2H</td>
<td>Clean up and create better access to former industrial site owned by Potter Twp to prepare it for reuse as open space and/or low-impact recreational use compatible with the Lower Raccoon Creek Biological Diversity Area.</td>
<td>L</td>
<td>Potter Township; RABC</td>
<td>DEP; EPA; DCED; DCNR</td>
</tr>
<tr>
<td>L-2I</td>
<td>Create a coordinated, County-wide marketing plan to attract developers and new businesses to the sites.</td>
<td>H</td>
<td>Beaver County Economic Growth Commission</td>
<td>County</td>
</tr>
<tr>
<td>L-2J</td>
<td>Ensure that land use ordinances are flexible, easy to administer, and allow for the desired reuse of sites. Consider application of form-based zoning as appropriate.</td>
<td>M</td>
<td>Municipalities; BCPC</td>
<td>DCED</td>
</tr>
</tbody>
</table>

**Objective 3:** Encourage growth in areas serviced by or adjacent to adequate water, sewer and roads.

<table>
<thead>
<tr>
<th>No.</th>
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<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>L-3A</td>
<td>Promote rehabilitation of housing and demolition of blighted homes/infill development in designated neighborhoods.</td>
<td>M</td>
<td>CDP; RABC; Housing Authority of the County of Beaver (HACB); Municipalities</td>
<td>HUD (CDBG); DCED</td>
</tr>
<tr>
<td>L-3B</td>
<td>Redevelop underperforming shopping malls and strip centers, like Green Garden and Northern Lights, for a mix of uses.</td>
<td>M</td>
<td>Municipalities; RABC</td>
<td>DCED; EDA; Private developers</td>
</tr>
<tr>
<td>L-3C</td>
<td>Complete development of Westgate Business Park for light industrial uses.</td>
<td>I</td>
<td>CED</td>
<td>PIDA; OB – RACP</td>
</tr>
<tr>
<td>L-3D</td>
<td>Develop land at Turnpike/L-376 interchange for transportation/ warehousing and highway commercial uses. Create links to nearby recreational destinations. (Note: See Target Economic Development Sites).</td>
<td>H</td>
<td>Big Beaver Borough; RABC; CED; Private Developers</td>
<td>PIDA; OB – RACP; EDA</td>
</tr>
<tr>
<td>L-3E</td>
<td>Develop vacant land adjacent to the Beaver Valley Mall for a mix of retail, office, public, and residential uses. (Note: See Target Economic Development Sites).</td>
<td>H</td>
<td>Center Township; Potter Township; RABC; CED; Beaver County Transit Authority (BCTA); Private Developer(s)</td>
<td>DCED; OB – RACP; PennDOT; EDA</td>
</tr>
<tr>
<td>L-3F</td>
<td>Expand the Hopewell Business Park to include industrial as well as hotel and restaurant uses.</td>
<td>M</td>
<td>CED; Hopewell Township</td>
<td>PIDA; OB – RACP</td>
</tr>
</tbody>
</table>

**Objective 4: Preserve natural resources and agricultural land.**

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
<th>Priority</th>
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<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>L-4A</td>
<td>Establish conservation greenways proposed by the Greenways and Trails Plan. Provide County support to the Beaver County Conservation Foundation and other land trusts for targeted acquisition of land or easements.</td>
<td>H</td>
<td>BCPC; County Commissioners; Municipalities; Land Trusts</td>
<td>DCNR; HUD (CDBG); DCED; County</td>
</tr>
<tr>
<td>L-4B</td>
<td>Develop guidance and resources for municipalities on stream buffer, steep slope and other conservation-based ordinances.</td>
<td>M</td>
<td>BCPC; Beaver County Conservation District; Land Trusts</td>
<td>DCED; DCNR</td>
</tr>
<tr>
<td>L-4C</td>
<td>Support agricultural land preservation through advocacy and additional funding for conservation easements.</td>
<td>H</td>
<td>Agricultural Land Preservation Board; BCPC; Municipalities</td>
<td>Pa Dept. of Agriculture (DOA)</td>
</tr>
<tr>
<td>L-4D</td>
<td>Work with local conservation nonprofits to support the County’s agricultural land preservation efforts.</td>
<td>M</td>
<td>Agricultural Land Preservation Board; BCPC; Independence Conservancy; Watershed Groups</td>
<td>DOA</td>
</tr>
</tbody>
</table>
## Objective 5: Encourage complementary land uses along waterways that promote public access to and use of riverfronts.

<table>
<thead>
<tr>
<th>No.</th>
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<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>L-5A</td>
<td>Support redevelopment initiatives to acquire, clean up, and reuse abandoned riverfront property.</td>
<td>H</td>
<td>CED; RABC; Municipalities</td>
<td>DCED; HUD (CDBG); DEP</td>
</tr>
<tr>
<td>L-5B</td>
<td>Zone riverfront property to allow for a variety of uses, but protect floodplains and other sensitive environmental features.</td>
<td>M</td>
<td>Municipalities; BCPC; Conservation District</td>
<td>DCED; DCNR</td>
</tr>
<tr>
<td>L-5C</td>
<td>Encourage developers to provide for public trail access within riverfront property.</td>
<td>M</td>
<td>CED; RABC; Greenways &amp; Trails Planner; Municipalities</td>
<td>DCNR</td>
</tr>
<tr>
<td>L-5D</td>
<td>Create water trails and public access points as recommended in the County Greenways Plan &amp; the Beaver River Conservation Plan.</td>
<td>H</td>
<td>BCPC; Municipalities</td>
<td>DCNR; PA Fish &amp; Boat Commission</td>
</tr>
</tbody>
</table>
Residents cited affordable housing as one of the top things they like about living in Beaver County. And while this is clearly a positive for Beaver County, there are several housing issues that the Plan hopes to address to provide better housing for all residents.

For example, much of the County’s housing stock is old, with more than 60% of all units being 50 years old or more. Most of these units are concentrated in the River Towns and many are located in poorer neighborhoods with high concentrations of rental units and absentee landlords. Age of housing stock, poverty, and poor maintenance have led to blighted homes and neighborhoods in Aliquippa, Ambridge, Beaver Falls, Midland, and other urban areas. Investing in rehabilitation of these neighborhoods should be a priority.

While the percentage of multi-family housing has been increasing, nearly 80% of all housing in 2006 consisted of single-family homes. There is a need for more quality multi-family units that provide options for young people, low-income residents, empty-nesters and Seniors.

Disadvantaged, elderly and special needs residents also lack sufficient, well-situated housing options. Many public housing units are located in crime-ridden neighborhoods. In addition, many units do not match the needs of the population.

To address these needs, the Plan proposed several housing objectives:

- Promote programs for rehabilitation of existing housing and removal of substandard, blighted homes.
- Increase housing choices for young families, empty nesters and the elderly.
- Improve low-income housing to provide units that meet the needs of the existing population.
- Improve and increase housing and staff for residents with special needs.
- Encourage use of green building (LEED) standards in renovating existing and constructing new housing.

The tables on the following pages recommend actions needed to meet these objectives.

**Goal:** There is a variety of safe and affordable housing for residents of all age groups, income levels and needs.

**Objective 1:** Promote programs for rehabilitation of existing housing and removal of substandard, blighted homes.

<table>
<thead>
<tr>
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<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
</table>
| H-1A| Implement strategies under affordable housing priorities #1 & #5 in CDP’s Five-Year Consolidated Plan (FY 2005-2009):  
  - Rehabilitation of rental units  
  - Homeowner rehabilitation | H | CDP, Municipalities | HUD (HOME, CDBG); DCED |
<table>
<thead>
<tr>
<th>No.</th>
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<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>H-1B</td>
<td>Continue to undertake selective demolition of vacant or substandard public housing units and build new units with federal replacement housing dollars.</td>
<td>O</td>
<td>HACB</td>
<td>HUD</td>
</tr>
<tr>
<td>H-1C</td>
<td>Build new units in New Brighton and Ambridge on foreclosed property acquired with neighborhood stabilization funds. Units can be rented as public housing and later sold to first-time homebuyers.</td>
<td>H</td>
<td>HACB; Habitat for Humanity; Municipalities</td>
<td>HUD; DCED</td>
</tr>
<tr>
<td>H-1D</td>
<td>Map areas of blighted housing and create plans for targeted demolition &amp; replacement with infill housing or other uses (e.g. community gardens).</td>
<td>M</td>
<td>CDP; West End Renaissance; Committee to Clean &amp; Beautify Ambridge; Other Community Groups</td>
<td>HUD (Neighborhood Stabilization, HOME &amp; CDBG); DCED</td>
</tr>
<tr>
<td>H-1E</td>
<td>Educate and assist municipalities in acquiring blighted properties through foreclosure, negotiated purchase, donation, conservatorship or eminent domain.</td>
<td>O</td>
<td>CDP; Municipalities; RABC</td>
<td>HUD (Neighborhood Stabilization, HOME &amp; CDBG)</td>
</tr>
<tr>
<td>H-1F</td>
<td>Work with municipalities to increase code enforcement on blighted properties.</td>
<td>O</td>
<td>CDP; RABC; Municipalities</td>
<td>County; Local</td>
</tr>
</tbody>
</table>

**Objective 2:** Increase housing choices for young families, empty nesters and the elderly.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>H-2A</td>
<td>Work with municipalities to ensure that zoning ordinances allow for a range of housing types including townhomes, quads, patio homes, mixed use buildings and other affordable housing options.</td>
<td>O</td>
<td>BCPC; Municipalities</td>
<td>County</td>
</tr>
<tr>
<td>H-2B</td>
<td>Encourage housing in and around downtowns through mixed use districts or traditional neighborhood development to support pedestrian-oriented lifestyles.</td>
<td>O</td>
<td>Municipalities; BCPC; CDP</td>
<td>DCED (Elm Street)</td>
</tr>
</tbody>
</table>
| H-2C | Implement strategies under affordable housing priorities #2 & #3 in CDP's Five-Year Consolidated Plan (FY 2005-2009):  
  • Rental Assistance  
  • Homebuyer assistance | H        | CDP; Housing Opportunities of Beaver County; Habitat for Humanity                        | HUD (HOME, Act 137 & CDBG)                                                               |
| H-2D | Develop Housing Authority property in New Brighton into market rate rental units that can generate income for new public housing projects. | H        | HACB                                                                                     | Private sources                                                                          |
### Objective 3: Improve low-income housing to provide units that meet the needs of the existing population.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
</table>
| H-3A | Implement strategies under affordable housing priorities #4 & #6 in CDP's Five-Year Consolidated Plan (FY 2005-2009):  
- New Construction and Substantial Rehabilitation of Rental Housing  
- Acquisition in Conjunction with Rehabilitation | H | CDP | HUD (HOME, Act 137 & CDBG) |
| H-3B | Convert existing public housing units from multi-bedroom apartments to smaller units to better meet the needs of residents. | H | HACB | HUD |
| H-3C | Rehabilitate the Stephen Phillips complex in Monaca to create 71 units of public housing with a community center. | H | HACB | HUD Capital Grant, Stimulus Funds |
| H-3D | Work with host municipalities like Aliquippa, Ambridge and Beaver Falls to reduce crime in areas where public housing is concentrated. Advocate community policing and block watch programs. | O | HACB; Municipalities | DCED (CDBG; Community Revitalization Program) |
| H-3E | Continue to provide private low-income housing options through the Section 8 voucher program. | O | Housing Authority | HUD |
| H-3F | Work with local non-profits to construct new homes for low-income families. | O | CDP; Municipalities; Habitat for Humanity | HUD (HOME & Community Services Block Grants) |
### Objective 4: Improve and increase housing and staff for residents with special needs.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
</table>
| H-4A| Implement strategies under homeless & special needs priorities in CDP’s Five-Year Consolidated Plan (FY 2005-2009):  
- Homeless Assistance  
- Affordable, Accessible Housing and Supportive Services for Persons with Disabilities  
- Affordable Housing and Supportive Services for Persons with Alcohol and Other Addictions | H        | CDP                        | Emergency Shelter Grant Program, PA Homeless Assistance Program, Homelessness Prevention & Rapid Rehousing Program, HOME, HUD Supportive Housing Program |
| H-4B| Renovate existing public housing units to be accessible for handicapped or elderly residents, including ½ the units at Stephen Phillips complex in Monaca. | H        | HACB                       | HUD                                                                                       |
| H-4C| Support targeted conversion of vacant public housing to units for residents with special needs such as the homeless, recovering drug and alcohol abusers and the like. | M        | HACB                       | HUD                                                                                       |
| H-4D| Work with local non-profits to construct new homes for handicapped residents such as returning combat veterans. | M        | HACB; Municipalities       | HUD                                                                                       |

### Objective 5: Encourage use of green building (LEED) standards in renovating existing and constructing new housing.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>H-5A</td>
<td>Work with the Green Building Alliance to develop a packet of information about LEED certification and financial incentives to provide to municipalities and developers.</td>
<td>M</td>
<td>BCPC; Municipalities</td>
<td>DEP, DCED</td>
</tr>
<tr>
<td>H-5B</td>
<td>Offer other incentives (like streamlined plan review) to developers who renovate or build new housing using LEED standards and employ renewable energy technologies.</td>
<td>M</td>
<td>Municipalities</td>
<td>Local funds</td>
</tr>
</tbody>
</table>
The Plan recommends numerous strategies to improve the economic climate in the County. Its goals can be achieved through redevelopment of idle or underutilized land into jobs-producing businesses; better job training; greater emphasis on economic justice; and improved marketing of Beaver County’s significant assets.

One strategy proposes that the County work with its largest employers, like Heritage Valley and First Energy, to identify complementary businesses (e.g., suppliers or end users) that economic development agencies should target. Using this tool, they would market available development sites to companies in target areas. For example, these may include users of specialty metals, or companies in growth fields like health care and alternative energy.

In addition, the action plan proposes development of an Economic Growth Commission, a new entity that would share information about and prioritize economic development projects of County-wide significance.

Economic development strategies are set forth in the following tables.

**Goal 1:** The County provides a variety of employment opportunities for all residents and the workforce has the skills to fill those jobs.

**Objective 1:** Offer incentives to attract new businesses and encourage existing businesses to stay and expand.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
</tr>
</thead>
<tbody>
<tr>
<td>D-1A</td>
<td>Give priority for small business loans to businesses that locate or expand in downtown business districts.</td>
</tr>
<tr>
<td>D-1B</td>
<td>Support and encourage local farming through agricultural land preservation, small business loans, and promotion of farmers markets.</td>
</tr>
<tr>
<td>D-1C</td>
<td>Create links on the County website to economic development agency websites that list the financial incentives available in the County and the application guidelines.</td>
</tr>
<tr>
<td>D-1D</td>
<td>Develop electronic marketing material (or links where such information exists) about the County's amenities and comparing Beaver County's cost of doing business/cost of living with other regions.</td>
</tr>
<tr>
<td>D-1E</td>
<td>Support HVHS and other health care employers in meeting the growing health care needs of County residents</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>M</td>
<td>Starting Gate; Chamber of Commerce; Local Merchants</td>
<td>N/A</td>
</tr>
<tr>
<td>H</td>
<td>Agricultural Land Preservation Board; Penn State Cooperative</td>
<td>U.S. Dept. of Agriculture; DCED</td>
</tr>
<tr>
<td>I</td>
<td>Beaver County Economic Growth Commission</td>
<td>County</td>
</tr>
<tr>
<td>H</td>
<td>County Commissioners; Beaver County Economic Growth Commission</td>
<td>County</td>
</tr>
<tr>
<td>H</td>
<td>County Commissioners; Beaver County Economic Growth Commission</td>
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</tr>
</tbody>
</table>
### Objective 2: Attract new employers in industries that are underrepresented or that complement existing industries.

<table>
<thead>
<tr>
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<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>D-2A</td>
<td>Work with largest employers to identify complementary businesses (e.g., suppliers or end users) that the County should target.</td>
<td>I</td>
<td>Beaver County Chamber of Commerce; CED; Beaver County Economic Growth Commission</td>
<td>N/A</td>
</tr>
<tr>
<td>D-2B</td>
<td>Market the County to companies in target areas and growth fields like health care and alternative energy.</td>
<td>H</td>
<td>Beaver County Economic Growth Commission; HVHS</td>
<td>County; local businesses</td>
</tr>
<tr>
<td>D-2C</td>
<td>Continue to support start-up businesses through incubators and professional associations that provide low-cost facilities, services &amp; business counseling.</td>
<td>O</td>
<td>Starting Gate, Chamber of Commerce, Universities; Job Training of Beaver County/ CareerLink</td>
<td>DCED</td>
</tr>
<tr>
<td>D-2D</td>
<td>Develop well-planned and visually attractive gateways and access to County redevelopment sites.</td>
<td>M</td>
<td>RABC, CED</td>
<td>PennDOT</td>
</tr>
</tbody>
</table>

### Objective 3: Promote programs that offer job training and education to create a skilled workforce.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
</table>
| D-3A | Implement strategies outlined in the Southwest Corner Workforce Investment Board Strategic Plan. These include:  
  - Conduct an industry cluster analysis to identify current or projected labor shortages.  
  - Develop/sustain industry partnerships in identified clusters.  
  - Develop performance criteria to certify training providers that are responsive to local labor market needs.  
  - Develop and implement marketing strategies to promote awareness of demand-side labor market concerns and efforts to address them. | H        | CCBC; Southwest Corner Workforce Investment Board; Job Training for Beaver County; CareerLink; Business Leaders | DCED                     |
| D-3B | Coordinate job attraction/retention efforts with workforce training programs. | O        | Job Training for Beaver County; CareerLink; CCBC; Penn State Beaver; Business Leaders | DCED                     |
| D-3C | Support retraining of unemployed or underemployed County residents for jobs in growing employment sectors like health care, social services and alternative energy. | O        | Job Training for Beaver County; CareerLink; CCBC; Penn State Beaver; Business Leaders | DCED                     |
### Objective 4: Address disparities in income, unemployment, housing and other factors between White and Minority residents.

<table>
<thead>
<tr>
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</tr>
</thead>
<tbody>
<tr>
<td>D-4A</td>
<td>Convene a meeting among the County Commissioners and relevant County agencies to discuss the data and develop an Economic Justice Task Force to address the issues.</td>
<td>I</td>
<td>BCPC; County Commissioners; CDP; HACB, Beaver County Minority Coalition</td>
<td>County</td>
</tr>
<tr>
<td>D-4B</td>
<td>Develop an action plan that targets neighborhoods with high percentages of minority residents for assistance and information about growth careers, job training, and business counseling.</td>
<td>H</td>
<td>Job Training for Beaver County; CareerLink; Beaver County Minority Coalition</td>
<td>County</td>
</tr>
<tr>
<td>D-4C</td>
<td>Work with Beaver County Schools to support programs that stimulate and reward achievement and leadership among minority students.</td>
<td>O</td>
<td>Job Training for Beaver County; CareerLink; Beaver County Minority Coalition; Beaver Valley Intermediate Unit</td>
<td>County; Department of Education</td>
</tr>
<tr>
<td>D-4D</td>
<td>Ensure that publicly-funded projects in the County employ minority- and women-owned businesses</td>
<td>O</td>
<td>County Commissioners</td>
<td>County</td>
</tr>
</tbody>
</table>

### Goal 2: The County is redeveloping its brownfield sites and existing vacant or underutilized facilities. (See also Land Use, Objective 3)

### Objective 5: Provide and/or upgrade infrastructure (including telecommunications service) to these sites.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
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<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>D-5A</td>
<td>Work with municipalities and/or municipal authorities to extend water and sewer service to support the intended reuse.</td>
<td>H</td>
<td>BCPC; DEP; CED; RABC; Private Developers; Municipalities; Municipal Authorities</td>
<td>PennVEST; DCED (Infrastructure Development Program)</td>
</tr>
<tr>
<td>D-5B</td>
<td>Improve transportation of people and goods to and from the sites through roads, rail connections and barge facilities (for riverfront sites).</td>
<td>H</td>
<td>Municipalities; PennDOT; Rail Companies; Port Authority; Port of Pittsburgh Commission</td>
<td>PennDOT</td>
</tr>
<tr>
<td>D-5C</td>
<td>Research the establishment of a County Port Authority or revive the Aliquippa Port Authority in cooperation with efforts to expand barge and docking facilities at the former LTV site.</td>
<td>M</td>
<td>County Commissioners; Municipalities (e.g. Aliquippa)</td>
<td>DCED (Infrastructure Development Program)</td>
</tr>
</tbody>
</table>
### Objective 6: Make Sites Available for a wide range of uses and development types.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
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<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>D-6A</td>
<td>Encourage municipalities to create comprehensive plans that promote flexible reuse and to amend zoning ordinances to allow mixed use districts or overlays.</td>
<td>H</td>
<td>BCPC</td>
<td>DCED; Local Government Academy</td>
</tr>
<tr>
<td>D-6B</td>
<td>Market sites to developers interested in developing housing, office, entertainment or other uses in appropriate locations.</td>
<td>O</td>
<td>Beaver County Economic Growth Commission; RABC; Municipalities</td>
<td>Local funds</td>
</tr>
<tr>
<td>D-6C</td>
<td>For riverfront sites, encourage plans that create riverfront access, incorporate recreational uses and preserve river views.</td>
<td>H</td>
<td>Municipalities; CED</td>
<td>Local funds</td>
</tr>
<tr>
<td>D-6D</td>
<td>Buffer incompatible uses with transitional uses, vegetation or topographical features.</td>
<td>O</td>
<td>Municipalities</td>
<td>N/A</td>
</tr>
</tbody>
</table>

### Goal 3: The County’s economic development efforts are well publicized, coordinated and funded.

### Objective 7: Improve communication about Beaver County’s economic development activities to residents and others in the Region.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>D-7A</td>
<td>Establish a Beaver County Economic Growth Commission that will serve as the lead entity for marketing the County to prospective businesses and residents.</td>
<td>I</td>
<td>County Commissioners</td>
<td>County</td>
</tr>
<tr>
<td>D-7B</td>
<td>Develop a comprehensive marketing plan that will identify key industry targets and a strategy for attracting them to Beaver County.</td>
<td>H</td>
<td>Beaver County Economic Growth Commission</td>
<td>County</td>
</tr>
<tr>
<td>D-7C</td>
<td>Develop electronic marketing materials about the County’s business climate, amenities, and other attributes that can be distributed to target companies.</td>
<td>H</td>
<td>Beaver County Economic Growth Commission</td>
<td>County</td>
</tr>
</tbody>
</table>
**Objective 8:** Create a forum where new economic development projects are discussed and prioritized.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>D-8A</td>
<td>Establish a Beaver County Economic Growth Commission that will include representatives from County agencies, nonprofits, municipal government and business.</td>
<td>H</td>
<td>County Commissioners</td>
<td>County</td>
</tr>
<tr>
<td>D-8B</td>
<td>Convene quarterly meetings to share information about projects and discuss priorities.</td>
<td>O</td>
<td>Beaver County Economic Growth Commission</td>
<td>County</td>
</tr>
</tbody>
</table>

**Objective 9:** Develop a coordinated strategy for funding priority projects.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
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<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>D-9A</td>
<td>Develop a prioritized plan for economic development projects. Criteria for prioritization may include:</td>
<td>H</td>
<td>Beaver County Economic Growth Commission</td>
<td>County</td>
</tr>
<tr>
<td></td>
<td>- Number of permanent jobs created</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>- Project in target industry sector</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>- Tax revenue generated</td>
<td></td>
<td></td>
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<td></td>
<td>- Location in a brownfield or distressed community</td>
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<tr>
<td></td>
<td>- Benefit to surrounding businesses</td>
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</tr>
<tr>
<td></td>
<td>- Consistency with municipal comprehensive plan</td>
<td></td>
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</tr>
<tr>
<td>D-9B</td>
<td>Provide grant-writing and other assistance to priority applicants. Individual organizations or municipalities would apply and receive grants (rather than passing them through the single entity).</td>
<td>M</td>
<td>Beaver County Economic Growth Commission (individual members, as appropriate).</td>
<td>County</td>
</tr>
</tbody>
</table>
Because the County is divided by rivers and crossed by steep valleys, movement of people and goods smoothly from one side to the other poses challenges. But the County's rivers also pose transportation opportunities. This section proposes strategies to attain the following objectives:

1) Invest in improvements to existing roads and bridges.
2) Ensure the County's employment and commercial centers and the neighborhoods where people live are well connected through roads and public transit routes.
3) Create greater east-west mobility in the County.
4) Coordinate transportation planning with the County's future land use plans.
5) Promote use of railways and waterways for commercial and non-commercial purposes.
6) Provide alternative transportation options through pedestrian and multi-use trails.

This Plan continues to support construction of the long-debated road corridor that would connect the high-growth area surrounding Cranberry to I-376 and the Airport. A key aspect of this proposal is the construction of a new Ohio River crossing that would create a direct connection between Route 65 and Route 51. This proposal would greatly improve east-west mobility in the County. Efforts to move this project forward continue.

Several transit initiatives are also proposed. While Beaver County has excellent transit service, recommendations include implementing the TOD in Rochester, pursuing a TOD study in Ambridge and improving bus facilities and pedestrian connections throughout the Beaver Valley Mall. Exploring the feasibility of commuter rail service in the future is also recommended.

Finally, this Section proposes that Beaver County continue to expand its trail network to provide cycling and pedestrian connections. These are particularly important between the River Towns and linking to existing trail corridors outside the County, like the Montour Trail. The County should continue to support the work of the Beaver River Rails to Trails Association and the newly-formed Ohio River Trail Council.

### Goal: The County has a safe and well-planned transportation system that provides options and effectively connects the places people live, work, shop and entertain themselves.

### Objective 1: Invest in improvements to existing roads and bridges.

<table>
<thead>
<tr>
<th>No.</th>
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<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
</table>
| T-1A | Continue to support high-priority projects on the 2009 Twelve-Year Transportation Plan (TYP) including:  
- Ambridge-Aliquippa Bridge repairs  
- Freedom Road upgrades (See Appendix 4) | O | BCPC; CED; Municipalities | PennDOT |
| T-1B | Improve corridors designated on the Future Land Use Plan:  
- I-376  
- Brodhead Road  
- Franklin Ave.  
- Route 65  
- Freedom Road  
- Route 68 to widen lanes; redesign intersections/interchanges; manage access to businesses, etc. Include projects in the TIP. | H - M | PennDOT; Municipalities – State Routes  
Municipalities; County Commissioners – Local Roads | PennDOT |
| T-1C | Study Route 65 corridor from Ambridge to Rochester to address safety & congestion issues. May include reducing curb cuts; coordinating signals; & adding turning lanes. | M | BCPC; Municipalities | PennDOT |
| T-1D | Provide municipalities with information about tools for funding transportation improvements like establishing Transportation Development Districts and adopting traffic impact fee ordinances. | I | BCPC | County |

**Objective 2:** Ensure the County’s employment and commercial centers and the neighborhoods where people live are well connected through public transit routes.

<table>
<thead>
<tr>
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<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>T-2A</td>
<td>Implement the Transit Oriented Development (TOD) in Rochester. Construct a roundabout to improve traffic flow and upgrade the BCTA Transit Center. (see Target Economic Development Sites)</td>
<td>H</td>
<td>BCTA; Rochester Borough</td>
<td>PennDOT</td>
</tr>
<tr>
<td>T-2B</td>
<td>Pursue Transit Oriented Development project in Ambridge in connection with the Northern Ambridge Redevelopment Project to include upgraded park and ride with customer info center, ticketing, and improved parking.</td>
<td>H</td>
<td>BCTA; RABC; Ambridge Borough</td>
<td>PennDOT</td>
</tr>
<tr>
<td>T-2C</td>
<td>Improve access to transit at the Beaver Valley Mall by developing safe pedestrian connections between commercial venues and bus stops.</td>
<td>M</td>
<td>BCTA; Center Township</td>
<td>PennDOT</td>
</tr>
<tr>
<td>T-2D</td>
<td>Work with municipalities to require that new developments generating substantial new employment/visitation be coordinated with BCTA to provide for well-located stops, bus shelters, and safe pedestrian routes.</td>
<td>O</td>
<td>BCTA; BCPC; Municipalities</td>
<td>County; PennDOT</td>
</tr>
</tbody>
</table>
### Objective 3: Create greater east-west mobility in the County.

<table>
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<tr>
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<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>T-3A</td>
<td>Support the construction of the Veterans Memorial Bridge to create improved access over the Beaver River from Route 65 to Route 51.</td>
<td>H</td>
<td><strong>County Commissioners;</strong> New Brighton Borough; Rochester Township; Bridgewater Borough</td>
<td>PennDOT</td>
</tr>
<tr>
<td>T-3B</td>
<td>Continue to support creation of a major east-west artery from Cranberry to I-376 and the Airport including a new bridge crossing over the Ohio (Freedom Road upgrade).</td>
<td>H</td>
<td><strong>County Commissioners;</strong> Chamber of Commerce; Municipalities</td>
<td>PennDOT</td>
</tr>
<tr>
<td>T-3C</td>
<td>Conduct a Route 68 corridor study between Beaver and Midland to recommend safety and mobility improvements like wider shoulders and improved site distances.</td>
<td>L</td>
<td><strong>BCPC; Beaver Borough; Vanport Township; Industry Borough; Midland Borough</strong></td>
<td>PennDOT</td>
</tr>
</tbody>
</table>

### Objective 4: Coordinate transportation planning with the County’s future land use and economic development plans.

<table>
<thead>
<tr>
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<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>T-4A</td>
<td>Work with PennDOT District 11 to apprise them of the County’s Future Land Use Plan and transportation priorities.</td>
<td>I</td>
<td><strong>BCPC; County Commissioners</strong></td>
<td>County</td>
</tr>
<tr>
<td>T-4B</td>
<td>Ensure that County’s representative to the Southwestern Pennsylvania Commission is familiar with the County’s Future Land Use Plan and can advocate for its projects.</td>
<td>O</td>
<td><strong>BCPC; County Commissioners</strong></td>
<td>County</td>
</tr>
<tr>
<td>T-4C</td>
<td>Work with local municipalities to educate them about the Future Land Use Plan and how transportation improvements affect future development patterns.</td>
<td>O</td>
<td><strong>BCPC</strong></td>
<td>County</td>
</tr>
</tbody>
</table>
### Objective 5: Promote use of railways and waterways for commercial and non-commercial purposes.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>T-5A</td>
<td>Direct manufacturing and industrial businesses to sites that have existing rail and/or barge access.</td>
<td>O</td>
<td>CED; RABC; Municipalities; Developers</td>
<td>County; Local</td>
</tr>
<tr>
<td>T-5B</td>
<td>Promote the development and redevelopment of barge facilities along the Ohio River in strategic locations like Aliquippa.</td>
<td>M</td>
<td>BCPC; Port of Pittsburgh Commission; Municipalities</td>
<td>PennDOT</td>
</tr>
<tr>
<td>T-5C</td>
<td>Study the feasibility of developing a commuter light rail system between Pittsburgh and Beaver County.</td>
<td>M</td>
<td>Beaver County Transit Authority; BCPC; Port Authority of Allegheny County; Southwestern Pennsylvania Commission</td>
<td>PennDOT</td>
</tr>
<tr>
<td>T-5E</td>
<td>Create new public access points to the Ohio and Beaver Rivers and support the creation of recreational water trails.</td>
<td>O</td>
<td>BCPC; CED; Municipalities</td>
<td>DCNR</td>
</tr>
</tbody>
</table>

### Objective 6: Provide alternative transportation options through pedestrian and multi-use trails.

<table>
<thead>
<tr>
<th>No.</th>
<th>Strategy</th>
<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>T-6A</td>
<td>Implement the strategies for trail development proposed in the Beaver County Greenways and Trails Plan. Support the work of existing trail groups like the Beaver River Rails to Trails Association.</td>
<td>H-L</td>
<td>BCPC; CED; Municipalities</td>
<td>DCNR; PennDOT</td>
</tr>
<tr>
<td>T-6B</td>
<td>Support the Ohio River Trail Council’s plans to develop a trail connecting to the Columbiana Trail in Ohio and the Montour Trail in Allegheny County.</td>
<td>H</td>
<td>BCPC; Ohio River Trail Council; CED; Municipalities; Private landowners</td>
<td>DCNR; PennDOT</td>
</tr>
<tr>
<td>T-6C</td>
<td>Work with PennDOT to ensure that road widening and resurfacing projects include wide shoulders or bike lanes (where appropriate) and surface materials are compatible with cycling.</td>
<td>O</td>
<td>BCPC; Municipalities</td>
<td>PennDOT</td>
</tr>
</tbody>
</table>
Desired growth in the County cannot occur without availability of needed public utilities. However, extension of water and sewer lines promotes new, higher density development and should be carefully considered to ensure that it is consistent with future land use goals. Many residents expressed dismay at the continued residential expansion in the County and the loss of natural landscapes and rural character. Therefore, this plan promotes strategies that upgrade and improve efficiency of existing utilities over widespread expansion.

Strategies in this section support the following objectives:

1) Support local municipalities that need to upgrade their existing water and sewer infrastructure.
2) Coordinate infrastructure planning with land use planning to ensure that service extensions are consistent with desired growth, environmental limitations and transportation planning.
3) Promote the development of alternative energy technology as a source of clean and reliable power.

Under Section 301(b) of the Pennsylvania Municipalities Planning Code, comprehensive plans “shall include a plan for the reliable supply of water, considering current and future water resources availability, use and limitations, including provisions adequate to protect water supply sources.” Beaver County is blessed with an ample water supply that meets both current and anticipated future needs. While supply is not an issue, reliable quality and delivery are threatened by increasing development and numerous small water authorities. The plan proposes strategies to address these threats. Water supply and quality in Beaver County can also be impacted by lawful activities associated with mineral extraction and commercial agriculture. Marcellus shale extraction poses a significant threat to water quality, but new Department of Environmental Protection standards will better regulate the discharge of water used in the extraction process. These activities are governed by statutes and cannot be unreasonably restricted by local municipalities. Therefore, the County and its water authorities should make reasonable efforts to protect drinking water by working cooperatively with mining companies and the agricultural community.

**Goal:** The County has sufficient public utilities that meet the needs of residents and businesses and that protect public and environmental health.

### Objective 1: Support local municipalities that need to upgrade their existing water and sewer infrastructure.

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</thead>
<tbody>
<tr>
<td>P-1A</td>
<td>Work with the 37 municipalities that have Act 537 Sewage Plans more than 20 years old to update their plans. (see Appendix 5)</td>
<td>O</td>
<td>BCPC; DEP; Municipalities</td>
<td>DEP</td>
</tr>
<tr>
<td>P-1B</td>
<td>Encourage consolidation of municipal sewage treatment plants where possible, and relocate treatment plants that are located in floodplains or sensitive environmental areas.</td>
<td>O</td>
<td>BCPC; DEP; Municipal Authorities; Municipalities</td>
<td>PennVEST; DEP</td>
</tr>
<tr>
<td>No.</td>
<td>Strategy</td>
<td>Priority</td>
<td>Lead/Participating Parties</td>
<td>Potential Funding Sources</td>
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</tr>
<tr>
<td>P-1C</td>
<td>Provide information and technical assistance to municipalities that are working to address combined sewer overflows.</td>
<td>O</td>
<td>BCPC; DEP</td>
<td>DEP; Three Rivers Wet Weather (technical assistance)</td>
</tr>
<tr>
<td>P-1D</td>
<td>Assess the County’s 19 public water service providers and encourage restructuring and/or consolidations for greater efficiency and cost-effectiveness (See Appendix 6)</td>
<td>O</td>
<td>BCPC; DEP</td>
<td>PennVEST</td>
</tr>
<tr>
<td>P-1E</td>
<td>Maintain buffers around the County’s major drinking water reservoirs like the Ambridge Reservoir to protect water quality.</td>
<td>O</td>
<td>Water Authorities; Municipalities</td>
<td>DEP</td>
</tr>
<tr>
<td>P-1F</td>
<td>Complete the County’s Act 167 Stormwater Management Plan and provide assistance to municipalities that must adopt/revise municipal stormwater plans consistent with the County Plan within 6 months.</td>
<td>H</td>
<td>BCPC</td>
<td>DEP</td>
</tr>
</tbody>
</table>

**Objective 2:** Coordinate infrastructure planning with land use planning to ensure that service extensions are consistent with desired growth, environmental limitations and transportation planning.

<table>
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<tr>
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<th>Priority</th>
<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>P-2A</td>
<td>Ensure that municipalities are informed about the County’s Future Land Use Plan and that municipal comprehensive plans are generally consistent.</td>
<td>O</td>
<td>BCPC</td>
<td>County</td>
</tr>
<tr>
<td>P-2B</td>
<td>Encourage municipalities to update their Act 537 Plans to be consistent with desired growth and conservation areas in the Future Land Use Plan.</td>
<td>O</td>
<td>BCPC; DEP</td>
<td>County</td>
</tr>
<tr>
<td>P-2C</td>
<td>In areas where public water and/or sewer service is not available, work with municipalities to limit growth and ensure that new development protects drinking water.</td>
<td>O</td>
<td>BCPC; DEP</td>
<td>County</td>
</tr>
</tbody>
</table>

**Objective 3:** Promote the development of alternative energy technology as a source of clean and renewable power.

<table>
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<tr>
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<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
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<tbody>
<tr>
<td>P-3A</td>
<td>Continue to show leadership at the County level by developing a comprehensive energy management plan to reduce energy consumption and costs. Create a phased plan to retrofit buildings and vehicles to use clean, renewable energy.</td>
<td>H</td>
<td>County Commissioners; Department of Public Works; BCPC</td>
<td>DEP; DCED (Energy Harvest, Alternative Fuels Incentive Grants, Renewable Energy Program, Local Gov’t Greenhouse Gas Pilot Grants)</td>
</tr>
<tr>
<td>P-3B</td>
<td>Encourage municipalities to reduce energy usage by inventorying usage and applying for alternative energy grants. Point to local examples in Economy Borough &amp; Greene Township.</td>
<td>O</td>
<td>BCPC; Municipalities</td>
<td>DEP; DCED (Energy Harvest, Alternative Fuels Incentive Grants, Renewable Energy Program, Local Gov't Greenhouse Gas Pilot Grants)</td>
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<tr>
<td>P-3C</td>
<td>Work with Army Corps of Engineers to assess the feasibility of adding small hydropower generators to the Montgomery Locks &amp; Dam or Beaver River dams in conjunction with planned upgrades.</td>
<td>I</td>
<td>BCPC; Utility Companies; Municipalities</td>
<td>DEP; DCED</td>
</tr>
</tbody>
</table>
Community Facilities and Services

A frequent concern expressed by residents was the inefficiency and high cost of maintaining independent services among 54 individual municipalities and 14 school districts, particularly in light of shrinking populations and school enrollments. Many residents indicated that the County should support efforts by local municipalities and schools to cooperate and, in some cases, consolidate. This section recommends steps to meet the following objectives:

1) Support improved local governance through outreach and education.
2) Encourage consolidation or sharing of services between municipalities.
3) Promote voluntary consolidations of smaller school districts for fiscal and educational benefits.

A significant proposal includes increasing the activities of the Beaver County Regional Council of Governments. This organization currently serves about 38 out of the County’s 54 municipalities, primarily though conducting joint bidding for commodities such as road building materials, road salt, traffic signs and the like.

The COG recently hired a new part-time director who will be shared with the Lawrence County Regional COG. The new director is assessing what additional services the COG could provide including:

- Equipment sharing between municipalities
- Joint purchasing of equipment
- Training programs on issues of broad interest, such as Marcellus Shale drilling
- Regional civil service training
- Joint contracting for work funded by CDBG monies.

In addition, efforts should be made to bring all of Beaver County’s 54 municipalities into the COG. This would help it better fulfill its mission as well as create the potential for additional revenue.

Goal: Beaver County and its local governments are working effectively and cooperatively to provide necessary services to residents in a cost effective manner.

<p>| Objective 1: Support improved local governance through outreach and education. |
|---------------------------------------|------------------|------------------|------------------|</p>
<table>
<thead>
<tr>
<th>No.</th>
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<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>C-1A</td>
<td>Make information available to local officials about training programs through the Local Government Academy, the Beaver County COG, and other providers.</td>
<td>O</td>
<td>BCPC</td>
<td>County</td>
</tr>
</tbody>
</table>
### Objective 2: Encourage consolidation or sharing of services between municipalities.

<table>
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<tr>
<th>No.</th>
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</tr>
</thead>
<tbody>
<tr>
<td>C-2A</td>
<td>Encourage municipalities to evaluate benefits of police department mergers using DCED's &quot;Regional Police Services in Pennsylvania: A Manual for Local Government Officials&quot; <em>(Appendix 7)</em> and provide support.</td>
<td>O</td>
<td>Beaver County Emergency Services; Municipalities</td>
<td>DCED</td>
</tr>
<tr>
<td>C-2B</td>
<td>Support multi-municipal cooperation among volunteer fire departments. Pursue joint purchasing and joint grant-writing for major equipment needs.</td>
<td>O</td>
<td>Beaver County Emergency Services; VFDs</td>
<td>DCED</td>
</tr>
<tr>
<td>C-2C</td>
<td>Promote regionalization of Emergency Operations Centers in compliance with Title 35 guidelines.</td>
<td>O</td>
<td>Beaver County Emergency Services</td>
<td>DCED</td>
</tr>
<tr>
<td>C-2D</td>
<td>Increase role of Beaver Cty Regional COG to assist municipalities in providing services at lower costs (see text description above).</td>
<td>O</td>
<td>Beaver County Regional COG; Municipalities.</td>
<td>Local funds</td>
</tr>
</tbody>
</table>
### Objective 3: Encourage and support voluntary consolidation of smaller school districts for fiscal and educational benefits.

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<thead>
<tr>
<th>No.</th>
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<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
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</thead>
<tbody>
<tr>
<td>C-3A</td>
<td>Help facilitate dialogue between small neighboring school districts that may benefit from consolidation like Center and Monaca. Promote the use of the Pennsylvania School Boards Association “School District Consolidation Checklist” to evaluate opportunities and options <em>(Appendix 8)</em>.</td>
<td>M</td>
<td>Beaver Valley Intermediate Unit; State Legislators; Local School Districts</td>
<td>Dept. of Education</td>
</tr>
<tr>
<td>C-3B</td>
<td>Develop a “lessons learned” summary from the Center/Monaca merger that can be shared with other school districts.</td>
<td>H</td>
<td>Beaver Valley Intermediate Unit; <strong>Central Valley School District</strong></td>
<td>Dept. of Education</td>
</tr>
</tbody>
</table>
The County has exceptional historic and cultural sites like Old Economy Village, the Merrick Art Gallery, and the Lincoln Park Performing Arts Center. Moreover, its River Towns and small rural boroughs are filled with history and fine architecture. Yet many residents noted that the County does not sufficiently capitalize on these assets. To help change that, this section makes recommendations to:

1) Better market the County’s historic and cultural assets within the County, throughout the Pittsburgh Region, and in neighboring States.
2) Preserve historic buildings and sites.
3) Promote better communication and coordination among the County’s numerous historic and cultural sites and local historic societies.
4) Ensure that development adjacent or in close proximity to historic and cultural sites is compatible and does not detract from the value of the site.

Several of the strategies stress the need for greater collaboration -- among the County and its neighbors; among historic societies; and among historic and cultural institutions themselves. Funding for historic preservation and tourism continues to decline every year. Therefore, the need for collaborative marketing, fundraising, education and programming is more important than ever.

**Goal:** The County recognizes the importance and economic potential of its historic and cultural assets and supports efforts to identify, protect, and promote significant historic sites and cultural institutions.

**Objective 1:** Better market the County’s historic and cultural assets within the County, throughout the Pittsburgh Region, and in neighboring States.

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<tbody>
<tr>
<td>HI-1A</td>
<td>Work with neighboring Counties to jointly market the region’s top historic and cultural venues.</td>
<td>M</td>
<td>Recreation and Tourism Department; Beaver County Historical Research and Landmarks Foundation</td>
<td>DCED; CFA (Tourism Promotion Assistance Grants; First Industries Fund)</td>
</tr>
<tr>
<td>HI-1B</td>
<td>Use the success of the Lincoln Park Performing Arts Center to market the County as a growing center for arts and culture.</td>
<td>M</td>
<td>Recreation and Tourism Department; Beaver County Foundation; Lincoln Park Performing Arts Center; local Theater Companies</td>
<td>DCED; CFA (Tourism Promotion Assistance Grants; First Industries Fund)</td>
</tr>
<tr>
<td>HI-1C</td>
<td>Implement a uniform wayfinding system for significant historic and cultural sites throughout the County.</td>
<td>L</td>
<td>Recreation and Tourism Department; CDP; RiverTowns Partnership; Beaver County Historical Research and Landmarks Foundation; Municipalities</td>
<td>DCED; PennDOT</td>
</tr>
<tr>
<td>HI-1D</td>
<td>Publicize Beaver County’s role in the Underground Railroad and develop a tour that highlights important sites in New Brighton and surrounding communities.</td>
<td>M</td>
<td>Recreation and Tourism Department; Beaver County Historical Research and Landmarks Foundation</td>
<td>DCED; CFA (Tourism Promotion Assistance Grants; First Industries Fund); PHMC</td>
</tr>
<tr>
<td>HI-1E</td>
<td>Add a separate category for historic sites to the County’s Tourism website (<a href="http://www.visitbeavercounty.com">www.visitbeavercounty.com</a>)</td>
<td>I</td>
<td>Recreation and Tourism Department; Beaver County Historical Research and Landmarks Foundation</td>
<td>County</td>
</tr>
</tbody>
</table>

### Objective 2: Preserve Historic Building and Sites.

<table>
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<tr>
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<tbody>
<tr>
<td>HI-2A</td>
<td>Provide information to owners about tax credits and other financing available to rehabilitate historic buildings.</td>
<td>H</td>
<td>Beaver County Historical Research and Landmarks Foundation; Municipalities</td>
<td>County; PHMC</td>
</tr>
<tr>
<td>HI-2B</td>
<td>Continue to support the allocation of CDBG funding to the County’s Main Street Program and façade improvement grants.</td>
<td>O</td>
<td>CDP; Rivertowns Partnership; Municipalities</td>
<td>HUD (CDBG)</td>
</tr>
<tr>
<td>HI-2C</td>
<td>Conduct a feasibility study for redeveloping the former American Bridge Headquarters building as a National Bridge Museum.</td>
<td>M</td>
<td>Ambridge Borough; Private landowner</td>
<td>PHMC (Preservation Project Grant)</td>
</tr>
</tbody>
</table>

### Objective 3: Promote better communication and coordination among the County’s numerous historic and cultural sites and local historic societies.

<table>
<thead>
<tr>
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<tbody>
<tr>
<td>HI-3A</td>
<td>Convene a meeting of administrators of historic &amp; cultural sites to develop collaborative, cost-effective strategies for increasing visitation such as joint marketing &amp; grant writing to support new programs.</td>
<td>I</td>
<td>County Commissioners; Beaver County Historical Research and Landmarks Foundation; Recreation and Tourism Department; Old Economy Village; Lincoln Park Performing Arts Center (and others)</td>
<td>DCED; CFA (Tourism Promotion Assistance Grants; First Industries Fund)</td>
</tr>
<tr>
<td>HI-3B</td>
<td>Promote the consolidation of historical societies to better promote the County’s heritage and preserve its historic resources.</td>
<td>H</td>
<td>County Commissioners; Beaver County Historical Research and Landmarks Foundation; Historical Societies; Private Collectors like Fry Glass, Phoenix Glass &amp; Industrial Museum</td>
<td>N/A</td>
</tr>
</tbody>
</table>
**Objective 4:** Ensure that development adjacent or in close proximity to historic and cultural sites is compatible and does not detract from the value of the site.

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<tr>
<th>No.</th>
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</thead>
<tbody>
<tr>
<td>HI-4A</td>
<td>Adopt historic district ordinances in Beaver and Bridgewater and establish Historic Area Review Boards to ensure compliance.</td>
<td>H</td>
<td>Beaver and Bridgewater Boroughs; Pennsylvania Historical and Museum Commission</td>
<td>PHMC</td>
</tr>
<tr>
<td>HI-4B</td>
<td>Encourage municipalities without historic districts to designate them where appropriate (e.g. New Brighton; Frankfort Springs) or update their zoning ordinances to provide for appropriate uses, density and dimensional requirements around individual historic sites.</td>
<td>M</td>
<td>BCPC; Pennsylvania Historical and Museum Commission</td>
<td>PHMC</td>
</tr>
<tr>
<td>HI-4C</td>
<td>Promote development of businesses that support tourism around historic and cultural sites such as restaurants, hotels, B&amp;Bs, and gift shops.</td>
<td>O</td>
<td>Municipalities; Beaver County Economic Growth Commission</td>
<td>County &amp; local funds</td>
</tr>
</tbody>
</table>
Environmental Features

Beaver County retains large areas of natural beauty and rural charm. Its rolling hillsides and picturesque rivers and streams are a major “selling point.” However, these assets are threatened by impacts from existing development and rapid new growth in rural townships. Many of this Plan’s other sections support the conservation of natural resources like the focus on redeveloping/rehabilitating existing places; on limiting the scope of new residential growth, and on discouraging widespread expansion of utilities. In this Section, the Plan proposes direct actions aimed at conservation to meet the following objectives:

1) Protect priority natural features and habitats, including rivers and streams.
2) Promote the use of development tools that preserve valuable open space and natural resources.
3) Increase awareness of the County’s significant natural amenities.

Protection of natural assets will occur through concerted planning and regulation at the municipal level as well as through investment by the County, land trusts and others in permanently protecting valuable resources through acquisition or easements. The Beaver County Greenways and Trails Plan proposes a network of conservation greenways that the County should work toward establishing over time.

**Goal:** The County supports conservation of natural resources and encourages land use planning that is sensitive to wildlife habitat, water and air quality, and preservation of open space.

<table>
<thead>
<tr>
<th>Objective 1: Protect priority natural features and habitats, including rivers and streams.</th>
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<tr>
<td>No.</td>
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<tr>
<td>E-1A</td>
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<td>E-1B</td>
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<td>E-1C</td>
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<td>E-1K</td>
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<tr>
<td>E-1L</td>
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</tbody>
</table>
### Objective 2: Promote the use of development tools that preserve valuable open space and natural resources.

<table>
<thead>
<tr>
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<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>E-2A</td>
<td>Promote multi-municipal planning and subsequent adoption of compatible zoning ordinances that allows municipalities to share uses rather than providing for every use in each municipality.</td>
<td>O</td>
<td>BCPC; Municipalities</td>
<td>DCED; Local Government Academy</td>
</tr>
<tr>
<td>E-2B</td>
<td>Encourage municipalities to adopt ordinances that preserve natural resources and create corridors of open space in new residential development like Conservation Subdivision Design.</td>
<td>O</td>
<td>BCPC; Municipalities</td>
<td>DCED; Department of Conservation and Natural Resources (DCNR); Natural Lands Trust</td>
</tr>
<tr>
<td>E-2C</td>
<td>Identify target growth municipalities where a pilot Transfer of Development Rights program could be implemented.</td>
<td>M</td>
<td>BCPC; Local Government Academy; Municipalities</td>
<td>DCED</td>
</tr>
<tr>
<td>E-2D</td>
<td>Promote tax-base sharing among neighboring municipalities that would discourage competition among municipalities for new development.</td>
<td>M</td>
<td>BCPC; Local Government Academy; Municipalities</td>
<td>DCED</td>
</tr>
</tbody>
</table>

### Objective 3: Increase awareness of the County’s significant natural amenities.

<table>
<thead>
<tr>
<th>No.</th>
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<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>E-3A</td>
<td>Support environmental education programs for the County’s youth that include hands-on programs in the County’s natural areas.</td>
<td>O</td>
<td>Beaver County Conservation District, Independence Conservancy, Beaver Valley Intermediate Unit</td>
<td>DEP</td>
</tr>
<tr>
<td>E-3B</td>
<td>Attract outdoor recreation businesses (like canoe &amp; kayak rentals) that get residents and visitors outdoors and into Beaver County’s parks and natural places.</td>
<td>M</td>
<td>Recreation and Tourism Department; Chamber of Commerce; Beaver County Rowing Association (and others).</td>
<td>DCNR; Local funds</td>
</tr>
</tbody>
</table>
Parks and Recreation

Sustaining and improving Beaver County’s parks and recreational amenities will require action to:

1) Maintain and upgrade the County’s existing park facilities.
2) Maintain and expand recreational programming.
3) Connect Beaver County’s population centers, recreational amenities and other assets through a system of land and water trails.
4) Promote the County’s recreational amenities throughout the region.

Great strides have been taken since the completion of the Beaver County Comprehensive Recreation and Parks Plan and the subsequent county park master plans. The County has committed funding, matched through state grant opportunities where possible, and completed many significant upgrades and improvements within the County parks. Its successes include creating a DCNR / DCED funded shared greenway and environmental planner position with Lawrence County, and securing over two million dollars in grant funding for capital improvements between 2007 and 2011. A summary of completed and proposed Master Plan projects and corresponding costs is included in Appendix 9.

Attracting sponsors for programs, events, and facilities has seen limited success. This may be due to the methodology employed to attract sponsors. To date, blanket requests have been made to potential sponsors. We recommend efforts be refocused to develop specific requests tailored to each prospective sponsor. For example, the health industry is focused on healthy lifestyles and wellness. Therefore, a sponsorship proposal might include tailoring a proposal by which the County offers naming rights to the walking trail loop in Braddy’s Run to an agency in the health care industry. A sponsorship program could be developed around the parks’ destination playgrounds where local daycare providers are recognized on a sponsorship board should they desire to participate in the program. Each sponsorship program should be tailored in such a manner as to respond to the financial capabilities of the target audience.

The County took a significant step towards enhancing its recreational assets by developing the Beaver County Greenways and Trails Plan, which proposes an extensive trail network that would connect the County’s population centers, parks and other places of interest. The Plan represents a vision that will require long-term commitment and investment by the County and many partners. The strategies of the Greenways and Trails Plan are incorporated by reference into this Plan.

**Goal:** Beaver County’s parks, recreational facilities and programs provide activities for and are accessible to all County residents.

**Objective 1:** Maintain and upgrade the County’s existing park facilities.

<table>
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<tr>
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<th>Lead/Participating Parties</th>
<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>R-1A</td>
<td>Continue to implement improvements to the County’s park facilities proposed in the Beaver County Parks Master Plans. (see Appendix 9)</td>
<td>H</td>
<td>Department of Public Works; Recreation and Tourism Department, BCPC</td>
<td>DCNR; County</td>
</tr>
<tr>
<td>No.</td>
<td>Strategy</td>
<td>Priority</td>
<td>Lead/Participating Parties</td>
<td>Potential Funding Sources</td>
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</tr>
<tr>
<td>R-1B</td>
<td>To help address public funding cuts, partner with local businesses to help finance specific facilities in exchange for naming rights, banners, etc.</td>
<td>M</td>
<td>Recreation and Tourism Department</td>
<td>Private businesses</td>
</tr>
<tr>
<td>R-1C</td>
<td>Revisit the operations and management recommendations of the Beaver County Comprehensive Recreation and Parks Plan.</td>
<td>H</td>
<td>Department of Public Works; Recreation and Tourism Department</td>
<td>County</td>
</tr>
<tr>
<td>R-1D</td>
<td>Continue to improve efficiency and reduce costs through sustainable parks management practices (no mow areas, low-maintenance trail construction, etc.)</td>
<td>O</td>
<td>Department of Public Works; Recreation and Tourism Department</td>
<td>County</td>
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**Objective 2: Maintain and expand recreational programming.**

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</thead>
<tbody>
<tr>
<td>R-2A</td>
<td>Evaluate the fee structure for facilities and programs to bring fees in line with market rates in the Region.</td>
<td>I</td>
<td>Recreation and Tourism Department; Department of Public Works</td>
<td>County</td>
</tr>
<tr>
<td>R-2B</td>
<td>Expand partnerships with recreational businesses and organizations to conduct outdoor programming, such as mountain biking, hiking, paddling and fishing programs.</td>
<td>O</td>
<td>Recreation and Tourism Dept.; Beaver County Rowing Association; Beaver River Trails Organization; Venture Outdoors (Pittsburgh); Keystone Sojourns (Ellwood City)</td>
<td>County</td>
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</table>

**Objective 3: Connect Beaver County’s population centers, recreational amenities and other assets through a system of land and water trails.**

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<th>Potential Funding Sources</th>
</tr>
</thead>
<tbody>
<tr>
<td>R-3A</td>
<td>Implement the trail recommendations of the Beaver County Greenway Plan.</td>
<td>H - L</td>
<td>BCPC; Greenways &amp; Trails Planner; Dept. of Public Works; Recreation &amp; Tourism Dept.</td>
<td>DCNR; PennDOT</td>
</tr>
<tr>
<td>R-3B</td>
<td>Support the work of the Ohio River Trail Council to develop a trail along the Ohio River connecting to the Montour Trail in Allegheny County (Phase I) and to the Columbiana Trail in Ohio (Phase II).</td>
<td>H</td>
<td>BCPC; Greenways &amp; Trails Planner; CED; Municipalities; Private landowners</td>
<td>DCNR; PennDOT</td>
</tr>
<tr>
<td>R-3C</td>
<td>Work with PennDOT to ensure that road widening and resurfacing projects include wide shoulders or bike lanes (where appropriate) and bike-friendly paving.</td>
<td>O</td>
<td>BCPC; Municipalities</td>
<td>PennDOT</td>
</tr>
<tr>
<td>R-3D</td>
<td>Look for opportunities to create additional public access points to the Ohio and Beaver Rivers in brownfield redevelopment projects or in other locations.</td>
<td>O</td>
<td>BCPC; Greenways and Trails Planner; CED; Municipalities</td>
<td>DCNR</td>
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</table>

**Objective 4:** Promote the County’s recreational amenities throughout the region.  

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</thead>
<tbody>
<tr>
<td>R-4A</td>
<td>Improve the visitbeavercounty.org website to include detailed information about County recreational opportunities or create a new website devoted to County recreation.</td>
<td>1</td>
<td>Recreation &amp; Tourism Dept.; Beaver County Economic Growth Commission</td>
<td>DCED; CFA (Tourism Promotion Assistance Grants; First Industries Fund)</td>
</tr>
<tr>
<td>R-4B</td>
<td>Partner with Heritage Valley, YMCA, recreational businesses, and others to promote local parks and facilities and stress the health benefits of leading an active lifestyle. Feature a different park or program each month.</td>
<td>O</td>
<td>Recreation &amp; Tourism Dept.; Greenways &amp; Trails Planner; Trail Groups; Municipalities</td>
<td>County</td>
</tr>
</tbody>
</table>
APPENDICES
Appendix 1 -
Steering Committee Meeting Minutes
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee

FROM: Joan Miles and Paul Gilbert, Pashek Associates

DATE: September 10, 2008

RE: Beaver County Comprehensive Plan: Minutes from Meeting # 1

On September 9, 2008, the steering committee for the Beaver County Comprehensive Plan met from 10:30 to 12 in the Buchanan Building Conference Room in Beaver Borough. The following committee members attended:

Carl DeChellis, Housing Authority of Beaver County
Gene Fleegal, Beaver County Agricultural Land Preservation Board
John Hosey, Beaver County Minority Coalition
Frank Mancini, Jr., Beaver County Planning Commission
Suzanne Modrak, Beaver County Community Development Program
Mary Jo Morandini, Beaver County Transit Authority
Sam Prodonovich, Beaver County Building & Trades Council
Laura Rubino, Beaver County Corporation for Economic Development
Charlotte Somerville, Beaver County Planning Commission Board
Marty Warchol, Beaver County Conservation District

In addition, Joy Wilhelm of the Governor’s Center for Local Government Services, Department of Community and Economic Development was present.

Joan Miles and Paul Gilbert of Pashek Associates facilitated the meeting.

I. Introductions

Ms. Miles welcomed everyone and thanked them for coming. She provided a brief summary of the agenda. Then she asked everyone to introduce themselves and answer the following two questions:

➢ What is it about Beaver County that you most value?
➢ What issue or problem do you most want this Comprehensive Plan to address?

A summary of the responses is attached to these minutes.

II. Overview of the comprehensive planning process

Ms. Miles distributed a comprehensive planning flow chart and explained the three phases of the planning process: the Background Assessment, Creating the Vision, and the Action Program. The Committee then reviewed the draft meeting schedule. The Committee will generally meet monthly through next summer. There will be three sets of
public meetings, one during each phase of the planning process. If all goes smoothly, we expect the Plan to be ready for adoption by late 2009.

Ms. Miles also explained that the steering committee will play an important role in shaping the Plan. In general, the Committee will be expected to:

- Attend meetings regularly
- Provide feedback on information presented by the consultants
- Share new ideas
- Be an advocate for the plan

III. The Inventory Process

Ms. Miles described the types of information that will be collected as part of the first phase of the plan. They are:
- Land Use
- Housing
- Economic Conditions
- Transportation
- Community Facilities (like schools, libraries, emergency services)
- Public Facilities (water, sewer, etc.)
- Parks & Recreation
- Environmental & Natural Resources
- Historic Sites and Preservation

Mr. Mancini noted that Economic Justice was also a required planning element under the Scope of Work.

Ms. Miles distributed a chart entitled “Key Contacts and Resources.” She asked the Committee to break into three subgroups and brainstorm the names of significant people and studies that can provide information about each of the planning elements listed above. Each subgroup then filled in the charts.

Ms. Miles explained that as part of the project, we will be preparing and distributing an internet-based survey. The questionnaire will be targeted to all governing bodies and school districts. In addition, we will develop a list of other contacts who have demonstrated an interest in the future of Beaver County. They will be notified about the survey and asked to participate. In addition, the survey will be made available to the general public. We will notify residents about it through local newspapers and other media. At the October meeting, the Committee will review and refine a draft questionnaire. Mr. Mancini asked that it be provided to the Committee in advance of the meeting. Ms. Miles agreed to do so.
IV. Discussion: How will we analyze the County?

Mr. Gilbert presented three maps to the Committee that illustrate how we will categorize municipalities during our analysis. The first shows the three planning regions that occur naturally as a result of the Ohio and Beaver Rivers. He explained that for each round of public meetings, we will hold a meeting in each of these three planning regions.

Mr. Gilbert then discussed the map that depicted the County’s municipalities by functional category: urban, suburban, and rural towns/small villages. He explained that these distinctions were primarily determined by population density. He called the Committee’s attention to the population density map. Ms. Miles noted that some choices were not black & white and may be up for discussion. For example, Potter Township & Shippingport Borough are not densely populated but were characterized as urban because of their heavy industrial areas. After discussion, the Committee agreed with this provided the plan provides footnotes explaining what factors led to this characterization.

V. Overview of preliminary census data and findings

Mr. Gilbert distributed a Demographic Overview and went over the major points regarding population, median age, households, housing units, income and housing units. Ms. Morandini asked how Beaver County’s median age compares to the national one. Ms. Miles agreed to look this up and distribute the information to the Committee.

VI. Next Steps

In closing, Ms. Miles reminded everyone that our next meeting will take place on October 14th. The major tasks will include:

- developing a mission statement;
- identifying the County’s strengths, weaknesses, opportunities and threats; and
- reviewing and refining the draft survey questionnaire.
Summary of Committee Responses

What is it about Beaver County that you most value?

- Choices of lifestyle – rural/suburban
- Proximity to Pittsburgh
- Diversity
- Work ethic
- Natural resources
- Great staff
- Small town feel
- People & their pride in their hometowns
- Recreational opportunities
- Connectivity/proximity of natural areas & developed areas
- Work force
- Potential of the County
- Great region with many assets

What issue or problem do you most want this Comprehensive Plan to address?

- Redevelopment & economic development projects
- College students moving away; ways to keep them in the County
- Preservation of affordable housing
- Revitalization of Main Streets
- Natural resource protection, in particular problems presented by natural gas well drilling
- Update of old plan’s recommendations that can be used to leverage support for grants
- Job retention/creation
- Attraction/retention of residents
- Aging population
- Preservation of farmland
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee

FROM: Joan Miles and Paul Gilbert, Pashek Associates

DATE: October 15, 2008

RE: Beaver County Comprehensive Plan: Minutes from Meeting #2

The Steering Committee met again on Tuesday, October 14, 2008 from 10:30 to 12 in the Buchanan Building Conference Room in Beaver Borough. The following committee members attended:

Carl DeChellis, Housing Authority of Beaver County
Diane Dornenburg, Beaver County Chamber of Commerce
Frank Mancini, Jr., Beaver County Planning Commission
Suzanne Modrak, Beaver County Community Development Program
Mary Jo Morandini, Beaver County Transit Authority
Laura Rubino, Beaver County Corporation for Economic Development
Frank Vescio, Redevelopment Authority of Beaver County

Joan Miles and Paul Gilbert of Pashek Associates facilitated the meeting.

I. Draft Mission Statement

Ms. Miles distributed a copy of a draft mission statement. She explained that this statement forms the foundation for the planning process. After review, the Committee agreed to adopt the following as its mission statement:

The purpose of the Beaver County Comprehensive Plan
is to establish a coordinated strategy
for meeting residents’ economic and social needs
in a way that balances
new development,
redevelopment of existing places,
and preservation of natural, cultural and historic assets.

II. Strengths, weaknesses, opportunities, and threats ("SWOT")

Mr. Gilbert explained the purpose of the "SWOT" analysis. He distributed an outline of the planning elements that will be evaluated in the comprehensive plan. He asked Committee members to think specifically about the County’s strengths, weaknesses, opportunities and threats in relation to the planning elements. A slide show depicting County locations, both positive and negative, was presented to assist in this exercise. Committee members then shared
their ideas for each category. A table of the responses is attached to the Minutes as Attachment A.

III. Draft survey questionnaire

A link to the on-line survey was provided to the Committee prior to the meeting. Most who attended had taken the survey and felt that it was clear and user-friendly. It took Committee members between 12 and 20 minutes to complete. It was agreed that this was a reasonable length. Before getting into the substance of the questions, the Committee discussed several logistical issues:

- Recipients: while the survey will be open to the general public, Pashek Associates will target certain individuals by providing them with advance mail notification requesting their participation. These will include all 54 municipal elected bodies and school districts. In addition, we will notify other “key” individuals who have demonstrated an interest in the County. Ms. Miles will send an email to the Committee requesting names of such individuals.
- Where to host: The survey will be hosted on the County and Chamber of Commerce websites. It will be launched in early November right after Election Day.
- Publicity:
  - Beaver County Times
  - County Newsletter
  - Chamber Newsletter
  - Announce at public meetings
- Gift: To encourage participation, we will offer those completing the survey a chance to win a gift. Ideas discussed were a gift certificate from a local business or a gift basket of Beaver County items. Ms. Miles will discuss further with Mr. Mancini and Ms. Dornenburg.

The Committee discussed the questions briefly and several small changes were suggested. Several Committee members who had to leave agreed to email their comments to Pashek Associates.

IV. Next Steps

- Public input meetings - Ms. Miles noted that we will hold three public meetings in November, one in each of the three regions of the County. Several potential locations were mentioned. The Committee agreed that we will work with the school districts to use their auditoriums. Ms. Miles will work with Planning Commission staff to coordinate dates and locations. To publicize the meetings, we will send press releases to the Beaver County Times and Post-Gazette West, distribute flyers to each municipality and ask Committee members to notify people through email list serves they may have.
- Next Meeting – The next meeting will be on December 9, 2008 in the same location. The Committee agreed to start the meeting a half hour earlier at 10 am to allow more time for discussion.
<table>
<thead>
<tr>
<th>STRENGTHS</th>
<th>WEAKNESSES</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Land Use</strong></td>
<td><strong>Population and Socioeconomic Characteristics</strong></td>
</tr>
<tr>
<td>• Good mix of urban, suburban and rural</td>
<td>• Lack of diversity; little immigration</td>
</tr>
<tr>
<td>• Room to grow</td>
<td>• High percentage of Senior population</td>
</tr>
<tr>
<td><strong>Housing</strong></td>
<td><strong>Land Use</strong></td>
</tr>
<tr>
<td>• Housing affordability</td>
<td>• Blight and lack of code enforcement</td>
</tr>
<tr>
<td>• Diverse housing options</td>
<td>• Historic downtowns are too large</td>
</tr>
<tr>
<td>• Safe neighborhoods</td>
<td><strong>Economic Conditions</strong></td>
</tr>
<tr>
<td><strong>Economic Conditions</strong></td>
<td>• Lack of Main Street businesses; boarded-up storefronts</td>
</tr>
<tr>
<td>• Established business districts in 10 river towns</td>
<td>• Lack of job growth</td>
</tr>
<tr>
<td>• County-funded Main Street program</td>
<td>• Lack of County marketing and promotion</td>
</tr>
<tr>
<td>• Commitment to redevelopment</td>
<td><strong>Transportation</strong></td>
</tr>
<tr>
<td>• Inventory of “shovel ready” development sites</td>
<td>• Infrastructure (roads, bridges) in poor condition</td>
</tr>
<tr>
<td>• Good medical facilities in County and nearby in Pittsburgh</td>
<td>• Montgomery Locks need to be upgraded</td>
</tr>
<tr>
<td>• Low property taxes</td>
<td>• Too few Ohio River crossings</td>
</tr>
<tr>
<td><strong>Transportation</strong></td>
<td>• Insufficient East-West road connections</td>
</tr>
<tr>
<td>• Proximity to transportation corridors (rivers, rail, turnpike)</td>
<td><strong>Community Facilities</strong></td>
</tr>
<tr>
<td>• Location along Interstate 376 (current Rte. 60)</td>
<td>• Educational opportunities are not matched with employment needs</td>
</tr>
<tr>
<td>• Good public transit</td>
<td>• Insufficient coordination between colleges and municipalities</td>
</tr>
<tr>
<td>• Proximity to Pittsburgh Airport</td>
<td><strong>Public Services</strong></td>
</tr>
<tr>
<td>• Access to 2 regional airports</td>
<td>• Fragmented municipal governments, school districts and authorities</td>
</tr>
<tr>
<td><strong>Community Facilities</strong></td>
<td>• Poor communication about availability of public services</td>
</tr>
<tr>
<td>• Access to higher education (Penn State, CCBC, Geneva)</td>
<td>• Lack of code enforcement</td>
</tr>
<tr>
<td><strong>Public Services</strong></td>
<td>• Infrastructure (water, sewer) in poor condition</td>
</tr>
<tr>
<td>• Abundant water supply</td>
<td></td>
</tr>
<tr>
<td><strong>Historic Sites</strong></td>
<td></td>
</tr>
<tr>
<td>• Consolidated human services in Beaver Falls</td>
<td></td>
</tr>
<tr>
<td>• Numerous historic and cultural sites</td>
<td></td>
</tr>
<tr>
<td><strong>Environmental Features</strong></td>
<td></td>
</tr>
<tr>
<td>• Plenty of scenic open space</td>
<td></td>
</tr>
<tr>
<td>• Viable agricultural land</td>
<td></td>
</tr>
<tr>
<td><strong>Parks and Recreation</strong></td>
<td></td>
</tr>
<tr>
<td>• Many parks and recreational opportunities</td>
<td></td>
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</tbody>
</table>
"SWOT" Analysis (continued)

<table>
<thead>
<tr>
<th>OPPORTUNITIES</th>
<th>THREATS</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Land Use</strong></td>
<td><strong>Population and Socioeconomic Characteristics</strong></td>
</tr>
<tr>
<td>• Mixed use development in downtowns</td>
<td>• Continued population loss</td>
</tr>
<tr>
<td>• Brownfield redevelopment</td>
<td>• Youth leaving the County</td>
</tr>
<tr>
<td>• Capitalizing on riverfronts for recreation, housing, entertainment and transportation</td>
<td>• Parochialism (putting local needs over the County's &amp; region's)</td>
</tr>
<tr>
<td>• Making use of “Smart Growth” development strategies</td>
<td>• Negativity – defeatist attitudes</td>
</tr>
<tr>
<td>• Individual planning strategies for municipalities based on their unique features</td>
<td><strong>Land Use</strong></td>
</tr>
<tr>
<td>• Marketing the County Comprehensive plan to local municipalities</td>
<td>• Sprawl development – not enough education about “Smart Growth”</td>
</tr>
<tr>
<td><strong>Housing</strong></td>
<td><strong>Economic Conditions</strong></td>
</tr>
<tr>
<td>• Targeted housing rehabilitation</td>
<td>• Limited funds at the local and County level</td>
</tr>
<tr>
<td><strong>Economic Conditions</strong></td>
<td>• Decreasing State and Federal funding</td>
</tr>
<tr>
<td>• Introduce a “Manufacturing Expo” to link employers with Seniors, students and other prospective employees</td>
<td><strong>Public Services</strong></td>
</tr>
<tr>
<td>• Attract “end-user” companies to the County that use products manufactured by Beaver County firms</td>
<td>• Too many political subdivisions and lack of coordination among them</td>
</tr>
<tr>
<td>• Promote façade renovation in downtowns</td>
<td>• Not enough County commitment to planning</td>
</tr>
<tr>
<td>• Increase awareness of business development programs</td>
<td><strong>Historic Sites and Preservation</strong></td>
</tr>
<tr>
<td><strong>Community Facilities</strong></td>
<td>• Deterioration and demolition of historic buildings</td>
</tr>
<tr>
<td>• Expand vocational training programs and change the perception of them as “dumping grounds” for poor students</td>
<td><strong>Public Services</strong></td>
</tr>
<tr>
<td><strong>Parks &amp; Recreation</strong></td>
<td>• Combine riverfront sewage treatment plants</td>
</tr>
<tr>
<td>• Build on existing recreational assets</td>
<td></td>
</tr>
</tbody>
</table>
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee
FROM: Joan Miles and Paul Gilbert, Pashek Associates
DATE: December 11, 2008
RE: Beaver County Comprehensive Plan: Minutes from Meeting #3

The Steering Committee met again on Tuesday, December 9, 2008 from 10:00 to 12 in the Buchanan Building Conference Room in Beaver Borough. The following committee members attended:

Diane Dornenburg, Beaver County Chamber of Commerce
Frank Mancini, Jr., Beaver County Planning Commission
Mary Jo Morandini, Beaver County Transit Authority
Laura Rubino, Beaver County Corporation for Economic Development
Frank Vescio, Redevelopment Authority of Beaver County
Victoria Michaels, Independence Conservancy
Brian Yaworski, Beaver County Housing Authority
Marty Warchol, Beaver County Conservation District
Charlotte Somerville, Beaver County Planning Commission Board

Paul Gilbert of Pashek Associates facilitated the meeting.

I. Overview of First Round of Public Meetings

Paul distributed a copy of a Summary of Public Meeting Input. He explained that the handout provides a snapshot of the input from all three meetings and consolidates the votes into one list. It was suggested that the date, location, and number of attendees be added to this handout. The committee asked when the survey results were going to be analyzed. Paul responded that the survey would remain active until the end of the year and after the survey is deactivated, the results will be analyzed.

The committee expressed that press coverage of the plan thus far has been good.

With regard to the survey, the committee asked if we would be able to separate the input of business owners from other individuals. Paul and Frank M. responded that since there is not a question asking if the person is a business owner, we would be unable to do this. On a similar note, Diane offered to email the results of the Chamber of Commerce’s recent meetings to Pashek Associates.

Paul mentioned the idea of changing the meeting strategy for the second round of public meetings. After some discussion, the committee agreed that three meetings should be held. Two
meetings should be held similarly to the previous round of meetings and the third should be held as part of a Chamber of Commerce “Open Forum” meeting.

It was also suggested that the meetings be held in more prominent locations because people had difficulty finding the previous meetings. Places such as the CCBC Library Conference Room were suggested.

Discussion turned to the venue for the upcoming Steering Committee Meetings. Laura agreed to reserve the room in the coming months for the 2nd Tuesday 10:00am to 12:00pm.

II. Background Assessment

Paul provided an overview of the Economic Condition Summary. Frank M. introduced the economic justice portion of the analysis. Ideas expressed by the committee during this discussion included:

- The commute patterns should be compared to those of 1990.
- What % of the county’s African-American population is in Aliquippa?
- If education is improved, it will greatly help address many of the economic justice issues.
- What do the employment pie charts tell us?
  - They can provide an overview of trends and a base for future actions such as business recruitment and utilizing available land.
- Developments such as Southpointe and communities like Cranberry positively impact the figures found in many of the charts for Washington and Butler Counties.
- We may want to look at the new proposal for tolling along I-80.
- Municipalities may be influenced to change zoning based on the recommendations of the County Comprehensive Plan.
- The plan could perhaps recommend more school consolidation.
- Should we look at poverty/income data at the census tract level?
  - Tract 6045 is the poorest census tract in the County (Aliquippa along Franklin Ave.)
- The plan could recommend social programs in specific geographic locations as a result of some of these analyses.

Discussion then shifted to the mapping. Paul asked the committee for their thoughts on the Functional Classification Analysis. As a result of the discussion, the committee agreed that the following changes should be made:

- Darlington Borough should be classified as “rural”
- New Galilee Borough should be classified as “rural”
- Bridgewater Borough should be classified as “urban”
- Hookstown Borough should be classified as “rural”
- Frankfort Springs Borough should be classified as “rural”
- Industry Borough should be classified as “suburban”
- Potter Township should be classified as “suburban”
- Shippingport Borough should be classified as “rural”
The committee then discussed the other maps and how to review them. It was suggested that Pashek Associates contact relevant organizations/agencies to review the maps instead of the committee. Paul agreed to create a website that could be accessed by the committee that includes the maps for their review.

III. Next Steps

Next Meeting – The next meeting will be on January 13, 2008 at 10:00am in the same location.

A few closing thoughts were shared. Diane read a quote related to Beaver County from a recent interview with an economist from outside Beaver County. The economist described four points that could help move Beaver County forwards:
   1. Promote mixed use development
   2. Aggressively recruit businesses from higher taxing counties
   3. Cluster companies within similar industries
   4. Ask non-residents why they don’t live in Beaver County

Frank V. followed with a thought that Beaver County should attract more end-users to the County to capitalize on the products already being created within the County.
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee

FROM: Joan Miles and Paul Gilbert, Pashek Associates

DATE: January 14, 2009

RE: Beaver County Comprehensive Plan: Minutes from Meeting # 4

The Beaver County Comprehensive Plan Steering Committee met on Tuesday, January 13, 2009 from 10 to 12 in the Buchanan Building Conference Room in Beaver Borough. The following people attended:

Frank Mancini, Jr., Beaver County Planning Commission
Suzanne Modrak, Beaver County Community Development Program
Joe Petrella, Beaver County Agricultural Land Preservation Board
Dennis Rousseau, Greater PA Regional Council of Carpenters
Laura Rubino, Beaver County Corporation for Economic Development
Charlotte Somerville, Beaver County Planning Commission Board
Frank Vescio, Redevelopment Authority of Beaver County
Marty Warchol, Beaver County Conservation District
Brian Yaworsky, Beaver County Housing Authority

Joan Miles and Paul Gilbert of Pashek Associates facilitated the meeting.

I. Discussion of Survey Results

The Committee reviewed the summary of survey results that was distributed in advance of the meeting. Ms. Miles first noted how the pool of respondents differed from the general population in certain ways:

- While there were respondents from most of Beaver County’s municipalities, small villages were underrepresented. Mr. Mancini noted that each municipality was notified by email, fax or mail of the survey and encouraged to participate.
- When compared to Census population data for the County, the under 20 and over 65 age groups were underrepresented. This is to be expected of the under 20 group since children and youth would not be likely to participate. We expect that youth issues were covered by respondents who are parents of residents in this age group. However, this is not true for the Senior population. We agreed that we will cross-tabulate the responses for the over 65 age group and note where they differ from respondents as a whole.
- In addition, respondents earning less than $25,000 (and to a lesser extent those earning between $25,000 and $50,000) were underrepresented. Again, we
will cross-tabulate and take note of the areas where low income residents answered differently from the respondents as a whole.

The group then went through the summary of the substantive questions and answers. The following observations were made:

➤ Many of the responses show support for development that is consistent with the “Keystone Principles,” like redevelopment of existing places (brownfields, downtowns), encouraging new development in areas with infrastructure, preserving natural places, etc.
➤ The answers regarding new housing consistently scored low. This may indicate that most residents feel there is already sufficient quantity and variety of housing stock in the County.
➤ The responses consistently showed that job creation and attracting new business to the County is a priority for most residents.
➤ Many respondents feel that Beaver County is not doing enough to market itself.
➤ The low number of responses regarding investment in public transportation is likely due to the underrepresentation of respondents in the low income and elderly groups. We will check the responses of these groups and residents of the 10 rivertowns when we cross tabulate. It was also suggested that the low response may reflect the fact that a substantial investment has already been made in the BCTA’s Transit Center in Center Township.
➤ There was very strong support for increased sharing of services as well as municipal and school district consolidation.

Ms. Miles pointed out that respondents indicated that the best means of transmitting information to them was through the Beaver County Times, followed by email and focused mailing. However, several Committee members expressed dissatisfaction with the Times’ willingness to print stories about the County’s economic development and other efforts. The Chamber has purchased several pages of the paper to print a business section monthly and this will probably be the best vehicle for economic development groups to get the word out.

Ms. Miles noted that 23% of respondents submitted additional written comments, a surprising number. She highlighted a few of the responses that raised new issues:
➤ A lengthy comment submitted by the principal at BeaveRun Motorsports Complex noting that not enough is being done to capitalize on the large number of visitors this top notch facility brings into the County on weekends.
➤ A number of responses voicing frustration with local government and a need for strong leadership.
➤ A comment on the disjointed nature of economic development efforts in the County.
➤ An observation about the need for improved “gateways” to the County’s redevelopment sites that would make them more attractive to potential companies.
II. Introduction of Phase II – Developing the Future Vision

Mr. Gilbert began by presenting the draft Existing Land Use Map and explaining what it shows and how it was developed. The map will be posted on the website and the Committee is invited to review it and let us know if corrections are needed. The Existing Land Use Map will be the foundation from which we start to develop the Future Land Use Map.

Mr. Gilbert then facilitated the discussion of the Goals and Objectives Worksheet. The Committee went through the draft and made suggestions for editing the goals and suggesting additional objectives. Because we ran out of time, Ms. Miles asked Committee members to provide us with their notes. A revised version is enclosed with these minutes.

III. Next Steps

➢ Review of Draft Background Sections

We are currently completing the background sections of the Plan. All sections will be posted on our website and Committee members are welcome to review them all. However, Ms. Miles suggested that Committee members agree to review and comment on specific sections in their areas of expertise to ensure that all information is complete and accurate. These Committee members will take the lead on the following sections:

<table>
<thead>
<tr>
<th>Section</th>
<th>Committee Members</th>
</tr>
</thead>
<tbody>
<tr>
<td>Land Use</td>
<td>Frank M., Charlotte</td>
</tr>
<tr>
<td>Economic Development</td>
<td>Laura, Diane, Frank V.</td>
</tr>
<tr>
<td>Community Facilities</td>
<td>Frank M., Wes</td>
</tr>
<tr>
<td>Housing</td>
<td>Carl/Brian</td>
</tr>
<tr>
<td>Transportation</td>
<td>Mary Jo</td>
</tr>
<tr>
<td>Public Utilities</td>
<td>Frank V.</td>
</tr>
<tr>
<td>Environmental Conditions</td>
<td>Marty, Vicky</td>
</tr>
<tr>
<td>Agriculture</td>
<td>Joe Petrella</td>
</tr>
<tr>
<td>Historic &amp; Cultural Resources</td>
<td>Suzanne</td>
</tr>
<tr>
<td>Parks, Recreation &amp; Open Space</td>
<td>Frank M. (&amp; Cty Planning Staff)</td>
</tr>
</tbody>
</table>

Ms. Miles will email these sections to the designated Committee members as they are completed.

At the next meeting, Pashek Associates will present significant findings that emerge through cross tabulating the survey results. We will then conduct the Future Land Use exercise.

The next meeting is scheduled for Tuesday, February 10th from 10 to 12.
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee
FROM: Joan Miles and Paul Gilbert, Pashek Associates
DATE: February 11, 2009
RE: Beaver County Comprehensive Plan: Minutes from Meeting # 5

On Tuesday, February 10, 2009, the Beaver County Comprehensive Plan Steering Committee met from 10 to 12 in the Buchanan Building Conference Room in Beaver Borough. The following people attended:

John Hosey, Beaver County Minority Coalition
Frank Mancini, Jr., Beaver County Planning Commission
Vicky Michaels, Independence Conservancy
Suzanne Modrak, Beaver County Community Development Program
Mary Jo Morandini, Beaver County Transit Authority
Joe Petrella, Beaver County Agricultural Land Preservation Board
Laura Rubino, Beaver County Corporation for Economic Development
Frank Vescio, Redevelopment Authority of Beaver County
Marty Warchol, Beaver County Conservation District

Joan Miles and Paul Gilbert of Pashek Associates facilitated the meeting.

I. Survey Results

Ms. Miles presented a brief summary of some of the cross-tabulations of the survey results. She noted where some of the underrepresented groups differed from the survey pool as a whole.

Mr. Mancini asked how the survey results will be used in the planning process. Ms. Miles indicated that it is one of several tools that can help guide us as we develop our plan for the future. For example, the public’s views about where to focus new economic development can be used to help shape the future land use plan, but we will also apply the collective expertise of the Steering Committee and our own professional judgment to shape the plan.

II. Future Land Use Exercise

Mr. Gilbert and Ms. Miles explained the future land use exercise and asked Committee members to divide into three groups, one for each region of the County. Each group was provided with:

- regional base map showing existing land uses;
- a land use category sheet;
- a map showing where water and sewer service are present and where environmental constraints exist;
- a list of questions; and
- revised County goals and objectives.

They used markers to color the base maps to show areas for new development, redevelopment or conservation in each of the following land use categories:

- Residential
- Commercial
- Industrial
- Target redevelopment sites
- Transportation improvements
- Rural resource areas
- Parks and recreation
- Historic preservation

Each group presented their ideas to the Committee and Mr. Gilbert reflected those ideas on a digital map. The following is a summary of each group’s recommendations:

**Region 1 (Northwest Section)**

- **Rural resource areas:** Preserve areas with concentrations of farming in the north and west of the region.
- **Residential:** Target the following older communities for residential rehabilitation efforts: Darlington, New Gallilee, Koppel, Homewood, West Mayfield, White, Eastvale, Beaver Falls, Patterson Hts, Patterson, Fallston, Bridgewater, Vanport, Industry and Midland.
- **Commercial:**
  - New commercial development in Bridgewater at the Bridgewater Crossing site.
  - Downtown revitalization efforts in Bridgewater (car dealership) and Beaver Falls.
  - Commercial redevelopment along Route 18 in Big Beaver to reuse underutilized properties.
  - Commercial infill along Route 51 in Chippewa and better use of existing commercial properties.
- **Industrial:**
  - Maintain or redevelop industrial sites in Koppel, Industry and Midland.
  - New industrial development at Westgate (ongoing) and around the Turnpike - Route 60 Interchange.
- **Transportation:**
  - Support redesignation of Route 60 to I-376.
  - Improve public transportation connections to Chippewa and to Midland.
- **Parks:**
  - Acquire Ohioview Embayment in Industry and preserve as a park (Note: site is listed by the National Parks Service as site #1 in the Ohio River Islands National Wildlife Refuge, but it is currently privately owned. Owner has wanted to sell for residential development in the past).
  - Maintain riverbanks in Beaver, Bridgewater and along the lower portion of the Beaver River as parks.

- **Target Development Sites:**
  - Westgate Business Park (Big Beaver)
  - Turnpike & I-376 (Rte. 60) Interchange area (Big Beaver)
  - Former Babcock & Wilcox sites (West Mayfield)
  - Midland Industrial sites (Midland)
  - Revitalization of Bridge Street car dealership area (Bridgewater)

**Region 2 (Eastern Section)**

- **Rural resource area:**
  - Preserve agricultural and rural communities in the northwest
  - Establish greenways along the Connoquenessing, Brush Creek and the upper Beaver River.

- **Parks:**
  - Preserve Hereford Manor Lakes
  - Upgrade and create better access to Big Rock Park in New Brighton
  - Create a water trail along the upper Beaver River

- **Residential:** Rehabilitate residential neighborhoods in Ambridge, New Brighton, and Rochester

- **Commercial:**
  - Create or enhance small pockets of neighborhood commercial at crossroads in rural communities
  - Redevelop Northern Lights Shopping Center
  - Support the plans to redevelop former industrial properties in Ambridge into a mixed-use development (Northern Ambridge Redevelopment Project).

- **Industrial:**
  - Redevelop former Hydrl site in Rochester Twp
  - Tie Rochester riverfront sites into the Rochester business district and TRID.

- **Transportation:**
  - Create an east-west road connection from Cranberry to Route 60 (I-376) along Freedom-Crider Road, down 65, across the Ohio and up through Aliquippa.
  - Construct a new Ohio River Bridge from Harmony Twp to Aliquippa with ramps to Aliquippa Industrial Park.
- Upgrade connection from Route 65 to redevelopment sites in Ambridge (through Foodland site).
- Make improvements to intermodal (park 'n ride) facility in Ambridge

**Target Development Site:**
- Former H.H. Robertson site, building off other investments in the area like New Economy Business Park, new High School, Old Economy Visitors Center, Historic District, etc. (Ambridge)

**Region 3 (Southwest Section)**

- **Rural Resource Area:**
  - Designate most land south of Georgetown, Shippingport and Potter and west of Route 60 (I-376).
  - Protect steep slopes along the Ohio between Shippingport and Potter.

- **Residential:**
  - Promote residential rehabilitation in Monaca, Center, Aliquippa, Hopewell, and South Heights.
  - Encourage historic preservation in parts of Monaca and Aliquippa.

- **Commercial:**
  - Support downtown revitalization efforts in Aliquippa and Monaca.
  - Expand commercial area around the Beaver Valley Mall towards Potter Twp.
  - Promote Transit Oriented Development around the Expressway Center in Center (mixed use commercial with some residential above and/or on the fringe).
  - Create a pocket of neighborhood commercial in Greene Twp near Hookstown.

- **Industrial:**
  - Redevelop the old Monaca tube works site.
  - Create new industrial area along riverfront between Aliquippa and Monaca.
  - Expand Hopewell Business Park.

- **Transportation:**
  - Support redesignation of Rte 60 as I-376.
  - Expand and improve intermodal (park 'n ride) facilities along I-376 (Green Garden, Hopewell).
  - Create corridor improvements along Brodhead Road (service road to I-376).

- **Target Redevelopment Sites:**
  - Commercial expansion around Beaver Valley Mall (Center)
  - Expressway Transit Center (Center)
  - Industrial redevelopment along Ohio (Center/Aliquippa)
  - Hopewell Business Park expansion (Hopewell)
III. Next Steps

Ms. Miles discussed the plans to hold 3 public meetings in each region in March that will update residents on our progress and lead them through the future land use exercise. The Committee agreed that the exercise should take the same format as the one they participated in at this meeting. We agreed that participants at each meeting will focus on future uses for that region only. Ms. Miles will work with the County Planning Commission to pick dates and locations.

Mr. Mancini noted that he and Ms. Miles will be doing a presentation to the Beaver County Chamber of Commerce about our comprehensive planning effort on March 2\textsuperscript{nd} at 6PM at the CCBC Library Conference Center, Room 107.

The next Steering Committee Meeting will take place on April 14, 2009 (no meeting in March).
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee
FROM: Joan Miles, Pashek Associates
DATE: April 15, 2009
RE: Beaver County Comprehensive Plan: Minutes from Meeting # 6

On Tuesday, April 14th, 2009, the Beaver County Comprehensive Plan Steering Committee met from 10 to 12 in the Buchanan Building Conference Room in Beaver Borough. The following people attended:

Diane Dornenburg, Beaver County Chamber of Commerce
Frank Mancini, Jr., Beaver County Planning Commission
Vicky Michaels, Independence Conservancy
Suzanne Modrak, Beaver County Community Development Program
Mary Jo Morandini, Beaver County Transit Authority
Joe Petrella, Beaver County Agricultural Land Preservation Board
Laura Rubino, Beaver County Corporation for Economic Development
Frank Vescio, Redevelopment Authority of Beaver County
Marty Warchol, Beaver County Conservation District
Brian Yaworsky, Housing Authority of the County of Beaver

Joan Miles of Pashek Associates facilitated the meeting.

I. Future Land Use Map

Ms. Miles presented a summary of the three public workshops. She noted that attendance was low but that those who attended were enthusiastic participants. The input from the three meetings was used to help develop the draft Future Land Use Map. In a few cases, Ms. Miles indicated that we had not incorporated suggestions where they were inconsistent with County goals or would work against other County development or preservation efforts.

The Steering Committee discussed the draft map. Ms. Miles explained that future uses were depicted as overlays on the Existing Land Use Map. In this way, it is possible to see how future development relates to what currently exists. The following uses were discussed:

➢ Residential – Ms. Miles indicated that the map shows only two limited areas of new residential development in areas that have the infrastructure to support them. Most residential development in the County is depicted as residential rehabilitation in existing neighborhoods. After discussion, the
Committee agreed to this configuration. The text will explain that new housing can also continue to be built in existing residential areas as well as in Rural Resource Areas at low densities.

- **Commercial rehabilitation/infill:**
  - Aliquippa – indicate that the downtown area should be limited to the stretch from the police station to the Borough Building. Most of the buildings below this to the tunnel need to be demolished and redeveloped.
  - Ambridge – the core downtown should contract to the stretch from 8th St. to 16th St. Commercial areas outside the core should be rezoned as transitional mixed-use to allow for other uses.
  - Beaver Falls - shrink the pedestrian-oriented downtown to the area between 11th and 19th Sts. The lower end should be designated as highway commercial.
  - For each of these cases, the text will explain that revitalization efforts should be limited to these areas.
  - Add an area of downtown revitalization in Midland
  - Add an area of commercial rehabilitation to the intersection of Franklin Avenue and Broadhead Road.

- **New Commercial**
  - The Committee agreed with the areas shown as new commercial. I will check with Greene Township about the location of the area designated for that community.

- **Mixed Use**
  - The expansion of Hopewell Business Park should be changed from mixed use to new industrial.
  - Remove the area in Potter Township from the map. The site poses many challenges: access, environmental clean-up, etc. that would make redevelopment within the next ten years unlikely. The text will mention it and indicate the steps needed to ready the site for development.
  - Change the areas surrounding the Beaver Valley Mall to Mixed Use.

- **Industrial**
  - Expand the area of industrial redevelopment in West Mayfield to extend along Route 551.

- **Parks**
  - Show areas of green in the inset map extending up both banks of the Beaver River.
Pashek Associates will post the revised map on its website so Committee members can review it again and submit any additional comments.

II. Target Economic Development Sites

The Committee then turned its attention to the handout listing the potential target economic development sites. We discussed the criteria. Several committee members felt the prime criterion should be those sites the County most wants to move forward, whether or not they’ve already been extensively planned. After discussion, we agreed that all sites will be discussed in the text, but the five target sites will be those the County is viewing as the 5 highest priorities. The target sites selected were:

1) Former LTV Site in Aliquippa (we will incorporate any existing plans developed by CED and Mr. Betters).
2) PA Turnpike and I-376 Interchange (new sketch plan to be developed)
3) Midland industrial sites – about 300 acres owned by CED and others (we will incorporate any existing plans).
4) Downtown Rochester and environs – we will incorporate BCTA’s TRID plans for the area surrounding the transportation center. Ms. Morandini presented draft TRID plans that have been developed showing a new roundabout, a renovated terminal, and redevelopment of commercial and residential areas within a ½ mile radius. Our target area would incorporate these plans and expand them to show redevelopment of the riverfront and the connection between them. Mr. Mancini asked that this target area include downtown Bridgewater. The scope of this target site will need to be discussed further.
5) Center-Monaca Interchange Redevelopment – we will show how areas surrounding the mall could be developed in a mixed use configuration.

The Committee agreed that a one-day tour will be scheduled to visit these sites and discuss the possible development or redevelopment options. Ms. Miles will bring Sara Thompson of Pashek Associates who will be developing the sketches.

III. Next Steps

By the end of this week, Ms. Miles will distribute drafts of the Background Assessment sections to Committee members for review and comment.

She will select potential dates for the tour and email them out to the Committee. The tour will be scheduled on the date that works for the majority. If we have a large group, Ms. Morandini indicated we can use one of the County’s DART buses.
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee
FROM: Joan Miles, Pashek Associates
DATE: June 10, 2009
RE: Beaver County Comprehensive Plan: Minutes from Meeting # 7

The Beaver County Comprehensive Plan Steering Committee met on Tuesday, June 9th from 10 to 12 in the Buchanan Building Conference Room in Beaver Borough. The following people attended:

Diane Dornenburg, Beaver County Chamber of Commerce
Frank Mancini, Jr., Beaver County Planning Commission
Joe Petrella, Beaver County Agricultural Land Preservation Board
Laura Rubino, Beaver County Corporation for Economic Development
Frank Vescio, Redevelopment Authority of Beaver County
Marty Warchol, Beaver County Conservation District

Joan Miles of Pashek Associates facilitated the meeting.

I. Target Economic Development Sites

The Committee reviewed and discussed draft concept plans for the five target sites. The following development concepts and revisions were discussed.

- Former LTV Site – Aliquippa/Hopewell/Center/Monaca

Most of the site will be designated for industrial, light manufacturing and business park uses. The area north of West Aliquippa will be changed to delete “Phase I, Biofuel crops” and be shown as manufacturing/business park/ marina. The text will note that prior to redevelopment, sites could be used for growing biofuel crops.

There was extensive discussion about reserving the stormwater outfall area as public riverfront access for Aliquippa. It was agreed that the Plan can show it, but the area probably should be narrowed. Mrs. Rubino will walk the site to determine how much land would be suitable for this purpose.

Regarding the new river crossing, Mr. Mancini indicated that PennDOT did a study that analyzed options and selected a preferred location. He agreed to check his files. The Plan should show the option that emerged as the most acceptable.
The Committee also discussed the trail alignment. The consensus was that the trail should only be shown along the planned rights of way (a separate trail alignment adjacent to the road). The text will state that a feasibility study will be conducted and that the study can evaluate whether any alternative alignments with river views would be possible.

- Center/Potter Interchange

The concept plan shows a mix of retail, hotel & convention center, business park and residential uses. The retail uses are located along the access drive closer to the mall. The residential uses envision apartments/condos closer to the retail area and townhouses overlooking the river. The layout protects the slopes and wetlands on the site and takes advantage of river views. Sidewalks are proposed throughout the development and walking trails are shown on the perimeter.

The Committee approved of the concept plan and had no changes.

- Rochester Borough

This concept plan incorporates the TRID Plan developed by the BCTA. It proposes adding a year-round indoor farmers’ market along Brighton Avenue to draw people into the downtown. Better connections to the riverfront are planned through intersection improvements at the foot of Brighton Avenue. The plan proposes extension of the riverfront park into the area now occupied by the wastewater treatment plant. The property inside the overpass would become parking. The Committee noted that this is where Cronimet has its headquarters, but we should show it anyway. The property south of the overpass would be redeveloped with a mix of retail and residential uses. We noted that this retail will compete with any downtown revitalization efforts. We also noted that this area is in the floodplain and is not well suited for development. The Committee indicated that the developer intends to raise the development several feet. Finally, our plan proposes a loop trail that would connect the downtown to the riverfront park. A stairway would lead down from the Rochester-Bridgewater Bridge down to the park. Mrs. Rubino indicated that this has been studied before, but the funding was not available.

Ms. Miles will obtain a copy of Rochester’s Riverfront Development Plan from the Borough to ensure our plan is consistent. The Committee approved the concept plan with no changes.

- Midland Borough

In Midland, the former J&L site is proposed for a mix of industrial, light manufacturing and business park uses. The industrial uses will be centered
around the active industrial properties. The western side of town is designated for residential rehabilitation.

The Committee discussed the gateway properties at the entrance to the town. They do not currently present an attractive entry into Midland. The Committee agreed that extending streetscape improvements, like street trees, would help. Pasheke Associates will contact the cyber school about its plans.

The Committee also discussed the area between the former J&L site and the Main Street district along Railroad Alley. This area has many abandoned buildings and is very rundown. We suggested showing this area for redevelopment as a greenway/trail area. It could also accommodate some parking lots to the rear of buildings. The Committee agreed that the concept plan will be amended to show this.

- Big Beaver Interchange

This target site covers the area rezoned by Big Beaver Borough as highway commercial. The concept plan envisions development that complements the existing Turnpike Distribution Center as well as the nearby recreational facilities, BeaveRun Racetrack and the Mines & Meadows ATV Park.

The plan shows a warehousing and distribution complex on parcels adjacent to and east of the Turnpike Distribution Center. A hotel/water park is located just north of the interchange. In addition, tourism-related commercial businesses are shown along the south side of Route 351. These could include restaurants, small retail and recreational businesses like mini-golf, batting cages and the like. A planted buffer is proposed along the road to screen these businesses from residential properties across the road (not rezoned). Finally, an area for a stadium/sports complex is designated to the east of the distribution park. Wetlands and steep slopes are protected and buffer nearby residential properties from the development.

Mrs. Rubino suggested that the Sports Complex be moved to the parcel closer to Route 351, next to the tourism-related commercial area. Ms. Miles will check to see if this is possible.

II. Introduction to Section III – Action Program

Ms. Miles distributed samples of the implementation tables for Committee review. Committee members should think about desired strategies in their area of practice and bring them to the next meeting. For example, we will need to discuss what steps are needed to create a better marketing plan for the County.
III. Next Steps

- Refine Target Site concept plans - The concept plans for the five target sites will be amended and digitized. Ms. Miles will bring the revised versions to the next meeting.

- Develop Implementation Strategies – Pashek Associates will develop draft strategies for each plan element for discussion at the July meeting.

- Next Meeting – July 14th at 10AM.
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee

FROM: Joan Miles, Pashek Associates

DATE: July 15, 2009

RE: Beaver County Comprehensive Plan: Minutes from Meeting # 8

The Beaver County Comprehensive Plan Steering Committee met on Tuesday, July 14th from 10 to 12 in the Buchanan Building Conference Room in Beaver Borough. The following people attended:

Carl DeChellis, Housing Authority of the County of Beaver
Diane Dornenburg, Beaver County Chamber of Commerce
Frank Mancini, Jr., Beaver County Planning Commission
Vicky Michaels, Independence Conservancy
Suzanne Modrak, Community Development Program
Mary Jo Morandini, Beaver County Transit Authority
Joe Pettrella, Beaver County Agricultural Land Preservation Board
Laura Rubino, Beaver County Corporation for Economic Development
Frank Vescio, Redevelopment Authority of Beaver County
Marty Warchol, Beaver County Conservation District
Brian Yaworsky, Housing Authority of the County of Beaver

Joan Miles of Pashek Associates led the meeting.

I. Target Economic Development Sites

The Steering Committee reviewed the revised concept plans and summary descriptions for each of the five target sites. The following changes were agreed to:

1) Big Beaver
   • Under “Proposed Use,” add “open space and buffers” and the acreage.
   • Consider adding transit stops to the plan. Ms. Miles will discuss this with Ms. Morandini.

2) Center/Potter Interchange
   • Indicate that the zoning of the proposed development area in Center Township has been changed to C4. The area shown as redevelopment of mall property remains C2.

3) Rochester Borough
   • Change all references to the “TRID” to “TOD”
   • Under “Changes Needed,” add that form based zoning and/or design standards should be investigated for the downtown.
4) Midland Borough
   - The brownfield site is known by most in the community as the “former Crucible site,” therefore all reference to J&L should be changed.
   - Need to address the lack of parking for events at the Performing Arts Center. A parking garage should be shown, possibly on an empty lot at 10th Street. In addition, small areas of parking should be shown in the green space off Railroad Ave.
   - The proposed truck route should be shown.

5) Former LTV Site
   - All sites shown as “light manufacturing” will be shown as “industrial” to allow for maximum flexibility.
   - A portion of the area shown as green space along the river belongs to CED and should remain industrial.
   - Create a green buffer between industrial areas and the West Aliquippa neighborhood.
   - The plan will show the area of the plan for lower Franklin Avenue that Aliquippa is developing.
   - A new bridge crossing will be shown connecting Routes 65 and 51. It will roughly follow Alternate 1B in the plan previously done by Gannett Fleming for PennDOT. Although Alternate 4 was favored by the community during public meetings several years ago, that option would directly conflict with Aliquippa’s plans for lower Franklin Ave. Therefore, our plan will propose a crossing from Route 65 at Baden connecting to Route 51 at the West Aliquippa Bridge.

II. Action Plan – Implementation Strategies

The discussion focused on the over-arching issue about how economic development and marketing should be coordinated in the County. The Committee discussed which agencies/organizations are currently involved in economic development and marketing and what efforts are taking place.
   - Ms. Dornenburg explained that the Chamber of Commerce is putting an insert in the Pittsburgh Business Times about the benefits of living & working in Beaver County. It has over 600 members and considerable expertise in marketing.
   - Ms. Rubino explained what the Corporation for Economic Development (CED) does to market sites through its website and the Pittsburgh Regional Alliance. CED is also contemplating hiring a consultant that would actively make contacts with potential businesses.

The Committee agreed that there is a need to create a packet of information that more directly makes the case for why businesses should locate in Beaver County. Mr. Yavorsky stressed that there should be a focus on electronic as well as print material. Mr. Mancini noted that Steubenville has been aggressively marketing itself on television and billboards.
It was also agreed that the Plan should propose formation of a Committee that would coordinate economic development efforts and marketing as was previously done by the Beaver Initiative for Growth ("BIG"). It would be led by the County Commissioners and include, at a minimum, members from:

- CED
- Chamber of Commerce
- Redevelopment Authority

This Committee would hold regular meetings (quarterly) and invite State legislators, representatives from other County organizations, and municipal officials. These meetings would provide an opportunity for exchanging information about ongoing economic development efforts and reaching consensus about County funding priorities. Ms. Miles will prepare a diagram showing how the Committee might be constituted for discussion at the next meeting.

III. Next Steps

- Next Meeting - the Committee agreed to meet in August to continue the discussion of implementation strategies. The meeting will be rescheduled for the third Tuesday, August 18th, since Ms. Miles will be away the previous week. Since the Planning Commission will be meeting in the conference room that day at 11:30, Ms. Rubino will check into its availability from 9 to 11.
- Strategy Tables – Committee members will send their comments to Ms. Miles so that the tables can be revised.
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee

FROM: Joan Miles, Pashek Associates

DATE: August 20th, 2009

RE: Beaver County Comprehensive Plan: Minutes from Meeting # 9

The Beaver County Comprehensive Plan Steering Committee met on Tuesday, August 18th from 10 to 12 in the Buchanan Building Conference Room in Beaver Borough. The following Committee members attended:

Diane Dornenburg, Beaver County Chamber of Commerce
Frank Mancini, Jr., Beaver County Planning Commission
Vicky Michaels, Independence Conservancy
Suzanne Modrak, Community Development Program
Mary Jo Morandini, Beaver County Transit Authority
Joe Petrella, Beaver County Agricultural Land Preservation Board
Laura Rubino, Beaver County Corporation for Economic Development
Frank Vescio, Redevelopment Authority of Beaver County
Marty Warchol, Beaver County Conservation District

Joan Miles of Pashek Associates led the meeting.

The meeting was devoted to discussion of Phase III of the Plan, the Action Program. The following issues were discussed:

I. Specific Issues
   A. Economic Development Coordination & Marketing

   At the last meeting, the Steering Committee agreed that a new entity should be proposed in the Plan that would bring all interested parties together to discuss economic development initiatives in the County. It would be a forum for exchange of information about and prioritization of economic development projects that have County-wide significance. It would also coordinate marketing of County sites and assets.

   Ms. Miles distributed flowcharts depicting the proposed structure and operations of this entity, the Economic Growth Commission (EGC). The EGC’s proposed structure would include both voting members (appointed by the County Commissioners) and advisory members. The Committee had the following comments:

   • The County Commissioners should appoint 2 representatives of their own. Other voting organizations would propose to the Commissioners appointees who would be best qualified to serve on the EGC.
• The Planning Commission should be added as a voting member, bringing the total number to 7.
• Do not designate leads for the various functions.
• Restate the Chamber of Commerce’s role as “Private sector business and marketing experience.”
• Under “Nonprofits,” add “Job Training of Beaver County” after “CareerLink.”
• Add “Land Trusts and Conservancies” under “Nonprofits.”
• Add “Federal and” to “State Representatives.”
• Remove “Housing Authority” from “Other County Agencies” and place it under “Other Organizations.”
• Add the following to “Other Organizations:”
  o Transit Authority
  o Conservation District
  o Agricultural Land Preservation Board
  o Minority Coalition
  o Economic Development Authority
  o Industrial Development Authority
• Add “Real Estate Developers” as an Advisory Member.

The Steering Committee also reviewed the two flowcharts illustrating the economic development and marketing operations of the Economic Growth Commission. They had no comments. **The revised charts are attached to these minutes.**

The Committee also discussed the types of projects that would be reviewed by the EGC. Ms. Morandini asked whether certain projects like streetscape projects currently approved by the Community Development Program and the Rivertowns Partnership, would now be required to go through an additional layer of approval. The Committee indicated that they should not. The Plan will make clear that the EGC is not an approving body. It will also discuss the types of criteria that would be used to designate projects of County-wide significance such as significant job creation, blight reduction, and those that can leverage significant grant dollars.

B. School District Mergers

The Committee discussed what the Plan should say about additional school district mergers. It was noted that the County does not have authority over school districts. Yet, the Committee feels that the Plan should encourage voluntary mergers like the one recently undertaken by the Center and Monaca School District. The Plan should stress the positive benefits of mergers including cost savings, better educational resources for students, etc.

Ms. Miles noted that the Rendell Administration has proposed reducing the current 500 school districts in the State to no more than 100. The Plan should
encourage voluntary mergers before consolidations are imposed by the State. She also shared a “School District Consolidation Checklist” published by the Pennsylvania School Boards Association. This document is attached to these minutes and will be an Appendix to the Comprehensive Plan.

The Committee noted that the text of the Plan needs to be updated to reflect that the Center and Monaca school districts have now officially merged.

C. Shared Emergency Services

Ms. Miles distributed pages from the Comprehensive Plan showing police, fire and EMS services by municipality, and referred to several pages from a DCED publication, “Regional Police Services in Pennsylvania: A Manual for Local Government Officials” (attached). The Committee discussed the financial burden on many municipalities of providing police service. However, mergers of departments have been very difficult to achieve. Mr. Mancini stated that any recommendation in the Plan should be discussed with Wes Hill. He will attempt to schedule a conference call with Ms. Miles to discuss.

D. Water & Sewer Service Consolidations

The committee next discussed what the Plan should say about consolidations of public water and sewer authorities. Ms. Miles distributed a table showing the 19 separate water authorities in the County. She also referred to an EPA publication, “Restructuring and Consolidation of Small Drinking Water Systems: A Compendium of State Authorities, Statutes and Regulations.” This document notes that “Drinking water systems, especially those small systems which serve 3,300 or fewer customers, face a wide array of challenges in providing safe, reliable, and affordable drinking water to their customers.” In Beaver County, nine (9) out of 19 water authorities serve less than 3,300 customers. The Plan will encourage restructuring and consolidations of small systems and attach the relevant pages from the EPA publication. (attached).

Mr. Mancini noted that the text under Stormwater needs to be updated to reflect that the County’s Phase I Plan is 60% complete.

II. Committee Comments

Ms. Miles asked the Committee if there were other major recommendations that they would like the Plan to address. None were raised. Several Committee members provided Ms. Miles with handwritten comments on the tables.

Mr. Mancini asked about the source of Land Use strategy L1-E regarding Bridge Street in Bridgewater. The Committee agreed that language regarding
relocation of the car dealership could raise concern and will be eliminated. It will be rewritten to state: “Support commercial infill on Bridge Street in Bridgewater Borough.”

III. Next Steps

Ms. Miles will revise the tables and distribute them for the next meeting. It was agreed that the last column will not list specific funding programs, but rather the source agencies like DCED, PennDOT or DCNR.

The next meeting will be held on Tuesday, September 8th at the regular time (10 AM).
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee

FROM: Joan Miles, Pashek Associates

DATE: October 21st, 2009

RE: Beaver County Comprehensive Plan: Minutes from Meeting # 10

The Beaver County Comprehensive Plan Steering Committee met on Tuesday, October 20th from 9 to 11 in the Beaver County Planning Commission Conference Room in Beaver Borough. The following Committee members attended:

Carl DeChellis, Housing Authority of the County of Beaver
Frank Mancini, Jr., Beaver County Planning Commission
Suzanne Modrak, Community Development Program
Mary Jo Morandini, Beaver County Transit Authority
Frank Vescio, Redevelopment Authority of Beaver County
Marty Warchol, Beaver County Conservation District

Joy Ruff of the Governor’s Center for Local Government Services, Department of Community and Economic Development, also attended.

Joan Miles of Pashek Associates led the meeting.

I. Detailed Plans for Target Sites

The Committee carefully reviewed the detailed site plans and best practices illustrations for the five target sites. The text will note that the five target sites are the County’s top priorities but should not prevent other sites from moving forward if the opportunities arise. The following comments were offered on the plans:

Big Beaver:
➢ Amend Best Practices Sheet to discuss indoor arena under tourism-related development.
➢ Add picture of Turnpike Distribution Center and or its entrance signage.

Center and Potter
➢ Concept Plan: add a transit stop in the business park and differentiate more clearly between the different commercial areas (more variation in the reds).
➢ Mixed Use Site Plan: Add a transit stop in the business park and show an area of open space behind the shelter with benches. Also differentiate the reds (consistent with concept plan).
➢ Best Practices Sheet: Add titles to text.
Former LTV Site:
➢ Concept Plan: In legend, change “City of Aliquippa Master Plan” to “City of Aliquippa Revitalization Plan.” Then expand the area covered by the revitalization plan (light orange) to include the area with the train station.
➢ Bridge Access Plan: Correct spelling of Aliquippa. Indicate that there will be a signalized intersection at the ramp.
➢ Brownfield redevelopment best practices: revise or eliminate.

Midland:
➢ Concept Plan: Make parking lots more visible
➢ Best Practices sheet: Change “Spring Valley” to “Spring Lane.”

Rochester:
➢ Credit should be more visible and should state: “Illustration based on TRID Plan developed by Clearview Strategies and Strada. Reprinted with permission from BCTA”

II. Action Plan – Implementation Strategies

Ms. Miles asked whether there were any additional comments. Mrs. Modrak noted that DCNR should be added as an additional source of funding for strategy L-1C. No other comments were received.

Ms. Miles stated that all comments on the text should be transmitted by October 30th.

III. Preparation for Public Meeting

Joy Ruff asked that a draft of the Plan be submitted to DCED for review and comment prior to the public meeting. It was therefore decided that we will not schedule the public meeting until DCED’s comments have been received. Pashek Associates will print a draft that Mr. Mancini can send to DCED as soon as possible.

The Committee discussed the format of the meeting. Because of low attendance in the past, we agreed that we will have one large meeting instead of the three meetings provided in the Scope of Services. It will begin with an open house format. Tables will be set up for each of the five target sites as well as for the Future Land Use Plan. Residents will be able to visit the tables to review the plans and ask questions. Ms. Miles suggested that Steering Committee members staff these tables. After the open house segment, Pashek Associates will do a short presentation followed by comments from the public. The County and Pashek Associates will address these and other revisions to the Scope of Services as agreed upon.
IV. Next Steps

Presentations to the Planning Commission Board and the Commissioners will follow the public meeting. Mr. Mancini stated that he may be able to consolidate the two meetings.

The next Steering Committee meeting is tentatively scheduled for December 8, 2009.
agreed with this change. Ms. Rubino noted that their desire to be involved in the County’s economic development planning is very positive.

2) The Steering Committee also concurred that no changes to the Plan would be made in response to comments from Christina Sarson. However, all agreed that she had raised important issues that would be more applicable to a Rochester Borough Comprehensive Plan. Mr. Mancini will send a response and encourage her to become involved at the local level.

3) Ms. Miles noted that changes had been made to the text of the Rochester Target Economic Development Site in response to a comment from Ms. Morandini. The changes clarify that the TOD was a Borough-led effort with substantial public input. Ms. Morandini suggested a few additional revisions to the text which will be made.

4) Mr. Mancini noted that the LTV Target Site Plan has been modified to add the correction requested by CED.

5) The Committee discussed the comment sent by Ms. Michaels regarding the “undeveloped” land use classification. Ms. Michaels expressed concern that the name suggests that the land is waiting to be developed. However, the group could not find another suitable name that did not carry similar or other undesirable connotations. Mr. Mancini stated that “undeveloped” is a commonly used planning term. The Committee agreed to leave it unchanged.

II. Plan Adoption

Mr. Mancini described the steps that will occur prior to adoption of the Plan. Ms. Miles will present a slide show of Plan highlights to the Planning Commission Board on April 20th. The Board will then vote to recommend adoption of the Plan by the County Commissioners.

Mr. Mancini requested that a final Plan with all revisions be delivered to him at the Planning Commission Board meeting. Ms. Miles will do so.

III. Plan Implementation

Ms. Miles stated that while development of the Plan is coming to a close, the implementation phase is just beginning. She expressed the hope that each organization represented on the Committee will take a leadership role in carrying out Plan strategies. The Planning Commission will coordinate implementation activities. The formation of the Economic Growth Commission will be a first priority.

Ms. Miles thanked all of the Steering Committee members for their assistance and guidance.
Appendix 2 – Public Meeting Minutes
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee

FROM: Joan Miles, Pashek Associates

DATE: November 17, 2008

RE: Beaver County Comprehensive Plan: Minutes from Public Meeting at Freedom Area High School

On Thursday, November 13, 2008, Pashek Associates held a public meeting at the Freedom Area High School at 7 P.M. Eight members of the public were present:

- Betsy Woodling, Independence Conservancy
- Vic Gurinowitsch, Potter Township Supervisor
- Marty Warchol, Beaver County Conservation District
- Karl Chapple, local businessman & member of Beaver County Chamber
- Charles Batte, New Sewickley Township Planning Commission
- Rob Cyphert, Beaver County Commissioners Office
- John Rubino, local businessman
- Sara Walfort, Southwestern Pennsylvania Commission

Joan Miles and Krista Connelly of Pashek Associates conducted the presentation.

Ms. Miles welcomed everyone and thanked them for coming. She asked any elected officials to stand and introduce themselves. She then introduced Marty Warchol from our Steering Committee. In addition, she noted that County Planning Director, Frank Mancini, Jr., was unable to be present since he was attending a County Planning Directors meeting in State College.

Ms. Miles then presented a PowerPoint that contained the following information:

- The purpose of the plan, including the focus on five target economic development sites;
- A summary of the three-step planning process, including a review of the many opportunities for public input;
- An overview of our progress to date, including the on-line survey, draft mapping of the County, and initial findings from our demographic and economic research; and
- The next steps in the planning process.

The audience was then given the opportunity to ask questions and the following questions were put forward:
What has been accomplished from the prior comprehensive plan that was completed about 10 years ago?

Ms. Miles indicated that she could not list specific items, but certainly the County has been moving ahead with many projects including brownfield redevelopment, revitalization of the river towns, and so forth. The ability of the County to implement all plan recommendations was limited by funds and County priorities. Mr. Cyphert of the County Commissioners Office elaborated and noted many park and recreation improvements that have been undertaken by the County.

There is an old military site in Potter Township that is being cleaned up. It is owned by the Township (about 60 acres). The Township is thinking about redeveloping the site into ballfields and other recreational facilities. Would this be the type of economic development project the plan could focus on?

Ms. Miles stated that we would probably be looking at projects that create jobs and generate tax revenue, but it is something we could look at.

What is Butler County doing to cause it to have higher housing and income values?

The development of Cranberry Township has been a large factor. Several large corporations relocated there. This in turn spawned a housing boom. Sara Walfort of SPC noted the impact that Route 279 had on that growth.

One attendee noted that he had recently moved to Beaver County and opened a business in Beaver Falls. He has been discouraged by the negativity in the County. How will the plan help change that?

Ms. Miles noted that this negativity is not unique to Beaver County. It affects the region as a whole and stems from the economic collapse in the 1980’s. However, she noted that things have been improving gradually. The plan will put forward more strategies for positive change. She noted that the success of any plan, however, depends on the will of those in the County to follow through.

The next part of the meeting was devoted to a public participation exercise. Participants were asked to record answers to the following two questions on index cards:

- What is it about Beaver County that you most value?
- What problems need to be improved?
Ms. Miles showed slides of photographs of many aspects of the County, both positive and negative, to help stimulate ideas. At the end of the slide show, participants were asked to share their answers and Pashek Associates recorded them. The following answers were provided:

MOST VALUE

- County Built for Industry
- Diversity of uses within close proximity of one another
- Can see Stars in the sky – clean air
- Abundant natural resources, especially the rivers
- Historic sites
- Close to major city (Pittsburgh) and its assets
- Rivers as a means of transportation
- Low cost of living
- Good educational institutions
- Great potential for success (people, resources, infrastructure)
- Good work ethic
- Beaver County identity – a “sense of place”
- Excellent parks that serve the County and Region

NEED TO IMPROVE

- Diminishing industry
- Clean up dump sites
- Better utilization of transportation resources
- Better protection of water resources
- Empty storefronts everywhere
- Mentality/resistance to change
- Need more visionaries/leaders
- More quality (secure & well-paying) jobs
- Better connections between universities & industries/workforce
- Improve cooperation between municipalities
- Improve cooperation between municipalities & County
- Bring more businesses to the area
- Improve/change zoning
- More citizen involvement

The participants were then given six dots each and asked to place dots next to the three items on each list that they felt were most important. The participants prioritized the items as follows:
MOST VALUE

- Abundant natural resources, especially the rivers (4)
- County Built for Industry (3)
- Diversity of uses within close proximity of one another (2)
- Can see Stars in the sky – clean air (2)
- Close to major city (Pittsburgh) and its assets (2)
- Excellent parks that serve the County and Region (2)
- Rivers as a means of transportation (1)
- Low cost of living (1)
- Good educational institutions (1)
- Great potential for success (people, resources, infrastructure) (1)
- Good work ethic (1)
- Beaver County identity – a “sense of place” (0)
- Historic sites (0)

NEED TO IMPROVE

- More citizen involvement (4)
- Bring more businesses to the area (3)
- Better protection of water resources (3)
- Diminishing industry (2)
- Empty storefronts everywhere (2)
- More quality (secure & well-paying) jobs (2)
- Improve cooperation between municipalities & between municipalities & County (2)
- Clean up dump sites (1)
- Improve/change zoning (1)
- Need more visionaries/leaders (1)
- Better connections between universities & industries/workforce (0)
- Better utilization of transportation resources (0)
- Mentality/resistance to change (0)

Ms. Miles thanked everyone for coming and encouraged them to take the on-line survey if they hadn’t already done so. The meeting was adjourned at 8:40 P.M.
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee

FROM: Joan Miles, Pashek Associates

DATE: November 18, 2008

RE: Beaver County Comprehensive Plan: Minutes from Public Meeting at Blackhawk Area High School

The second public meeting was held on Monday, November 17, 2008 at 7 P.M. at the Blackhawk Area High School. Ten people attended:

- Shirley & Frank Buckholz, Beaver
- Mike Bonkovich, Beaver Falls
- Lisa Signore, Beaver County Community Development
- John Hosey, Beaver County Minority Coalition
- Frank Mancini, Jr., Beaver County Planning Commission
- Doniele Andrus, Beaver County Planning Commission
- Bill Evans, Beaver County Planning Commission
- Rick Packer, Beaver County Planning Commission
- Sandra Bursey, Beaver County Planning Commission
- Matthew Bursey, Midland Heights

Paul Gilbert and Joan Miles facilitated the meeting.

Ms. Miles welcomed everyone and thanked them for coming. She asked any elected officials to stand and introduce themselves. She then introduced John Hosey from our Steering Committee.

Ms. Miles and Mr. Gilbert presented a PowerPoint that covered the following topics:

- The purpose of the plan, including the focus on five target economic development sites;
- A summary of the three-step planning process, including a review of the many opportunities for public input;
- An overview of our progress to date, including the on-line survey, draft mapping of the County, and initial findings from our demographic and economic research; and
- The next steps in the planning process.

Participants asked the following questions:

- Mr. Mancini noted that more recent housing data would undoubtedly show smaller gains or even losses in housing value.
We agreed to check sources other than the census to see if we can find more recent data.

- Mr. Mancini also asked why education, health & social services are grouped together in our charts of employment data.

  Mr. Gilbert indicated that this is the way the census presents it. However, he will check to see if there is another source that breaks these categories out.

- Mr. Buckholz asked whether we have the number of Beaver County residents who are retired and not in the work force.

  Ms. Miles indicated that while the census tells us how many people are not in the work force, it does not split that out between retired people and children. We will check to see if another source would provide this information.

Pashek Associates then engaged the audience in a public participation exercise. Participants were asked to record answers to the following two questions on index cards:

- What is it about Beaver County that you most value?
- What problems need to be improved?

They viewed a brief slide show of photographs depicting many aspects of the County, both positive and negative, to help stimulate ideas. At the end of the slide show, participants shared their answers and Pashek Associates recorded them. Subsequently, everyone placed dots next to their top three choices under each list: The following answers were given in order of priority:

**MOST VALUE**

- **Good transportation resources (rivers, turnpike, Route 60)** (6)
- **Low cost of living** (6)
- **Affordable housing** (6)
- **Small town feel in close proximity to City/airport** (3)
- **Natural resources/rivers** (3)
- **Friendliness/openness of people** (2)
- **Low crime rate** (2)
- **Local farms & agricultural products** (1)
- **Historical & cultural assets** (1)
- **Good zoning & other ordinances** (1)
- **Slow pace of life** (0)
- **Good network of social services** (0)
➢ Industrial jobs (0)
➢ Good “Main Street” communities (0)
➢ Reasonable real estate taxes (0)

NEED TO IMPROVE

➢ More job opportunities (5)
➢ Deteriorating water and sewer infrastructure (4)
➢ Remove vacant, dilapidated structures (3)
➢ Brownfield redevelopment (3)
➢ Keep youth/fight population decline (3)
➢ Capitalize on rivers (3)
➢ Crow’s Run Road connection with Cranberry (2)
➢ More accessible recreation & work from home (2)
➢ More consolidation of education, municipal resources, public & municipal authorities (2)
➢ Income-based tax system (rather than property-based) (2)
➢ More land use controls (1)
➢ Main Street revitalization (1)
➢ Promote white collar jobs (1)
➢ Better control of goose population (1)
➢ More trails (1)
➢ More gamelands & parks (0)
➢ Create more walkability (0)
➢ Floodplain protection (0)
➢ More transit routes/passenger rail to Pittsburgh and Airport (0)
➢ Better buffering between incompatible uses (0)
➢ Develop an inland port on the Ohio (Aliquippa Port Authority) (0)
➢ More vocational education (0)

Ms. Miles thanked everyone for coming and adjourned the meeting at 8:35 P.M.
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee
FROM: Joan Miles, Pashek Associates
DATE: November 25, 2008
RE: Beaver County Comprehensive Plan: Minutes from Public Meeting at Hopewell Area High School

The third public meeting was held on Monday, November 24, 2008 at 7 P.M. at the Hopewell Area High School. Twenty-six people attended the meeting. The list of participants is attached as Appendix A.

Joan Miles and Paul Gilbert of Pashek Associates welcomed everyone and thanked them for coming. Once again, they presented a PowerPoint presentation that included the following topics:

➢ The purpose of the plan, including the focus on five target economic development sites;
➢ A summary of the three-step planning process, including a review of the many opportunities for public input;
➢ An overview of our progress to date, including the on-line survey, draft mapping of the County, and initial findings from our demographic and economic research; and
➢ The next steps in the planning process.

At the end of the presentation, the participants asked the following questions:

➢ Will the maps be on-line for review?

We explained that the maps are still in draft at this time. However, once they are close to final, we can make them available to the public. We will ask Beaver County Planning commission if it will be willing to post the maps on their website.

➢ Can tonight’s presentation be placed on-line?

We will need to check with the Beaver County Planning Commission.

➢ The Steering Committee should discuss marketing the County to bring in more residents, new employers, etc. This may help raise median incomes.

Recommendations for better marketing of the County will be a part of the Plan.
Who will pick the five target economic development sites?

It will be a joint effort. We will be talking to economic development organizations, developers and municipal officials. We will also be conducting a second round of public meetings that will consider future land uses and identify potential areas for development.

The Scottsdale “Family Dollar” example showed a small retail redevelopment. That type of project doesn’t create well-paying jobs.

We explained that this type of project is meant to serve as a catalyst for further investment in a downtown. As a significant building is renovated, it leads to other property owners improving their buildings or new developers coming in to rehabilitate other buildings. Also, downtown redevelopment is likely to be just one of the five target projects. Others will look at redevelopment of industrial sites or new commercial/industrial projects.

Shouldn’t municipalities be here to promote themselves?

Yes. We invited them to come. A few have attended other meetings.

Are possible funding sources included in the Plan?

Yes. In the Action Plan.

Does the plan cover things like improving safety and recreation?

Absolutely. Safety is covered in several sections including Community Facilities & Services (police, fire, EMT) and transportation (pedestrian & vehicular safety). There is also a Parks & Recreation section. This Plan will probably cross-reference to the Comprehensive Parks, Recreation & Open Space Plan, Greenway Plan & Park Master Plans recently completed or underway in the County.

Could vacant industrial sites be mapped and proposed for new “green” industries?

Yes. We can map them. Also, we will make some recommendations about alternative energy in the County.

Are you having good communication with the boroughs and townships?

Some elected officials attended prior meetings, but not many. Each municipality received a flyer inviting them to attend. We hope they will participate in other phases of the project.
Do you have steering committee members representing labor & recreation?

Sam Prodonovich (Building Trades Council) is on our committee. There is no one who specifically represents recreation, however we do have representatives from the Conservation District and the Independence Conservancy. Since Beaver County has done a great deal of work on recreation over the last few years, we will not be devoting a lot of this Plan’s resources to the recreation component.

One participant noted the important connection between health care and planning. In many communities, it is not possible to go anywhere without a car. This has led to obesity & heart disease.

We agreed. We will look at promoting pedestrian and bike routes as part of the transportation section. The Greenway Plan has proposed many trails.

Pashek Associates then asked the audience to participate in a public participation exercise. Participants viewed a brief slide show of County scenes and then recorded answers to the following two questions on index cards:

- What is it about Beaver County that you most value?
- What problems need to be improved?

At the end of the slide show, participants shared their answers and Pashek Associates recorded them. Subsequently, everyone placed dots next to their top three choices under each list. The following answers were given in order of priority:

**MOST VALUE**

- Natural scenery/ abundant green space (10)
- People with strong work ethic (10)
- Small, unique town; great neighborhoods (8)
- Low cost of living (7)
- The rivers (6)
- Young people (5)
- Sense of community (5)
- Agriculture (4)
- Historic sites, including history of labor movement & underground railroad (3)
- Good access to public radio (1)
- Racial/ethnic diversity (1)
- Location & access to major transportation arteries (0)
- Diverse recreational opportunities (0)
- Independence Marsh (0)
Available land for development (0)
Proximity to great hospitals in Pittsburgh (0)
Great place to raise a family/ small town values/close to City amenities (0)
Good educational institutions (0)

NEED TO IMPROVE

More living wage jobs/career building opportunities (14)
Better marketing of County assets (9)
Make use of alternative energies (rivers, geothermal, etc) (7)
Promote municipal mergers (6)
More municipal cooperation (5)
Utilize vacant lots to promote entrepreneurship in youth (5)
Improve roads, bridges & other infrastructure (5)
Connect Rivertowns with trails (4)
Brownfield redevelopment (3)
State-of-the-art youth center (3)
More trails (3)
More school mergers (2)
Improve negative attitudes (2)
Balance economic growth with green space & farmland preservation (2)
Reinstate rail service between Beaver County & Pittsburgh (2)
More shared public services (1)
Better pedestrian access to services/ walkability (1)
Greater diversity of housing (1)
Riparian buffers for water quality (1)
More riverfront development (1)
 Beautify secondary streets (1)
Expans hands-on training for youth (1)
Create mixed use business park at Hopewell exchange (0)
Improve safety in some neighborhoods (0)
Attract young people (0)
Better code enforcement (0)
More recreation & social opportunities to fight drug use (0)
Organize litter pick up (0)
More commercial opportunities (0)
Coordinate transportation & land use planning (0)
APPENDIX A

List of Meeting Participants
Hope Area High School
November 24, 2008

Vicky Michaels, Independence Conservancy
Peter Deutsch, Center Township
Tom Welte
Suzanne Modrak, Community Development
Frank Vescio, Beaver County Redevelopment Authority
Jon Laughner, Penn State Extension
Pat Seech, Aliquippa
Tira Shannon, Progressive Democrats of America
Brad Bachelor, Aliquippa
Jerry DeSena, Aliquippa
Aileen Gilbert, Aliquippa
Cheryl L. King, Aliquippa
Marlin Erin, Beaver
Kelly Tocci, Aliquippa
Nevin Welte, Aliquippa
Denise Cox, Midland
Jan Carpenter, New Brighton
Linda Davenport, Aliquippa
Randy Shannon, New Brighton
Joe West, Beaver County Planning Commission
Marcia Lehman, Ambridge
Dennis Rousseau
Joe Kaldon, Aliquippa
Erica Wachtel, Ambridge Planning Commission
Nancy Werme, Beaver
Russell Werme, Beaver
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee

FROM: Joan Miles, Pashek Associates

DATE: March 19, 2009

RE: Beaver County Comprehensive Plan:
    Minutes from Region 3 Public Workshop

On Wednesday, March 18, 2009, Pashek Associates conducted a public workshop at Beaver County Community College’s Library Conference Center, Room 103 in Center Township. The workshop began at 7 P.M. Eighteen (18) people attended.

Ms. Miles welcomed everyone and introduced Krista Connelly. She presented a PowerPoint slide show to provide the participants with background information about the project and our findings to date. The slide show covered the following topics:

- Purpose of the comprehensive plan
- The planning process
- Progress to date, including highlights from research of demographics and economic conditions
- Summary of key responses from the on-line survey
- Next steps in the planning process

Ms. Miles then opened the meeting up to questions and comments.

1) The slide show talked about increasing housing with decreasing population as being undesirable. However, a large cause is that people are leaving the older, urban areas because of poor school districts and cheaper housing in suburban and rural areas. So how can that be changed?

Ms. Miles agreed that these have been important factors. However, the County has been and can continue to invest in the more urban communities to make them more attractive through efforts like the Main Street program. Young people today are choosing to live in the more urban, walkable settings.

2) Is anything being done to find out why the population is declining and what can be done to change it?

Ms. Miles noted that this is not just a County problem. Most of the Region has been losing population since the collapse of the steel mills in the 1980’s. It takes time to recover from that. The County needs to do a better job of marketing itself. Mr. Mancini added that the primary issue is lack of jobs and that the Plan will try to address that through the five target economic development sites. Mr. Vescio
reiterated that this needs to be done together with a strong marketing effort that will attract new companies to the area.

At this point, the participants broke up into four small groups to conduct the future land use exercise. Ms. Miles explained the materials on each table and how each group should proceed to record their ideas on the map. She and Ms. Connelly also explained how the blue and red map on each table was developed. Areas of the region that may pose constraints to development (environmentally sensitive areas & proposed greenways) are shown in red, whereas areas that can best support new development (with water & sewer service) are indicated in blue. They asked the participants to think about these issues as they selected areas for new development, redevelopment and conservation.

The groups spent about 30 minutes discussing and answering a list of questions about where different types of land uses or improvements could be located (a copy of the questions is attached). They recorded their answers on a base map of Region 3 (area south and west of the Ohio River). Each group then presented its ideas to the other participants. Ms. Connelly recorded those ideas on the digital base map. The following ideas were presented:

**Group 1**

**Potter Township:**
- There is a former industrial site that the municipality now owns. Turn that into a mixed use development, possibly office park with recreational ball fields.
- Maintain and expand light industrial land uses along the River
- Expand commercial & mixed use development in area around the Beaver Valley Mall
- Create a commercial and medical training center along Route 18.
- Build new housing on the hill adjacent to existing residential areas.

**Aliquippa:**
- Consolidate the business district along Franklin Ave and create a new shopping area at the intersection of Sheffield & Monaca Road
- Demolish housing damaged in the floods and rehabilitate residential neighborhoods
- Improve traffic circulation by widening the tunnel to the industrial park and rerouting truck traffic from the center of town
- Continue to develop the Aliquippa Industrial Park

**Transportation Improvements:**
- Improve Route 51 and Route 151
- Build a new river crossing and create a connection from the bridge through Center Township to Route 60 (I-376)

**Western part of Region 3:**
- No new development because infrastructure is not there.
• New bridge crossing of Ohio river is vital to the revitalization of the City
• Housing rehabilitation

South Heights:
• Rehabilitation along Route 51 – Southern gateway to Beaver County

Hopewell Industrial Park:
• Expand to include other uses such as hotels & restaurants

Frankfort Springs:
• Market this historic town for tourism

Target Redevelopment sites:
• Mall area in Center
• Transportation Center in Center Township
• Monaca Industrial sites
• Hopewell Business Park

Group 4

This group started by saying that they had tried to take a realistic approach in light of population decline. Therefore they are not proposing any new housing. They also believe a regional focus is important – “as the Riverfronts Towns go, so goes the County.”

Monaca & Aliquippa:
• Focus on housing rehabilitation - demolish dilapidated homes and replace with infill housing
• Main Street revitalization in downtown business districts
• Mixed use redevelopment in vacant industrial areas

Target Economic Development Sites:
• Hopewell Business Park
• Aliquippa Industrial Park
• Interchanges along Route 60/I-376

Transportation:
• Connection from 376 through Aliquippa to Route 51
• New bridge crossing in Aliquippa with hopes to connect east to Cranberry and 279 in the future.

Rural Resource Area:
• Most areas west of I-376

Ms. Miles thanked everyone for coming and sharing their ideas. The meeting was adjourned at 8:55 P.M.
BEAVER COUNTY COMPREHENSIVE PLAN
FUTURE LAND USE EXERCISE

The Future Land Use Map provides a visual picture of desired land use in the County. It conceptually diagrams where to target growth, reinvestment, and conservation of land. We use the following tools to help create the Future Land Use Map:

1) Base Map for each planning region showing the land uses that currently exist
2) Visual Land Use Key that illustrates the types of uses under each land use category
3) Digital Water and Sewer Map showing areas of the County with or planned for service
4) Digital Environmental Constraints Map showing significant environmental features and proposed greenway corridors

Use the colored markers that match the visual land use key to illustrate preferences of future land uses on the Base Map.

MAPPING EXERCISE QUESTIONS:

1. Where should residential land use be targeted? Use your yellow marker to note areas that are suitable for:
   - New development
   - Rehabilitation of existing neighborhoods

2. a. What areas are most appropriate for commercial development? Think about size and scale of development and proximity to residential land uses. Use your red marker to show areas for:
   - Regional businesses (ex. shopping centers)
   - Neighborhood commercial (ex. grocery stores, dry cleaners)
   - Main Street revitalization
   - Mixed-use areas (small scale commercial and residential within walking distance)

   b. Should some existing commercial areas (ex. portions of struggling downtowns, old strip centers) be converted to other uses?

3. Where is industrial development most appropriate in the planning area? Think about whether the areas have access to major transportation networks and infrastructure. Use your purple marker to show areas for:
   - Light industry, manufacturing, and office parks
   - Heavy manufacturing
4. Where are the areas that should be identified as target economic development sites in the Plan? Place a black ★ in the locations you feel should be high priorities such as:

- Abandoned industrial sites
- Riverfront property
- Downtown areas
- Undeveloped land along major routes or at key intersections

5. What type of transportation upgrades are needed to better facilitate the movement of goods and people and create better access to neighborhoods, jobs, shopping areas, and other key destinations? Use your orange marker to illustrate:

- Where existing roads and bridges need to be upgraded
- Where new roads and bridges are needed
- Where transportation facilities (river ports, airports, intermodal facilities) should be established or improved

6. Where should rural resource areas be established? Think about the County’s agricultural and natural areas. Use your brown marker to show where efforts should be targeted to preserve:

- Areas where agriculture continues to have a strong presence
- Significant natural resources (steep slopes, floodplains, habitat areas)
- Proposed greenway corridors

7. Are there areas that should be set aside for parks or recreational uses? Use your green marker to indicate where:

- New or expanded parks should be created (ex. riverfronts)
- Trail connections are needed

8. Are there areas of historic significance that need to be preserved? Do existing historic districts need to be strengthened or expanded? Use your black marker to circle these areas.
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee

FROM: Joan Miles, Pashek Associates

DATE: March 25, 2009

RE: Beaver County Comprehensive Plan:
    Minutes from Region 1 Public Workshop

On Tuesday, March 24, 2009, Joan Miles and Paul Gilbert of Pashek Associates conducted a public workshop at the Beaver County Office of Aging Conference Room in Beaver Falls. The workshop began at 7 P.M. Thirteen (13) people attended.

Ms. Miles welcomed everyone and thanked them for coming. She presented a PowerPoint slide show that covered the following topics:

- Purpose of the comprehensive plan
- The planning process
- Progress to date, including highlights from research of demographics and economic conditions
- Summary of key responses from the on-line survey
- Next steps in the planning process

She then opened the meeting up to questions.

1) One participant asked if Beaver County officials are getting the information presented. Ms. Miles noted that municipal officials have been notified directly about all meetings and the survey. She also expects that the County will do outreach to the municipalities after the Plan is adopted.

2) Another participant noted that our sewer map is incorrect for Big Beaver. Sewer service is available along Route 18 to Koppel and the area surrounding the Turnpike/Route 60 interchanged is also sewered. Ms. Miles thanked him and asked him to draw these areas on the map so we can make the correction.

The participants then broke into three small groups to conduct the future land use exercise. Ms. Miles explained the materials on each table and how each group should record their ideas on the map. Mr. Gilbert explained how the blue and red map on each table was developed. Areas of the region that may pose constraints to development (environmentally sensitive areas & proposed greenways) are shown in red, whereas areas that can best support new development (with water & sewer service) are indicated in blue. They suggested that participants use this map as a guide when deciding where to locate new development, redevelopment and conservation areas.
The groups spent about 30 minutes discussing and answering a list of questions about where different types of land uses or improvements could be located. They recorded their answers on a base map of Region 1 (area north of the Ohio and west of the Beaver River) and presented their ideas to the other participants. Mr. Gilbert recorded those ideas on the digital base map. The following ideas were presented:

**Group 1:**

This group started by saying that they are proponents of walkable downtowns and focused their plans of revitalizing existing places rather than proposing new development.

Residential – Revitalize the housing in Midland, Vanport/Beaver, Bridgewater and Beaver Falls. Did not propose any new housing.

Commercial – Focus efforts on downtown revitalization in Midland, Beaver, Bridgewater and Beaver Falls. Eliminate old strip mall (Big Beaver Plaza) on Route 18.

Industrial – Redevelop the old Allegheny Ludlam site in Midland and Westgate in Big Beaver.

Target economic development sites:
- Allegheny Ludlam – Midland
- Westgate – Big Beaver
- Riverfront – Beaver Falls
- Riverfront – Bridgewater
- Downtown Bridgewater

Transportation improvements:
- Improve Route 68 with turning lanes in Vanport.
- Support designation of Route 60 as I-376
- Construct the Veterans Memorial Bridge

Recreation – Create a green riverfront in Beaver and Bridgewater. Support trail development from Beaver north along the Beaver River into Lawrence County.

Historic preservation – Beaver County is lucky to have three historic districts on the National Register, two in Region 1 (Beaver & Bridgewater).

**Group 2**

Residential:
- Demolish or rehabilitate blighted housing in Midland and Beaver Falls.
- New housing along the new I-376 corridor.

Transportation – expand Route 68; eliminate brick yard across from Lock 6.
Recreation – create a “riverwalk” all the way from Beaver to Midland in addition to the trail along the Beaver River.

Agriculture (Rural resource) – preserve area in the far west.

Commercial – new restaurants & hotels in Midland. Bring businesses back into the Rivertowns.

**Group 3**

**Commercial:**
- Focus on revitalizing downtowns. They have public transit to Pittsburgh.
- Shrink the Beaver Falls commercial district – it is too large.
- Expand the commercial area slightly in Chippewa.

**Residential:**
- Housing rehabilitation in Beaver Falls and other rivertowns
- Allow for new housing only in close proximity to existing residential areas like New Galilee, Homewood & Koppel

**Target Development Sites:**
- Downtown Beaver Falls
- River Access point
- Westgate
- Interchange of Turnpike and I-376

**Industrial:**
- Upper and lower ends of Beaver Falls
- Midland brownfields
- Northwest corner of the County (Darlington brickworks; Cannellton (challenge: no utilities))
- Light industrial around Beaver County Airport

Recreation – Create the trail along the Beaver River and link to Bradys Run Park and North Country Trail in the north. Develop river access near Beaver Falls and water trail along the Beaver River.

**Rural resource – far west**

**Transportation:**
- Promote light rail from Pittsburgh to Pgh Regional Airport and on to Beaver County Transit Center.

This group also noted that Beaver County will continue to lose out to Cranberry and other areas for economic development projects unless it fixes its problems, like the inefficiencies and cost of local government. There is a need to regionalize.
MEMORANDUM

TO: Beaver County Comprehensive Plan Steering Committee

FROM: Joan Miles, Pashek Associates

DATE: March 30, 2009

RE: Beaver County Comprehensive Plan: Minutes from Region 2 Public Workshop

The third and final public workshop was held on Thursday, March 26, 2009 at the Beaver County Transit Authority Conference Room in Rochester Borough. The workshop began at 7 P.M. Seventeen (17) people participated. Joan Miles and Krista Connelly of Pashek Associates facilitated the workshop.

After welcoming everyone, Ms. Miles presented the introductory PowerPoint slide show and then opened the meeting up to questions.

1) One participant noted that their municipalities had gone through future land use planning during their multi-municipal comprehensive plan several years ago. Will that information be incorporated into this plan?

   Ms. Miles stated that all municipal and multi-municipal plans were collected from the Beaver County Planning Commission office. All future land use plans, where available, were reviewed and copied. The County Comprehensive Plan will use them, but will make adjustments if there have been changes over time.

2) What can communities do to utilize and rehabilitate old housing stock rather than building new?

   Ms. Miles noted that several municipalities are already participating in programs to restore housing and revitalize neighborhoods that can make existing towns more attractive to residents. There are the Main Street and Elm Street programs, as well as other State financing programs for housing rehabilitation. In some communities like Aliquippa and New Brighton, homes have been demolished and new infill has been developed. The County should also do more to market its existing communities better, particularly its housing affordability.

3) One participant noted that the best way to attract new residents is better highway connections. The increased growth in Cranberry and Washington counties was due to improved roadways which allow residents to get into downtown Pittsburgh in 20 minutes.

   Ms. Miles noted that improved road connections are being considered in the comprehensive plan, like an east-west connection to Cranberry.
The participants then formed three groups to conduct the future land use exercise. As in previous meetings, Ms. Miles explained the materials on each table and how each group should record their ideas on the map of Region 2 (area east of the Ohio and Beaver Rivers). The groups spent about 30 minutes discussing and answering a list of questions about where different types of land uses or improvements could be located. They presented their ideas to the other participants. Ms. Connelly recorded those ideas on the digital base map. The following ideas were presented:

**Group 1**

This group began by saying that they focused on capitalizing on existing infrastructure.

**Industrial:** Upgrade brownfields in Ambridge & Harmony.

**Commercial:**
- Revitalize existing shopping areas in Ambridge and at Northern Lights.
- Allow new commercial & light industrial along improved Freedom-Crider Rd.

**Residential:**
- Reduce dilapidated housing in Ambridge
- Rehabilitate housing in Harmony & Rochester
- Keep Economy Borough and entire central portion of the Region residential.

**Rural Resource:** preserve green and agricultural areas in the northern part of the Region and along Big Sewickley Creek watershed.

**Transportation improvements:**
- Develop a road connection to Cranberry along the Crows Run corridor to bring in workers from new Westinghouse headquarters and other businesses.
- Create mass transit rail line along Ohio River connecting the river towns to Pittsburgh.
- Expand the walking trails along riverfront.

**Target Development Sites:**
- Ambridge Brownfields
- Northern Lights
- Crows Run Corridor (Freedom-Crider Rd.)

**Group 2**

This group indicated that they agreed with many of Group 1’s recommendations, but wanted to see new industry “greened up” with better zoning and landscaping.

They noted additional recommendations not mentioned by Group 1:
• Create a walking/bike trail from Rochester to New Brighton and back across to the Bridgewater trail (loop).
• Continue the Crows Run connection across the Ohio River and connect to Route 60 (I-376).
• Target Development Sites: Add downtown Rochester & New Brighton.

This group noted that younger people are looking for more walkable communities. Therefore, it is important to focus efforts on revitalizing the river towns and making them places where the young people will want to be.

Group 3

Industrial & Commercial:
• Promote commercial & light industry along the new Crows Run connector
• Continue to redevelop industrial areas along the Ohio River from Ambridge through Conway & Old Valvoline Plant in East Rochester.
• Support mixed use redevelopment along Ohio in Rochester Borough
• Redevelop area around old Hydril site in Rochester Township

Residential: Keep most other areas in the region for residential development.

Parks & Recreation:
• Create a green area from the River up the hill in Freedom (greenway)
• Expand the parkland along the Beaver River from Rochester Riverfront Park to New Brighton
• Connect to trail in Beaver Falls

Target Redevelopment Sites:
• Downtown Rochester (TRID Plan has been presented to Council)
• Crows Run/Freedom Crider corridor
• Route 65

Transportation Improvements:
• Crows Run
• Connect Veterans Bridge to Route 68
• Create a new interchange at Turnpike and Route 68

Residential: Attract young people into the County to rehabilitate old homes

One participant noted that Beaver County is a prime location for new start-up companies due to its low cost per square footage of office space and its affordable housing.

Ms. Miles thanked everyone for coming. The meeting ended at 8:55 P.M.
MEMORANDUM

TO:    Beaver County Comprehensive Plan Steering Committee

FROM:  Joan Miles, Pashek Associates

DATE:  February 3, 2010

RE:    Beaver County Comprehensive Plan: Minutes from Final Public Meeting

On Tuesday, February 2, 2010, more than 60 Beaver County residents attended an open house and public meeting presenting the final draft of the Beaver County Comprehensive Plan. The meeting was held at the Library Resource Center, Room 103, at the Community College of Beaver County. Joan Miles and Paul Gilbert of Pashek Associates facilitated the meeting.

I. Open House

The Open House began at 6 PM. Residents were invited to view the Existing and Future Land Use Maps as well as the concept plans for each of the five target economic development sites. Representatives from the Steering Committee and Pashek Associates described the plans and answered questions. Participants also had an opportunity to note their comments in writing. The following written comments were submitted at the open house:

- Preservation and recreation, waterways and trails! Thanks to the Steering Committee for all of your thought and work. – Todd Stevenson, Beaver River Rails-to-Trails
- We need hiking and bicycling trails – go to D.C. or Pittsburgh or Lisbon, Ohio. They are the icing on the cake. – Greg Kalamasz
- Riverfront could use a museum (river history – education for our kids). – Michael Harcher
- Boat marina, dock restaurants – M. Harcher
- River environmental lab – environmental education. – M. Harcher
- Develop area between New Brighton and Rochester on Route 65 – Zack Tanaka
- Stop tearing down historical buildings such as theaters; build museums out of them. – Zack Tanaka
- Rail trails from southern rivertowns to Brady’s Run for biking and hiking. Also trails extending towards Pittsburgh or into farmland. Will attract a younger generation. – Christina Sarson
- In new green open space behind Rochester’s riverfront park, include family space (playgrounds) or a skate park. Integrate a playground into the residential areas – more accessible. – C. Sarson.
- Make the alternate access point to Rochester’s riverfront park a priority.
II. Public Presentation

At 7:05 PM, Frank Mancini, Planning Commission Director, welcomed everyone and provided a brief introduction to the planning process and the ways in which public opinion was solicited and incorporated into the plan. He thanked County Commissioners Spanik and Amadio for attending and acknowledged staff from several legislators' offices. He also introduced members of the steering committee.

Ms. Miles and Mr. Gilbert then presented a PowerPoint slideshow that summarized significant elements of the Plan. A copy of the PowerPoint presentation is being distributed with these minutes.

Ms. Miles explained the steps that will occur between now and Plan adoption. Following the meeting, there will be a 45-day review period. Members of the public can review the Plan at the following locations:

- Beaver County Planning Commission Office
- CCBC Library reference desk
- Beaver County Planning Commission website (www.co.beaver.pa.us).
  Go to: “Public Services,” then select “Planning Commission,” and click on “Draft Comprehensive Plan.”

After the close of the comment period, comments will be discussed by the Steering Committee and necessary revisions will be made. The Plan will then be presented to the Planning Commission Board who will make a recommendation for approval. The Plan will then go to the County Commissioners for adoption.

III. Comments and Questions

Ms. Miles asked for questions and comments. The following individuals spoke:

- Paul Anthony of Midland Borough Council thanked the Steering Committee for promoting redevelopment of Midland in the Plan. He noted several good things that have occurred there in recent years (Lincoln Park Performing Arts School, Cyber Charter School, Main Street streetscape improvements). He also spoke of the difficulty they have had in engaging neighboring municipalities about shared services. He stressed how important service sharing/consolidation are to the future of the County.

- County Commissioner Joe Spanik noted that several things have changed in the last 18 months:
  - The County is applying for funding to improve the energy efficiency in four County buildings.
  - The Commissioners are also meeting next week with a company about potential location at the LTV site. If successful, the company would create 240 new jobs.
  - The redesignation of Route 60 to I-376 has been an important change.
A new 911 Center has been built in Ambridge.

He also noted that all 3 Commissioners are active in SPC. One of SPC’s major goals is to work toward merging some authorities.

- Commissioner Tony Amadio spoke about the need for the County to get past its parochialism and put what’s best for the County first. He also noted that Commissioner Charles Camp is currently serving as the chairman of SPC.

Ms. Miles thanked everyone for coming. The meeting was adjourned at 8:30 PM.
Appendix 3 —
Summary of Survey Results
General Summary
### 2008 Beaver County Quality of Life Survey

1. What do you like about Beaver County? (check all that apply)

<table>
<thead>
<tr>
<th>Category</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>River Towns</td>
<td>59.2%</td>
<td>559</td>
</tr>
<tr>
<td>Suburban Communities</td>
<td>41.8%</td>
<td>395</td>
</tr>
<tr>
<td>Rural Towns</td>
<td>40.5%</td>
<td>382</td>
</tr>
<tr>
<td>Natural Places (Rivers, Streams, Forests)</td>
<td>71.7%</td>
<td>677</td>
</tr>
<tr>
<td>Affordable Housing</td>
<td>64.3%</td>
<td>607</td>
</tr>
<tr>
<td>Educational Opportunities (Public Schools, Trade Schools, Colleges, Etc.)</td>
<td>37.2%</td>
<td>351</td>
</tr>
<tr>
<td>Easy To Commute To Work Or School</td>
<td>48.9%</td>
<td>462</td>
</tr>
<tr>
<td>Access To Public Transportation</td>
<td>15.5%</td>
<td>146</td>
</tr>
<tr>
<td>Job Opportunities</td>
<td>5.7%</td>
<td>54</td>
</tr>
<tr>
<td>Recreational Parks And Facilities</td>
<td>49.7%</td>
<td>469</td>
</tr>
<tr>
<td>Historic Places</td>
<td>42.9%</td>
<td>405</td>
</tr>
<tr>
<td>Low Crime Rate</td>
<td>48.4%</td>
<td>457</td>
</tr>
<tr>
<td>Public Services (Police, Fire Protection, Emergency Services)</td>
<td>30.2%</td>
<td>285</td>
</tr>
<tr>
<td>Other (please specify)</td>
<td>9.6%</td>
<td>91</td>
</tr>
</tbody>
</table>

answered question 944

skipped question 8
2. Out of all the items you checked in Q-1 above, which ONE do you feel is most important to your quality of life?

<table>
<thead>
<tr>
<th>Item</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>River Towns</td>
<td>6.9%</td>
<td>60</td>
</tr>
<tr>
<td>Suburban Communities</td>
<td>5.7%</td>
<td>49</td>
</tr>
<tr>
<td>Rural Towns</td>
<td>4.9%</td>
<td>42</td>
</tr>
<tr>
<td>Natural Places (Rivers, Streams, Forests)</td>
<td>10.3%</td>
<td>89</td>
</tr>
<tr>
<td>Affordable Housing</td>
<td><strong>22.3%</strong></td>
<td><strong>193</strong></td>
</tr>
<tr>
<td>Educational Opportunities (Public Schools, Trade Schools, Colleges, Etc.)</td>
<td>6.3%</td>
<td>54</td>
</tr>
<tr>
<td>Easy To Commute To Work Or School</td>
<td>8.6%</td>
<td>74</td>
</tr>
<tr>
<td>Access To Public Transportation</td>
<td>0.7%</td>
<td>6</td>
</tr>
<tr>
<td>Job Opportunities</td>
<td>3.9%</td>
<td>34</td>
</tr>
<tr>
<td>Recreational Parks And Facilities</td>
<td>4.6%</td>
<td>40</td>
</tr>
<tr>
<td>Historic Places</td>
<td>1.0%</td>
<td>9</td>
</tr>
<tr>
<td>Low Crime Rate</td>
<td>14.7%</td>
<td>127</td>
</tr>
<tr>
<td>Public Services (Police, Fire Protection, Emergency Services)</td>
<td>4.5%</td>
<td>39</td>
</tr>
<tr>
<td>Other</td>
<td>5.6%</td>
<td>48</td>
</tr>
</tbody>
</table>

answered question 864

skipped question 88
<table>
<thead>
<tr>
<th>Needs</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revitalize traditional downtowns</td>
<td>50.2%</td>
<td>472</td>
</tr>
<tr>
<td>Redevelop abandoned industrial sites (“BROWNFIELDS”)</td>
<td>55.3%</td>
<td>520</td>
</tr>
<tr>
<td>Manage growth in undeveloped areas</td>
<td>17.9%</td>
<td>168</td>
</tr>
<tr>
<td>Develop more housing types</td>
<td>6.5%</td>
<td>61</td>
</tr>
<tr>
<td>Preserve farms</td>
<td>19.0%</td>
<td>179</td>
</tr>
<tr>
<td>Conserve natural resources</td>
<td>18.2%</td>
<td>171</td>
</tr>
<tr>
<td>Fix roads and bridges</td>
<td>48.1%</td>
<td>452</td>
</tr>
<tr>
<td>Expand public transportation</td>
<td>12.4%</td>
<td>117</td>
</tr>
<tr>
<td>Attract new businesses</td>
<td><strong>66.3%</strong></td>
<td><strong>623</strong></td>
</tr>
<tr>
<td>Provide more job training</td>
<td>8.0%</td>
<td>75</td>
</tr>
<tr>
<td>Upgrade existing parks and recreational facilities</td>
<td>17.6%</td>
<td>165</td>
</tr>
<tr>
<td>Expand services for the poor</td>
<td>7.9%</td>
<td>74</td>
</tr>
<tr>
<td>Expand services for youth</td>
<td>17.8%</td>
<td>167</td>
</tr>
<tr>
<td>Expand services for the elderly</td>
<td>12.3%</td>
<td>116</td>
</tr>
<tr>
<td>Improve Public Safety</td>
<td>10.3%</td>
<td>97</td>
</tr>
<tr>
<td>Other (please specify)</td>
<td>10.6%</td>
<td>100</td>
</tr>
</tbody>
</table>

answered question 940

skipped question 12
4. Which of these actions should be priorities for the County and its municipalities? It is important for Beaver County to:

| 1. Attract new companies and industry to the area | High Priority | 77.8% (726) | Moderate Priority | 17.8% (166) | Low Priority | 2.7% (25) | Not a priority at all | 1.7% (16) | Rating Average | 3.72 | Response Count | 933 |
| 2. Support existing locally-owned businesses | 77.8% (724) | 20.3% (189) | 1.4% (13) | 0.5% (5) | 3.75 | 931 |
| 3. Guide development to areas with existing roads, sewers and other infrastructure | 41.4% (374) | 44.4% (401) | 12.6% (114) | 1.7% (15) | 3.25 | 904 |
| 4. Protect streams and other natural resources from development | 43.7% (396) | 40.4% (366) | 14.2% (129) | 1.7% (15) | 3.26 | 906 |
| 5. Renovate existing housing | 23.3% (210) | 43.5% (392) | 27.7% (250) | 5.4% (49) | 2.85 | 901 |
| 6. Build new housing in urban areas | 10.6% (94) | 23.1% (205) | 43.9% (389) | 22.4% (199) | 2.22 | 887 |
| 7. Build new suburban housing | 7.2% (63) | 18.5% (161) | 44.8% (390) | 29.4% (256) | 2.04 | 870 |
| 8. Redevelop riverfronts for commercial & industrial uses | 37.5% (338) | 35.0% (316) | 19.0% (171) | 8.5% (77) | 3.01 | 902 |
| 9. Build new housing on riverfronts | 15.0% (134) | 23.1% (207) | 37.1% (332) | 24.8% (222) | 2.28 | 895 |
| 10. Use Riverfronts for parks & trails | 36.1% (324) | 37.5% (337) | 19.7% (177) | 6.7% (60) | 3.03 | 898 |
| 11. Protect historic resources | 24.1% (213) | 39.1% (346) | 29.5% (261) | 7.3% (65) | 2.80 | 885 |
| 12. Consolidate school districts | 34.4% (311) | 41.6% (376) | 20.7% (187) | 3.3% (30) | 3.07 | 904 |
| 13. Share services among municipalities such as police and fire protection | 41.6% (375) | 24.6% (222) | 22.5% (203) | 11.2% (101) | 2.97 | 901 |
| 14. Increase communication & cooperation among local Governments | 62.9% (574) | 28.7% (262) | 6.5% (59) | 1.9% (17) | 3.53 | 912 |

answered question 942

skipped question 10
5. With limited resources, County agencies must prioritize how funds are spent. Please rank how the County should invest public funds in order of importance (1 = most important; 7 = least important):

<table>
<thead>
<tr>
<th>Category</th>
<th>1 - Most Important</th>
<th>2</th>
<th>3</th>
<th>4</th>
<th>5</th>
<th>6</th>
<th>7 - Least Important</th>
<th>Rating Average</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Emergency Services</td>
<td>23.2% (172)</td>
<td>18.0% (133)</td>
<td>16.9% (125)</td>
<td>17.2% (127)</td>
<td>10.7% (79)</td>
<td>8.5% (63)</td>
<td>5.5% (41)</td>
<td>4.78</td>
<td>74</td>
</tr>
<tr>
<td>Infrastructure (roads, Water, Sewer)</td>
<td>27.7% (217)</td>
<td>29.1% (228)</td>
<td>19.4% (152)</td>
<td>11.0% (66)</td>
<td>6.5% (51)</td>
<td>5.0% (39)</td>
<td>1.3% (10)</td>
<td>5.40</td>
<td>78</td>
</tr>
<tr>
<td>Housing for the elderly and disadvantaged</td>
<td>4.1% (31)</td>
<td>6.7% (51)</td>
<td>16.3% (124)</td>
<td>17.3% (132)</td>
<td>20.6% (157)</td>
<td>18.9% (144)</td>
<td>16.0% (122)</td>
<td>3.35</td>
<td>76</td>
</tr>
<tr>
<td>Public Transportation</td>
<td>2.8% (22)</td>
<td>6.6% (52)</td>
<td>10.8% (85)</td>
<td>22.1% (174)</td>
<td>19.3% (152)</td>
<td>17.4% (137)</td>
<td>21.0% (165)</td>
<td>3.15</td>
<td>78</td>
</tr>
<tr>
<td>Tax Incentives to Attract New Business</td>
<td>30.3% (249)</td>
<td>17.1% (140)</td>
<td>14.7% (121)</td>
<td>10.7% (88)</td>
<td>9.6% (79)</td>
<td>6.7% (55)</td>
<td>10.8% (89)</td>
<td>4.84</td>
<td>82</td>
</tr>
<tr>
<td>Parks and Recreation</td>
<td>3.9% (33)</td>
<td>7.4% (62)</td>
<td>17.1% (144)</td>
<td>13.3% (112)</td>
<td>17.5% (147)</td>
<td>20.4% (171)</td>
<td>20.4% (171)</td>
<td>3.24</td>
<td>84</td>
</tr>
<tr>
<td>Redevelopment of abandoned sites</td>
<td>19.0% (170)</td>
<td>23.7% (212)</td>
<td>13.5% (121)</td>
<td>10.3% (92)</td>
<td>9.5% (85)</td>
<td>11.6% (104)</td>
<td>12.2% (109)</td>
<td>4.49</td>
<td>89</td>
</tr>
</tbody>
</table>

answered question 93

skipped question 1
6. To attract more businesses to locate in Beaver County, what steps do you believe the County needs to take (check all that apply):

<table>
<thead>
<tr>
<th>Step</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Provide tax incentives to prospective companies</td>
<td>65.2%</td>
<td>580</td>
</tr>
<tr>
<td>Support more worker training programs</td>
<td>30.7%</td>
<td>273</td>
</tr>
<tr>
<td><strong>Market the County’s low cost of living and other assets</strong></td>
<td>71.9%</td>
<td>639</td>
</tr>
<tr>
<td>Invest in infrastructure improvements (roads, water, sewer)</td>
<td>65.1%</td>
<td>579</td>
</tr>
<tr>
<td>Revitalize downtowns</td>
<td>61.1%</td>
<td>543</td>
</tr>
<tr>
<td>Improve recreational amenities for young people and families</td>
<td>48.9%</td>
<td>435</td>
</tr>
<tr>
<td>Other (please specify)</td>
<td>9.8%</td>
<td>87</td>
</tr>
</tbody>
</table>

answered question 889
skipped question 63
7. Rank the types of new businesses that you believe Beaver County should attract to strengthen its economy (1 = most important; 7 = least important):

<table>
<thead>
<tr>
<th>Business Type</th>
<th>1 - Most Important</th>
<th>2</th>
<th>3</th>
<th>4</th>
<th>5</th>
<th>6</th>
<th>7 - Least Important</th>
<th>Rating Average</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Light Manufacturing</td>
<td>40.8% (326)</td>
<td>25.3% (202)</td>
<td>10.4% (83)</td>
<td>8.4% (67)</td>
<td>4.6% (37)</td>
<td>7.8% (62)</td>
<td>3.0% (24)</td>
<td>5.55</td>
<td>80</td>
</tr>
<tr>
<td>Heavy Manufacturing</td>
<td>20.5% (152)</td>
<td>22.4% (166)</td>
<td>13.7% (102)</td>
<td>8.9% (66)</td>
<td>10.0% (74)</td>
<td>8.2% (61)</td>
<td>16.4% (122)</td>
<td>4.45</td>
<td>74</td>
</tr>
<tr>
<td>Health Care and Social Services</td>
<td>16.1% (121)</td>
<td>18.9% (142)</td>
<td>24.6% (185)</td>
<td>17.4% (131)</td>
<td>11.8% (89)</td>
<td>6.1% (46)</td>
<td>5.3% (40)</td>
<td>4.71</td>
<td>75</td>
</tr>
<tr>
<td>Finance And Real Estate</td>
<td>2.7% (18)</td>
<td>7.1% (47)</td>
<td>14.7% (98)</td>
<td>20.2% (134)</td>
<td>21.4% (142)</td>
<td>18.0% (120)</td>
<td>16.1% (107)</td>
<td>3.32</td>
<td>66</td>
</tr>
<tr>
<td>Retail</td>
<td>9.0% (62)</td>
<td>11.6% (80)</td>
<td>14.7% (101)</td>
<td>20.3% (140)</td>
<td>18.0% (124)</td>
<td>16.4% (113)</td>
<td>10.2% (70)</td>
<td>3.84</td>
<td>68</td>
</tr>
<tr>
<td>Restaurant &amp; Food Services</td>
<td>8.5% (63)</td>
<td>11.7% (86)</td>
<td>11.5% (85)</td>
<td>15.2% (112)</td>
<td>23.0% (170)</td>
<td>18.7% (138)</td>
<td>11.5% (85)</td>
<td>3.66</td>
<td>73</td>
</tr>
<tr>
<td>Tourism &amp; entertainment</td>
<td>7.6% (55)</td>
<td>8.2% (59)</td>
<td>15.3% (110)</td>
<td>12.5% (90)</td>
<td>13.1% (34)</td>
<td>22.0% (158)</td>
<td>21.4% (154)</td>
<td>3.34</td>
<td>71</td>
</tr>
<tr>
<td>Information Services</td>
<td>10.9% (66)</td>
<td>12.9% (78)</td>
<td>14.9% (90)</td>
<td>12.9% (78)</td>
<td>11.3% (58)</td>
<td>11.6% (70)</td>
<td>25.5% (154)</td>
<td>3.63</td>
<td>60</td>
</tr>
</tbody>
</table>

**answered question 88**  
**skipped question 6**

8. Where do you most believe the County should focus new economic development efforts? (Check one.)

<table>
<thead>
<tr>
<th>Economic Development Area</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Abandoned Industrial sites</td>
<td>50.3%</td>
<td>445</td>
</tr>
<tr>
<td>Existing “River Towns”</td>
<td>33.0%</td>
<td>292</td>
</tr>
<tr>
<td>Suburban communities</td>
<td>8.9%</td>
<td>79</td>
</tr>
<tr>
<td>Rural towns</td>
<td>2.9%</td>
<td>26</td>
</tr>
<tr>
<td>Other (please specify)</td>
<td>5.0%</td>
<td>44</td>
</tr>
</tbody>
</table>

**answered question 885**  
**skipped question 67**
9. Which of the following steps do you believe should be used to preserve agricultural land and natural resources? (Check all that apply)

<table>
<thead>
<tr>
<th>Step</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Preserve farms through conservation easements</td>
<td>62.4%</td>
<td>538</td>
</tr>
<tr>
<td>Protect streams by limiting development within a buffer area</td>
<td>65.5%</td>
<td>565</td>
</tr>
<tr>
<td>Limit development of steep slopes</td>
<td>44.4%</td>
<td>383</td>
</tr>
<tr>
<td>Protect sensitive wildlife habitats by creating conservation greenways</td>
<td>56.3%</td>
<td>485</td>
</tr>
<tr>
<td>Encourage new housing developments that preserve open space</td>
<td>45.1%</td>
<td>389</td>
</tr>
</tbody>
</table>

**answered question**: 862

**skipped question**: 90

10. Some municipalities in Western Pennsylvania are trying to achieve greater efficiencies and cost-savings by sharing or consolidating services. Do you believe your municipality should share any of the following (or is it already doing so)? (Check all that apply.)

<table>
<thead>
<tr>
<th>Service</th>
<th>Do not know</th>
<th>We are sharing</th>
<th>We should share</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Public Works Staff/Equipment</td>
<td>31.4% (254)</td>
<td>10.1% (82)</td>
<td>59.8% (484)</td>
<td>809</td>
</tr>
<tr>
<td>Police</td>
<td>32.1% (245)</td>
<td>19.9% (152)</td>
<td>48.9% (373)</td>
<td>763</td>
</tr>
<tr>
<td>Education</td>
<td>24.4% (190)</td>
<td>20.2% (157)</td>
<td>56.4% (439)</td>
<td>778</td>
</tr>
<tr>
<td>Bulk Purchasing of Materials (e.g. road salt, asphalt, computer equipment)</td>
<td>22.4% (190)</td>
<td>11.6% (98)</td>
<td>67.5% (572)</td>
<td>847</td>
</tr>
<tr>
<td>Fire Protection</td>
<td>31.9% (234)</td>
<td>14.9% (109)</td>
<td>54.1% (397)</td>
<td>734</td>
</tr>
</tbody>
</table>

**answered question**: 866

**skipped question**: 86
11. "I believe we should work to promote the interests of the County and the Southwest Pennsylvania region, not just the interests of each individual municipality."

<table>
<thead>
<tr>
<th>Agree Strongly</th>
<th>Agree Somewhat</th>
<th>Neutral</th>
<th>Disagree Somewhat</th>
<th>Disagree Strongly</th>
<th>Rating Average</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>59.3% (524)</td>
<td>29.7% (262)</td>
<td>7.0% (62)</td>
<td>3.4% (30)</td>
<td>0.7% (6)</td>
<td>4.44</td>
<td>883</td>
</tr>
</tbody>
</table>

answered question 883

skipped question 69

12. Where do you live? Please choose your municipality from the drop-down list

<table>
<thead>
<tr>
<th>Municipality</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Aliquippa</td>
<td>3.5%</td>
<td>30</td>
</tr>
<tr>
<td>Ambridge</td>
<td>8.3%</td>
<td>71</td>
</tr>
<tr>
<td>Baden</td>
<td>2.3%</td>
<td>20</td>
</tr>
<tr>
<td>Beaver</td>
<td><strong>8.9%</strong></td>
<td><strong>76</strong></td>
</tr>
<tr>
<td>Beaver Falls</td>
<td>2.9%</td>
<td>25</td>
</tr>
<tr>
<td>Big Beaver</td>
<td>1.2%</td>
<td>10</td>
</tr>
<tr>
<td>Bridgewater</td>
<td>1.1%</td>
<td>9</td>
</tr>
<tr>
<td>Brighton</td>
<td>6.1%</td>
<td>52</td>
</tr>
<tr>
<td>Center</td>
<td>6.8%</td>
<td>58</td>
</tr>
<tr>
<td>Chippewa</td>
<td>6.2%</td>
<td>53</td>
</tr>
<tr>
<td>Conway</td>
<td>2.2%</td>
<td>19</td>
</tr>
<tr>
<td>Darlington Borough</td>
<td>0.1%</td>
<td>1</td>
</tr>
<tr>
<td>Darlington Township</td>
<td>0.5%</td>
<td>4</td>
</tr>
<tr>
<td>Daugherty</td>
<td>2.1%</td>
<td>18</td>
</tr>
<tr>
<td>East Rochester</td>
<td>0.4%</td>
<td>3</td>
</tr>
<tr>
<td>Eastvale</td>
<td>0.1%</td>
<td>1</td>
</tr>
<tr>
<td>Economy</td>
<td>5.6%</td>
<td>48</td>
</tr>
<tr>
<td>Ellwood City</td>
<td>0.5%</td>
<td>4</td>
</tr>
</tbody>
</table>

Page 9
<table>
<thead>
<tr>
<th>Town</th>
<th>Population</th>
<th>Code</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fallston</td>
<td>0.1%</td>
<td>1</td>
</tr>
<tr>
<td>Frankfort Springs</td>
<td>0.0%</td>
<td>0</td>
</tr>
<tr>
<td>Franklin</td>
<td>0.2%</td>
<td>2</td>
</tr>
<tr>
<td>Freedom</td>
<td>2.1%</td>
<td>18</td>
</tr>
<tr>
<td>Georgetown</td>
<td>0.1%</td>
<td>1</td>
</tr>
<tr>
<td>Glasgow</td>
<td>0.0%</td>
<td>0</td>
</tr>
<tr>
<td>Greene</td>
<td>0.6%</td>
<td>5</td>
</tr>
<tr>
<td>Hanover</td>
<td>0.2%</td>
<td>2</td>
</tr>
<tr>
<td>Harmony</td>
<td>1.6%</td>
<td>14</td>
</tr>
<tr>
<td>Homewood</td>
<td>0.0%</td>
<td>0</td>
</tr>
<tr>
<td>Hookstown</td>
<td>0.0%</td>
<td>0</td>
</tr>
<tr>
<td>Hopewell</td>
<td>5.1%</td>
<td>44</td>
</tr>
<tr>
<td>Independence</td>
<td>1.2%</td>
<td>10</td>
</tr>
<tr>
<td>Industry</td>
<td>0.7%</td>
<td>6</td>
</tr>
<tr>
<td>Koppel</td>
<td>0.1%</td>
<td>1</td>
</tr>
<tr>
<td>Marion</td>
<td>0.0%</td>
<td>0</td>
</tr>
<tr>
<td>Midland</td>
<td>0.6%</td>
<td>5</td>
</tr>
<tr>
<td>Monaca</td>
<td>4.9%</td>
<td>42</td>
</tr>
<tr>
<td>New Brighton</td>
<td>3.9%</td>
<td>33</td>
</tr>
<tr>
<td>New Galilee</td>
<td>0.4%</td>
<td>3</td>
</tr>
<tr>
<td>New Sewickley</td>
<td>4.7%</td>
<td>40</td>
</tr>
<tr>
<td>North Sewickley</td>
<td>1.5%</td>
<td>13</td>
</tr>
<tr>
<td>Ohioville</td>
<td>1.8%</td>
<td>15</td>
</tr>
<tr>
<td>Patterson Heights</td>
<td>0.6%</td>
<td>5</td>
</tr>
<tr>
<td>Patterson Township</td>
<td>0.9%</td>
<td>8</td>
</tr>
<tr>
<td>Potter</td>
<td>0.5%</td>
<td>4</td>
</tr>
<tr>
<td>Pulaski</td>
<td>0.2%</td>
<td>2</td>
</tr>
<tr>
<td>Raccoon</td>
<td>1.1%</td>
<td>9</td>
</tr>
</tbody>
</table>
### 13. How long have you lived in your community? (Check one.)

<table>
<thead>
<tr>
<th>Duration</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Less than 5 years</td>
<td>15.5%</td>
<td>135</td>
</tr>
<tr>
<td>5 to 15 years</td>
<td>22.2%</td>
<td>194</td>
</tr>
<tr>
<td>More than 15 years</td>
<td>40.5%</td>
<td>354</td>
</tr>
<tr>
<td>All my life</td>
<td>21.8%</td>
<td>190</td>
</tr>
</tbody>
</table>

**Total respondents:** 873

**Skipped:** 79
14. Where do you work? (Check one.)

<table>
<thead>
<tr>
<th>County</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Beaver County</td>
<td>70.6%</td>
<td>587</td>
</tr>
<tr>
<td>Allegheny County</td>
<td>20.8%</td>
<td>173</td>
</tr>
<tr>
<td>Butler County</td>
<td>4.3%</td>
<td>36</td>
</tr>
<tr>
<td>Lawrence County</td>
<td>0.6%</td>
<td>5</td>
</tr>
<tr>
<td>Washington County</td>
<td>0.2%</td>
<td>2</td>
</tr>
<tr>
<td>Another Pennsylvania County</td>
<td>0.5%</td>
<td>4</td>
</tr>
<tr>
<td>Out of State</td>
<td>3.0%</td>
<td>25</td>
</tr>
</tbody>
</table>

answered question 832
skipped question 120

15. Are you an elected official?

<table>
<thead>
<tr>
<th>Response</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Yes</td>
<td>3.3%</td>
<td>29</td>
</tr>
<tr>
<td>No</td>
<td>96.7%</td>
<td>846</td>
</tr>
</tbody>
</table>

answered question 875
skipped question 77

16. Are you employed by a school district?

<table>
<thead>
<tr>
<th>Response</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Yes</td>
<td>5.6%</td>
<td>49</td>
</tr>
<tr>
<td>No</td>
<td>94.4%</td>
<td>824</td>
</tr>
</tbody>
</table>

answered question 873
skipped question 79
17. Into what age range do you fall? (Check one.)

<table>
<thead>
<tr>
<th>Age Range</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Under 20</td>
<td>4.5%</td>
<td>39</td>
</tr>
<tr>
<td>20 – 34</td>
<td>14.1%</td>
<td>123</td>
</tr>
<tr>
<td>35 – 44</td>
<td>19.5%</td>
<td>171</td>
</tr>
<tr>
<td>45 – 64</td>
<td>52.8%</td>
<td>461</td>
</tr>
<tr>
<td>Over 65</td>
<td>9.0%</td>
<td>79</td>
</tr>
</tbody>
</table>

answered question 873

skipped question 79

18. How many people live in your household (including yourself)? (Check one.)

<table>
<thead>
<tr>
<th>Number of People</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>11.0%</td>
<td>96</td>
</tr>
<tr>
<td>2</td>
<td>39.5%</td>
<td>343</td>
</tr>
<tr>
<td>3</td>
<td>20.7%</td>
<td>180</td>
</tr>
<tr>
<td>4</td>
<td>17.4%</td>
<td>151</td>
</tr>
<tr>
<td>More than 4</td>
<td>11.4%</td>
<td>99</td>
</tr>
</tbody>
</table>

answered question 869

skipped question 83
19. What is your household’s approximate annual income? (Check one.)

<table>
<thead>
<tr>
<th>Income Range</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>$0 – $25,000</td>
<td>6.8%</td>
<td>55</td>
</tr>
<tr>
<td>$25,000 - $50,000</td>
<td>22.6%</td>
<td>184</td>
</tr>
<tr>
<td>$50,000 - $100,000</td>
<td>47.8%</td>
<td>389</td>
</tr>
<tr>
<td>$100,000 - $150,000</td>
<td>16.0%</td>
<td>130</td>
</tr>
<tr>
<td>More than $150,000</td>
<td>6.9%</td>
<td>58</td>
</tr>
<tr>
<td>answered question</td>
<td></td>
<td>814</td>
</tr>
<tr>
<td>skipped question</td>
<td></td>
<td>138</td>
</tr>
</tbody>
</table>

20. What is the best way for Beaver County to notify you about its programs, services, and other information? (Check your top three media)

<table>
<thead>
<tr>
<th>Media</th>
<th>1st choice</th>
<th>2nd choice</th>
<th>3rd choice</th>
<th>Rating Average</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Beaver County Times</td>
<td>54.7% (316)</td>
<td>23.2% (134)</td>
<td>22.1% (128)</td>
<td>2.33</td>
<td>578</td>
</tr>
<tr>
<td>Local Newspaper</td>
<td>22.1% (25)</td>
<td>34.5% (39)</td>
<td>43.4% (49)</td>
<td>1.79</td>
<td>113</td>
</tr>
<tr>
<td>Local Cable TV</td>
<td>19.0% (47)</td>
<td>41.3% (102)</td>
<td>39.7% (98)</td>
<td>1.79</td>
<td>247</td>
</tr>
<tr>
<td>Local Radio Station</td>
<td>14.4% (21)</td>
<td>37.7% (55)</td>
<td>47.9% (70)</td>
<td>1.66</td>
<td>146</td>
</tr>
<tr>
<td>Website</td>
<td>22.7% (93)</td>
<td>42.4% (174)</td>
<td>34.9% (143)</td>
<td>1.88</td>
<td>410</td>
</tr>
<tr>
<td>Focused Mailing</td>
<td>29.4% (140)</td>
<td>38.6% (184)</td>
<td>32.1% (153)</td>
<td>1.97</td>
<td>477</td>
</tr>
<tr>
<td>Email</td>
<td>47.2% (225)</td>
<td>26.0% (124)</td>
<td>26.8% (128)</td>
<td>2.20</td>
<td>477</td>
</tr>
<tr>
<td>Other (please specify)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>22</td>
</tr>
<tr>
<td>answered question</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>873</td>
</tr>
<tr>
<td>skipped question</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>79</td>
</tr>
</tbody>
</table>
21. If there is anything else you would like to share about your municipality and its future, please include it in the space below.

<table>
<thead>
<tr>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>217</td>
</tr>
</tbody>
</table>

answered question 217

skipped question 735

22. One last thing: If you would like to be entered to win a gift basket from Beaver County, please provide your name and email or phone number in the space below. It is our way of saying "Thank You!"

<table>
<thead>
<tr>
<th>Name:</th>
<th>Response Percent</th>
<th>Response Count</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>97.6%</td>
<td>402</td>
</tr>
</tbody>
</table>

Email Address: 92.0% 379

Phone Number: 86.4% 356

answered question 412

skipped question 540
Responses by Age
<table>
<thead>
<tr>
<th>1. What do you like about Beaver County? (check all that apply)</th>
<th>Into what age range do you fall? (Check one.)</th>
<th>Response Totals</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Under 20</td>
<td>20 – 34</td>
</tr>
<tr>
<td>River Towns</td>
<td>41.0%</td>
<td>56.9%</td>
</tr>
<tr>
<td></td>
<td>(16)</td>
<td>(70)</td>
</tr>
<tr>
<td>Suburban Communities</td>
<td>33.3%</td>
<td>29.3%</td>
</tr>
<tr>
<td></td>
<td>(13)</td>
<td>(36)</td>
</tr>
<tr>
<td>Rural Towns</td>
<td>46.2%</td>
<td>28.5%</td>
</tr>
<tr>
<td></td>
<td>(18)</td>
<td>(35)</td>
</tr>
<tr>
<td>Natural Places (Rivers, Streams, Forests)</td>
<td>74.4%</td>
<td>65.0%</td>
</tr>
<tr>
<td></td>
<td>(29)</td>
<td>(80)</td>
</tr>
<tr>
<td>Affordable Housing</td>
<td>43.6%</td>
<td>62.6%</td>
</tr>
<tr>
<td></td>
<td>(17)</td>
<td>(77)</td>
</tr>
<tr>
<td>Educational Opportunities (Public Schools, Trade Schools, Colleges, Etc.)</td>
<td>35.9%</td>
<td>27.6%</td>
</tr>
<tr>
<td></td>
<td>(14)</td>
<td>(34)</td>
</tr>
<tr>
<td>Easy To Commute To Work Or School</td>
<td>51.3%</td>
<td>43.1%</td>
</tr>
<tr>
<td></td>
<td>(20)</td>
<td>(53)</td>
</tr>
<tr>
<td>Access To Public Transportation</td>
<td>20.5%</td>
<td>4.9%</td>
</tr>
<tr>
<td></td>
<td>(8)</td>
<td>(6)</td>
</tr>
<tr>
<td>Job Opportunities</td>
<td>23.1%</td>
<td>4.9%</td>
</tr>
<tr>
<td></td>
<td>(9)</td>
<td>(6)</td>
</tr>
<tr>
<td>Recreational Parks And Facilities</td>
<td>38.5%</td>
<td>54.5%</td>
</tr>
<tr>
<td></td>
<td>(15)</td>
<td>(67)</td>
</tr>
<tr>
<td>Historic Places</td>
<td>23.1%</td>
<td>39.0%</td>
</tr>
<tr>
<td></td>
<td>(9)</td>
<td>(48)</td>
</tr>
<tr>
<td>Low Crime Rate</td>
<td>51.3%</td>
<td>34.1%</td>
</tr>
<tr>
<td></td>
<td>(20)</td>
<td>(42)</td>
</tr>
<tr>
<td>Public Services (Police, Fire Protection, Emergency Services)</td>
<td>28.2%</td>
<td>18.7%</td>
</tr>
<tr>
<td></td>
<td>(11)</td>
<td>(23)</td>
</tr>
<tr>
<td>Other (please specify)</td>
<td>7.7%</td>
<td>8.9%</td>
</tr>
<tr>
<td></td>
<td>(3)</td>
<td>(11)</td>
</tr>
<tr>
<td>answered question</td>
<td>39</td>
<td>123</td>
</tr>
<tr>
<td>skipped question</td>
<td>2</td>
<td></td>
</tr>
</tbody>
</table>
2. Out of all the items you checked in Q-1 above, which ONE do you feel is most important to your quality of life?

<table>
<thead>
<tr>
<th>Response</th>
<th>Under 20</th>
<th>20 – 34</th>
<th>35 – 44</th>
<th>45 – 64</th>
<th>Over 65</th>
<th>Response Totals</th>
</tr>
</thead>
<tbody>
<tr>
<td>River Towns</td>
<td>5.4% (2)</td>
<td>15.9% (18)</td>
<td>8.0% (13)</td>
<td>4.9% (21)</td>
<td>6.0% (4)</td>
<td>7.2% (58)</td>
</tr>
<tr>
<td>Suburban Communities</td>
<td>8.1% (3)</td>
<td>8.0% (9)</td>
<td>4.9% (8)</td>
<td>5.4% (23)</td>
<td>4.5% (3)</td>
<td>5.7% (46)</td>
</tr>
<tr>
<td>Rural Towns</td>
<td>13.5% (5)</td>
<td>3.5% (4)</td>
<td>6.8% (11)</td>
<td>4.0% (17)</td>
<td>4.5% (3)</td>
<td>5.0% (40)</td>
</tr>
<tr>
<td>Natural Places (Rivers, Streams, Forests)</td>
<td>10.8% (4)</td>
<td>8.0% (9)</td>
<td>6.2% (10)</td>
<td>12.7% (54)</td>
<td>6.0% (4)</td>
<td>10.1% (81)</td>
</tr>
<tr>
<td>Affordable Housing</td>
<td>5.4% (2)</td>
<td>21.2% (24)</td>
<td>27.2% (44)</td>
<td>21.8% (93)</td>
<td>28.4% (19)</td>
<td>22.6% (182)</td>
</tr>
<tr>
<td>Educational Opportunities (Public Schools, Trade Schools, Colleges, Etc.)</td>
<td>5.4% (2)</td>
<td>5.3% (6)</td>
<td>7.4% (12)</td>
<td>6.1% (26)</td>
<td>7.5% (5)</td>
<td>6.3% (51)</td>
</tr>
<tr>
<td>Easy To Commute To Work Or School</td>
<td>5.4% (2)</td>
<td>11.5% (13)</td>
<td>8.0% (13)</td>
<td>9.2% (39)</td>
<td>3.0% (2)</td>
<td>8.6% (69)</td>
</tr>
<tr>
<td>Access To Public Transportation</td>
<td>0.0% (0)</td>
<td>0.9% (1)</td>
<td>0.0% (0)</td>
<td>0.5% (2)</td>
<td>3.0% (2)</td>
<td>0.6% (5)</td>
</tr>
<tr>
<td>Job Opportunities</td>
<td>10.8% (4)</td>
<td>4.4% (5)</td>
<td>1.9% (3)</td>
<td>3.3% (14)</td>
<td>1.5% (1)</td>
<td>3.4% (27)</td>
</tr>
<tr>
<td>Recreational Parks And Facilities</td>
<td>2.7% (1)</td>
<td>8.0% (9)</td>
<td>6.2% (10)</td>
<td>3.8% (16)</td>
<td>1.5% (1)</td>
<td>4.6% (37)</td>
</tr>
<tr>
<td>Historic Places</td>
<td>0.0% (0)</td>
<td>0.0% (0)</td>
<td>1.2% (2)</td>
<td>1.4% (6)</td>
<td>0.0% (0)</td>
<td>1.0% (8)</td>
</tr>
<tr>
<td>Low Crime Rate</td>
<td>24.3% (9)</td>
<td>6.2% (7)</td>
<td>17.9% (29)</td>
<td>15.7% (87)</td>
<td>14.9% (10)</td>
<td>15.2% (122)</td>
</tr>
<tr>
<td>Public Services (Police, Fire Protection, Emergency Services)</td>
<td>2.7% (1)</td>
<td>3.5% (4)</td>
<td>1.2% (2)</td>
<td>4.5% (19)</td>
<td>13.4% (9)</td>
<td>4.3% (35)</td>
</tr>
<tr>
<td>Other</td>
<td>5.4% (2)</td>
<td>3.5% (4)</td>
<td>3.1% (5)</td>
<td>6.8% (29)</td>
<td>6.0% (4)</td>
<td>5.5% (44)</td>
</tr>
</tbody>
</table>

**answered question** 37 113 162 426 67 **805**

**skipped question** 68
3. Which of the following needs to be improved most in Beaver County? (please check just three)

<table>
<thead>
<tr>
<th>Needs</th>
<th>Under 20</th>
<th>20 – 34</th>
<th>35 - 44</th>
<th>45 - 64</th>
<th>Over 65</th>
<th>Response Totals</th>
</tr>
</thead>
<tbody>
<tr>
<td>Revitalize traditional downtowns</td>
<td>25.6%</td>
<td>64.8%</td>
<td>51.5%</td>
<td>47.6%</td>
<td>56.4%</td>
<td>50.6% (440)</td>
</tr>
<tr>
<td>Redevelop abandoned industrial sites (&quot;BROWNFIELDS&quot;)</td>
<td>23.1%</td>
<td>54.9%</td>
<td>63.2%</td>
<td>55.7%</td>
<td>55.1%</td>
<td>55.5% (483)</td>
</tr>
<tr>
<td>Manage growth in undeveloped areas</td>
<td>10.3%</td>
<td>13.1%</td>
<td>18.1%</td>
<td>19.1%</td>
<td>15.4%</td>
<td>17.4% (151)</td>
</tr>
<tr>
<td>Develop more housing types</td>
<td>5.1%</td>
<td>2.5%</td>
<td>6.4%</td>
<td>7.2%</td>
<td>7.7%</td>
<td>6.3% (55)</td>
</tr>
<tr>
<td>Preserve farms</td>
<td>33.3%</td>
<td>11.5%</td>
<td>15.2%</td>
<td>20.4%</td>
<td>24.4%</td>
<td>19.1% (166)</td>
</tr>
<tr>
<td>Conserve natural resources</td>
<td>33.3%</td>
<td>16.4%</td>
<td>11.7%</td>
<td>18.3%</td>
<td>28.2%</td>
<td>18.3% (159)</td>
</tr>
<tr>
<td>Fix roads and bridges</td>
<td>61.5%</td>
<td>41.0%</td>
<td>37.4%</td>
<td>51.5%</td>
<td>52.6%</td>
<td>47.8% (416)</td>
</tr>
<tr>
<td>Expand public transportation</td>
<td>17.9%</td>
<td>7.4%</td>
<td>12.9%</td>
<td>12.6%</td>
<td>17.9%</td>
<td>12.6% (110)</td>
</tr>
<tr>
<td>Attract new businesses</td>
<td>38.5%</td>
<td>62.3%</td>
<td>73.1%</td>
<td>66.5%</td>
<td>71.8%</td>
<td>66.4% (578)</td>
</tr>
<tr>
<td>Provide more job training</td>
<td>10.3%</td>
<td>2.5%</td>
<td>8.2%</td>
<td>8.9%</td>
<td>6.4%</td>
<td>7.7% (67)</td>
</tr>
<tr>
<td>Upgrade existing parks and recreational facilities</td>
<td>23.1%</td>
<td>23.8%</td>
<td>16.4%</td>
<td>17.8%</td>
<td>11.5%</td>
<td>18.0% (157)</td>
</tr>
<tr>
<td>Expand services for the poor</td>
<td>17.9%</td>
<td>5.7%</td>
<td>7.0%</td>
<td>6.7%</td>
<td>9.0%</td>
<td>7.4% (64)</td>
</tr>
<tr>
<td>Expand services for youth</td>
<td>25.6%</td>
<td>16.4%</td>
<td>19.9%</td>
<td>15.3%</td>
<td>12.8%</td>
<td>17.1% (149)</td>
</tr>
<tr>
<td>Expand services for the elderly</td>
<td>12.8%</td>
<td>5.7%</td>
<td>8.8%</td>
<td>12.0%</td>
<td>25.6%</td>
<td>11.7% (102)</td>
</tr>
<tr>
<td>Improve Public Safety</td>
<td>15.4%</td>
<td>9.8%</td>
<td>8.2%</td>
<td>9.8%</td>
<td>14.1%</td>
<td>10.1% (88)</td>
</tr>
<tr>
<td>Other (please specify)</td>
<td>2.6%</td>
<td>10.7%</td>
<td>10.5%</td>
<td>11.3%</td>
<td>10.3%</td>
<td>10.6% (92)</td>
</tr>
</tbody>
</table>
4. Which of these actions should be priorities for the County and its municipalities? It is important for Beaver County to: (Check only one box for each statement)

<table>
<thead>
<tr>
<th>Into what age range do you fall? (Check one.)</th>
<th>Under 20</th>
<th>20 – 34</th>
<th>35 - 44</th>
<th>45 – 64</th>
<th>Over 65</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>1. Attract new companies and industry to the area</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>High Priority</td>
<td>30.8%</td>
<td>73.8%</td>
<td>81.0%</td>
<td>81.8%</td>
<td>79.5%</td>
</tr>
<tr>
<td></td>
<td>(12)</td>
<td>(90)</td>
<td>(136)</td>
<td>(374)</td>
<td>(62)</td>
</tr>
<tr>
<td>Moderate Priority</td>
<td>33.3%</td>
<td>23.8%</td>
<td>16.1%</td>
<td>15.8%</td>
<td>16.7%</td>
</tr>
<tr>
<td></td>
<td>(13)</td>
<td>(29)</td>
<td>(27)</td>
<td>(72)</td>
<td>(13)</td>
</tr>
<tr>
<td>Low Priority</td>
<td>28.2%</td>
<td>1.6%</td>
<td>1.8%</td>
<td>1.1%</td>
<td>3.8%</td>
</tr>
<tr>
<td></td>
<td>(11)</td>
<td>(2)</td>
<td>(3)</td>
<td>(5)</td>
<td>(3)</td>
</tr>
<tr>
<td>Not a priority at all</td>
<td>7.7%</td>
<td>0.8%</td>
<td>1.2%</td>
<td>1.3%</td>
<td>0.0%</td>
</tr>
<tr>
<td></td>
<td>(3)</td>
<td>(1)</td>
<td>(2)</td>
<td>(6)</td>
<td>(0)</td>
</tr>
</tbody>
</table>

| Rating average | 2.87 | 3.70 | 3.77 | 3.78 | 3.76 |
|                | (39) | (122) | (168) | (457) | (78) |

| **2. Support existing locally-owned businesses** |          |         |         |         |        |
| High Priority                                   | 59.0%    | 78.9%   | 78.8%   | 78.4%   | 75.3%  |
|                                               | (23)     | (97)    | (134)   | (355)   | (58)   |
| Moderate Priority                              | 33.3%    | 17.1%   | 20.0%   | 20.5%   | 20.8%  |
|                                               | (13)     | (21)    | (34)    | (93)    | (16)   |
| Low Priority                                   | 5.1%     | 4.1%    | 0.6%    | 0.4%    | 3.9%   |
|                                               | (2)      | (5)     | (1)     | (2)     | (3)    |
| Not a priority at all                          | 2.6%     | 0.0%    | 0.6%    | 0.7%    | 0.0%   |
|                                               | (1)      | (0)     | (1)     | (3)     | (0)    |

| Rating average | 3.49 | 3.75 | 3.77 | 3.77 | 3.71 |
|                | (39) | (123) | (170) | (453) | (77) |

| **3. Guide development to areas with existing roads, sewers and other infrastructure** |          |         |         |         |        |
| High Priority                                   | 28.2%    | 41.8%   | 34.1%   | 44.9%   | 46.6%  |
|                                               | (11)     | (51)    | (57)    | (197)   | (34)   |
| Moderate Priority                              | 56.4%    | 41.8%   | 50.3%   | 41.9%   | 41.1%  |
|                                               | (22)     | (51)    | (84)    | (184)   | (30)   |
| Low Priority                                   | 10.3%    | 15.6%   | 12.6%   | 11.8%   | 12.3%  |
|                                               | (4)      | (19)    | (21)    | (52)    | (9)    |

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